Second Regular Session Seventy-fourth General Assembly STATE OF COLORADO

INTRODUCED

LLS NO. 24-1001.01 Alison Killen x4350

HOUSE BILL 24-1436

HOUSE SPONSORSHIP

McCluskie and Catlin,

SENATE SPONSORSHIP

Roberts and Simpson,

House Committees

Senate Committees

Finance

	A BILL FOR AN ACT
101	CONCERNING THE REFERRAL OF A BALLOT ISSUE RELATED TO THE
102	REVENUE FROM THE SPORTS BETTING TAX, AND, IN CONNECTION
103	THEREWITH, REFERRING A BALLOT ISSUE TO THE VOTERS TO
104	ALLOW THE STATE TO KEEP AND SPEND ALL SPORTS BETTING
105	TAX REVENUE IN EXCESS OF THE TWENTY-NINE MILLION DOLLAR
106	ESTIMATED INCREASE IN STATE TAX REVENUE APPROVED BY
107	VOTERS IN 2019 FOR THE PURPOSE OF FUNDING WATER
108	CONSERVATION AND PROTECTION PROJECTS RATHER THAN
109	REFUNDING SUCH EXCESS REVENUE TO CASINOS.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

The bill refers a ballot issue to the voters at the November 2024 statewide election to allow the state to keep and spend all revenue from the existing tax on the net proceeds of licensed sports betting (sports betting tax), including revenue in excess of the \$29 million fiscal year estimate included in the 2019 ballot question as follows:

- All revenue from the sports betting tax up to \$29 million annually, together with all revenue derived by the division of gaming in the department of revenue, will continue to be used to pay for the regulation of sports betting, to offset losses to other wagering revenue recipients, and to support responsible gaming, with any remaining money being transferred to the water plan implementation cash fund; and
- All sports betting tax revenue in excess of \$29 million annually will be transferred to the water plan implementation cash fund to be used for water conservation and protection projects.

If the majority of electors voting at the November 2024 statewide election vote against allowing the state to keep and spend all sports betting tax revenue as outlined above, then any tax revenue collected in excess of \$29 million annually will be refunded to the licensed sports betting operations that paid the sports betting tax according to a reasonable method to be determined by the department of revenue.

Be it enacted by the General Assembly of the State of Colorado:

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2 **SECTION 1. Legislative declaration.** (1) THE GENERAL 3 ASSEMBLY FINDS AND DECLARES THAT:

- (a) WATER IS THE LIFEBLOOD OF COLORADO CRITICAL TO THE HEALTH OF OUR FAMILIES AND COMMUNITIES, SPLENDID NATURAL BEAUTY, VIBRANT AGRICULTURAL PRODUCTION, THRIVING OUTDOOR RECREATION, AND ABUNDANT WILDLIFE POPULATIONS ACROSS THE STATE;
- (b) Unfortunately, Colorado Faces unprecedented water challenges. As the state's population grows and we experience increased demands on our water resources, we must invest in our water systems to preserve Colorado's way of life. Protecting

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1	OUR WATER WILL ENSURE THAT OUR TOWNS AND CITIES HAVE RESILIENT,
2	CLEAN, AND SAFE DRINKING WATER SUPPLIES, FARMS AND RANCHES
3	THRIVE AND REMAIN PRODUCTIVE, AND HEALTHY FLOWING RIVERS
4	REMAIN FOR THE BENEFIT OF RECREATION, OUR COMMUNITIES, AND THE
5	NATURAL ENVIRONMENT.
6	(c) COLORADO'S WATER PLAN PROVIDES A ROADMAP TO ENSURE
7	THAT COLORADO'S WATER NEEDS ARE MET COLLABORATIVELY IN A
8	BALANCED AND RESILIENT MANNER. THE WATER PLAN IMPLEMENTATION
9	CASH FUND HAS DISTRIBUTED GRANTS TO HUNDREDS OF DIVERSE AND
10	COLLABORATIVE WATER PROJECTS AROUND THE STATE, BUT THERE IS
11	MORE DEMAND FOR WATER PROJECT FUNDING THAN FUNDS CURRENTLY
12	AVAILABLE.
13	(d) Sports betting has generated over sixty-five million
14	DOLLARS IN TAX REVENUE SINCE ITS COMMENCEMENT IN 2020 , WHICH HAS
15	BEEN USED TO FUND THE REGULATION AND STEWARDSHIP OF SPORTS
16	BETTING AND ADDICTION TREATMENT AS WELL AS THE IMPLEMENTATION
17	OF COLORADO'S WATER PLAN; AND
18	(e) SPORTS BETTING TAX REVENUE IS PROJECTED TO IMMINENTLY
19	SURPASS THE TWENTY-NINE MILLION DOLLAR FISCAL YEAR ESTIMATE
20	INCLUDED IN THE BALLOT QUESTION APPROVED BY VOTERS IN 2019.
21	REMOVING THE TWENTY-NINE MILLION DOLLAR CAP AND ALLOWING THE
22	STATE TO KEEP AND SPEND ALL SPORTS BETTING TAX REVENUE WILL
23	ENSURE THAT MORE FUNDING CAN CONTINUE TO FLOW TO COLORADO'S
24	WATER PLAN AND SIGNIFICANTLY BOOST EXISTING EFFORTS TO CONSERVE
25	AND PROTECT COLORADO'S WATER.
26	SECTION 2. In Colorado Revised Statutes, 44-30-1508, amend
27	(2); and add (3) as follows:

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1	44-30-1508. Sports betting tax - rules - repeal. (2) EXCEPT AS
2	PROVIDED IN SUBSECTION (3) OF THIS SECTION, all proceeds of the sports
3	betting tax shall be forwarded to the state treasurer, who shall credit them
4	to the sports betting fund created in section 44-30-1509.
5	(3) (a) If a majority of the electors voting in the November
6	$2024\hbox{election vote "No/Against"}\hbox{on the ballot issue submitted to}$
7	THE VOTERS PURSUANT TO SECTION 44-30-1517 (2), THEN THE STATE
8	TREASURER SHALL CREDIT ALL PROCEEDS OF THE SPORTS BETTING TAX AS
9	FOLLOWS:
10	(I) ALL PROCEEDS UP TO THE FIRST TWENTY-NINE MILLION
11	DOLLARS COLLECTED ANNUALLY TO THE SPORTS BETTING FUND CREATED
12	IN SECTION 44-30-1509; AND
13	(II) ALL PROCEEDS IN EXCESS OF THE FIRST TWENTY-NINE MILLION
14	DOLLARS COLLECTED ANNUALLY TO THE SPORTS BETTING TAX REFUND
15	CASH FUND CREATED IN SECTION 44-30-1518 (1).
16	(b) If a majority of the electors voting in the November
17	$2024\hbox{election vote "Yes/For"}\hbox{on the ballot issue submitted to the}$
18	VOTERS PURSUANT TO SECTION 44-30-1517 (2), THIS SUBSECTION (3) IS
19	REPEALED, EFFECTIVE JANUARY 1, 2025.
20	SECTION 3. In Colorado Revised Statutes, 44-30-1509, amend
21	(2) introductory portion, (2)(b), (2)(c) introductory portion, and (2)(e);
22	repeal (2)(a); and add (2.5) as follows:
23	44-30-1509. Sports betting fund - wagering revenue recipients
24	hold-harmless fund - creation - rules - definitions - repeal. (2) FOR
25	FISCAL YEARS COMMENCING ON OR AFTER JULY 1, 2024, from the money
26	in the sports betting fund, to the extent the unexpended and
27	unencumbered balance in the fund so permits, the state treasurer shall

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DISTRIBUTE AN AMOUNT EQUAL TO ALL REVENUE OF THE DIVISION
ANNUALLY DERIVED FROM THE REGULATION OF SPORTS BETTING AND
FANTASY CONTESTS, INCLUDING LICENSE FEES, FINES, AND PENALTIES,
AND THE FIRST TWENTY-NINE MILLION DOLLARS ANNUALLY COLLECTED
FOR PAYMENT OF THE SPORTS BETTING TAX AS FOLLOWS:

- (a) First, transfer an amount to the general fund to repay any appropriation made from the general fund for the commission's and division's startup costs, including initial licensing and rule-making, related to sports betting;
- (b) Second FIRST, pay all ongoing expenses related to administering this part 15 incurred by the commission, the department, the division, and any other state agency from whom assistance related to the administration of this part 15 is requested by the commission or the director, as determined in accordance with rules of the commission. When making distributions from the fund as described in this subsection (2), the state treasurer may withhold an amount reasonably anticipated to be sufficient to pay the expenses until the next annual distribution.
- (c) Third SECOND, transfer an amount equal to six percent of the full fiscal year sports betting tax revenues, OR SIX PERCENT OF TWENTY-NINE MILLION DOLLARS, WHICHEVER IS LESS, to the wagering revenue recipients hold-harmless fund, referred to in this section as the "hold-harmless fund", which is hereby created in the state treasury, from which the state treasurer shall make disbursements as directed by the commission as follows:
- (e) Fourth THIRD, transfer all remaining unexpended and unencumbered money in the fund THAT IS SUBJECT TO DISTRIBUTION PURSUANT TO THIS SUBSECTION (2) to the water plan implementation cash

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1	fund created in section 37-60-123.3.
2	(2.5) (a) FOR EACH FISCAL YEAR COMMENCING ON OR AFTER JULY
3	$1,2024, {\sf FROM}$ the money in the sports betting fund, to the extent
4	THE UNEXPENDED AND UNENCUMBERED BALANCE IN THE FUND SO
5	PERMITS, THE STATE TREASURER SHALL DISTRIBUTE AN AMOUNT EQUAL
6	TO ALL REVENUE COLLECTED FOR PAYMENT OF THE SPORTS BETTING TAX
7	IN EXCESS OF TWENTY-NINE MILLION DOLLARS TO THE WATER PLAN
8	IMPLEMENTATION CASH FUND CREATED IN SECTION 37-60-123.3.
9	(b) If a majority of the electors voting in the November
10	2024ELECTION VOTE "No/Against" on the ballot issue submitted to
11	THE VOTERS PURSUANT TO SECTION 44-30-1517 (2), THIS SUBSECTION
12	(2.5) IS REPEALED, EFFECTIVE JANUARY 1, 2025.
13	SECTION 4. In Colorado Revised Statutes, add 44-30-1517 as
14	follows:
15	44-30-1517. Ballot issue - retain and spend sports betting tax
16	revenue - definition. (1) As used in this section, "ballot issue"
17	MEANS THE QUESTION SUBMITTED TO VOTERS PURSUANT TO SUBSECTION
18	(2) OF THIS SECTION.
19	(2) At the statewide election held in November 2024, the
20	SECRETARY OF STATE SHALL SUBMIT TO THE REGISTERED ELECTORS OF
21	THE STATE FOR THEIR APPROVAL OR REJECTION THE FOLLOWING BALLOT
22	ISSUE: "WITHOUT RAISING TAXES, MAY THE STATE KEEP AND SPEND ALL
23	SPORTS BETTING TAX REVENUE ABOVE VOTER-APPROVED LIMITS TO FUND
24	WATER CONSERVATION AND PROTECTION PROJECTS INSTEAD OF
25	REFUNDING REVENUE TO CASINOS?"
26	(3) IF A MAJORITY OF THE ELECTORS VOTING ON THE BALLOT ISSUE
27	VOTE "VES/FOR" THIS CONSTITUTES VOTED APPROVAL TO AVOID THE

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1	POTENTIAL REFUND REQUIRED BY SECTION 44-30-1519.
2	(4) For purposes of section 1-5-407, the ballot issue is a
3	PROPOSITION. SECTION 1-40-106 (3)(d) DOES NOT APPLY TO THE BALLOT
4	ISSUE.
5	SECTION 5. In Colorado Revised Statutes, add 44-30-1518 as
6	follows:
7	44-30-1518. Sports betting tax refund cash fund - repeal.
8	(1) THE SPORTS BETTING TAX REFUND CASH FUND IS CREATED IN THE
9	STATE TREASURY. IN ACCORDANCE WITH SECTION 44-30-1508 (3), THE
10	FUND CONSISTS OF MONEY CREDITED TO THE FUND PURSUANT TO SECTION
11	44-30-1509 (3)(a)(II).
12	(2) If a majority of the electors voting in the November
13	2024 ELECTION VOTE "YES/FOR" ON THE BALLOT ISSUE SUBMITTED TO THE
14	VOTERS PURSUANT TO SECTION 44-30-1517 (2), THIS SECTION IS
15	REPEALED, EFFECTIVE JANUARY 1, 2025.
16	SECTION 6. In Colorado Revised Statutes, add 44-30-1519 as
17	follows:
18	44-30-1519. Rejection of ballot issue - refunds - repeal. (1) IF
19	A MAJORITY OF THE ELECTORS VOTING ON THE BALLOT ISSUE SUBMITTED
20	TO THE VOTERS PURSUANT TO SECTION 44-30-1517 (2) VOTE
21	"No/Against", then, on or before June 30 of state fiscal year
22	2024-2025, AND ON OR BEFORE JUNE 30 OF EACH STATE FISCAL YEAR
23	THEREAFTER, THE STATE TREASURER SHALL REFUND ALL MONEY
24	CREDITED TO THE SPORTS BETTING TAX REFUND CASH FUND FOR THE PRIOR
25	STATE FISCAL YEAR IN THE MANNER DETERMINED BY THE DEPARTMENT OF
26	REVENUE PURSUANT TO SUBSECTION (2) OF THIS SECTION.

(2) The department of revenue shall determine a

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1	REASONABLE METHOD TO DISTRIBUTE THE MONEY IN THE SPORTS BETTING
2	TAX REFUND CASH FUND CREATED IN SECTION 44-30-1518 (1) IN
3	ACCORDANCE WITH THIS TITLE 44 AND THE RULES ESTABLISHED BY THE
4	COLORADO LIMITED GAMING CONTROL COMMISSION TO COLLECT THE
5	SPORTS BETTING TAX AND CONSISTENT WITH ANY RELEVANT PROVISIONS
6	of title 39 and any rules established pursuant thereto
7	CONCERNING TAXPAYER REFUNDS. THE METHOD MUST INCLUDE THE
8	DISTRIBUTION OF MONEY FROM THE SPORTS BETTING TAX REFUND CASH
9	FUND ONLY TO TAXPAYERS WHO PAID THE SPORTS BETTING TAX.
10	(3) IF A MAJORITY OF THE ELECTORS VOTING IN THE NOVEMBER
11	2024 ELECTION VOTE "YES/FOR" ON THE BALLOT ISSUE SUBMITTED TO THE
12	VOTERS PURSUANT TO SECTION 44-30-1517 (2), THIS SECTION IS
13	REPEALED, EFFECTIVE JANUARY 1, 2025.
14	SECTION 7. Safety clause. The general assembly finds,
15	determines, and declares that this act is necessary for the immediate
16	preservation of the public peace, health, or safety or for appropriations for
17	the support and maintenance of the departments of the state and state

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institutions.

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