



Colorado General Assembly
Joint Budget Committee

JOINT BUDGET COMMITTEE STAFF FY 2017-18 BUDGET BRIEFING SUMMARY

Department of Human Services

Office of Information Technology Services, County Administration, Office of Self Sufficiency, Adult Assistance Programs, Division of Youth Corrections

The Department of Human Services is responsible for the administration and supervision of most non-medical public assistance and welfare activities of the State. This staff budget briefing document concerns the technology systems that support the Department and counties, the block grants provided to counties to administer public assistance programs, welfare programs, such as Colorado Works and the Low-income Energy Assistance Program, that are State-supervised and county administered, services to assist the aging population to remain in the community, and the State's youth corrections system. Of the total General Fund appropriation to the Department for FY 2016-17, 28.8 percent supports these programs.

FY 2016-17 APPROPRIATION AND FY 2017-18 REQUEST

DEPARTMENT OF HUMAN SERVICES (OFFICE OF INFORMATION TECHNOLOGY SERVICES, COUNTY ADMINISTRATION, OFFICE OF SELF SUFFICIENCY, ADULT ASSISTANCE PROGRAMS, DIVISION OF YOUTH CORRECTIONS)						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2016-17 APPROPRIATION:						
HB 16-1405 (Long Bill)	\$714,564,177	\$237,008,442	\$177,774,382	\$4,283,403	\$295,497,950	1,322.4
Other legislation	2,951,865	2,601,628	81,675	0	268,562	2.0
TOTAL	\$717,516,042	\$239,610,070	\$177,856,057	\$4,283,403	\$295,766,512	1,324.4
FY 2017-18 REQUESTED APPROPRIATION:						
FY 2016-17 Appropriation	\$717,516,042	\$239,610,070	\$177,856,057	\$4,283,403	\$295,766,512	1,324.4
R1 DYC facility staffing phase 3 of 3	4,026,487	4,026,487	0	0	0	80.6
R2 DYC 24 hour medical coverage	1,743,882	1,743,882	0	0	0	16.1
R3 DYC detention mental health	1,011,954	1,011,954	0	0	0	0.0
R4 County administration	16,666,666	5,000,000	3,333,333	0	8,333,333	0.0
R6 Department indirect costs	1	2,275,811	(40,435)	251,237	(2,486,612)	0.0
R9 State quality assurance for adult protective services	82,628	82,628	0	0	0	0.9
R11 Old Age Pension Program cost of living adjustment	321,697	0	321,697	0	0	0.0
R21 Aging and disabilities resources for Colorado - Medicaid	500,000	(500,000)	0	1,000,000	0	0.0
R23 DYC reduction of client managers	(126,580)	(126,580)	0	0	0	(2.0)
Non-prioritized request items	688,706	681,819	0	6,887	0	0.0
Centrally appropriated line items	3,668,921	1,976,637	7,222	124,785	1,560,277	0.0
Annualize prior year budget actions	1,149,929	1,247,718	2,126	(106,267)	6,352	32.4
Annualize prior year legislation	(1,461,076)	(496,359)	0	0	(964,717)	0.0
TOTAL	\$745,789,257	\$256,534,067	\$181,480,000	\$5,560,045	\$302,215,145	1,452.4
INCREASE/(DECREASE)	\$28,273,215	\$16,923,997	\$3,623,943	\$1,276,642	\$6,448,633	128.0
Percentage Change	3.9%	7.1%	2.0%	29.8%	2.2%	9.7%

R1 DYC FACILITY STAFFING PHASE 3 OF 3: The request seeks an increase of \$5,010,631 General Fund and 80.6 FTE for FY 2017-18 (annualizes to 137.0 FTE in FY 2018-19 and beyond) to add staff to State-owned and operated youth corrections' facilities in an effort to improve safety and security of staff and youth.

R2 DYC 24 HOUR MEDICAL COVERAGE: The request includes an increase of \$1,990,931 General Fund and 16.1 FTE for FY 2017-18 to add 38 nurse and mid-level provider staff to State-owned and -operated youth corrections' facilities to provide increased coverage for medical services. Additionally, the funding request includes money for the provision of contracted psychiatric services to detained juveniles beginning January 2018.

R3 DYC DETENTION MENTAL HEALTH: The request seeks an increase of \$1,011,954 General Fund for FY 2017-18 to increase the availability of contract mental health services to detained juveniles at the State's eight detention centers that serve all 22 of the state's judicial districts. Currently limited mental health services (stabilization and crisis intervention) are available to detained youth. This request aims to expand the level of mental health services by increasing the amount of time licensed mental health clinicians are available to provide treatment on-site.

R4 COUNTY ADMINISTRATION: The request includes an increase of \$16,666,666 total funds, including \$5,000,000 General Fund for FY 2017-18 to increase funding to counties to administer the Supplemental Nutrition Assistance Program (food stamps), the Aid to the Needy Disabled program, child support services, and the Low Income Energy Assistance Program. The request comes as 45 counties overspent the FY 2015-16 funding level by \$6.0 million (after accounting for adjustments related to the county settlement and close-out process).

R6 DEPARTMENT INDIRECT COSTS: The request seeks \$3,075,586 total funds, including an increase of \$3,514,960 General Fund for FY 2017-18 and beyond to address the budget shortfall related to the Department's indirect and administrative costs. As it relates to the offices and agencies covered in this staff budget briefing document, the proposals calls for taking the following actions to rebalance appropriations based on available fund sources. (Note, staff admits that in prior fiscal years it is feasible that staff recommended (and the Committee-approved) a fund-split for the following line item with a greater amount of cash funds and federal funds than are available to the Department for this purpose, which necessitates this Department request.)

- An increase of \$2,275,811 General Fund in the Payments to OIT line item in the Office of Information Technology Services division;
- An increase of \$251,237 reappropriated funds in the Payments to OIT line item in the Office of Information Technology Services division;
- A decrease of \$2,486,612 federal funds in the Payments to OIT line item in the Office of Information Technology Services division; and
- A decrease of \$40,435 cash funds in the Payments to OIT line item in the Office of Information Technology Services division.

R9 STATE QUALITY ASSURANCE FOR ADULT PROTECTIVE SERVICES: The request includes an increase of \$428,410 General Fund and 4.8 FTE for FY 2017-18 to add three quality assurance reviewers, one quality assurance supervisor, and one adult protective services program specialist. The quality assurance staff would be located in the Department's Administrative Review Division and would conduct formal reviews of county adult protective services cases. The requested adult protective services program specialist would provide follow-up support and monitoring to counties not meeting compliance standards. This position would also identify trends and concerns across counties and develop and facilitate training statewide to address those trends.

R11 OLD AGE PENSION PROGRAM COST OF LIVING ADJUSTMENT: The request seeks an increase of \$321,697 cash funds for FY 2017-18 from the Old Age Pension (OAP) Fund to implement a 0.3 percent cost-of-living (COLA) increase for OAP recipients. This would increase the monthly grant standard from \$771 to \$773. The State Board of Human Services has the constitutional authority to raise or not to raise the OAP grant standard in accordance with the federal Social Security Administration's (SSA) annual decision to award or not award a COLA to Supplemental Security Income (SSI) recipients. The SSA's COLA for calendar year 2017 includes a 0.3 percent increase.

R21 AGING AND DISABILITIES RESOURCES FOR COLORADO - MEDICAID: The request includes an increase of \$500,000 total funds, including a decrease of \$500,000 General Fund, for FY 2017-18 to continue the Aging and Disability Resources for Colorado (ADRC) program. 14 ADRC programs across the state facilitate seamless and comprehensive services to persons with disabilities and seniors. The programs work by integrating or coordinating existing aging and disabilities service systems, allowing consumers to access a full range of community services and receive objective information, advice, counseling and assistance to make decisions for themselves about their long-term care services. One source of federal funding for ADRC expired on September 30, 2015 and, with this request, the Department asks for spending authority to backfill this funding by claiming ADRC expenses under Medicaid.

R23 DYC REDUCTION OF CLIENT MANAGERS: The request seeks a decrease of \$153,818 General Fund and 2.0 FTE for FY 2017-18 to eliminate two client managers in the Division of Youth Corrections due to declines in both the committed and paroled youth caseloads.

NON-PRIORITIZED REQUEST ITEMS: Includes the Department's share of the Secure Colorado and deskside staffing decision items in the Office of Information Technology. *These requested changes were addressed in separate staff briefing presented by Kevin Neimond for the Governor's Office of Information Technology on Thursday, November 17th.* The table below itemizes each requested non-prioritized item for FY 2017-18.

NON-PRIORITIZED REQUEST ITEMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
NP OIT Secure Colorado	\$491,965	\$487,045	\$0	\$4,920	\$0	0.0
NP OIT Deskside staffing	196,741	194,774	0	1,967	0	0.0
TOTAL	\$688,706	681,819	\$0	\$6,887	\$0	0.0

CENTRALLY APPROPRIATED LINE ITEMS: The request includes adjustments to centrally appropriated line items for the following: Payments to OIT and CORE Operations. *These requested changes were addressed in separate staff briefings presented by Alfredo Kemm for the Department of Personnel on Wednesday, December 7th and Kevin Neimond for the Governor's Office of Information Technology on Thursday, November 17th.* The table below itemizes each requested centrally appropriated line item adjustment for FY 2017-18.

CENTRALLY APPROPRIATED LINE ITEMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Payments to OIT adjustment	\$3,927,056	\$2,109,357	\$59,417	\$124,785	\$1,633,497	0.0
CORE adjustment	(258,135)	(132,720)	(52,195)	0	(73,220)	0.0
TOTAL	\$3,668,921	1,976,637	\$7,222	\$124,785	\$1,560,277	0.0

ANNUALIZE PRIOR YEAR BUDGET ACTIONS: The request includes adjustments related to prior year budget actions, primarily decision items. The table below itemizes each requested annualization for FY 2017-18.

ANNUALIZE PRIOR YEAR BUDGET ACTIONS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Annualize DYC security staffing, phase 2	\$1,466,964	\$1,466,964	\$0	\$0	\$0	32.4
Annualize Mental Health Institutes electronic health record system	578,443	684,710	0	(106,267)	0	0.0
Annualize prior year salary survey	239,332	223,799	2,126	0	13,407	0.0
Annualize Sunset of Home Care Allowance grant program	(750,000)	(750,000)	0	0	0	0.0
Annualize DYC trauma informed care	(245,700)	(245,700)	0	0	0	0.0
Annualize DYC special education needs assessment	(125,000)	(125,000)	0	0	0	0.0
Annualize SNAP administration increase	(14,110)	(7,055)	0	0	(7,055)	0.0
TOTAL	\$1,149,929	1,247,718	\$2,126	(\$106,267)	\$6,352	32.4

ANNUALIZE PRIOR YEAR LEGISLATION: The request includes adjustments related to prior year legislation. The table below itemizes each requested annualization for FY 2017-18.

ANNUALIZE PRIOR YEAR LEGISLATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Annualize HB 16-1290 (Extend Transitional Jobs Program)	\$1,144,653	\$1,144,653	\$0	\$0	\$0	1.0
Annualize SB 15-012 (Colorado Works Pass-through Child Support Payment)	311,035	1,007,190	0	0	(696,155)	0.0
Annualize HB 14-1015 (Extend Transitional Jobs Program)	(1,198,202)	(1,198,202)	0	0	0	(1.0)
Annualize HB 16-1398 (Implement Respite Care Task Force Recommendations)	(900,000)	(900,000)	0	0	0	0.0
Annualize SB 16-190 Improve County Administration public assistance	(550,000)	(550,000)	0	0	0	0.0
Annualize HB 16-1227 (Exemptions Child Support Reqmnts Child Care Assist)	(268,562)	0	0	0	(268,562)	0.0
TOTAL	(\$1,461,076)	(496,359)	\$0	\$0	(\$964,717)	0.0

SUMMARY OF ISSUES PRESENTED TO THE JOINT BUDGET COMMITTEE

COUNTY ADMINISTRATION LEGISLATION UPDATE: Senate Bill 16-190, sponsored by the Joint Budget Committee, contained several provisions aimed at improving the performance of the State and counties in providing public assistance programs, including the Supplemental Nutrition Assistance Program (SNAP). This briefing issue provides an update on the deliverables required of the Colorado Department of Human Services by S.B. 16-190.

R4 COUNTY ADMINISTRATION FUNDING: The Colorado Department of Human Services requests \$5,000,000 General Fund for FY 2017-18 to increase the amount of State funds available to counties to administer the Supplemental Nutrition Assistance Program (SNAP) and other smaller programs. Counties have over-expended the current base allocation in recent fiscal years and have covered the shortfall with a mixture of county and federal funds.

REPORT ON DYC FACILITY SECURITY AND STAFFING: Data reported by the Division of Youth Corrections, as requested by the Joint Budget Committee, indicate that the occurrence of assaults and fights has decreased by 10.2 percent from FY 2014-15 compared to FY 2015-16 across the ten State-owned and –operated commitment and detention facilities, while overall staffing patterns have improved in the majority of facilities.

R1 DYC FACILITY STAFFING, PHASE 3 OF 3: The Division of Youth Corrections’ budget request includes an increase of \$5.0 million General Fund and 80.6 FTE for FY 2017-18 to add staff to State-owned and operated youth corrections’ facilities in an effort to improve safety and security of staff and youth. It seeks additional staff for FY 2017-18 to address the staffing deficiencies that preclude facilities from fully implementing a relationship-based approach between staff and youth that also ensures facility safety.

FOR MORE INFORMATION

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TO READ THE ENTIRE BRIEFING: http://leg.colorado.gov/sites/default/files/fy2017-18_humbrf2.pdf