



# JOINT BUDGET COMMITTEE STAFF FY 2019-20 BUDGET BRIEFING SUMMARY

Colorado General Assembly  
Joint Budget Committee

*Department of Human Services*

*Executive Director's Office, Office of Operations, Division of Child Welfare*

The Department of Human Services is responsible for the administration and supervision of all non-medical public assistance and welfare programs in the state. The Department's FY 2018-19 appropriation represents approximately 7.2 percent of statewide operating appropriations and 8.6 percent of statewide General Fund appropriations.

## FY 2018-19 APPROPRIATION AND FY 2019-20 REQUEST

DEPARTMENT OF HUMAN SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2018-19 APPROPRIATION:</b>						
HB 18-1322 (Long Bill)	\$2,172,833,651	\$960,747,033	\$419,282,280	\$187,608,968	\$605,195,370	5,046.4
Other legislation	25,920,359	21,840,594	(585,115)	(2,632,665)	7,297,545	6.5
<b>TOTAL</b>	<b>\$2,198,754,010</b>	<b>\$982,587,627</b>	<b>\$418,697,165</b>	<b>\$184,976,303</b>	<b>\$612,492,915</b>	<b>5,052.9</b>
<b>FY 2019-20 REQUESTED APPROPRIATION:</b>						
FY 2018-19 Appropriation	\$2,198,754,010	\$982,587,627	\$418,697,165	\$184,976,303	\$612,492,915	5,052.9
R1 Mental Health Institute at Pueblo bed expansion	5,141,144	5,141,144	0	0	0	47.3
R2 Compensation for direct care employees	13,942,885	10,339,235	3,603,650	0	0	0.0
R3 Youth services capacity and behavioral health	(718,399)	(718,399)	0	0	0	(12.0)
R4 Reducing child neglect via employment	1,709,355	0	0	0	1,709,355	2.0
R5 Improving nutrition in rural and underserved communities	1,030,000	465,000	0	0	565,000	0.0
R6 Child support employment	966,977	0	0	0	966,977	1.0
R7 Employment affairs staffing	589,251	329,981	0	259,270	0	5.4
R8 County child welfare staff phase 5	6,125,404	4,500,647	612,541	0	1,012,216	0.0
R9 Colorado Works basic cash assistance COLA	1,171,848	0	173,135	0	998,713	0.0
R10 Adult protective services support	0	0	0	0	0	1.8
R11 Behavioral health crisis response system enhancements	985,092	985,092	0	0	0	3.6
R12 Contract medical staff salary adjustments	1,127,667	1,127,667	0	0	0	0.0
R13 Colorado Trails maintenance	2,452,920	1,103,814	0	0	1,349,106	0.0
R14 Child welfare provider rate implementation phase 2	10,350,000	4,968,000	2,070,000	0	3,312,000	0.0
R15 Community provider rate increase	9,253,301	5,417,348	1,472,169	104,926	2,258,858	0.0
R16 Old Age Pension Program cost of living adjustment	3,219,665	0	3,219,665	0	0	0.0
R17 State staff for 24-hour monitoring	164,519	136,551	0	0	27,968	1.8
R18 Hotline for child abuse and neglect	228,999	228,999	0	0	0	0.0
R19 Covering child support unfunded disbursements	150,896	150,896	0	0	0	0.0
R20 Food service inflation	150,910	98,442	0	52,468	0	0.0

DEPARTMENT OF HUMAN SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
R21 Salesforce Shield	251,318	29,218	0	222,100	0	0.0
R22 SNAP quality assurance line item	0	0	0	0	0	0.0
Indirect cost assessment	6,605,006	0	1,113,176	2,249,629	3,242,201	0.0
Non-prioritized request items	(14,562,029)	(13,915,138)	(263,701)	1,315,326	(1,698,516)	0.0
Annualize prior year legislation	7,227,873	6,592,005	323,089	190,516	122,263	4.1
Annualize prior year budget actions	(492,407)	(1,305,903)	239,816	(764,193)	1,337,873	2.9
Centrally appropriated line items	21,145,509	9,041,667	4,561,623	2,099,867	5,442,352	0.0
<b>TOTAL</b>	<b>\$2,276,971,714</b>	<b>\$1,017,303,893</b>	<b>\$435,822,328</b>	<b>\$190,706,212</b>	<b>\$633,139,281</b>	<b>5,110.8</b>
<b>INCREASE/(DECREASE)</b>	<b>\$78,217,704</b>	<b>\$34,716,266</b>	<b>\$17,125,163</b>	<b>\$5,729,909</b>	<b>\$20,646,366</b>	<b>57.9</b>
Percentage Change	3.6%	3.5%	4.1%	3.1%	3.4%	1.1%

Note: The table above represents the department-wide FY 2019-20 budget request. Requests that directly impact divisions addressed in this briefing document are represented by shading and described below.

**R7 EMPLOYMENT AFFAIRS STAFFING:** The request includes an increase of \$589,251 total funds, including \$329,981 General Fund, and 5.4 FTE in FY 2019-20 and beyond to increase the number Human Resources professionals in the Department.

**R8 COUNTY CHILD WELFARE STAFF PHASE 5:** The request includes an increase of \$6,125,404 total funds, including \$4,500,647 General Fund, in FY 2019-20 and beyond to increase county level child welfare staffing in response to the Child Welfare Workload Study performed by the Office of the State Auditor in 2014.

**R14 CHILD WELFARE PROVIDER RATE IMPLEMENTATION PHASE 2:** The request includes an increase of \$10,350,000 total funds, including \$4,968,000 General Fund, in FY 2019-20 and beyond to implement out-of-home placement provider rate increases required by H.B. 17-1292 (Child Welfare Provider Rates) and S.B. 18-254 (Child Welfare Reform).

**R15 COMMUNITY PROVIDER RATE INCREASE:** The request includes an increase of \$9,253,301 total funds, including \$5,417,348 General Fund, in FY 2019-20 and beyond for an across-the-board increase of 1.0 percent for community providers.

**R17 STATE STAFF FOR 24-HOUR MONITORING:** The request includes an increase of \$164,519 total funds, including \$136,551 General Fund, and 1.8 FTE in FY 2019-20 and beyond in order to hire additional state child welfare staff to provide technical assistance and oversight to 24-hour child care facilities.

**R18 HOTLINE FOR CHILD ABUSE AND NEGLECT:** The request includes an increase of \$228,999 General Fund in FY 2019-20 and beyond for increased costs associated with the help desk and telephone operations and maintenance of the Child Abuse and Neglect Hotline.

**INDIRECT COST ASSESSMENT:** For line items addressed in this briefing, the request includes a net increase of \$1,280,784 total funds for the assessment of indirect costs associated with the operations of the Department.

INDIRECT COST ASSESSMENT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Payments to OIT adjustment	\$584,155	\$0	\$60,871	\$10,074	\$513,210	0.0
PERA Direct Distribution	409,376	0	55,264	14,997	339,115	0.0
NP7 Securing IT operations	190,679	0	19,870	3,288	167,521	0.0
NP10 Enterprise data integration services	65,218	0	6,795	1,126	57,297	0.0

### INDIRECT COST ASSESSMENT

	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
R21 Salesforce shield	47,141	0	4,912	813	41,416	0.0
Legal services adjustment	46,859	0	4,883	808	41,168	0.0
Indirect cost assessment adjustment	41,757	0	(4,414)	326	45,845	0.0
ALJ adjustment	31,535	0	3,287	544	27,704	0.0
NP8 Application refresh and consolidation	7,876	0	821	136	6,919	0.0
NP9 Optimize self-service capabilities	5,362	0	558	93	4,711	0.0
NP6 Essential database support	3,530	0	368	61	3,101	0.0
NP5 IDS increased input costs	1,670	0	173	29	1,468	0.0
Workers' compensation adjustment	(87,398)	0	(9,106)	(1,507)	(76,785)	0.0
Payment to risk management / property funds adjustment	(36,162)	0	(3,769)	(624)	(31,769)	0.0
Capitol Complex leased space adjustment	(19,103)	0	(1,990)	(329)	(16,784)	0.0
CORE adjustment	(8,677)	0	(904)	(149)	(7,624)	0.0
NP3 Annual fleet vehicle request	(3,034)	0	(316)	(52)	(2,666)	0.0
<b>TOTAL</b>	<b>\$1,280,784</b>	<b>\$0</b>	<b>\$137,303</b>	<b>\$29,634</b>	<b>\$1,113,847</b>	<b>0.0</b>

**NON-PRIORITIZED REQUEST ITEMS:** For line items addressed in this briefing, the request includes a decrease of \$31,490 total funds, including \$17,194 General Fund, for adjustments associated with the annual fleet vehicle budget request.

**ANNUALIZE PRIOR YEAR LEGISLATION:** The request includes adjustments related to prior year legislation. For line items addressed in this briefing, this includes:

### ANNUALIZE PRIOR YEAR LEGISLATION

	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
SB 18-200 (PERA)	\$156,465	\$105,843	\$30,282	\$276	\$20,064	0.0
HB 18-1357 (Ombudsman for behavioral health access to care)	44,857	44,857	0	0	0	0.6
SB 18-254 (Child welfare reform)	3,177	3,177	0	0	0	0.2
HB 18-1306 (Educational stability for foster children)	978	0	0	0	978	0.1
HB 18-1364 (Disabilities advisory council)	(12,203)	(12,203)	0	0	0	0.0
HB 18-1319 (Services for former foster youth)	(10,000)	(10,000)	0	0	0	0.0
HB 18-1328 (CHRP waiver redesign)	(949)	0	0	(949)	0	0.0
<b>TOTAL</b>	<b>\$182,325</b>	<b>\$131,674</b>	<b>\$30,282</b>	<b>(\$673)</b>	<b>\$21,042</b>	<b>0.9</b>

**ANNUALIZE PRIOR YEAR BUDGET ACTIONS:** The request includes a number of changes to annualize funding decisions made through the prior year Long Bill. The table below identifies the annualizations made in line items in the Executive Director's Office, the Office of Operations, and the Division of Child Welfare.

### ANNUALIZE PRIOR YEAR BUDGET ACTIONS

	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 R11 Respite care task force	\$61,700	\$0	\$0	\$61,700	\$0	0.0
FY 18-19 R16 Promoting permanency	30,245	26,752	0	0	3,493	0.2
Annualize FY 2018-19 R13 Medication consistency (SB 17-019)	652	0	652	0	0	0.0
Prior year salary survey	(7,242,656)	(4,971,274)	(49,033)	(2,362,951)	140,602	0.0
FY 2018-19 R4 Child welfare staff, phase 4	(335,000)	(301,500)	(33,500)	0	0	0.0
<b>TOTAL</b>	<b>(\$7,485,059)</b>	<b>(\$5,246,022)</b>	<b>(\$81,881)</b>	<b>(\$2,301,251)</b>	<b>\$144,095</b>	<b>0.2</b>

**CENTRALLY APPROPRIATED LINE ITEMS:** For line items addressed in this briefing, the request includes an increase of \$15,251,430 total funds, including \$5,858,864 General Fund, for centrally appropriated line items for the following:

state contributions for health, life, and dental benefits; salary survey; short-term disability; supplemental state contributions to the Public Employees' Retirement Association (PERA) pension fund; shift differential; workers' compensation; legal services; administrative law judges; and payment to risk management and property funds.

## SUMMARY OF ISSUES PRESENTED TO THE JOINT BUDGET COMMITTEE

**THE FEDERAL FAMILY FIRST PREVENTION SERVICES ACT (FFPSA) OF 2018:** In February of 2018, the FFPSA was signed into law. The Act includes reforms to Title IV-E of the Social Security Act aimed at keeping children and youth safely with families. It creates a 50.0 percent federal reimbursement for approved services identified as promising-, supported-, or well-supported practice by the federally selected evidence-based clearing house, and makes changes in requirements and federal reimbursement for out-of-home placements.

**CHILD WELFARE PROVIDER RATES:** Senate Bill 18-254 (Child Welfare Reform) made significant changes to child welfare funding, including increasing base rates for Child Placement Agencies and Residential Child Care Facilities. The bill included an appropriation of \$14.6 million for the increased rates. The Department's FY 2019-20 R14 budget request is for \$10.4 million total funds, including \$5.0 million General Fund, for the second round of funds required to increase base rates for these providers.

**COUNTY CHILD WELFARE STAFFING:** Senate Bill 15-242 (Child Welfare Staff) appropriated funding to be allocated to the counties specifically for the purpose of increasing county child welfare case aide, case worker, and supervisor FTE. The Department's FY 2019-20 R8 County Child Welfare Staffing is the fifth of several budget requests to increase funding for this purpose. It is for an increase of \$6.1 million total funds, including \$4.5 million General Fund.

## FOR MORE INFORMATION

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**TO READ THE ENTIRE BRIEFING:** [http://leg.colorado.gov/sites/default/files/fy2019-20\\_humbrf1.pdf](http://leg.colorado.gov/sites/default/files/fy2019-20_humbrf1.pdf)