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Final Fiscal Note

Drafting Number: LLS 24-0864 Date: July 8, 2024
Prime Sponsors: Rep. Bradfield; Lukens Bill Status: Signed into Law
Sen. Marchman; Rich Fiscal Analyst: Shukria Maktabi | 303-866-4720
shukria.maktabi@coleg.gov

Bill Topic: PROGRAMS FOR THE DEVELOPMENT OF CHILD CARE FACILITIES

Summary of Fiscal Impact: [X] State Revenue [X] State Transfer [X] Local Government
[X] State Expenditure [] TABOR Refund [] Statutory Public Entity

The bill creates and provides funding for three programs in the Department of Local Affairs for the development of child care facilities. It increases state expenditures through FY 2027-28, may increase state revenue, transfers money from the General Fund, and increases local government revenue and expenditures from grants.

Appropriation Summary: In FY 2024-25, the bill requires and includes an appropriation of \$250,000 to the Department of Local Affairs from the Child Care Facility Development Cash Fund.

Fiscal Note Status: The final fiscal note reflects the enacted bill.

Table 1
State Fiscal Impacts Under HB 24-1237

Table with 4 columns: Category, Budget Year FY 2024-25, and Out Year FY 2025-26. Rows include Revenue, Expenditures (Cash Funds, Centrally Appropriated, Total Expenditures, Total FTE), Transfers (General Fund, Cash Funds, Net Transfer), and Other Budget Impacts.

1 In the first year, the funding is transferred from the General Fund via a transfer made by the State Treasurer. In FY 2025-26 through FY 2027-28, any funding from the General Fund to the new cash fund is assumed to be transferred to the fund via an appropriation made by the General Assembly through the annual budget process.

Summary of Legislation

The bill creates three programs in the Department of Local Affairs (DOLA) for the development of child care facilities. The DOLA must create and implement the programs in collaboration with the Department of Early Childhood (CDEC). The DOLA is required to report annually on programs to legislative committees until January 1, 2029. The bill also creates a cash fund and transfers money to the fund to support these programs.

Child Care Facility Development Toolkit and Technical Assistance Program. DOLA must develop a toolkit for the development of child care facilities and provide technical assistance to child care providers, developers, employers, local governments, public schools, and higher education institutions to help in understanding the technical aspects of developing child care facilities. DOLA must establish policies and procedures for the program by November 1, 2024. The program repeals July 1, 2028.

Child Care Facility Development Planning Grant Program. This grant program will provide grants to local governments to make regulatory updates or improvements in processes that will support the development of child care facilities. The division must develop a menu of recommended policy or regulatory tools, and eligible recipients for the grant must implement one or more of such tools off the menu or another local policy or program that streamlines the regulatory environment for child care facilities. DOLA must establish policies and procedures for the program by November 1, 2024. The program repeals July 1, 2028.

Child Care Facility Development Capital Grant Program. This grant program will provide grants to local governments, public-private partnerships, public schools, and higher education institutions to construct, remodel, renovate, or retrofit a child care facility to meet a demonstrated need for child care in a local government's community. Grant recipients are required to provide financial matches towards projects. DOLA must establish policies and procedures for the program by November 1, 2024; however, if there is not sufficient funding to implement the program by July 1, 2025, DOLA can implement the program by November 1, 2025. The program repeals July 1, 2029.

Child Care Facility Development Cash Fund. The bill creates a cash fund to support the child care programs and transfers \$250,000 to the fund in FY 2024-25. Money in the fund consists of any money transferred or appropriated to the fund and any gifts, grants, and donations the department receives. DOLA may use up to \$70,000 of the money transferred to the fund for direct and indirect administrative expenses. Any unspent funds will be transferred to the General Fund on June 20, 2029.

Until FY 2025-26, DOLA must use funds to implement the Child Care Facility Development Toolkit and Technical Assistance Program and the Child Care Facility Development Planning Grant Program. After FY 2025-26, funds may be used for all three programs. Beginning in FY 2028-29, funds may only be used to implement the Child Care Facility Development Capital Grant Program.

State Revenue

The bill potentially increases state revenue to the Child Care Facility Development Cash Fund from gifts, grants, or donations; however, no sources have been identified at this time. Gifts, grants, and donations are exempt from TABOR revenue limits.

State Transfer

In FY 2024-25, the bill transfers \$250,000 from the General Fund to the newly created Child Care Facility Development Cash Fund. It is assumed that \$250,000 will be appropriated to the cash fund from the General Fund each year through the annual budget process for FY 2025-26 through FY 2027-28. Any unspent funds will be transferred back to the General Fund on July 1, 2028.

State Expenditures

The bill increases state expenditures in the DOLA by \$266,000 per year from FY 2024-25 to FY 2028-29, paid from the Child Care Facility Development Cash Fund. The bill also minimally increases workload in CDEC from FY 2024-25 to FY 2028-29. Expenditures are shown in Table 2 and detailed below.

Table 2
Expenditures Under HB 24-1237

	FY 2024-25	FY 2025-26
Department of Local Affairs		
Personal Services	\$61,260	\$61,260
Operating Expenses	\$1,152	\$1,152
Capital Outlay Costs	\$6,670	-
Program Costs	\$180,918	\$187,588
Centrally Appropriated Costs ¹	\$16,382	\$16,382
Total	\$266,382	\$266,382
Total FTE	0.9 FTE	0.9 FTE

¹ Centrally appropriated costs are not included in the bill's appropriation.

Department of Local Affairs. The bill increases state expenditures in the DOLA for the three new programs by about \$266,000 annually from FY 2024-25 to FY 2028-29. The DOLA may use up to \$70,000 of appropriated funding to cover the administrative costs for the programs. Estimated administrative and program costs are outlined below.

- **Administrative Costs.** The DOLA requires 0.9 FTE to develop eligibility and award standards; provide administrative, fiscal, and staff oversight; develop a toolkit for the development of child care facilities; provide technical assistance to local governments;

collaborate with the CDEC and other stakeholders; track and manage the grant administration process; and compile information for annual reports.

- **Program costs.** After administrative expenses, about \$180,000 remains annually for the DOLA to provide grants and technical assistance to program participants from FY 2024-25 to FY 2027-28. The exact amounts and number of grant awards for each of the three programs will be determined by the DOLA based on program participation.

Department of Early Childhood. Workload for the CDEC will increase to collaborate with the DOLA to develop program policies and procedures and to provide ongoing program support and technical assistance. This workload is minimal and can be accomplished within existing appropriations.

Institutions of higher education. If institutions of higher education apply to the child care development programs created by the bill, they will have increased workload to prepare application materials. If grants are awarded, revenue and expenditures will increase to develop child care facilities and meet any funding match requirements.

Local Government

If local governments apply to the child care development programs created by the bill, they will have increased workload to prepare application materials. If grants are awarded, revenue and expenditures will increase to develop child care facilities and meet any funding match requirements.

Effective Date

The bill was signed into law by the Governor on May 29, 2024, and takes effect on August 7, 2024, assuming no referendum petition is filed.

State Appropriations

In FY 2024-25, the bill requires and includes an appropriation of \$250,000 to the Department of Local Affairs from the Child Care Facility Development Cash Fund.

State and Local Government Contacts

Counties

Early Childhood

Local Affairs

Municipalities

The revenue and expenditure impacts in this fiscal note represent changes from current law under the bill for each fiscal year. For additional information about fiscal notes, please visit the [General Assembly website](#).