



**Legislative Council Staff**

*Nonpartisan Services for Colorado's Legislature*

**Fiscal Note**

<b>Drafting Number:</b>	LLS 24-1070	<b>Date:</b>	March 27, 2024
<b>Prime Sponsors:</b>	Sen. Gonzales; Bridges Rep. Hernandez	<b>Bill Status:</b>	Senate Judiciary
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**Bill Topic:** **IMMIGRANT IDENTIFICATION DOCUMENT ISSUANCE**

<b>Summary of Fiscal Impact:</b>	<input checked="" type="checkbox"/> State Revenue	<input type="checkbox"/> State Transfer	<input type="checkbox"/> Local Government
	<input checked="" type="checkbox"/> State Expenditure	<input type="checkbox"/> TABOR Refund	<input type="checkbox"/> Statutory Public Entity

The bill changes certain requirements for the issuance of driver licenses or state identification cards to individuals who are not lawfully present in the United States. The bill increases state expenditures for FY 2024-25 and FY 2025-26 only.

**Appropriation Summary:** For FY 2024-25, the bill requires an appropriation of \$122,855 to the Department of Revenue.

**Fiscal Note Status:** The fiscal note reflects the introduced bill.

**Table 1  
State Fiscal Impacts Under SB 24-182**

		<b>Budget Year FY 2024-25</b>	<b>Out Year FY 2025-26</b>
<b>Revenue</b>		-	-
<b>Expenditures</b>	Cash Funds	\$122,855	\$126,615
<b>Transfers</b>		-	-
<b>Other Budget Impacts</b>		-	-

## **Summary of Legislation**

The bill changes certain requirements under the “Colorado Road and Community Safety Act,” which authorizes the issuance of driver licenses or state identification cards to individuals who are not lawfully present in the United States.

Under current law, these individuals must meet the following requirements to receive a driver license or state identification card through the Department of Revenue (DOR):

- have filed a Colorado resident income tax return for the prior year;
- demonstrate residence in the state for the preceding two years;
- provide a documented social security number or individual taxpayer identification number; and
- present a passport, consular identification card, or military identification card from their country of origin.

The bill changes these requirements by:

- removing the income tax requirement;
- removing the residence requirement;
- removing the documented social security number or individual taxpayer identification number requirement; and
- expanding the list of acceptable identification documents to include:
  - a photocopy of a passport issued by the applicant’s country of origin;
  - a voter identification card with a photograph issued by the applicant’s country of origin;
  - a driver’s license, instruction permit, or identification card issued by the applicant’s country of origin;
  - an identifying document issued by the U.S. Department of Homeland Security, or any of its contractors or subcontractors, or the U.S. Department of Justice;
  - an identification card issued under the Intensive Supervision Appearance Program by the U.S. Immigration and Customs Enforcement Agency; and
  - a verification-of-release identification card issued by the U.S. Department of Health and Human Services’ Office of Refugee Resettlement.

## **Background**

**DRIVES programming.** The Division of Motor Vehicles (DMV) in the Department of Revenue (DOR) uses its Driver License, Record, Identification and Vehicle Enterprise Solution (DRIVES) information technology system for all driver license and motor vehicle transactions. The DRIVES system requires an extensive 18-month upgrade which is scheduled to take place from July 1, 2024, through March 31, 2026. As a result, the DOR has requested that any new legislation requiring DRIVES programming have an effective date of April 1, 2026, with roll forward spending authority through FY 2026-27, noting that each programming requirement during the system upgrade period may increase the overall project timeline. Based on the current effective date in the bill, the fiscal note includes costs for the DRIVES programming to take place twice—in the existing and new system.

## State Revenue

There may be a minimal increase in fee revenue from increased issuance of instruction permits or identification cards under the bill. This revenue, which is subject to TABOR, accrues to the DRIVES Vehicle Services Account.

## State Expenditures

The bill increases state cash fund expenditures by about \$123,000 in FY 2024-25 and \$127,000 in FY 2025-26. Expenditures are shown in Table 2 and discussed below.

**Table 2**  
**Expenditures Under SB 24-182**

	FY 2024-25	FY 2025-26
<b>Department of Revenue</b>		
DRIVES Programming	\$122,855	\$126,615
<b>Total Cost</b>	<b>\$122,855</b>	<b>\$126,615</b>

**DRIVES programming.** Programming and testing costs of \$122,855 in FY 2024-25 and \$126,615 in FY 2025-26 are required to update the DRIVES system. DRIVES programming costs are estimated at 376 hours at a rate of \$245 per hour in FY 2024-25 and \$255 an hour in FY 2025-26. ISD development and testing costs, are estimated at 276 hours at a rate of \$35 per hour in each year; Office of Information Technology (OIT) support requirements are estimated at 145 hours at a rate of \$99 per hour for a total cost of \$14,355, which will be allocated to the DOR and paid to OIT via real time billing in each year. These costs are paid from the DRIVES Vehicle Services Account.

## Technical Note

The fiscal note currently includes a duplicative programming cost for the DOR's DRIVES system, as discussed in the Background section. The duplicate cost would be removed if the bill's effective date were amended to April 1, 2026, when the DRIVES upgrade is complete.

## Effective Date

The bill takes effect 90 days following adjournment of the General Assembly sine die, assuming no referendum petition is filed, and applies to applications submitted on or after this date.

## State Appropriations

For FY 2024-25, the bill requires an appropriation of \$122,855 to the Department of Revenue from the DRIVES Vehicle Services Account.

## **State and Local Government Contacts**

Information Technology

Revenue

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The revenue and expenditure impacts in this fiscal note represent changes from current law under the bill for each fiscal year. For additional information about fiscal notes, please visit the [General Assembly website](#).