

**Second Regular Session  
Seventy-fourth General Assembly  
STATE OF COLORADO**

**PREAMENDED**

*This Unofficial Version Includes Committee  
Amendments Not Yet Adopted on Second Reading*

LLS NO. 24-0884.01 Christopher McMichael x4775

**SENATE BILL 24-161**

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**SENATE SPONSORSHIP**

**Pelton R. and Marchman,**

**HOUSE SPONSORSHIP**

**Lukens and Soper,**

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**Senate Committees**

Agriculture & Natural Resources

**House Committees**

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**A BILL FOR AN ACT**

101      **CONCERNING PARKS AND WILDLIFE PRODUCTS, AND, IN CONNECTION**  
102            **THEREWITH, MODIFYING LOW-INCOME SENIOR AND DISABLED**  
103            **VETERAN ELIGIBILITY REQUIREMENTS FOR CERTAIN LICENSES;**  
104            **AUTHORIZING THE PARKS AND WILDLIFE COMMISSION TO**  
105            **ESTABLISH, BY RULE, A HARVEST PERMIT SURCHARGE; AND**  
106            **ESTABLISHING PROCEDURES FOR HEARINGS CONDUCTED BY THE**  
107            **COMMISSION FOR THE DENIAL, SUSPENSION, OR REVOCATION OF**  
108            **A RIVER OUTFITTER LICENSE.**

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**Bill Summary**

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at*

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
*Capital letters or bold & italic numbers indicate new material to be added to existing law.  
Dashes through the words or numbers indicate deletions from existing law.*

<http://leg.colorado.gov>.)

The bill amends certain requirements and procedures related to licenses and passes from the Colorado parks and wildlife commission (commission).

The bill lowers the age threshold for senior annual fishing licenses to 64 years of age and amends the definition of "low-income senior" for the purposes of discounted parks and wildlife licenses. The bill also lowers the disability level threshold for veterans with disabilities from 60% to 50% disability for the purpose of granting licenses to disabled veterans. The bill also lowers the cost of the youth small game hunting license and the youth big game hunting license by 25 cents to account for the inclusion of the backcountry search and rescue fund surcharge that is added by the commission when the licenses are purchased.

The bill authorizes the commission to establish, by rule, a harvest permit surcharge for the taking of small game when doing so is necessary for the proper management of wildlife resources. The bill specifies that revenues generated from the sale of keep Colorado wild passes may be used for capital construction projects.

The bill establishes procedures for hearings conducted by the commission when a river outfitter license holder or applicant is alleged to have committed a violation and when the applicant or license holder may have their application or license denied, suspended, or revoked. The bill authorizes a hearing officer to conduct hearings on behalf of the commission in relation to the denial, suspension, or revocation of a river outfitter license.

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1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1.** In Colorado Revised Statutes, 33-1-102, **amend**  
3 (27.5) as follows:

4 **33-1-102. Definitions - rules.** As used in this title 33, unless the  
5 context otherwise requires:

6 (27.5) "Low-income senior" refers to an individual sixty-four  
7 years of age or older who shows proof of such fact to the division or  
8 license agent and who ~~shows proof to the division or license agent in the~~  
9 ~~form of a federal or state income tax return from the immediately~~  
10 ~~preceding calendar year that the federal taxable income of any such~~

1 individual is at or below one hundred percent of the official poverty line  
 2 for an individual or a family, as appropriate to the applicant, defined by  
 3 the federal office of management and budget based on federal bureau of  
 4 the census data. If said tax return is not available, a return for the year  
 5 immediately preceding such year shall suffice. The division shall, for  
 6 purposes of this subsection (27.5), inform license agents of the most  
 7 current official poverty line in effect. If a person's income is at a level  
 8 where such person is not required to file an income tax return, such  
 9 individual shall sign a statement under penalty of perjury in the second  
 10 degree to such effect, which statement shall be prescribed by the division  
 11 and kept as required by the division with the record of sale of any license  
 12 pursuant to section 33-4-102 (1.4)(v). No such affidavit shall be required  
 13 to be notarized MEETS THE INCOME ELIGIBILITY REQUIREMENTS  
 14 ESTABLISHED BY THE COMMISSION BY RULE.

15 **SECTION 2.** In Colorado Revised Statutes, 33-4-102, **amend**  
 16 (1.4)(e), (1.4)(v)(I), (1.4)(w), (1.4)(x), and (1.6)(b); and **add** (1.5)(c) as  
 17 follows:

18 **33-4-102. Types of licenses and fees - rules.** (1.4) Except as  
 19 otherwise provided in subsections (1.5) and (1.6) of this section, the  
 20 division may issue the following resident and nonresident licenses and  
 21 shall collect the following fees:

	<b>Fees</b>	
	<b>Resident</b>	<b>Nonresident</b>
22		
23		
24	(e) Senior, ages	
25	sixty-five SIXTY-FOUR and	
26	older, annual fishing	8.00
27	(v) (I) Resident low-income senior	Not available

1	<del>lifetime</del> ANNUAL fishing	8.00	Not available
2	(w) Youth big game (deer, elk,		
3	pronghorn)	<del>14.00 each</del>	<del>100.00 each</del>
4		13.75 EACH	99.75 EACH
5	(x) Youth small game hunting	<del>1.25</del> 1.00	<del>1.25</del> 1.00

6 (1.5) (c) EXCEPT FOR THE SENIOR ANNUAL FISHING LICENSE,  
7 RESIDENT LOW-INCOME FISHING LICENSE, YOUTH BIG GAME HUNTING  
8 LICENSE, ANNUAL COLORADO WILDLIFE HABITAT STAMP, LIFETIME  
9 COLORADO WILDLIFE STAMP, AND THE MIGRATORY WATERFOWL STAMP  
10 ISSUED IN ACCORDANCE WITH SUBSECTIONS (1.4) AND (1.5)(b) OF THIS  
11 SECTION, THE COMMISSION MAY, BY RULE, ASSESS A HARVEST PERMIT  
12 SURCHARGE IN AN AMOUNT NOT TO EXCEED FIVE DOLLARS FOR EACH  
13 SPECIES THAT MAY BE TAKEN UNDER ANY LICENSE LISTED IN SUBSECTIONS  
14 (1), (1.4), AND (1.5)(b) OF THIS SECTION THAT IS SOLD BY THE DIVISION OR  
15 ONE OF ITS LICENSE AGENTS PURSUANT TO SECTION 33-4-101 WHEN, AS  
16 DETERMINED BY THE COMMISSION BY RULE, DOING SO IS NECESSARY FOR  
17 THE PROPER MANAGEMENT OF THE DIVISION OR IS OTHERWISE BENEFICIAL  
18 TO THE MANAGEMENT OF STATE WILDLIFE RESOURCES.

19 (1.6) (b) (I) For a fee or surcharge described in articles 1 to 6 of  
20 this title 33, the commission may, by rule, adjust the fee or surcharge by  
21 an amount up to the total amount reflected by the annual percentage  
22 change in the United States department of labor's bureau of labor statistics  
23 consumer price index for Denver-Aurora-Lakewood for all items and all  
24 urban consumers, or its applicable predecessor or successor index. The  
25 adjustment is not effective until the commission notifies the joint budget  
26 committee of the adjustment.

27 (II) (A) FOR A FEE FOR RESIDENT AND NONRESIDENT LICENSES

1 DESCRIBED IN SECTION (1.4) OF THIS SECTION, THE COMMISSION MAY, BY  
2 RULE, ADJUST THE FEE BY AN AMOUNT UP TO THE TOTAL AMOUNT  
3 REFLECTED BY THE ANNUAL PERCENTAGE CHANGE IN THE UNITED STATES  
4 DEPARTMENT OF LABOR'S BUREAU OF LABOR STATISTICS CONSUMER  
5 PRINCE INDEX FOR DENVER-AURORA-LAKEWOOD FOR ALL ITEMS AND ALL  
6 URBAN CONSUMERS, OR ITS SUCCESSOR INDEX.

7 (B) IF THE COMMISSION ADJUSTS A FEE IN ACCORDANCE WITH  
8 SUBSECTION (1.6)(b)(II)(A) OF THIS SECTION, THE COMMISSION SHALL  
9 BASE THE ADJUSTMENT ON THE PRICES FOR FEES AS THOSE PRICES WERE  
10 ESTABLISHED BY SENATE BILL 18-143, AS ENACTED IN 2018, AND  
11 DESCRIBED IN SUBSECTION (1.4) OF THIS SECTION.

12 (C) THE FEE ADJUSTMENT DESCRIBED IN THIS SUBSECTION  
13 (1.6)(b)(II) IS NOT EFFECTIVE UNTIL THE COMMISSION NOTIFIES THE JOINT  
14 BUDGET COMMITTEE OF THE ADJUSTMENT.

15 **SECTION 3.** In Colorado Revised Statutes, 33-4-104, **amend**  
16 (3)(b) as follows:

17 **33-4-104. Free licenses issued - members or veterans of armed**  
18 **forces - when - rules - definition.** (3) (b) ~~For the purposes of~~ AS USED  
19 IN this subsection (3), "disabled veteran" means an individual who is a  
20 resident, as defined in section 33-1-102 (38); has served on active duty in  
21 the armed forces; has been separated ~~therefrom~~ FROM THE ARMED FORCES  
22 under honorable conditions; and has established to the division of parks  
23 ~~and wildlife~~ the presence of a service-connected disability which has been  
24 rated by the veterans administration at ~~sixty~~ FIFTY percent or more  
25 through disability retirement benefits or a pension because of a public  
26 statute administered by the veterans administration or the department of  
27 the Army, Navy, or Air Force.

1           **SECTION 4.** In Colorado Revised Statutes, 33-4-117, **amend** (1)  
2 and (4) as follows:

3           **33-4-117. Youth and young adult licenses - terminally ill**  
4 **hunters - special restrictions and privileges - rules.** (1) A person under  
5 eighteen years of age may obtain a youth small game hunting license,  
6 issued ~~pursuant to~~ FOR THE FEE SPECIFIED IN section 33-4-102 (1.4)(x),  
7 upon showing a hunter education certificate as required by section  
8 33-6-107 (8). ~~The fee for the license, as established in section 33-4-102~~  
9 ~~(1.4)(x), includes the backcountry search and rescue fund surcharge~~  
10 ~~imposed under section 33-1-112.5 (2)(a).~~

11           (4) Youth big game licenses, entitling the holder to hunt deer, elk,  
12 or pronghorn, may be purchased by persons who are at least twelve years  
13 of age but under eighteen years of age for the fees specified in section  
14 33-4-102 (1.4)(w). ~~Said fees include the backcountry search and rescue~~  
15 ~~fund surcharge imposed under section 33-1-112.5 (2)(a).~~ Persons under  
16 sixteen years of age hunting deer, elk, or pronghorn must be accompanied  
17 by a person eighteen years of age or older as required by section 33-6-107  
18 (4).

19           **SECTION 5.** In Colorado Revised Statutes, 33-10-107, **amend**  
20 (1) introductory portion and (1)(h) as follows:

21           **33-10-107. Powers of commission - rules - definitions.** (1) The  
22 commission ~~has power to~~ MAY:

23           (h) Establish by rule the amounts of fees for certificates, permits,  
24 licenses, and passes and any other special charges in order to provide for  
25 cash revenues necessary for the continuous operation of the state park and  
26 recreation system, subject to section 33-10-115; except that ~~such~~ fees  
27 shall not be used for capital construction other than controlled

1 maintenance activities, ~~Except as provided in section 33-10-111 (1),~~  
2 EXCEPT FOR REVENUES GENERATED FROM THE SALE OF KEEP COLORADO  
3 WILD PASSES CREATED IN SECTION 33-12-108. Fees and charges collected  
4 pursuant to this subsection (1)(h) shall be credited to the parks and  
5 outdoor recreation cash fund ~~created~~ in ACCORDANCE WITH section  
6 33-10-111 (1).

7 **SECTION 6.** In Colorado Revised Statutes, 33-32-108, **amend**  
8 (3)(a)(III)(B) as follows:

9 **33-32-108. Enforcement.** (3) (a) (III) (B) Any hearing conducted  
10 pursuant to this ~~subparagraph (H)~~ SUBSECTION (3)(a)(III) shall be in  
11 accordance with ~~article 4 of title 24, C.R.S.~~ SECTION 33-32-109 (3) AND  
12 (4).

13 **SECTION 7.** In Colorado Revised Statutes, 33-32-109, **amend**  
14 (1) introductory portion, (1)(d), (3), and (4) as follows:

15 **33-32-109. Denial, suspension, or revocation of license -**  
16 **disciplinary actions.** (1) The commission, IN ACCORDANCE WITH  
17 SUBSECTION (3) OF THIS SECTION, may deny, suspend, or revoke a river  
18 outfitter license, place a licensed river outfitter on probation, or issue a  
19 letter of admonition to a licensed river outfitter if the applicant or LICENSE  
20 holder:

21 (d) Violates any provision of law regulating the practice of river  
22 outfitting in another jurisdiction if such violation resulted in disciplinary  
23 action against the applicant or LICENSE holder. Evidence of such  
24 disciplinary action shall be CONSIDERED prima facie evidence for the  
25 possible denial, SUSPENSION, OR REVOCATION of a license or other  
26 disciplinary action in this state if the violation resulting in the disciplinary  
27 action in such other jurisdiction would be grounds for disciplinary action

1 in this state.

2 (3) (a) (I) Any proceeding to deny, suspend, or revoke a license  
3 granted under this ~~article~~ ARTICLE 32 or to place a licensee on probation  
4 shall be CONDUCTED pursuant to ~~sections 24-4-104 and 24-4-105, C.R.S.~~  
5 THIS SUBSECTION (3) AND SUBSECTION (4) OF THIS SECTION. Such  
6 proceeding may be conducted by ~~an administrative law judge designated~~  
7 ~~pursuant to part 10 of article 30 of title 24, C.R.S.~~ A HEARING OFFICER  
8 DESIGNATED BY THE COMMISSION PURSUANT TO THIS SUBSECTION (3).

9 (II) THE COMMISSION, WHEN BRINGING AN ACTION AGAINST A  
10 LICENSE HOLDER OR AN APPLICANT PURSUANT TO SUBSECTION (1) OF THIS  
11 SECTION, OR A HEARING OFFICER WHO HAS BEEN DELEGATED AUTHORITY  
12 BY THE COMMISSION, SHALL PROVIDE THE LICENSE HOLDER OR APPLICANT  
13 NOTICE OF THE ACTION. SUCH NOTICE MUST:

14 (A) BE SENT BY CERTIFIED MAIL, WITH A RETURN RECEIPT  
15 REQUESTED;

16 (B) BE SENT TO THE LAST-KNOWN ADDRESS OF THE LICENSE  
17 HOLDER OR APPLICANT;

18 (C) STATE THE BASIS FOR THE ACTION UNDER SUBSECTION (1) OF  
19 THIS SECTION; AND

20 (D) INCLUDE THE DATE AND LOCATION OF THE HEARING.

21 (III) A LICENSE HOLDER OR AN APPLICANT WHO RECEIVES A  
22 NOTICE FROM THE COMMISSION PURSUANT TO SUBSECTION (3)(a)(II) OF  
23 THIS SECTION SHALL BE GIVEN THE OPPORTUNITY TO APPEAR AND DISPUTE  
24 THE COMMISSION'S ALLEGATION AND DEMONSTRATE AT THE HEARING WHY  
25 THE LICENSE HOLDER'S LICENSE SHOULD NOT BE SUSPENDED OR REVOKED,  
26 WHY THE LICENSE HOLDER SHOULD NOT BE PLACED ON PROBATION OR  
27 ISSUED A LETTER OF ADMONITION, OR WHY THE APPLICANT SHOULD NOT



1 BE DENIED A LICENSE.

2 (b) (I) Any ~~proceeding~~ HEARING conducted pursuant to this  
3 subsection (3) shall be ~~deemed final for purposes of judicial review. Any~~  
4 ~~appeal of any such proceeding shall be made to the court of appeals~~  
5 ~~pursuant to section 24-4-106 (11), C.R.S.~~ CONDUCTED BY A HEARING  
6 OFFICER ON BEHALF OF THE COMMISSION. THE DIRECTOR SHALL APPOINT  
7 THE HEARING OFFICER, WHO MAY BE AN EMPLOYEE OF THE DIVISION.

8 (II) ANY HEARING CONDUCTED PURSUANT TO THIS SECTION SHALL  
9 BE HELD IN THE REGIONAL OR AREA OFFICE OF THE DIVISION NEAREST TO  
10 THE LAST-KNOWN RESIDENCE OF THE LICENSE HOLDER OR APPLICANT OR,  
11 IN THE CASE OF A NONRESIDENT LICENSE HOLDER OR APPLICANT, IN SUCH  
12 OTHER LOCATION AS MAY BE DETERMINED BY THE DIVISION.

13 (c) IN CONDUCTING A HEARING PURSUANT TO THIS SUBSECTION (3),  
14 THE HEARING OFFICER MAY ADMINISTER OATHS AND AFFIRMATIONS, ISSUE  
15 SUBPOENAS FOR THE ATTENDANCE OF WITNESSES OR THE PRODUCTION OF  
16 DOCUMENTS, AND APPLY TO A DISTRICT COURT WITH PROPER JURISDICTION  
17 FOR THE ENFORCEMENT OF THOSE SUBPOENAS. THE HEARING OFFICER IS  
18 NOT SUBJECT TO PART 10 OF ARTICLE 30 OF TITLE 24.

19 (d) THE HEARING OFFICER'S DETERMINATION IN THE HEARING  
20 SHALL BE SENT TO THE LICENSE HOLDER OR APPLICANT BY CERTIFIED  
21 MAIL, WITH A RETURN RECEIPT REQUESTED, TO THE LICENSE HOLDER'S OR  
22 APPLICANT'S LAST-KNOWN ADDRESS WITHIN THIRTY DAYS AFTER THE  
23 CONCLUSION OF THE HEARING.

24 (e) A LICENSE HOLDER OR AN APPLICANT MAY APPEAL THE  
25 HEARING OFFICER'S DETERMINATION TO THE COMMISSION BY FILING A  
26 NOTICE OF APPEAL WITH THE COMMISSION WITHIN THIRTY-FIVE DAYS  
27 AFTER NOTICE OF THE HEARING OFFICER'S DETERMINATION IS SENT IN

1 ACCORDANCE WITH SUBSECTION (3)(d) OF THIS SECTION.

2 (4) (a) The commission may deny an application for a river  
3 outfitter license or a renewal of a river ~~outfitter's~~ OUTFITTER license if the  
4 LICENSE HOLDER OR applicant:

5 (I) Does not meet the requirements specified in section 33-32-105  
6 or 33-32-106; OR

7 (II) COMMITS AN ACT DESCRIBED IN SUBSECTION (1) OF THIS  
8 SECTION.

9 (b) IF THE COMMISSION DENIES AN APPLICATION FOR A RIVER  
10 OUTFITTER LICENSE OR AN APPLICATION FOR A RENEWAL OF A RIVER  
11 OUTFITTER LICENSE, THE LICENSE HOLDER OR APPLICANT MAY REQUEST A  
12 HEARING IN ACCORDANCE WITH SUBSECTION (3) OF THIS SECTION WITHIN  
13 SIXTY DAYS AFTER THE DATE THAT THE APPLICATION WAS DENIED BY THE  
14 COMMISSION.

15 **SECTION 8. Act subject to petition - effective date -**  
16 **applicability.** (1) This act takes effect at 12:01 a.m. on the day following  
17 the expiration of the ninety-day period after final adjournment of the  
18 general assembly; except that, if a referendum petition is filed pursuant  
19 to section 1 (3) of article V of the state constitution against this act or an  
20 item, section, or part of this act within such period, then the act, item,  
21 section, or part will not take effect unless approved by the people at the  
22 general election to be held in November 2024 and, in such case, will take  
23 effect on the date of the official declaration of the vote thereon by the  
24 governor.

25 (2) This act applies to licenses issued, applications submitted, and  
26 conduct occurring on or after January 1, 2025.