



Colorado General Assembly  
Joint Budget Committee

# JOINT BUDGET COMMITTEE STAFF FY 2017-18 BUDGET BRIEFING SUMMARY

*Department of Human Services  
Behavioral Health Services*

The Department of Human Services is responsible for the administration and supervision of most non-medical public assistance and welfare activities of the State. This staff budget briefing document concerns behavioral health services and programs administered by the Department. Funding in this section supports community-based mental health and substance use disorder services, as well as the operation of the State's two mental health institutes, which provide inpatient hospitalization for individuals with serious mental illness. Of the total General Fund appropriation to the Department for FY 2016-17, 22.8 percent supports behavioral health services.

## FY 2016-17 APPROPRIATION AND FY 2017-18 REQUEST

DEPARTMENT OF HUMAN SERVICES, BEHAVIORAL HEALTH SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>FY 2016-17 APPROPRIATION:</b>						
HB 16-1405 (Long Bill)	\$259,658,773	\$189,322,150	\$16,063,002	\$19,051,329	\$35,222,292	1,290.4
Other legislation	6,126,557	494,557	6,000,000	(368,000)	0	3.2
<b>TOTAL</b>	<b>\$265,785,330</b>	<b>\$189,816,707</b>	<b>\$22,063,002</b>	<b>\$18,683,329</b>	<b>\$35,222,292</b>	<b>1,293.6</b>
<b>FY 2017-18 REQUESTED APPROPRIATION:</b>						
FY 2016-17 Appropriation	\$265,785,330	\$189,816,707	\$22,063,002	\$18,683,329	\$35,222,292	1,293.6
R8 Crisis services system enhancements	0	0	0	0	0	0.0
R10 Mental health institute security enhancements	609,307	609,307	0	0	0	0.0
R14 Substance use disorder treatment at the mental health institutes	556,986	0	556,986	0	0	8.0
R16 Mental health institute capital outlay	350,377	350,377	0	0	0	0.0
Non-prioritized request items	80,321	67,090	0	13,231	0	0.9
Centrally appropriated line items	134,448	0	134,448	0	0	0.0
Annualize prior year legislation	15,717	15,717	0	0	0	0.6
Technical changes	(596,735)	0	(596,735)	0	0	0.0
Annualize prior year budget actions	(558,400)	(570,125)	3,081	2,296	6,348	0.1
<b>TOTAL</b>	<b>\$266,377,351</b>	<b>\$190,289,073</b>	<b>\$22,160,782</b>	<b>\$18,698,856</b>	<b>\$35,228,640</b>	<b>1,303.2</b>
<b>INCREASE/(DECREASE)</b>	<b>\$592,021</b>	<b>\$472,366</b>	<b>\$97,780</b>	<b>\$15,527</b>	<b>\$6,348</b>	<b>9.6</b>
Percentage Change	0.2%	0.2%	0.4%	0.1%	0.0%	0.7%

**R8 CRISIS SERVICES SYSTEM ENHANCEMENTS:** The request includes an increase of \$900,000 General Fund to enhance the state's behavioral health crisis response system. Specifically, the Department proposes increases of:

- \$600,000 (an increase from \$2,395,915 to \$2,995,915) for the telephone hotline ; and
- \$300,000 (from \$600,000 to \$900,000) for marketing.

This request is budget neutral because the Department proposes a \$900,000 reduction (from \$5,147,901 to \$4,247,901) in the appropriation for Community Transition Services, a line item that provides funding for intensive behavioral health services and supports for individuals with serious mental illness who transition from a mental health institute back to the community, or who require more intensive services in the community to help avoid institutional placement.

**R10 MENTAL HEALTH INSTITUTE SECURITY ENHANCEMENTS:** The request includes \$609,307 General Fund for security enhancements at both mental health institutes, including: \$401,667 for security cameras (34 replacements for seclusion and restraint rooms and 45 new cameras for areas not currently monitored); \$117,160 for security staff training, weaponry, and gear; and \$90,480 for physical modifications to certain entrances and a nurse station. The Department indicates that \$34,788 of ongoing funding would be required to maintain security cameras.

**R14 SUBSTANCE USE DISORDER TREATMENT AT THE MENTAL HEALTH INSTITUTES:** The request includes a total of \$661,947 cash funds from the Marijuana Tax Cash Fund (including \$104,961 for centrally appropriated employee benefits) to add 8.0 FTE certified addiction counselors to expand substance use disorder treatment at both mental health institutes.

**R16 MENTAL HEALTH INSTITUTE CAPITAL OUTLAY:** The request includes \$350,377 General Fund to implement a standardized equipment replacement and minor renovation plan at both mental health institutes.

**NON-PRIORITIZED REQUEST ITEMS:** The request includes \$80,321 total funds for budget requests that are initiated by the Department of Health Care Policy and Financing (HCPF) and the Department of Corrections (DOC).

NON-PRIORITIZED ITEMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
NP6 HCPF oversight of departmental resources	\$67,090	\$67,090	\$0	\$0	\$0	0.9
NP5 DOC food inflation	42,650	0	0	42,650	0	0.0
NP4 DOC Mother baby unit	(29,419)	0	0	(29,419)	0	0.0
<b>TOTAL</b>	<b>\$80,321</b>	<b>\$67,090</b>	<b>\$0</b>	<b>\$13,231</b>	<b>\$0</b>	<b>0.9</b>

**CENTRALLY APPROPRIATED LINE ITEMS:** The request includes \$134,448 cash funds from the Marijuana Tax Cash Fund for FY 2017-18 salary increases for employees of the Circle Program. This program, which is part of the mental health institute in Pueblo, is an intensive treatment program that serves men and women who suffer from co-occurring mental health and substance use disorders.

**ANNUALIZE PRIOR YEAR LEGISLATION:** The request includes \$15,717 General Fund to reflect the second-year impact of two bills that passed during the 2016 legislative session.

ANNUALIZE PRIOR YEAR LEGISLATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Annualize SB 16-019 (Videotape mental condition evaluations)	\$13,924	\$13,924	\$0	\$0	\$0	0.4
Annualize HB 16-1410 (Competency evaluation location)	1,793	1,793	0	0	0	0.2
<b>TOTAL</b>	<b>\$15,717</b>	<b>\$15,717</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>0.6</b>

**TECHNICAL CHANGES:** The request includes technical changes that reduce appropriations by a total of \$596,735 cash funds, including:

- The elimination of temporary increases in annual spending authority from the Persistent Drunk Driver Cash Fund (\$365,000) and the Adolescent Substance Abuse Prevention Fund (\$65,000); and

- The elimination of administrative appropriations from the Offender Mental Health Services Fund (\$99,815) and the Alcohol and Drug Abuse Prevention Fund (\$66,920) to correct a technical error in the appropriation clause for H.B. 16-1408 (concerning cash fund allocations for health-related programs).

**ANNUALIZE PRIOR YEAR BUDGET ACTIONS:** The request includes a reduction of \$558,400 total funds to reflect the second-year impact of several FY 2016-17 budget actions.

ANNUALIZE PRIOR YEAR BUDGET ACTIONS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Annualize prior year salary survey	\$207,874	\$196,149	\$3,081	\$2,296	\$6,348	0.0
Annualize FY 16-17 R3 Court-ordered competency evaluations and restoration treatment	4,726	4,726	0	0	0	0.1
Annualize FY 16-17 BA10 MHI electronic health record system	(771,000)	(771,000)	0	0	0	0.0
<b>TOTAL</b>	<b>(\$558,400)</b>	<b>(570,125)</b>	<b>\$3,081</b>	<b>\$2,296</b>	<b>\$6,348</b>	<b>0.1</b>

**Behavioral Health-related Items Included in the Governor’s FY 2017-18 Budget Request That Are Not Included Above**

*Marijuana Tax Cash Fund*

As part of his proposed budget for FY 2017-18, the Governor has requested a total of \$16.3 million from the Marijuana Tax Cash Fund for supportive housing and rapid rehousing initiatives (two budget requests submitted by the Department of Local Affairs). Much of this funding would be used for individuals with behavioral health needs. The Governor’s budget also includes an additional \$16.0 million from the Marijuana Tax Cash Fund that is set aside for various legislative and budget initiatives. The information provided by the Governor’s Office during the November 30, 2016, budget hearing indicated that this amount includes:

- \$4 million to divert low-level drug offenders and people with behavioral health needs from the criminal justice system into community-based treatment and support services such as housing, healthcare, and job training; and
- \$4 million to potentially implement recommendations from the Mental Health Hold Task Force.

*Capital Construction Projects*

As discussed in the first issue brief, the Department has submitted a FY 2017-18 capital construction request for \$5,420,468 from the Capital Construction Fund to expand the Hawkins High Security Forensic facility at the mental health institute at Pueblo by adding a new 24-bed unit.

**SUMMARY OF ISSUES PRESENTED TO THE  
JOINT BUDGET COMMITTEE**

**CAPITAL CONSTRUCTION REQUEST FOR MENTAL HEALTH INSTITUTE EXPANSION:** The Department submitted a FY 2017-18 capital construction request for \$5.4 million to expand the Hawkins High Security Forensic facility at the mental health institute at Pueblo by 24 beds. This new unit would be used to serve individuals requiring competency evaluations or competency restoration services.

**OSPB BEHAVIORAL HEALTH FUNDING STUDY:** A recently released study overseen by the Governor’s Office of State Planning and Budgeting (OSPB) examined how funding should be distributed and aligned between the Department of Human Services and the Department of Health Care Policy and Financing and among service providers to best support mental health and substance use disorder services statewide.

**DATA SYSTEM FOR TRACKING PSYCHIATRIC BED AVAILABILITY:** In response to a legislative request, the Department submitted a report that discusses the feasibility of developing and implementing a real time statewide data system for tracking the availability of psychiatric beds for individuals who are placed on a 72-hour mental health hold.

**RECOMMENDATIONS CONCERNING THE INVOLVEMENT OF INDIVIDUALS WITH BEHAVIORAL HEALTH NEEDS IN THE CRIMINAL JUSTICE SYSTEM:** Three groups have been meeting regularly during the 2016 legislative interim to discuss the involvement of individuals with behavioral health needs in the criminal justice system. Each group will make recommendations that will come before the General Assembly.

## FOR MORE INFORMATION

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**TO READ THE ENTIRE BRIEFING:** [http://leg.colorado.gov/sites/default/files/fy2017-18\\_humbrf4.pdf](http://leg.colorado.gov/sites/default/files/fy2017-18_humbrf4.pdf)