

**First Regular Session  
Seventy-fifth General Assembly  
STATE OF COLORADO**

**REVISED**

*This Version Includes All Amendments Adopted  
on Second Reading in the Second House*

LLS NO. 25-1044.01 Kristen Forrestal x4217

**SENATE BILL 25-278**

**SENATE SPONSORSHIP**

**Mullica**, Amabile, Ball, Bright, Carson, Catlin, Coleman, Cutter, Daugherty, Exum, Frizell,  
Gonzales J., Jodeh, Kipp, Michaelson Jenet, Roberts, Snyder, Wallace

**HOUSE SPONSORSHIP**

**Stewart R. and Bradley,**

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**Senate Committees**

Health & Human Services  
Appropriations

**House Committees**

Health & Human Services  
Appropriations

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**A BILL FOR AN ACT**

101      **CONCERNING THE ADMINISTRATION OF EMERGENCY-USE EPINEPHRINE**  
102                    **IN A SCHOOL SETTING, AND, IN CONNECTION THEREWITH,**  
103                    **MAKING AN APPROPRIATION.**

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**Bill Summary**

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov>.)*

For the purpose of encompassing the different ways that epinephrine may be administered to treat anaphylaxis in a school setting, the bill changes the term "epinephrine auto-injector" to "emergency-use epinephrine".

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
*Capital letters or bold & italic numbers indicate new material to be added to existing law.*  
*Dashes through the words or numbers indicate deletions from existing law.*

HOUSE  
Amended 2nd Reading  
April 30, 2025

SENATE  
3rd Reading Unamended  
April 23, 2025

SENATE  
2nd Reading Unamended  
April 22, 2025

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1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1.** In Colorado Revised Statutes, 22-1-119.5, **amend**  
3 (5), (5.5)(a)(I), (5.5)(a)(II), (5.5)(b), (5.5)(c), (5.5)(d), (5.5)(e)  
4 introductory portion, (5.5)(f), (6), (8)(a), (8)(e), (8)(f), (8)(g) introductory  
5 portion, (8)(g)(II), and (8)(g)(III); and **add** (10) as follows:

6 **22-1-119.5. Asthma, food allergy, and anaphylaxis health**  
7 **management - self-administered medication - staff-administered**  
8 **medication - rules - definitions.** (5) Immediately after using ~~an~~  
9 EMERGENCY-USE epinephrine ~~auto-injector~~ during school hours, a student  
10 shall report to the school nurse, to the designee of the school nurse, or to  
11 some adult at the school to enable the school nurse, SCHOOL nurse's  
12 designee, or other adult to provide the appropriate follow-up care, which  
13 shall include making a 911 emergency call.

14 (5.5) (a) As used in this subsection (5.5) and in subsection (6) of  
15 this section, unless the context otherwise requires:

16 (I) "Administer" or "administration" means to give a dose of  
17 medicine to a student who has asthma or a food or other allergy or who  
18 is experiencing anaphylaxis, including the use of ~~an~~ EMERGENCY-USE  
19 epinephrine, ~~auto-injector~~, an asthma inhaler, or oral medication.

20 (II) "Designated school personnel" means:

21 (A) An employee in a school who has been trained on the  
22 administration of EMERGENCY-USE epinephrine ~~auto-injectors~~ consistent  
23 with the rules on administration of EMERGENCY-USE epinephrine  
24 ~~auto-injectors~~ and to whom a school nurse has delegated the nursing task  
25 of administering EMERGENCY-USE epinephrine ~~auto-injectors~~ to students;  
26 or

1 (B) An employee in a school who has been trained on the  
2 administration of EMERGENCY-USE epinephrine ~~auto-injectors~~ consistent  
3 with the rules on administration of EMERGENCY-USE epinephrine  
4 ~~auto-injectors~~ and to whom a SCHOOL nurse has delegated the nursing  
5 task of administering EMERGENCY-USE epinephrine ~~auto-injectors~~ to  
6 students or WHO has been trained by a medical professional licensed  
7 under article 240 of title 12 or part 1 of article 255 of title 12 and to  
8 whom the licensee has delegated the administration of EMERGENCY-USE  
9 epinephrine ~~auto-injectors~~ under the authority of that person's license.

10 (b) A governing authority of a school may adopt and implement  
11 a policy whereby schools under its jurisdiction may acquire and maintain  
12 a stock supply of EMERGENCY-USE epinephrine. ~~auto-injectors.~~

13 (c) A governing authority of a school may adopt a policy for  
14 schools within its jurisdiction to authorize the school nurse or other  
15 designated school personnel to administer ~~an~~ EMERGENCY-USE  
16 epinephrine ~~auto-injector~~ to any student that the school nurse or  
17 designated school personnel in good faith believes is experiencing  
18 anaphylaxis, in accordance with standing orders and protocols from a  
19 licensed physician, physician assistant, or advanced practice registered  
20 nurse with prescriptive authority, regardless of whether the student has a  
21 prescription for ~~an~~ EMERGENCY-USE epinephrine. ~~auto-injector.~~

22 (d) A governing authority of a school may enter into arrangements  
23 with manufacturers of EMERGENCY-USE epinephrine ~~auto-injectors~~ or  
24 third-party suppliers of EMERGENCY-USE epinephrine ~~auto-injectors~~ to  
25 obtain EMERGENCY-USE epinephrine ~~auto-injectors~~ at fair-market or  
26 reduced prices or for free.

27 (e) The governing authority of a public school that decides to

1 maintain a supply of EMERGENCY-USE epinephrine ~~auto-injectors~~ as  
2 described in this subsection (5.5) shall:

3 (f) To qualify for the protections in subsection (6) of this section,  
4 the governing authority of a nonpublic school that decides to maintain a  
5 supply of EMERGENCY-USE epinephrine ~~auto-injectors~~ as described in this  
6 subsection (5.5) must implement a plan based on the rules adopted by the  
7 state board of education as described in subsection (8) of this section.

8 (6) Unless the damages were caused by willful or wanton conduct  
9 or disregard of the criteria of an approved treatment plan, if the provisions  
10 of this section are met, a school, school district, school district director,  
11 or school or school district employee not otherwise provided for under  
12 section 13-21-108 ~~C.R.S.~~, shall not be liable in a suit for damages as a  
13 result of an act or omission related to:

14 (a) A student's own use of the student's EMERGENCY-USE  
15 epinephrine ~~auto-injector~~ or any other medication contained in an  
16 approved treatment plan; or

17 (b) The good faith administration of ~~an~~ EMERGENCY-USE  
18 epinephrine ~~auto-injector~~ in accordance with a policy and standing orders  
19 and protocols on the administration of EMERGENCY-USE epinephrine  
20 ~~auto-injectors~~ as described in ~~paragraph (c) of subsection (5.5) of this~~  
21 ~~section~~ SUBSECTION (5.5)(c) OF THIS SECTION and pursuant to a plan  
22 adopted pursuant to ~~paragraph (c) or (f) of subsection (5.5) of this section~~  
23 SUBSECTION (5.5)(e) OR (5.5)(f) OF THIS SECTION.

24 (8) The state board of education, with assistance from the  
25 department of public health and environment, shall promulgate and  
26 revise, as necessary, rules for treatment plans for the management of  
27 students with life-threatening allergies pursuant to this section. The state

1 board of education shall adopt rules on or before December 31, 2013, to  
2 include but not be limited to:

3 (a) Education and training for school nurses and designated school  
4 personnel on the management of students with life-threatening allergies,  
5 including training related to the administration of ~~an~~ EMERGENCY-USE  
6 epinephrine ~~auto-injector~~. In developing the rules on education and  
7 training, the state board shall solicit input from an organization that  
8 represents school nurses.

9 (e) Requirements for each school to submit, on a form developed  
10 by the department of education, a report of each incident at the school or  
11 a related-school event involving a severe allergic reaction or the  
12 administration of ~~an~~ EMERGENCY-USE epinephrine ~~auto-injector~~ or both;

13 (f) Requirements for school nurses in schools that have adopted  
14 a policy allowing for the administration of EMERGENCY-USE epinephrine  
15 ~~auto-injectors~~ pursuant to subsection (5.5) of this section to report to the  
16 department OF EDUCATION whether the school nurse has trained and  
17 designated any school personnel to administer EMERGENCY-USE  
18 epinephrine ~~auto-injectors~~ and, if so, the number of employees in the  
19 school or school district that have been trained and designated to  
20 administer EMERGENCY-USE epinephrine; ~~auto-injectors~~;

21 (g) Detailed standards for training programs that must be  
22 completed by school nurses and designated school personnel in order to  
23 administer ~~an~~ EMERGENCY-USE epinephrine ~~auto-injector~~ in accordance  
24 with subsection (5.5) of this section. Training may be conducted online  
25 and, at a minimum, shall cover:

26 (II) Standards and procedures for the storage and administration  
27 of ~~an~~ EMERGENCY-USE epinephrine; ~~auto-injector~~; and

1 (III) Emergency follow-up procedures after administering an  
2 EMERGENCY-USE epinephrine. ~~auto-injector.~~

3 (10) AS USED IN THIS SECTION, "EMERGENCY-USE EPINEPHRINE"  
4 MEANS A PORTABLE, DISPOSABLE DRUG DELIVERY DEVICE OR PRODUCT  
5 APPROVED BY THE FEDERAL FOOD AND DRUG ADMINISTRATION THAT  
6 CONTAINS A PREMEASURED, SINGLE DOSE OF EPINEPHRINE THAT IS USED  
7 TO TREAT ANAPHYLAXIS IN AN EMERGENCY SITUATION.

8 **SECTION 2.** In Colorado Revised Statutes, 22-2-135, **amend**  
9 (3)(a) introductory portion, (3)(a)(III), and (3)(a)(IV) as follows:

10 **22-2-135. Food allergy and anaphylaxis management - rules.**

11 (3) (a) On or before January 1, 2010, the state board of education, in  
12 consultation with the department of public health and environment, shall  
13 promulgate rules for the management of food allergies and anaphylaxis  
14 among students enrolled in the public schools of the state. The rules ~~shall~~  
15 MUST include, but need not be limited to, the following:

16 (III) The provision of emergency anaphylaxis treatment training  
17 for appropriate staff to prepare them to respond appropriately in the event  
18 that a student suffers anaphylaxis as a result of an allergic reaction to  
19 food, which training ~~shall~~ MUST include but need not be limited to  
20 training in the administration of ~~self-injectable~~ epinephrine; and

21 (IV) Procedures to ensure the availability of a student's  
22 ~~self-injectable~~ epinephrine to faculty and administrative staff of the  
23 school in the event that a student suffers anaphylaxis and requires  
24 emergency medical treatment.

25 **SECTION 3. Appropriation.** For the 2025-26 state fiscal year,  
26 \$9,379 is appropriated to the department of education for use by student  
27 pathways. This appropriation is from the general fund and is based on an

1     assumption that the division will require an additional 0.1 FTE. To  
2     implement this act, the division   may use this appropriation for  
3     epinephrine administration.

4            **SECTION 4.   Safety clause.** The general assembly finds,  
5     determines, and declares that this act is necessary for the immediate  
6     preservation of the public peace, health, or safety or for appropriations for  
7     the support and maintenance of the departments of the state and state  
8     institutions.