

DALBY, WENDLAND & CO., P.C.



Certified Public Accountants & Consultants

**WESTERN STATE COLLEGE OF COLORADO
FINANCIAL AND COMPLIANCE AUDIT**

**FISCAL YEAR ENDED
JUNE 30, 2006**

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DALBY, WENDLAND & CO., P.C.



Certified Public Accountants & Consultants

Members of the Legislative Audit Committee:

This report contains the results of our financial and compliance audit of Western State College of Colorado. The audit was conducted under contract with the Office of the State Auditor pursuant to Section 2-3-103, C.R.S., which authorizes the State Auditor to conduct or cause to be conducted audits of all departments, institutions, and agencies of state government. The audit included an examination of the basic financial statements. This report includes the financial statements as well as the independent auditors' report issued as part of the audit.

Dalby, Wendland & Co., P.C.

DALBY, WENDLAND & CO., P.C.

September 29, 2006

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WESTERN STATE COLLEGE OF COLORADO
REPORT SUMMARY - FINANCIAL AND COMPLIANCE AUDIT
Year Ended June 30, 2006

PURPOSE AND SCOPE OF AUDIT

The Office of the State Auditor, State of Colorado, engaged Dalby, Wendland & Co., P.C. to conduct an audit of Western State College of Colorado (the College) for its fiscal year ended June 30, 2006. Dalby, Wendland & Co., P.C. performed the audit in accordance with auditing standards generally accepted in the United States of America, and *Government Auditing Standards*, issued by the Comptroller General of the United States. We conducted the related field work from June through September 2006.

The purpose and scope of the audit were to:

- Express an opinion on the financial statements of the College as of and for the year ended June 30, 2006. This includes a review of internal control as required by auditing standards generally accepted in the United States of America and *Government Auditing Standards*.
- Evaluate compliance with laws, regulations, contracts, and grants governing the expenditures of federal and state funds.
- Report on the College's compliance and internal control over financial reporting based on our audit of the financial statements performed in accordance with *Government Auditing Standards*.
- Evaluate progress in implementing prior audit findings and recommendations.

Audit Opinions and Reports

We expressed unqualified opinions on the College's financial statements as of and for the years ended June 30, 2006 and 2005.

We issued a report on the College's compliance and internal control over financial reporting based on an audit of the financial statements performed in accordance with *Government Auditing Standards*. We did not note any material weaknesses or any material instances of noncompliance with legal or regulatory requirements based on our audit of the financial statements.

The College's Schedule of Expenditures of Federal Awards and applicable opinions thereon of the Office of the State Auditor, State of Colorado are included in the June 30, 2006, Statewide Single Audit Report issued under a separate cover.

We also issued certain required communications related to the conduct of an audit including our responsibility under auditing standards generally accepted in the United States of America, significant accounting policies, audit adjustments, and accounting estimates. No delays or disagreements reported.

SUMMARY OF KEY FINDINGS AND RECOMMENDATIONS

Current Audit Recommendations

There were no recommendations for the year ended June 30, 2006.

Summary of Prior Audit Recommendations

The audit report for the year ended June 30, 2005 included no recommendations.

DESCRIPTION OF WESTERN STATE COLLEGE OF COLORADO

Founded in 1911 as Colorado State Normal School, Western State College of Colorado (the College) is Colorado’s oldest college west of the Continental Divide. Originally planned as a preparatory college for teachers, the College remained a Normal School until 1923 when it was renamed Western State College. The College is an undergraduate college of liberal arts and sciences. Section 23-56-101, C.R.S, provides that the College be a general baccalaureate institution with moderately selective admission standards. The College is to provide a limited number of professional, educational, and traditional arts and sciences programs. The College cannot offer any two-year programs.

Through June 30, 2003, the College was a member of the State Colleges in Colorado and, as such, was governed by the Board of Trustees of the Office of State Colleges. Effective July 1, 2003, the State Colleges in Colorado were dissolved in accordance with House Bill 03-1093 and each member became an independent entity. As a result of the dissolution of the State Colleges in Colorado, the College has a separate Board of Trustees comprised of 9 members appointed by the Governor, with consent of the Senate, for 4 year terms, one faculty member elected by the faculty and one student member elected by the student body.

Full-time equivalent (FTE) student, faculty, and staff reported by the College for the last three fiscal years were as follows:

	<u>2004</u>	<u>2005</u>	<u>2006</u>
Resident Students	1,617.6	1,544.6	1,521.7
Nonresident Students	<u>547.1</u>	<u>513.4</u>	<u>497.2</u>
<i>Total Students</i>	<u><u>2,164.7</u></u>	<u><u>2,058.0</u></u>	<u><u>2,018.9</u></u>
Faculty FTEs	103.5	104.5	103.0
Staff FTEs	<u>123.3</u>	<u>122.6</u>	<u>159.2</u>
<i>Total Staff and Faculty FTE's</i>	<u><u>226.8</u></u>	<u><u>227.1</u></u>	<u><u>262.2</u></u>

DESCRIPTION OF WESTERN STATE COLLEGE FOUNDATION

Western State College Foundation (the Foundation) was incorporated on August 22, 1975 under the laws of the State of Colorado. The purpose of the Foundation is to aid, directly and indirectly, Western State College of Colorado in fulfilling its education purposes. The Foundation is supported primarily through donor contributions.

**FINDINGS AND RECOMMENDATIONS
REPORT SECTION**

**WESTERN STATE COLLEGE OF COLORADO
AUDITORS' FINDINGS AND RECOMMENDATIONS**

There are no audit findings or recommendations for the year ended June 30, 2006.

FINANCIAL STATEMENT SECTION

DALBY, WENDLAND & CO., P.C.



Certified Public Accountants & Consultants

INDEPENDENT AUDITORS' REPORT

Members of the Legislative Audit Committee:

We have audited the accompanying financial statements of the business type activities of Western State College of Colorado, a blended component unit of the State of Colorado, and its discretely presented component unit as of and for the years ended June 30, 2006 and 2005. These basic financial statements are the responsibility of the management of Western State College of Colorado. Our responsibility is to express an opinion on these financial statements based on our audits. We did not audit the financial statements of Western State College Foundation for the year ended June 30, 2006, the discretely presented component unit. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for Western State College Foundation, is based on the report of the other auditors.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. The financial statements of Western State College Foundation, a discretely presented component unit, were not audited in accordance with *Government Auditing Standards*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits and the report of other auditors provide a reasonable basis for our opinions.

In our opinion, based upon our audit and the report of the other auditors, the basic financial statements referred to above present fairly, in all material respects, the respective financial position of the business type activities of Western State College of Colorado and of its discretely presented component unit as of June 30, 2006 and 2005, and the respective changes in financial position and cash flows, where applicable, thereof for the years then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated September 29, 2006 on our consideration of Western State College of Colorado's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Management's Discussion and Analysis on pages 7 through 13 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audits were conducted for the purpose of forming opinions on the financial statements that collectively comprise the Western State College of Colorado's basic financial statements. The Schedules of Revenue and Expenses for Enterprise Revenue Bonds are presented for purposes of additional analysis and are not a required part of the basic financial statements of Western State College of Colorado. Such information, which is the responsibility of Western State College of Colorado's management, has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Dalby, Wendland & Co., P.C.

DALBY, WENDLAND & CO., P.C.

September 29, 2006

WESTERN STATE COLLEGE OF COLORADO
MANAGEMENT'S DISCUSSION AND ANALYSIS (unaudited)
Years Ended June 30, 2006 and 2005

This section of Western State College of Colorado's (the College) financial report presents management's discussion and analysis of the financial performance of the College during the year ended June 30, 2006. This discussion focuses on current activities and known facts, and therefore should be read in conjunction with the accompanying financial statements and notes. A comparative analysis is presented for the years ended June 30, 2005 and 2004.

Using the Consolidated Financial Report

In June 1999, the Governmental Accounting Standards Board (GASB) released Statement No. 34 "Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments". In November 1999, GASB issued Statement No. 35 "Basic Financial Statements and Management's Discussion and Analysis for Public Colleges and Universities" which amended Statement No. 34 to include public colleges and universities. Several significant changes in accounting and financial reporting standards were required such as recording depreciation on capital assets, allocating summer session revenues and expenses between fiscal years, presenting financial statements from an entity-wide perspective (all funds in aggregate), and producing cash flow statements.

The financial statements prescribed by GASB Statement No. 35 (the Statement of Net Assets, Statement of Revenues, Expenses and Changes in Net Assets, and the Statement of Cash Flows) present financial information in a format more comparable to that used by for-profit colleges and universities. The statements are prepared under the accrual basis of accounting. Revenues and assets are recognized when service is provided, and expenses and liabilities are recognized when others provide the goods or service, regardless of when cash is exchanged.

Financial Highlights

- The College's financial position improved during the fiscal year ended June 30, 2006 as evidenced by an increase in net assets of \$1.3 million, from \$36.6 million at June 30, 2005 to \$37.9 million. In 2005, net assets decreased by \$1 million from \$37.6 million at June 30, 2004.
- The College's current assets of \$11.7 million (2006), \$8.7 million (2005) and \$11.6 million (2004) were sufficient to cover current liabilities of \$3.7 million (2006), \$3.6 million (2005) and \$4.3 million (2004). The current ratio of 3.16 (2006), 2.42 (2005) and 2.70 (2004) (current assets/current liabilities) demonstrates the liquidity of College assets and the relative availability of working capital to fund current operations.
- An operating deficit of \$0.9 million (2006), \$7.9 million (2005) and \$6.8 million (2004) resulted from the College's dependence on state grants and contracts (state appropriations in 2005 and 2004) because the financial reporting model classifies certain grants and contracts and state appropriations as non-operating revenues.

Statement of Net Assets

The Statement of Net Assets includes all assets and liabilities. Over time, increases or decreases in net assets (the difference between assets and liabilities) are one indicator of the College's financial health when considered in conjunction with non-financial facts such as student enrollment and the condition of facilities.

Condensed Statements of Net Assets						
June 30, 2006, 2005 and 2004						
(in thousands)						
		2006	2005	2004		
Assets						
Current Assets		\$ 11,738	\$ 8,676	\$ 11,596		
Noncurrent Assets		46,293	48,742	48,597		
<i>Total Assets</i>		<u>58,031</u>	<u>57,418</u>	<u>60,193</u>		
Liabilities						
Current Liabilities		3,650	3,637	4,253		
Noncurrent Liabilities		16,472	17,200	18,329		
<i>Total Liabilities</i>		<u>20,122</u>	<u>20,837</u>	<u>22,582</u>		
Net Assets						
Invested in Capital Assets		26,738	28,046	29,965		
Restricted		5,073	5,072	5,777		
Unrestricted		6,098	3,463	1,869		
<i>Total Net Assets</i>		<u>\$ 37,909</u>	<u>\$ 36,581</u>	<u>\$ 37,611</u>		

At June 30, the College's total assets were \$58 million (2006), \$57.4 million (2005) and \$60.2 million (2004). The largest asset category, the \$43.5 million (2006), \$45.9 million (2005) and \$45.7 million (2004) in capital assets, includes land, buildings, equipment, library holdings, and construction in process. The capital asset amount is net of accumulated depreciation of \$34.3 million (2006), \$31.2 million (2005) and \$28.2 million (2004). Depreciation amortizes the cost of an asset over its expected useful life and represents the utilization of long-lived assets.

In fiscal years 2006, 2005 and 2004 the College's current assets of \$11.7 million (2006), \$8.7 million (2005) and \$11.6 million (2004) were sufficient to cover current liabilities of \$3.7 million (2006), \$3.6 million (2005) and \$4.3 million (2004) producing current ratios of 3.16 (2006), 2.42 (2005) and 2.70 (2004). Cash and cash equivalents (bank deposits, pooled cash with the State Treasurer, and highly liquid investments) comprised over \$10.4 million (2006), \$7.5 million (2005) and \$10.5 million (2004) in assets.

Bonds payable of \$16.6 million (2006), \$17.2 million (2005) and \$17.8 million (2004) represent almost 83% (2006 and 2005) and 79% (2004) of the College's total liabilities of \$20.1 million (2006), \$20.8 million (2005) and \$22.6 million (2004). Current portion of the bonds payable is \$665,000 (2006), \$650,000 (2005) and \$640,000 (2004).

The College's financial position improved during the fiscal year as evidenced by the increase in net assets of \$1.3 million (see the Statement of Revenues, Expenses and Changes in Net Assets) from \$36.6 million at June 30, 2005 to \$37.9 million at June 30, 2006. \$26.7 million (2006), \$28 million (2005) and \$30 million (2004) in net assets is invested in capital assets net of related debt, \$5.1 million (2006 and 2005) and \$5.8 million (2004) is externally restricted for specific purposes, and \$6.1 million (2006), \$3.5 million (2005) and \$1.9 Million (2004) is unrestricted and available for any lawful purpose of the College.

Statement of Revenue, Expenses and Changes in Net Assets

The Statement of Revenue, Expenses and Changes in Net Assets presents the results of operations during the year. Activities are reported as either operating or non-operating. Operating revenues and expenses generally result from providing goods and services for instruction, research, public service and related support services to an individual or to an entity separate from the College. Non-operating revenues and expenses are those other than operating and include, but are not limited to: state appropriations, investment income and expenses, interest expense on capital debt, state capital construction and controlled maintenance appropriations, and transfers.

Tuition and fee revenues in 2006 accounted for \$12.1 million (a \$4 million increase from 2005) of the \$29.8 million in operating revenues. Tuition and fee revenue in 2005 was \$8.1 million, a \$157,000 increase from 2004. The tuition and fee amount is net of scholarship allowances of \$2.9 million (2006) and \$2.4 million (2005 and 2004). Scholarship allowances are defined as the financial aid awarded to students by the colleges that is used to pay college charges. The scholarship allowance is recognized as a direct reduction of revenue rather than an increase in financial aid expense, as previously reported.

Operating expenses totaled \$30.7 million (2006), \$28.5 million (2005) and \$27.5 million (2004). Of that total, \$9.4 million (2006), \$8.4 million (2005) and \$7.7 million (2004) was for instruction, \$8.8 million (2006), \$6.7 million (2005) and \$6.8 million (2004) for auxiliary enterprises, \$2.8 million (2006), \$4.2 million (2005) and \$4.1 million (2004) for student services, \$2.4 million (2006 and 2005) and \$2.3 million (2004) for institutional support, and \$.8 million (2006) and \$.9 million (2005) and \$1 million (2004) for academic support.

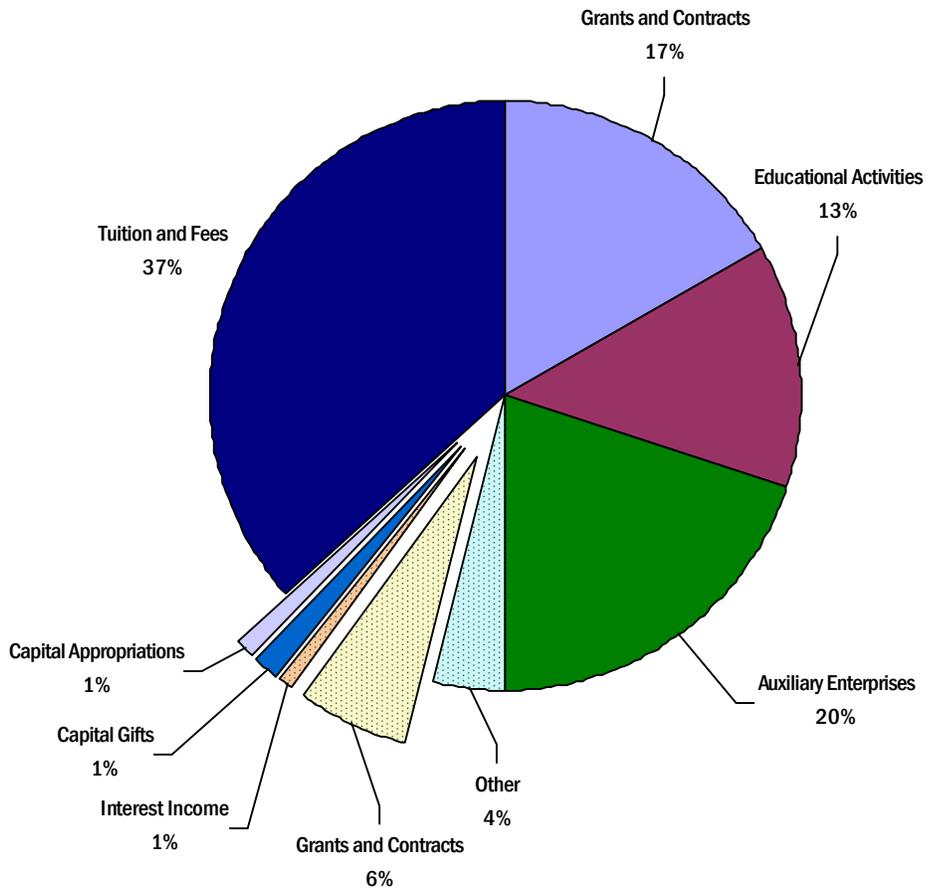
The College's dependency on state grants and contracts (2006) and state appropriations (2005 and 2004) produced an operating deficit of \$.9 million in fiscal year 2006, \$7.9 million in fiscal year 2005 and \$6.8 million in fiscal year 2004 because the financial reporting model classifies certain grants and contracts and state appropriations as non-operating revenues. The College had ending net assets at June 30, 2006 of \$37.9 million, an increase of \$1.3 million from the previous year-end. Ending net assets at June 30, 2005 were \$36.6 million, a decrease of \$1 million from the previous year-end.

Condensed Statements of Revenue, Expenses, and Changes in Net Assets						
June 30, 2006, 2005 and 2004						
(in thousands)						
			2006	2005	2004	
Operating Revenue						
	Tuition and Fees, net		\$ 12,056	\$ 8,072	\$ 7,915	
	Grants and Contracts		5,468	4,509	4,172	
	Educational Activities		4,441	-	-	
	Auxiliary Enterprises		6,586	6,812	7,565	
	Other		1,282	1,265	1,056	
	<i>Total Operating Revenue</i>		<u>29,833</u>	<u>20,658</u>	<u>20,708</u>	
Operating Expenses						
			30,701	28,528	27,487	
	<i>Net Operating Loss</i>		<u>(868)</u>	<u>(7,870)</u>	<u>(6,779)</u>	
Non-operating Revenue (Expense)						
	Grants and Contracts		1,976	-	-	
	State Appropriations		-	6,897	6,897	
	Interest Income		280	233	(1)	
	Other Non-operating		(956)	(638)	(1,360)	
	<i>Net Non-operating Revenue</i>		<u>1,300</u>	<u>6,492</u>	<u>5,536</u>	
	<i>Loss Before Other Revenue, Expenses, Gains, or Losses</i>		<u>432</u>	<u>(1,378)</u>	<u>(1,243)</u>	
	State Appropriations, Capital		389	-	30	
	Other		507	348	3	
	<i>Increase (Decrease) in Net Assets</i>		<u>1,328</u>	<u>(1,030)</u>	<u>(1,210)</u>	
Net Assets:						
	Net Assets-Beginning of Year		36,581	37,611	38,821	
	Net Assets-End of Year		<u>\$ 37,909</u>	<u>\$ 36,581</u>	<u>\$ 37,611</u>	

The following is a graphic illustration of total revenue by source for the College for fiscal year 2006. Each major revenue component is displayed relative to its proportionate share of total revenues.

Revenue by Source – Fiscal Year 2006

Operating Revenues



Non-Operating Revenues

Statement of Cash Flows

The Statement of Cash Flows presents relevant information related to cash inflows and outflows summarized by operating, non-capital financing, capital financing and related investing activities. It also helps statement users identify the need for external financing as well as assess the College's ability to generate cash flows and meet financial obligations as they mature.

June 30, 2006, 2005 and 2004			
(in thousands)			
	2006	2005	2004
Net Cash Provided (Used) by:			
Operating Activities	\$ 2,732	\$ (5,275)	\$ (3,710)
Non-Capital Financing Activities	1,711	6,885	6,117
Capital and Related Financing Activities	(1,815)	(4,757)	(4,149)
Investing Activities	280	140	547
Increase(Decrease) in Cash	2,908	(3,007)	(1,195)
Cash & Cash Equivalents:			
Beginning of Year	7,523	10,530	11,725
End of Year	\$ 10,431	\$ 7,523	\$ 10,530

The College's overall liquidity increased during the fiscal year 2006 with an increase in cash and cash equivalents of \$2.9 million (in 2005, liquidity declined by \$3 million). In 2006, the net cash inflow from operating activities was \$2.7 million (outflows of \$5.3 million in 2005 and \$3.7 million in 2004). \$12.3 million in student tuition and fees (an increase of \$4.1 million from 2005 which had an increase of \$258,000 from 2004), \$9.7 million in sales of services (an increase of \$4.2 million from 2005 which had a decrease of \$660 thousand from 2004) and \$5.6 million in contracts and grants (an increase of \$1.2 million from 2005 which had a decrease of \$227,000 from 2004) were the major sources of cash. Payments to or for employees of \$15.8 million (an increase of \$697 thousand from 2005 which had an increase of \$534,000 from 2004) and payments to suppliers of \$10.9 million (an increase of \$992,000 from 2005 which had an increase of \$906,000 from 2004) were the primary uses of funds.

Economic Outlook

The State changed the process of funding higher education institutions as directed by Senate Bill 04-189. General fund monies are no longer directly appropriated to higher education governing boards. Instead, stipends for tuition assistance are provided to eligible undergraduate students through the College Opportunity Fund, and the Department of Higher Education purchases educational services through fee-for-service contracts. For fiscal year 2007, the College is projected to receive \$3.9 million in funds from the College Opportunity Fund program and \$6.6 million in fee-for-service contracts.

Enrollments for the College are projected to be flat in fiscal year 2007. However, tuition rate increases of 8.6% for full time Colorado resident students and 1.3% for nonresident students are projected to generate an additional \$500,000 in tuition revenue beyond fiscal year 2006 levels.

The College was granted enterprise status for fiscal year 2006. To qualify for enterprise status, the College had to meet three criteria including, 1) receiving less than 10% of annual revenue from state or local grants, 2) qualifying as a government-owned business, and 3) having the authority to issue revenue bonds. As an enterprise, the College's tuition revenue does not count against statewide TABOR limitations and the College is provided more flexibility in managing its operations.

STATE OF COLORADO
WESTERN STATE COLLEGE OF COLORADO
STATEMENTS OF NET ASSETS
As of June 30, 2006 and 2005

ASSETS	2006	2005
Current Assets		
Cash and cash equivalents	\$ 10,431,287	\$ 7,522,847
Short-term investments	8,787	8,591
Student accounts receivable, net	275,574	231,839
Other accounts receivable, net	371,338	313,235
Student loans receivable, net	167,412	176,659
Inventories	430,263	383,367
Prepaid expenses	53,067	39,585
<i>Total Current Assets</i>	<u>11,737,728</u>	<u>8,676,123</u>
Non-current Assets		
Restricted investments	1,706,132	1,706,132
Student loans receivable, net	530,927	611,386
Other long-term assets	515,426	552,967
	<u>2,752,485</u>	<u>2,870,485</u>
Non-depreciable Capital Assets		
Land	695,416	695,416
Land improvements	1,904,083	1,904,083
<i>Total Non-depreciable Capital Assets</i>	<u>2,599,499</u>	<u>2,599,499</u>
Depreciable Capital Assets, Net		
Land improvements (less accumulated depreciation of \$12,311 (2006) and \$0 (2005))	590,714	-
Buildings and improvements, less accumulated depreciation of \$28,590,763 (2006) and \$25,753,911 (2005)	39,070,702	42,034,201
Furniture and equipment, less accumulated depreciation of \$1,410,747 (2006) and \$1,287,552 (2005)	506,182	450,208
Library materials, less accumulated depreciation of \$4,287,011 (2006) and \$4,125,004 (2005)	773,304	787,734
<i>Total Depreciable Capital Assets, Net</i>	<u>40,940,902</u>	<u>43,272,143</u>
<i>Total Non-current Assets</i>	<u>46,292,886</u>	<u>48,742,127</u>
Total Assets	<u>58,030,614</u>	<u>57,418,250</u>
LIABILITIES		
Current Liabilities		
Accounts payable	573,114	497,501
Accrued liabilities	1,538,981	1,477,655
Deferred revenue	431,450	297,811
Student deposits	168,993	178,240
Bonds payable, current portion	665,000	650,000
Capital leases payable, current portion	214,105	414,938
Compensated absence liabilities, current portion	58,558	120,541
<i>Total Current Liabilities</i>	<u>3,650,201</u>	<u>3,636,686</u>
Non-current Liabilities		
Bonds payable	15,922,961	16,546,411
Capital leases payable	-	214,105
Compensated absence liabilities	548,384	439,556
<i>Total Non-current Liabilities</i>	<u>16,471,345</u>	<u>17,200,072</u>
Total Liabilities	<u>20,121,546</u>	<u>20,836,758</u>
NET ASSETS		
Invested in capital assets, net of related debt	26,738,336	28,046,198
Restricted for expendable purposes:		
Loans	1,287,389	1,216,734
Other purposes	3,785,207	3,855,259
Unrestricted	6,098,136	3,463,301
Total Net Assets	<u>\$ 37,909,068</u>	<u>\$ 36,581,492</u>

See accompanying notes.

STATE OF COLORADO
WESTERN STATE COLLEGE FOUNDATION
(DISCRETELY PRESENTED COMPONENT UNIT)
STATEMENTS OF FINANCIAL POSITION
June 30, 2006 and 2005

	<u>2006</u>	<u>2005</u>
Assets		
Cash and cash equivalents	\$ 169,810	\$ 283,199
Certificates of deposit	68,591	66,782
Investments	13,285,182	10,366,734
Contributions receivable, net	570,395	474,360
Due from Western State College	4,877	8,845
Other assets	54,486	34,918
Property and equipment, net of depreciation	<u>1,008,130</u>	<u>645,120</u>
<i>Total Assets</i>	<u>\$ 15,161,471</u>	<u>\$ 11,879,958</u>
Liabilities		
Accounts payable	<u>\$ 104,470</u>	<u>\$ 318,579</u>
Net Assets		
Unrestricted	1,246,636	749,744
Temporarily restricted	5,955,743	4,172,022
Permanently restricted	<u>7,854,622</u>	<u>6,639,613</u>
<i>Total Net Assets</i>	<u>15,057,001</u>	<u>11,561,379</u>
<i>Total Liabilities and Net Assets</i>	<u>\$ 15,161,471</u>	<u>\$ 11,879,958</u>

See accompanying notes.

STATE OF COLORADO
WESTERN STATE COLLEGE OF COLORADO
STATEMENTS OF REVENUE, EXPENSES AND CHANGES IN NET ASSETS
For the Years Ended June 30, 2006 and 2005

	2006	2005
Operating Revenue		
Tuition and fees, including pledged for bonds of \$836,590 (2006) and \$836,000 (2005)	\$ 14,975,366	\$ 10,490,703
Less: scholarship allowances	(2,919,812)	(2,418,617)
<i>Net Tuition and Fees</i>	12,055,554	8,072,086
Federal, state, private grants and contracts	5,467,739	4,509,309
Sales and services of Educational Activities	4,441,478	-
Sales and services of auxiliary enterprises, including revenue pledged for bonds of \$6,756,517 (2006) and \$6,926,238 (2005)	6,952,129	7,108,302
Less: scholarship allowances	(366,199)	(296,508)
<i>Net Auxiliary Sales and Services</i>	6,585,930	6,811,794
Other operating revenue, including \$61,653 (2006) and \$70,172 (2005) of revenue pledged for bonds	1,282,039	1,264,801
<i>Total Operating Revenue</i>	29,832,740	20,657,990
Operating Expenses		
Instruction	9,434,659	8,431,051
Research	88,790	58,931
Academic support	773,099	948,864
Student services	2,828,112	4,179,921
Institutional support	2,437,199	2,390,236
Operation and maintenance of plant	2,460,356	1,903,779
Scholarships and fellowships	603,991	879,919
Auxiliary enterprises	8,821,516	6,676,805
Depreciation	3,253,545	3,058,837
<i>Total Operating Expenses</i>	30,701,267	28,528,343
<i>Operating Loss</i>	(868,527)	(7,870,353)
Non-operating Revenue (Expenses)		
Federal, state, private grants and contracts	1,976,415	-
State appropriation, noncapital	-	6,896,788
Investment and interest income, including \$206,574 (2006) and \$218,817 (2005) of revenue pledged for bonds	280,270	233,320
Loss on disposal of assets	(50,659)	(8,339)
Interest expense on capital debt	(782,262)	(616,654)
Other nonoperating expenses	(123,411)	(12,461)
<i>Net Non-operating Revenue (Expenses)</i>	1,300,353	6,492,654
<i>Gain (Loss) Before Other Items</i>	431,826	(1,377,699)
Other Revenue, Expenses, Gains, Losses, or Transfers		
State appropriation, capital	389,391	-
Capital grants	13,925	347,819
Capital gifts	492,434	-
<i>Increase (Decrease) in Net Assets</i>	1,327,576	(1,029,880)
Net Assets - Beginning of year	36,581,492	37,611,372
Net Assets - End of year	\$ 37,909,068	\$ 36,581,492

See accompanying notes.

STATE OF COLORADO
WESTERN STATE COLLEGE FOUNDATION
(DISCRETELY PRESENTED COMPONENT UNIT)

STATEMENTS OF ACTIVITIES

For the Years Ended June 30, 2006 and 2005

	2006	2005
Changes in Unrestricted Net Assets		
Revenues, gains and other support:		
Contributions	\$ 131,363	\$ 149,184
Investment income	155,225	75,610
Rental income	14,482	14,482
	301,070	239,276
Net assets released from restrictions:		
Satisfaction of program restrictions	2,412,857	2,150,507
<i>Total Revenue, Gains and Other Support</i>	2,713,927	2,389,783
Expenses:		
Programs	1,847,723	2,019,079
Management and general	165,320	134,132
Fund-raising	197,467	190,884
<i>Total Expenses</i>	2,210,510	2,344,095
Transfers	(6,525)	(30,853)
<i>Increase in Unrestricted Net Assets</i>	496,892	14,835
Changes in Temporarily Restricted Net Assets		
Revenues and gains:		
Contributions	3,404,570	2,077,794
Investment income	664,547	478,830
Royalties	140,236	97,935
	4,209,353	2,654,559
Net assets released from restrictions:		
Satisfaction of program restrictions	(2,412,857)	(2,150,507)
Transfers	(12,775)	(23,557)
<i>Increase in Temporarily Restricted Net Assets</i>	1,783,721	480,495
Changes in Permanently Restricted Net Assets		
Revenues and gains:		
Contributions	1,195,709	1,435,957
Transfers	19,300	54,410
<i>Increase in Permanently Restricted Net Assets</i>	1,215,009	1,490,367
<i>Increase in Net Assets</i>	3,495,622	1,985,697
Net Assets – beginning of year	11,561,379	9,575,682
Net Assets – end of year	\$ 15,057,001	\$ 11,561,379

See accompanying notes.

STATE OF COLORADO
WESTERN STATE COLLEGE OF COLORADO
STATEMENTS OF CASH FLOWS
For the Years Ended June 30, 2006 and 2005

	2006	2005
Cash Flows from Operating Activities		
Cash Received		
Tuition and fees	\$ 12,263,851	\$ 8,127,463
Sales of services	9,721,086	5,509,210
Sales of product	1,215,272	1,244,103
Grants, contracts and gifts	5,593,103	4,395,580
Student loans collected	378,410	277,811
Other operating receipts	994,905	1,216,842
Cash Payments		
Payments to or for employees	(15,797,335)	(15,100,285)
Payments to suppliers	(10,883,864)	(9,892,082)
Scholarships disbursed	(605,087)	(880,164)
Student loans disbursed	(148,534)	(173,415)
<i>Net Cash Provided (Used) by Operating Activities</i>	2,731,807	(5,274,937)
Cash Flows from Non-capital Financing Activities		
Federal, state, private grants & contracts	1,976,415	-
State appropriations - noncapital	-	6,896,788
Other agency inflows	-	226,870
Other agency (outflows)	(264,645)	(239,331)
<i>Net Cash Provided by Non-capital Financing Activities</i>	1,711,770	6,884,327
Cash Flows from Capital and Related Financing Activities		
State appropriations - capital	389,391	-
Capital grants, contracts and gifts	13,925	347,819
Acquisition or construction of capital assets	(369,939)	(3,507,177)
Principal paid on capital debt	(1,064,938)	(1,037,850)
Interest on capital debt	(783,846)	(559,478)
<i>Net Cash Used by Capital and Related Financing Activities</i>	(1,815,407)	(4,756,686)
Cash Flows from Investing Activities		
Proceeds from sale and maturities of investments	-	657,814
Investment earnings (interest/dividends)	280,270	233,320
Purchase of investments	-	(750,884)
<i>Net Cash Provided by Investing Activities</i>	280,270	140,250
<i>Net Increase (Decrease) in Cash and Cash Equivalents</i>	2,908,440	(3,007,046)
Cash and cash equivalents - beginning of year	7,522,847	10,529,893
Cash and cash equivalents - end of year	\$ 10,431,287	\$ 7,522,847
Reconciliation of Operating Loss to Net Cash Provided by Operating Activities		
Operating loss	\$ (868,527)	\$ (7,870,353)
Adjustments to reconcile:		
Depreciation	3,134,364	3,067,177
Provision for uncollectable accounts	(79,691)	-
Decrease (increase) in assets	2,406,863	283,698
Increase (decrease) in liabilities	(715,213)	(755,459)
Other reconciling items	(1,145,989)	-
<i>Net Cash Provided (Used) by Operating Activities</i>	\$ 2,731,807	\$ (5,274,937)

See accompanying notes.

STATE OF COLORADO
WESTERN STATE COLLEGE OF COLORADO
NOTES TO THE FINANCIAL STATEMENTS
Years Ended June 30, 2006 and 2005

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Nature of Operations

Western State College of Colorado (the College) is a public institution of higher education of the State of Colorado. Operations are funded largely through student tuition and fees.

As an institution of the State of Colorado, the College's operations and activities are funded partially through fee-for-service contracts with the state.

Reporting Entity

The accompanying financial statements reflect the financial activities of the College for the fiscal year ended June 30, 2006. The College is an institution of higher education of the State of Colorado. Thus, for financial reporting purposes, the College is included as part of the State of Colorado's primary government. A copy of the state Comprehensive Annual Financial Report may be obtained from the State Controller's Office, Department of Personnel and Administration, Denver, Colorado.

The financial statements of the College include all of the integral parts of the College's operations. The College applied required criteria to determine whether any organization should be included in the College's reporting entity. Management has determined that the Western State College Foundation (the Foundation) meets the criteria to be included in the College's financial statements as a discretely presented component unit. The Foundation was incorporated on August 22, 1975 under the laws of the State of Colorado. The purpose of the Foundation is to aid, directly or indirectly, the College in fulfilling its educational purposes. The Foundation is supported primarily through donor contributions. A full copy of the Foundation's financial statements may be obtained from the Western State College Foundation, 909 East Escalante Drive, P.O. Box 1264, Gunnison, CO 81230.

Basis of Accounting

For financial reporting purposes, the College is considered a special-purpose government engaged only in business-type activities. Accordingly, the College's financial statements have been presented using the economic resources measurement focus and the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when an obligation is incurred. All significant intra-agency transactions have been eliminated.

The College applies all applicable Governmental Accounting Standards Board (GASB) pronouncements, regardless of issue date, as well as the following pronouncements issued on or before November 30, 1989: Financial Accounting Standards Board (FASB) Statements and Interpretations, Accounting Principle Board Opinions, and Accounting Research Bulletins, unless those pronouncements conflict with, or contradict, GASB pronouncements.

The Foundation's financial statements have been presented on the accrual basis and pronouncements of the Financial Accounting Standards Board (FASB) have been applied. Net assets of the Foundation are classified as unrestricted, temporarily restricted and permanently restricted. Contributions including unconditional promises to give are recorded as made. All contributions are available for unrestricted use unless specifically restricted by the donor. Conditional promises to give are recognized when the conditions on which they depend are substantially met. Unconditional promises to give due in the next year are recorded at their net realizable value. All unconditional promises to give are due within the next year.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue, expenses, and other changes in net assets during the reporting period. Actual results could differ from those estimates.

Cash and Cash Equivalents

For the purposes of reporting cash flows, cash and cash equivalents are defined as cash-on-hand, demand deposits, certificates of deposit with financial institutions, pooled cash with the state treasurer and all highly liquid investments with an original maturity of three months or less.

Investments

Investments are carried at market value (GASB 31).

Investment income consists of interest and dividend income and the net change for the year in the fair value of investments carried at fair value.

Accounts Receivable

Accounts receivable consists of tuition and fee charges to students and auxiliary enterprise services provided to students, faculty, and staff. Accounts receivable also include amounts due from the federal government, state, and local governments, or private sources, in connection with reimbursement of allowable expenditures made pursuant to the College's grant and contracts. Accounts receivable are recorded net of estimated uncollectible amounts.

Inventories

Inventories consist primarily of bookstore inventory and consumable supplies and are stated at the lower of cost or market as determined by the FIFO (first-in, first-out) method. The valuation of the bookstore inventory is determined by the retail FIFO method which involves pricing items at current selling prices reduced to the lower of cost or market by the application of an average markup ratio.

Restricted Cash and Cash Equivalents

Restricted cash and cash equivalents include amounts restricted for project construction and bond debt service reserves.

Capital Assets

Capital assets are stated at cost at date of acquisition or fair market value at date of donation. The College capitalizes only those assets with an initial cost or fair market value greater than or equal to \$5,000. Depreciation is computed using the straight-line method over the estimated useful lives of the assets. Estimated useful lives range from 20 to 40 years for buildings and building improvements and 3 to 10 years for equipment and library materials. State capital construction revenues are recognized only to the extent of current expenditures. Controlled maintenance (corrective repairs or replacements to existing facilities) funded by the state is recorded as state appropriated revenue and the assets are recorded to the extent that expenditures qualify for capitalization.

Deferred Revenue

Deferred revenue includes amounts received for tuition and fees and certain auxiliary activities prior to the end of the fiscal year but related to the subsequent accounting period. Deferred revenue also includes amounts received from grant and contract sponsors that have not yet been earned.

Compensated Absences

Employees' compensated absences are accrued at year-end for financial statements purposes. The liability and expense incurred are recorded at year-end as accrued compensated absence in the statement of net assets and as a component of compensation and benefit expense in the statement of revenue, expenses and changes in net assets.

Classification of Revenue

The College has classified its revenues as either operating or non-operating revenues according to the following criteria:

Operating Revenue – Operating revenue generally results from providing goods and services for instruction, public service or related support services to an individual or to an entity separate from the College such as (1) student tuition and fees, net of scholarship allowances, (2) sales and services of auxiliary enterprises, and (3) interest on student loans.

Non-operating Revenue – Non-operating revenue is that revenue that does not meet the definition of operating revenue. Non-operating revenue includes state appropriations for operations, gifts, investment income and insurance reimbursement revenue.

Scholarship Allowances

Student tuition and fee revenue, and certain other revenue from students, are reported net of scholarship allowances in the Statement of Revenue, Expenses and Changes in Net Assets. Scholarship allowances are the differences between the stated charge for goods and services provided by the College, and the amount that is paid by students and/or third parties making payments on the students' behalf. Certain governmental grants, such as Pell grants, and other federal, state or nongovernmental programs, are recorded as either operating or non-operating revenue in the College's financial statements. To the extent that revenue from such programs is used to satisfy tuition and fees and other student charges, the College has recorded a scholarship allowance. The scholarship allowances on tuition and fees and housing for the years ended June 30 were \$3,286,011 (2006) and \$2,715,125 (2005).

Net Assets

The College's net assets are classified as follows:

Invested in capital assets, net of related debt – This represents the College's total investment in capital assets, net of outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of invested in capital assets, net of related debt.

Restricted net assets – expendable – Restricted expendable net assets include resources in which the College is legally or contractually obligated to spend resources in accordance with restrictions imposed by external third parties.

Restricted net assets – nonexpendable – Nonexpendable restricted net assets consist of endowment and similar type funds in which donors or other outside sources have stipulated, as a condition of the gift instrument, that the principal is to be maintained inviolate and in perpetuity, and invested for the purpose of producing present and future income, which may either be expended or added to principal.

Unrestricted net assets – Unrestricted net assets represent resources derived from student tuition and fees, state appropriations, and sales and services of educational departments and auxiliary enterprises. These resources are used for transactions relating to the educational and general operations of the College, and may be used at the discretion of the governing board to meet current expenses for any purpose. These resources also include auxiliary enterprises, which are substantially self-supporting activities that provide services for students, faculty and staff.

Net assets of the Foundation are classified as unrestricted, temporarily restricted and permanently restricted. Contributions, including unconditional promises to give, are recorded as made. All contributions are available for unrestricted use unless specifically restricted by the donor. Conditional promises to give are recognized when the conditions on which they depend are substantially met. Unconditional promises to give are due within the next year.

Application of Restricted and Unrestricted Resources

The College's policy is to first apply an expense against restricted resources then to unrestricted resources, when both restricted and unrestricted resources are available.

Reconciliation to Other Reports

Any effort to reconcile this report with presentations made for other purposes, such as data submitted with the legislative budget request for the College, must take into consideration any differences in the basis of accounting and other requirements for the preparation of such other presentations.

Financial Statement Presentation and Changes in Accounting Principles

GASB issued Statement No. 42, *Accounting and Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries*, (Statement No. 42) in November 2003. Statement No. 42 establishes accounting and financial reporting standards for impairment of capital assets and is effective for fiscal years beginning after December 15, 2004. The adoption of this Statement had no significant effect on the accompanying financial statements.

GASB issued Statement No. 44, *Economic Condition Reporting: The Statistical Section (an amendment of NCGA Statement 1)* (Statement No. 44) in May 2005. Statement No. 44 is effective for periods beginning after June 15, 2005 and amends the information required to be presented in the statistical section of a comprehensive annual financial report. Statement No. 44 had no effect on the accompanying financial statements.

GASB issued Statement No. 46, *Net Assets Restricted by Enabling Legislation (an amendment of GASB Statement No. 34)* (Statement No. 46), in December 2004. Statement No. 46 is effective for periods beginning after June 15, 2005 and clarifies the definition of “legally enforceable enabling legislation restrictions” and specifies the accounting and financial reporting requirements related to such legislation. The adoption of this Statement had no significant effect on the accompanying financial statements.

GASB issued Statement No. 47, *Accounting for Termination Benefits* (Statement No. 47) in June 2005. Statement No. 47 establishes accounting standards for termination benefits and is effective in the two parts. For termination benefits provided through an existing defined benefit OPEB plan, the provisions are implemented with Statement 45. For all other termination benefits it is effective for periods beginning after June 15, 2005. Statement No. 44 had no effect on the accompanying financial statements.

New Accounting Pronouncements

GASB issued Statement No. 43, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans* (OPEB) (Statement No. 43) in April 2004. Statement No. 43 establishes uniform financial reporting standards for OPEB plans and supersedes the interim guidance included in Statement No. 26, *Financial Reporting for Postemployment Healthcare Plans Administered by Defined Benefit Pension Plans*. The implementation of Statement No. 43 is effective in three phases based on a government’s total annual revenues in the first fiscal year ending after June 15, 1999. The effective date for the state of Colorado will be for financial statements for periods beginning after December 15, 2005.

GASB issued Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefit Plans Other Than Pensions* (OPEB) (Statement No. 45) in July 2004. Statement No. 45 is effective in the three phases required for Statement No. 43 and establishes standards for the measurement, recognition and display of OPEB expenses and related liabilities and note disclosures.

GASB issued Statement No. 48, *Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues* (Statement No. 48) in September 2006. Statement No. 48 establishes criteria that governments will use to ascertain whether the proceeds received under this Statement should be reported as revenue, or as a liability, and is effective for periods beginning after December 15, 2006.

Management does not believe the adoption of the new Statements will have a significant effect on the College's financial statements.

Income Taxes

The Foundation is a not-for-profit organization that is exempt from income taxes under Section 501(c)(3) of the Internal Revenue Code and classified by the Internal Revenue Service as other than a private foundation.

NOTE 2 - CASH AND INVESTMENTS

Cash

At June 30, 2006, the College had \$9,122,637 (2006) and \$6,396,558 (2005) on deposit with the State Treasurer. Detailed information on the State Treasurer's pooled cash and investments is available from that office.

At year-end, cash on hand and in banks consisted of the following:

	2006	2005
Cash on hand	\$ 566,562	\$ 345,203
Cash in checking accounts at bank	742,088	781,086
	<u>\$1,308,650</u>	<u>\$1,126,289</u>

Custodial Credit Risk – Deposits. Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The College does not have a deposit policy for custodial credit risk. The carrying amount of the College's cash on deposit was \$742,088 (2006) and \$781,086 (2005) and the bank balance was \$1,216,727 (2006) and \$1,127,365 (2005). Of this bank balance, \$1,180,154 (2006) and \$1,080,599 (2005) was covered by federal note depository insurance or by collateral held by the institution's agent in the institution's name.

Investments

At June 30, 2006, the College had investments with a carrying value of \$1,714,919 and a market value of \$1,714,919 (2006) and \$1,714,723 (2005), which are categorized to give an indication of the level of risk assumed. Of this total, \$1,714,919 (2006) and \$1,714,723 (2005) was uninsured and unregistered investments for which the securities are held by the broker or dealer or by its trust department or agent in the College's name. Yield on investments was 4.12% (2006 and 2005).

At June 30, the Foundation had investments with a cost of \$12,337,626 (2006) and \$9,291,355 (2005) and a market value of \$13,285,182 (2006) and \$10,366,734 (2005).

NOTE 3 - RECEIVABLES AND PAYABLES

At June 30, receivable balances were as follows:

	Gross Receivable	Allowance for Uncollectible Amounts	Net Receivable
<u>2006</u>			
Student accounts receivable	\$ 404,326	\$ (128,752)	\$ 275,574
Other accounts receivable	\$ 371,338	\$ -	\$ 371,338
Student loans receivable	\$ 259,867	\$ (92,455)	\$ 167,412
<u>2005</u>			
Student accounts receivable	\$ 369,637	\$ (137,798)	\$ 231,839
Other accounts receivable	\$ 313,235	\$ -	\$ 313,235
Student loans receivable	\$ 271,591	\$ (94,932)	\$ 176,659

At June 30, accrued liabilities balances were as follows:

	2006	2005
Accrued payroll	\$ 1,450,575	\$ 1,387,664
Accrued interest payable	88,406	89,991
<i>Total Accrued liabilities</i>	<u>\$ 1,538,981</u>	<u>\$ 1,477,655</u>

NOTE 4 - CAPITAL ASSETS

	Balance June 30, 2005	Additions	Deletions	Balance June 30, 2006
Non-depreciable Capital Assets				
Land	\$ 695,416	\$ -	\$ -	\$ 695,416
Land improvements	1,904,083	-	-	1,904,083
Construction in progress	-	-	-	-
<i>Total Non-depreciable Capital Assets</i>	<u>\$ 2,599,499</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,599,499</u>
Depreciable Capital Assets				
Land Improvements	\$ -	\$ 603,025	\$ -	\$ 603,025
Buildings and improvements	67,788,112	-	(126,647)	67,661,465
Furniture and equipment	1,737,760	220,811	(41,642)	1,916,929
Library materials	4,912,738	149,129	(1,552)	5,060,315
<i>Total Depreciable Capital Assets</i>	<u>74,438,610</u>	<u>972,965</u>	<u>(169,841)</u>	<u>75,241,734</u>
Less: accumulated depreciation				
Land Improvements	-	(12,311)	-	(12,311)
Buildings and improvements	(25,753,911)	(2,912,840)	75,988	(28,590,763)
Furniture and equipment	(1,287,552)	(164,841)	41,646	(1,410,747)
Library materials	(4,125,004)	(163,559)	1,552	(4,287,011)
<i>Total Accumulated Depreciation</i>	<u>(31,166,467)</u>	<u>(3,253,551)</u>	<u>119,186</u>	<u>(34,300,832)</u>
<i>Net Depreciable Capital Assets</i>	<u>\$43,272,143</u>	<u>\$ (2,280,586)</u>	<u>\$ (50,655)</u>	<u>\$ 40,940,902</u>

	Balance June 30, 2004	Additions	Deletions	Balance June 30, 2005
Non-depreciable Capital Assets				
Land	\$ 695,416	\$ -	\$ -	\$ 695,416
Land improvements	1,904,083	-	-	1,904,083
Construction in progress	3,483,107	3,068,005	(6,551,112)	-
<i>Total Non-depreciable Capital Assets</i>	<u>\$ 6,082,606</u>	<u>\$ 3,068,005</u>	<u>\$ (6,551,112)</u>	<u>\$ 2,599,499</u>
Depreciable Capital Assets				
Buildings and improvements	\$61,237,000	\$ 6,551,112	\$ -	\$ 67,788,112
Furniture and equipment	1,779,515	41,903	(83,658)	1,737,760
Library materials	4,751,603	162,669	(1,534)	4,912,738
<i>Total Depreciable Capital Assets</i>	<u>67,768,118</u>	<u>6,755,684</u>	<u>(85,192)</u>	<u>74,438,610</u>
Less: accumulated depreciation				
Buildings and improvements	(23,003,266)	(2,750,645)	-	(25,753,911)
Furniture and equipment	(1,218,028)	(153,182)	83,658	(1,287,552)
Library materials	(3,963,188)	(163,350)	1,534	(4,125,004)
<i>Total Accumulated Depreciation</i>	<u>(28,184,482)</u>	<u>(3,067,177)</u>	<u>85,192</u>	<u>(31,166,467)</u>
<i>Net Depreciable Capital Assets</i>	<u>\$39,583,636</u>	<u>\$ 3,688,507</u>	<u>\$ -</u>	<u>\$ 43,272,143</u>

Property and equipment for the Foundation consist of the following as of June 30:

	2006	2005
Land	\$ 38,225	\$ 38,225
Buildings and improvements	1,050,311	1,050,311
Furniture and equipment	85,313	83,628
Construction in progress	437,395	47,264
	<u>1,611,244</u>	<u>1,219,428</u>
Less: accumulated depreciation	(603,114)	(574,308)
	<u>\$ 1,008,130</u>	<u>\$ 645,120</u>

NOTE 5 - BONDS PAYABLE

On May 28, 2003, the College issued \$12,470,000 in Auxiliary Facilities System Refunding Bonds, Series 2003A with an average interest rate of 4.08%. The 2003A bonds mature in increasing amounts through May 15, 2019. Interest rates range from 1.5% on bonds maturing May 15, 2005 to 4.650% on bonds maturing on May 15, 2019. The bonds are collateralized by a first lien on and pledge of all revenues of the auxiliary facilities system.

Additionally, on May 28, 2003, the College issued \$6,270,000 in Auxiliary Facilities System Improvement Bonds, Series 2003B with an average interest rate of 4.74%. The 2003B bonds begin to mature on May 15, 2019 in increasing amounts through May 15, 2025. Interest rates range from 4.250% on bonds maturing May 15, 2019 to 5.000% on bonds maturing on May 15, 2025. The 2003B bonds, along with the 2003A bonds, are collateralized by a first lien on and pledge of all revenues of the auxiliary facilities system.

Debt Service Reserve Requirement

Under the terms of the bond agreement the College is required to maintain in a Debt Service Reserve Fund an amount equal to the lesser of (1) the combined maximum annual principal and interest payments on all bonds outstanding, (2) the combined average annual principal and interest payments on all bonds outstanding, or (3) ten percent of the original principal amount of each issue outstanding. The debt service reserve requirement of \$1,706,133 was established from bond proceeds.

A summary of the amounts recorded in fund balance for the purpose of meeting the bond payments and satisfying the terms of the bond agreement as of June 30, is as follows:

	<u>2006</u>	<u>2005</u>
Retirement of Indebtedness	<u>\$ 1,945,286</u>	<u>\$ 1,933,486</u>
Renewal and Replacement	<u>\$ 504,788</u>	<u>\$ 361,765</u>

Principal and interest requirements to maturity are as follows:

<u>Year Ending June 30</u>	<u>Series A</u>	<u>Series B</u>	<u>Total</u>
2007	\$ 1,077,125	\$ 295,125	\$ 1,372,250
2008	1,075,833	295,125	1,370,958
2009	1,077,132	295,125	1,372,257
2010	1,075,433	295,125	1,370,558
2011	1,075,952	295,125	1,371,077
2012-2016	5,382,623	1,475,625	6,858,248
2017-2021	3,230,150	3,824,263	7,054,413
2022-2025	-	4,309,250	4,309,250
<i>Total Principal and Interest</i>	<u>13,994,248</u>	<u>11,084,763</u>	<u>25,079,011</u>
Less interest	<u>3,354,248</u>	<u>4,814,763</u>	<u>8,169,011</u>
<i>Total Principal</i>	<u>\$10,640,000</u>	<u>\$ 6,270,000</u>	<u>\$16,910,000</u>

NOTE 6 - EXTINGUISHMENT OF DEBT

In fiscal year 1994, the College defeased 1992 series bonds by placing the proceeds of the 1994 series plus a portion of the 1992 series debt service reserve funds in an irrevocable trust to provide for all future debt service payments on the 1992 bonds. Accordingly, the trust-account assets and liabilities for the defeased bonds are not included in the College's financial statements. On June 30, 2006, \$8,060,000 of 1992 bonds outstanding is considered defeased.

In fiscal year 2003, the College defeased 1994 series bonds by placing the proceeds of the 2003A series in an irrevocable trust to provide for all future debt service payments on the 1994 bonds. Accordingly, the trust-account assets and liabilities are not included in the College's financial statements. On June 30, 2006, \$8,405,000 of 1994 bonds outstanding is considered defeased.

NOTE 7 - CAPITAL LEASES PAYABLE

Summary of changes in capital leases payable:

Balance July 1, 2005	Additions	Reductions	Balance June 30, 2006
<u>\$ 629,043</u>	<u>\$ -</u>	<u>\$ (414,938)</u>	<u>\$ 214,105</u>

A capital lease for an Energy Management System was refinanced following the June 2002 payment. The lease requires semi-annual payments of \$218,655 (saving \$8,890 annually) which include interest at 4.25%. The number of payments remains the same. Title to the equipment passed to the College at the beginning of the lease term.

Principal and interest requirements to maturity on the lease are as follows:

Year Ending June 30, 2007 Principal and Interest Payments	\$ 218,655
Less amount representing interest	<u>(4,550)</u>
<i>Principal Outstanding</i>	<u>\$ 214,105</u>

NOTE 8 - COMPENSATED ABSENCE LIABILITY FOR ANNUAL AND SICK LEAVE

College employees may accrue annual and sick leave, based on length of service, and subject to certain limitations regarding the amount to be paid upon termination. The estimated cost of compensated absences for which employees are vested for the year ended June 30, 2006 is \$606,942. Current expenses include \$46,845 for the increase in the estimated compensated absence liability. The recording of the liability for compensated absences may result in fund-balance deficits, which will be funded by state appropriation, self-supporting funds, or other sources available in future years when the liability is paid.

NOTE 9 - EMPLOYEE PENSION PLANS

A. Optional Retirement Plan

On September 10, 1993, the Board of Trustees adopted an Optional Retirement Plan (ORP) for faculty and exempt-administrative staff under the authority of Senate Bill 92-127. The implementation date was May 1, 1994; on that date, eligible employees were offered the choice of remaining in Public Employees' Retirement Association (PERA) or participating in the ORP. New faculty and administrative staff members are required to enroll in the ORP unless they have one year or more service credit with PERA at the date of hire.

The ORP is a defined contribution pension plan with three vendors, Fidelity Investments, TIAA-CREF and VALIC, providing a range of investment accounts for participants. The College's contribution to the ORP is 11.4 percent of covered payroll and contributions by employees is 8 percent of covered payroll.

The College's contributions to the ORP for fiscal years ending June 30, 2006, 2005, and 2004 were \$730,193, \$664,418, and \$589,544, respectively. These contributions were equal to the required contributions for each year. All ORP contributions are immediately invested in the employee's account. Normal retirement for the ORP is age 65, with early retirement permitted at age 55. Benefits available to the employee at retirement are not guaranteed and are determined by contributions and the decisions made by participants for their individual investment accounts.

Some exempt employees of the College have elected to continue as members with PERA; the rest participate in the ORP.

B. Public Employees Retirement Association

1. Plan Description

The rest of the College's employees participate in a defined benefit pension plan. The plan's purpose is to provide income to members and their families at retirement or in case of death or disability. The plan is a cost-sharing multiple-employer plan administered by PERA. PERA was established by state statute in 1931. Responsibility for the organization and administration of the plan is placed with the Board of Trustees of PERA. Changes to the plan require legislation by the General Assembly. The state plan, as well as the other divisions' plans, is included in PERA's financial statements, which may be obtained by writing PERA at PO Box 5800, Denver CO 80217, by calling PERA at 1-800-729-PERA (7372), or by visiting www.copera.org.

Prior to January 1, 2006, state employees and employees of local school districts were members of the combined State and School Division of PERA. On January 1, 2006, that combined division was segregated into a State Division and a separate School Division. Separate actuarial assessments are made for each division.

Employees hired by the state after January 1, 2006, are allowed 60 days to elect to participate in a defined contribution retirement plan administered by the state's Deferred Compensation Committee rather than becoming a member of PERA. If that election is not made, the employee becomes a member of PERA, and the member is allowed another 60 days to elect to participate in a defined contribution plan administered by PERA rather than the defined benefit plan. PERA members electing the defined contribution plan are allowed an irrevocable election between the second and fifth year to use their defined contribution account to purchase service credit and be covered under the defined benefit retirement plan. Employer contributions to both defined contribution plans are the same as the contributions to the PERA defined benefit plan.

Defined benefit plan members vest after five years of service, and if they were hired before July 1, 2005, most are eligible for retirement benefits at age 50 with 30 years of service, age 60 with 20 years of service, or at age 65 with 5 years of service. Persons hired on or after July 1, 2005, (except state troopers, plan members, inactive plan members, and retirees) are eligible for retirement benefits at any age with 35 years of service, at age 55 with 30 years of service, age 60 with 20 years of service, or at age 65 with 5 years of service. Members are also eligible for retirement benefits without a reduction for early retirement if they are at least 55 and have a minimum of 5 years of service credit, and their age plus years of service equals 80 or more. Monthly benefits are calculated as a percentage of highest average salary (HAS). HAS is one-twelfth of the average of the highest salaries on which contributions were paid, associated with three periods of 12 consecutive months of service credit.

Members disabled, who have five or more years of service credit, six months of which has been earned since the most recent period of membership, may receive retirement benefits if determined to be permanently disabled. If a member dies before retirement, their spouse or their eligible children under the age of 18 (23 if a full-time student) may be entitled to a single payment or monthly benefit payments. If there is no eligible child or spouse, financially dependent parents will receive a survivor's benefit.

2. Funding Policy

Employees contribute 8.0 percent of their salary, as defined in CRS 24-51-101(42) to an individual account in the plan. From July 1, 2005, to December 31, 2005, the College contributed 10.15 percent of the employee's salary. From January 1, 2006, through June 30, 2006, the College contributed these same percentage amounts plus an additional .5 percent for the Amortization Equalization Disbursement discussed below. During all of Fiscal Year 2006, 1.02 percent of the contribution was allocated to the Health Care Trust Fund.

At December 31, 2004, the State and School Division of PERA was underfunded with an infinite amortization period, which means that the unfunded actuarially accrued liability would never be fully funded at the current contribution rate. In the 2004 legislative session, the general assembly authorized an Amortization Equalization Disbursement (AED) to address a pension-funding shortfall. The AED requires PERA employers to pay an additional .5 percent of salary beginning January 1, 2006, another .5 percent of salary in 2007, and subsequent year increases of .4 percent of salary until the additional payment reaches 3.0 percent in 2012. Salary subject to PERA contribution is the gross earnings less any reduction in pay to offset employer contributions to the state sponsored IRC 125 plan as established under Section 125 of the Internal Revenue Code. The contribution requirements of plan members and their employers are established, and may be amended, by the General Assembly.

In the 2006 legislative session, along with other significant provisions affecting the plan, the general assembly authorized a Supplemental Amortization Equalization Disbursement (SAED) that requires PERA employers to pay an additional one half percentage point of total salaries paid beginning January 1, 2008. The SAED is scheduled to increase by one half percentage point through 2013 resulting in a cumulative increase of three percentage points. For state employers, each year's one half percentage point increase in the SAED will be deducted from the amount of changes to state employees' salaries and used by the employer to pay the SAED.

The College's contributions to the Defined Benefit Plan and the Health Care Trust Fund for the fiscal years ending June 30, 2006, 2005, and 2004 were \$563,914, \$532,321, and \$535,199, respectively. These contributions were equal to the required contributions for each year.

C. Student-Employees Defined Contribution Plan

Beginning in fiscal year 1993, in accordance with the provisions of CRS 24-54.6 and as provided in IRC 403(b), the State of Colorado Department of Higher Education established the Colorado Student-Employees Defined Contribution Pension Plan administered by TIAA-CREF. Student-employees not currently attending classes are required to participate. The plan requires a 7.5 percent employee contribution and no employer contribution. For the fiscal year ended June 30, total payroll covered by the plan was \$215,978 (2006) and \$208,562 (2005).

NOTE 10 - VOLUNTARY TAX-DEFERRED RETIREMENT PLANS

PERA offers a voluntary 401(k) plan entirely separate from the defined benefit pension plan. The State offers a 457 deferred compensation plan and certain agencies and institutions of the State offer 403(b) or 401(a) plans. Members who contribute to any of these plans also receive the state match, when available.

NOTE 11 - POST-RETIREMENT HEALTH CARE AND LIFE INSURANCE BENEFITS

Health Care Program

The PERA Health Care Program began covering benefit recipients and qualified dependents on July 1, 1986. This benefit was developed after legislation in 1985 established the Program and the Health Care Fund: the program was converted to a trust fund in 1999. Under this program, PERA subsidizes a portion of the monthly premium for health care coverage. The benefit recipient pays any remaining amount of that premium through an automatic deduction from the monthly retirement benefit. During the fiscal years ending June 30, 2006 and 2005, the subsidy was \$115 for those with 20 years of service credit (\$230 for members under age 65 and not eligible for Medicare), and reduced by 5 percent for each year of service fewer than 20. The Health Care Trust Fund is maintained by an employer contribution as discussed above in Note 9-B2.

Monthly premium costs for participants depend on the health care plan selected, the number of persons being covered, Medicare eligibility, and the number of years of service credit. PERA contracts with a major medical indemnity carrier to administer claims for self-insured medical and prescription benefit plans, and with health maintenance organizations providing services in Colorado. As of December 31, 2005, there were 41,080 enrollees in the plan.

Life Insurance Program

Previously, PERA provided its members access to two group decreasing term life insurance plans offered by Prudential Insurance Company and Anthem Life. Effective April 1, 2005, PERA consolidated the two plans and UnumProvident became the administrator. Members who transition to the new plan may continue coverage into retirement. Premiums are collected by monthly payroll deductions or other means.

NOTE 12 - RISK FINANCING AND INSURANCE-RELATED ACTIVITIES

The College is subject to risks of loss from liability from accident or acts of nature. Such risks for all agencies and institutions of the State of Colorado (University of Colorado excepted) are managed under statutory authority by the State Office of Risk Management (an agency formed by statute and funded by the Long Bill). The College does not retain risk of loss except for damage incurred to property belonging to the College, limited to a \$1000 deductible per occurrence.

NOTE 13 - SCHOLARSHIP ALLOWANCE

Tuition, fee and auxiliary revenue and the related scholarship allowances for the year ended June 30 were as follows:

	Tuition and Fees	Auxiliary Revenue	Total
<u>2006</u>			
Gross revenue	\$14,975,366	\$ 6,952,129	\$ 21,927,495
Scholarship allowances:			
Federal	(1,124,128)	(140,987)	(1,265,115)
State	(475,929)	(59,690)	(535,619)
Private	(575,203)	(72,141)	(647,344)
Institutional	(744,552)	(93,381)	(837,933)
<i>Total Allowances</i>	<u>(2,919,812)</u>	<u>(366,199)</u>	<u>(3,286,011)</u>
<i>Net Revenue</i>	<u>\$12,055,554</u>	<u>\$ 6,585,930</u>	<u>\$ 18,641,484</u>
<u>2005</u>			
Gross revenue	\$10,490,703	\$ 7,108,302	\$ 17,599,005
Scholarship allowances:			
Federal	(1,042,424)	(127,795)	(1,170,219)
State	(454,700)	(55,744)	(510,444)
Private	(505,491)	(61,970)	(567,461)
Institutional	(416,002)	(50,999)	(467,001)
<i>Total Allowances</i>	<u>(2,418,617)</u>	<u>(296,508)</u>	<u>(2,715,125)</u>
<i>Net Revenue</i>	<u>\$ 8,072,086</u>	<u>\$ 6,811,794</u>	<u>\$ 14,883,880</u>

NOTE 14 - RELATED PARTY LEASE AGREEMENT

The State of Colorado, acting by and through the Trustees of the College entered into a ground lease on April 1, 2006 with Western State College Foundation (the Foundation). The lease term is through April 1, 2056 and provides for one dollar (\$1.00) annual rent to be paid by the Foundation. The Foundation agrees to use the land for the purpose of construction and operating an academic building for the College’s business related academic programs.

Construction of the building is to be completed by July 1, 2007 and is being financed by approximately six million dollars of donations from outside sources.

NOTE 15 - LEGISLATIVE APPROPRIATION

Appropriated Funds

The Colorado Legislature establishes spending authority for the College in its annual Long Appropriations Bill. Appropriated funds include an amount from the State of Colorado’s General Fund, as well as certain cash funds. Cash funds include tuition, certain fees, and certain other revenue sources.

For the years ended June 30, funds appropriated to the College were \$19,526,442 (2006) and \$16,470,551 (2005). Actual appropriated revenue earned, including capital appropriations, totaled \$19,350,352 (2006) and \$13,690,779 (2005). Actual appropriated expenditures and transfers totaled \$18,205,503 (2006) and \$13,085,617 (2005).

Non-Appropriated Funds

All other revenues and expenditures reported by the College represent non-appropriated funds and are excluded from the Long Appropriations Bill. Non-appropriated funds include certain grants and contracts, gifts, indirect cost recoveries, certain auxiliary revenues and other revenue sources.

**SUPPLEMENTAL INFORMATION
SCHEDULES OF REVENUE AND EXPENSES
FOR
ENTERPRISE REVENUE BONDS**

STATE OF COLORADO
WESTERN STATE COLLEGE OF COLORADO
SCHEDULES OF REVENUE AND EXPENSES
FOR ENTERPRISE REVENUE BONDS
For Years Ended June 30, 2006 and 2005

	2006	2005
REVENUE		
College Service Fees	\$ 836,590	\$ 836,000
Bookstore Sales	1,215,272	1,244,103
Rental Income	3,328,936	3,275,754
Food Service Income	1,828,918	1,809,076
Sales/Service Auxiliaries	445,044	667,502
Interest Income	206,574	218,817
<i>Total Revenues</i>	7,861,334	8,051,252
EXPENSES		
Employee Compensation	924,359	999,101
Costs of Goods	795,745	921,967
Utilities	809,215	567,620
Rental	17,357	20,166
Contract Food	1,206,439	1,173,223
Travel	13,200	12,429
Supplies	151,049	126,054
Purchased Services-Personal	58,823	73,838
Financial Aid	142,752	102,746
Administrative Cost Allowance	1,697,004	1,841,460
Furniture & Equipment	615	20,315
Other Operating Expenses	518,212	509,874
<i>Total Expenses</i>	6,334,770	6,368,793
<i>Net Revenues before Transfers</i>	1,526,564	1,682,459
TRANSFERS		
Mandatory Transfers	(1,297,311)	(1,160,018)
Non-mandatory Transfers	(113,836)	(599,703)
<i>Total Transfers</i>	(1,411,147)	(1,759,721)
<i>Net Revenue (Loss)</i>	\$ 115,417	\$ (77,262)

DALBY, WENDLAND & CO., P.C.

Certified Public Accountants & Consultants



INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Members of the Legislative Audit Committee:

We have audited the financial statements of the business type activities of Western State College of Colorado, a blended component unit of the state of Colorado and its discretely presented component unit, as of and for the years ended June 30, 2006 and 2005, and have issued our report thereon dated September 29, 2006. We did not audit the financial statements of the Western State College Foundation for the year ended June 30, 2006, the discretely presented component unit. Those financial statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for Western State College Foundation, is based solely on the report of the other auditors. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. The financial statements of the discretely presented component unit, Western State College Foundation, were not audited in accordance with *Government Auditing Standards*.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Western State College of Colorado's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Western State College of Colorado's internal control over financial reporting. This was done to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that

would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operations that we consider to be material weaknesses.

This report is intended solely for the information and use of the Legislative Audit Committee and management of Western State College of Colorado and is not intended to be and should not be used by anyone other than those specified parties.

Dalby, Wendland & Co., P.C.

DALBY, WENDLAND & CO., P.C.

September 29, 2006

Members of the Legislative Audit Committee:

We have audited the financial statements of the business type activities of Western State College of Colorado, a blended component unit of the state of Colorado, for the years ended June 30, 2006 and 2005, and have issued our report thereon dated September 29, 2006. As required by professional auditing standards, we are providing you with information related to our audit.

Our Responsibility Under Auditing Standards Generally Accepted in the United States of America

Our responsibility under professional standards is to plan and perform our audit to obtain reasonable, but not absolute, assurance about whether the financial statements are free of material misstatement and are fairly presented in accordance with accounting principles generally accepted in the United States of America. Because an audit is designed to provide reasonable, but not absolute assurance and because we did not perform a detailed examination of all transactions, there is a risk that material misstatements may exist and not be detected by us.

As part of our audit, we considered the internal control of Western State College of Colorado. Such considerations were solely for the purpose of determining our audit procedures and not to provide any assurance concerning such internal control.

As part of obtaining reasonable assurance about whether the financial statements are free of material misstatement, we performed tests of Western State College of Colorado's compliance with certain provisions of laws, regulations, contracts, and grants. However, the objective of our tests was not to provide an opinion on compliance with such provisions.

Significant Accounting Policies

Western State College of Colorado's significant accounting policies are described in the notes to the financial statements. There was one new accounting policy adopted in 2005. The application of existing policies was not changed during 2006 or 2005.

Management's Judgments and Accounting Estimates

Accounting estimates are an integral part of the financial statements and are based on management's judgments. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The significant accounting estimates affecting the financial statements are the allowance for uncollectible receivables, accrued compensated absences, scholarship allowances, and the depreciation of capital assets. We evaluated the factors and assumptions used to develop these estimates and determined they are reasonable in relation to the financial statements taken as a whole.

Audit Adjustments

For purposes of this letter, professional standards define an audit adjustment as a proposed correction of the financial statements that, in our judgment, may not have been detected except through our auditing procedures. An audit adjustment may or may not indicate matters that could have a significant effect on Western State College of Colorado's financial reporting process (that is, cause future financial statements to be materially misstated). We proposed one adjustment related to funds expended in relation to renovation of the College's track in the amount of \$110,591. The adjustment has been recorded by Western State College of Colorado and is reflected in the accompanying statements.

Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, reporting, or auditing matter that could be significant to the financial statement or the auditors' report. We are pleased to report that no such disagreements arose during the course of our audit.

Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing our audit.

This information is intended solely for the use of the Legislative Audit Committee and management of Western State College of Colorado and is not intended to be and should not be used by anyone other than these specified parties.

Dalby, Wendland & Co., P.C.

DALBY, WENDLAND & CO., P.C.

September 29, 2006

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303-869-2800

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Report Control Number 1808