Second Regular Session Seventy-fourth General Assembly STATE OF COLORADO

INTRODUCED

LLS NO. 24-1002.01 Rebecca Bayetti x4348

HOUSE BILL 24-1368

HOUSE SPONSORSHIP

Lindsay and Velasco,

SENATE SPONSORSHIP

(None),

House Committees State, Civic, Military, & Veterans Affairs **Senate Committees**

A BILL FOR AN ACT

101 CONCERNING THE CREATION OF THE LANGUAGE ACCESS ADVISORY

102 **BOARD.**

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov</u>.)

The bill creates the language access advisory board (advisory board). The advisory board consists of 13 members, including 11 voting and 2 nonvoting members. Each voting member of the advisory board is appointed, as specified in the bill, by either the majority leader or minority leader of either the house of representatives or the senate, and the voting members are:

- 3 members of the house of representatives;
- 2 members of the senate;
- One member representing the Colorado Language Access Coalition;
- One member representing a local government that has implemented a language access plan or has a language access advisory entity;
- One member representing persons with disabilities;
- One member who works in translation or interpretation services;
- One member with experience in language access in rural communities; and
- One member with expertise in language access relating to elections.

The nonvoting members of the advisory board are:

- The director of research of the legislative council or the director's designee; and
- The director of the office of legislative legal services or the director's designee.

The purpose of the advisory board is to assess and develop recommendations for improving meaningful access to the legislative process for populations with limited English proficiency. In performing this assessment, the advisory board must solicit public comment and input from subject matter experts. The advisory board must:

- Identify current language-related barriers to the legislative process for state residents with limited English proficiency;
- Examine the success of current language access measures relating to the legislative process;
- Consider the development of a language access plan covering the general assembly and the legislative process;
- Evaluate options for oral interpretation and written translation of legislative activities, including:
 - The interpretation of committee hearings, public testimony, and floor proceedings;
 - The translation of written publications of the general assembly, including legislative documents and materials, and the general assembly website;
 - Whether interpretation should be simultaneous or consecutive;
 - Whether translation and interpretation services should be provided by legislative staff or a third party; and
 - Necessary qualifications or other requirements for individuals providing translation or interpretation services; and

- Assess language access concerning the ballot information booklet, including:
 - Solutions to make the ballot information booklet more accessible to state residents with limited English proficiency;
 - Methods for determining the languages into which the ballot information booklet is translated;
 - Methods of distribution to best serve communities of state residents with limited English proficiency;
 - Monetary and publication-related constraints; and
 - The impact of federal and state constitutional requirements.

In addition, the advisory board must:

- Be appointed on or before June 15, 2024;
- Hold its first meeting on or before July 31, 2024; and
- Submit the report of its findings and recommendations to the executive committee of the legislative council on or before December 15, 2024.

The advisory board is repealed on January 1, 2025.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. In Colorado Revised Statutes, add part 20 to article
3	3 of title 2 as follows:
4	PART 20
5	LANGUAGE ACCESS ADVISORY BOARD
6	2-3-2001. Definitions. As used in this part 20, unless the
7	CONTEXT OTHERWISE REQUIRES:
8	(1) "Advisory board" means the language access advisory
9	BOARD CREATED IN SECTION 2-3-2002.
10	(2) "LIMITED ENGLISH PROFICIENCY" MEANS A LEVEL OF ENGLISH
11	LANGUAGE PROFICIENCY THAT LIMITS ACCESS TO AND PARTICIPATION IN
12	THE LEGISLATIVE PROCESS.
13	(3) "Study" means the study on language access to the
14	LEGISLATIVE PROCESS CONDUCTED PURSUANT TO THIS PART 20 .

1 2-3-2002. Language access advisory board - creation -2 **membership** - **meetings.** (1) NOTWITHSTANDING SECTION 2-3-303.3, 3 THERE IS CREATED THE LANGUAGE ACCESS ADVISORY BOARD. THE 4 PURPOSE OF THE ADVISORY BOARD IS TO BRING TOGETHER THE 5 APPROPRIATE STAKEHOLDERS, EXPERTS, AND IMPACTED GROUPS TO STUDY 6 AND MAKE RECOMMENDATIONS ON IMPROVING MEANINGFUL ACCESS TO 7 THE LEGISLATIVE PROCESS FOR POPULATIONS WITH LIMITED ENGLISH 8 PROFICIENCY TO ENSURE EFFECTIVE COMMUNICATION AND EQUITABLE 9 PARTICIPATION.

10 (2) (a) THE ADVISORY BOARD CONSISTS OF ELEVEN VOTING
11 MEMBERS AS FOLLOWS:

(I) THREE MEMBERS OF THE HOUSE OF REPRESENTATIVES, WITH
TWO MEMBERS OF THE MAJORITY PARTY APPOINTED BY THE MAJORITY
LEADER OF THE HOUSE OF REPRESENTATIVES AND ONE MEMBER OF THE
MINORITY PARTY APPOINTED BY THE MINORITY LEADER OF THE HOUSE OF
REPRESENTATIVES;

17 (II) TWO MEMBERS OF THE SENATE, WITH ONE MEMBER OF THE
18 MAJORITY PARTY APPOINTED BY THE MAJORITY LEADER OF THE SENATE
19 AND ONE MEMBER OF THE MINORITY PARTY APPOINTED BY THE MINORITY
20 LEADER OF THE SENATE;

21 (III) ONE MEMBER REPRESENTING THE COLORADO LANGUAGE
22 ACCESS COALITION, APPOINTED BY THE MAJORITY LEADER OF THE HOUSE
23 OF REPRESENTATIVES;

(IV) ONE MEMBER REPRESENTING A LOCAL GOVERNMENT THAT
HAS IMPLEMENTED A LANGUAGE ACCESS PLAN OR HAS A LANGUAGE
ACCESS ADVISORY ENTITY, APPOINTED BY THE MAJORITY LEADER OF THE
SENATE;

-4-

(V) ONE MEMBER REPRESENTING PERSONS WITH DISABILITIES,
 APPOINTED BY THE MAJORITY LEADER OF THE HOUSE OF
 REPRESENTATIVES;
 (VI) ONE MEMBER WHO WORKS IN TRANSLATION OR
 INTERPRETATION SERVICES, APPOINTED BY THE MAJORITY LEADER OF THE

6 SENATE;

7 (VII) ONE MEMBER WITH EXPERIENCE IN LANGUAGE ACCESS IN
8 RURAL COMMUNITIES, APPOINTED BY THE MINORITY LEADER OF THE
9 HOUSE OF REPRESENTATIVES; AND

10 (VIII) ONE MEMBER WITH EXPERTISE IN LANGUAGE ACCESS
11 RELATING TO ELECTIONS, APPOINTED BY THE MINORITY LEADER OF THE
12 SENATE.

13 (b) THE ADVISORY BOARD CONSISTS OF TWO NONVOTING MEMBERS
14 AS FOLLOWS:

(I) THE DIRECTOR OF RESEARCH OF THE LEGISLATIVE COUNCIL OR
 THE DIRECTOR'S DESIGNEE; AND

17 (II) THE DIRECTOR OF THE OFFICE OF LEGISLATIVE LEGAL SERVICES
18 OR THE DIRECTOR'S DESIGNEE.

19 (3) (a) THE APPOINTING AUTHORITIES SHALL MAKE THE
20 APPOINTMENTS DESCRIBED IN SUBSECTION (2) OF THIS SECTION NO LATER
21 THAN JUNE 15, 2024.

(b) THE MAJORITY LEADER OF THE HOUSE OF REPRESENTATIVES
SHALL APPOINT THE CHAIR OF THE ADVISORY BOARD, AND THE MAJORITY
LEADER OF THE SENATE SHALL APPOINT THE VICE-CHAIR OF THE ADVISORY
BOARD.

26 (c) EACH MEMBER OF THE ADVISORY BOARD SERVES AT THE
27 PLEASURE OF THE APPOINTING AUTHORITY. THE TERM OF APPOINTMENT IS

-5-

1 FOR THE DURATION OF THE ADVISORY BOARD'S EXISTENCE.

2 (d) IF A VACANCY OCCURS ON THE ADVISORY BOARD FOR ANY
3 REASON, THE ORIGINAL APPOINTING AUTHORITY SHALL APPOINT AN
4 INDIVIDUAL WHO MEETS THE REQUIREMENTS OF THE VACANT POSITION TO
5 FILL THE VACANCY AS SOON AS POSSIBLE AFTER THE VACANCY OCCURS.

6 (4) (a) EACH LEGISLATIVE MEMBER OF THE ADVISORY BOARD IS
7 ENTITLED TO RECEIVE PAYMENT OF PER DIEM AND REIMBURSEMENT FOR
8 ACTUAL AND NECESSARY EXPENSES AS AUTHORIZED IN SECTION 2-2-326.

9 (b) EACH NONLEGISLATIVE MEMBER OF THE ADVISORY BOARD
10 SERVES WITHOUT COMPENSATION BUT IS ENTITLED TO RECEIVE
11 REIMBURSEMENT FOR ACTUAL AND NECESSARY TRAVEL EXPENSES
12 INCURRED IN THE PERFORMANCE OF THE MEMBER'S DUTIES ON THE
13 ADVISORY BOARD.

14 (5) MEMBERS OF THE ADVISORY BOARD MAY PARTICIPATE
15 REMOTELY IN ADVISORY BOARD MEETINGS AND OTHER ACTIVITIES.

16 (6) THE CHAIR AND VICE-CHAIR OF THE ADVISORY BOARD SHALL
17 CONVENE THE FIRST MEETING OF THE ADVISORY BOARD NO LATER THAN
18 JULY 31, 2024. THE ADVISORY BOARD SHALL MEET AT LEAST FOUR TIMES
19 IN 2024 TO COMPLETE THE DUTIES SPECIFIED IN SECTION 2-3-2003. THE
20 CHAIR MAY CALL ADDITIONAL MEETINGS AS ARE NECESSARY FOR THE
21 ADVISORY BOARD TO COMPLETE ITS DUTIES.

(7) THE LEGISLATIVE COUNCIL STAFF AND THE OFFICE OF
LEGISLATIVE LEGAL SERVICES SHALL BE AVAILABLE TO ASSIST THE
ADVISORY BOARD IN CARRYING OUT ITS DUTIES.

25 2-3-2003. Language access advisory board - powers and duties
 26 - report. (1) (a) THE PURPOSE OF THE ADVISORY BOARD IS TO STUDY AND
 27 MAKE RECOMMENDATIONS FOR IMPROVING MEANINGFUL ACCESS TO THE

-6-

LEGISLATIVE PROCESS FOR POPULATIONS WITH LIMITED ENGLISH
 PROFICIENCY.

3 (b) IN COMPLETING THE STUDY REQUIRED BY THIS PART 20, THE
4 ADVISORY BOARD SHALL, AT A MINIMUM:

5 (I) IDENTIFY CURRENT LANGUAGE-RELATED BARRIERS TO THE
6 LEGISLATIVE PROCESS FOR STATE RESIDENTS WITH LIMITED ENGLISH
7 PROFICIENCY;

8 (II) EXAMINE THE SUCCESS OF CURRENT LANGUAGE ACCESS
9 MEASURES RELATING TO THE LEGISLATIVE PROCESS;

(III) CONSIDER THE DEVELOPMENT OF A LANGUAGE ACCESS PLAN
COVERING THE GENERAL ASSEMBLY AND THE LEGISLATIVE PROCESS;

(IV) EVALUATE OPTIONS FOR ORAL INTERPRETATION AND WRITTEN
 TRANSLATION OF LEGISLATIVE ACTIVITIES, INCLUDING:

14 (A) THE INTERPRETATION OF COMMITTEE HEARINGS, PUBLIC
15 TESTIMONY, AND FLOOR PROCEEDINGS;

16 (B) THE TRANSLATION OF WRITTEN PUBLICATIONS OF THE
17 GENERAL ASSEMBLY, INCLUDING LEGISLATIVE DOCUMENTS AND
18 MATERIALS, AND THE GENERAL ASSEMBLY WEBSITE;

19 (C) WHETHER INTERPRETATION SHOULD BE SIMULTANEOUS OR20 CONSECUTIVE;

(D) WHETHER TRANSLATION AND INTERPRETATION SERVICES
SHOULD BE PROVIDED BY LEGISLATIVE STAFF OR A THIRD PARTY; AND

(E) NECESSARY QUALIFICATIONS OR OTHER REQUIREMENTS FOR
 INDIVIDUALS PROVIDING TRANSLATION OR INTERPRETATION SERVICES;
 AND

26 (V) ASSESS LANGUAGE ACCESS CONCERNING THE BALLOT
 27 INFORMATION BOOKLET, REQUIRED PURSUANT TO SECTION 1-40-124.5 AND

-7-

1 SECTION 1 OF ARTICLE V OF THE STATE CONSTITUTION, INCLUDING: 2 (A) SOLUTIONS TO MAKE THE BALLOT INFORMATION BOOKLET 3 MORE ACCESSIBLE TO STATE RESIDENTS WITH LIMITED ENGLISH 4 PROFICIENCY; 5 (B) METHODS FOR DETERMINING THE LANGUAGES INTO WHICH THE 6 BALLOT INFORMATION BOOKLET IS TRANSLATED; 7 (C) METHODS OF DISTRIBUTION TO BEST SERVE COMMUNITIES OF 8 STATE RESIDENTS WITH LIMITED ENGLISH PROFICIENCY; 9 (D) MONETARY AND PUBLICATION-RELATED CONSTRAINTS; AND 10 THE IMPACT OF FEDERAL AND STATE CONSTITUTIONAL (E) 11 REQUIREMENTS. 12 (c) IN COMPLETING THE STUDY, THE ADVISORY BOARD: 13 (I) SHALL CONDUCT AT LEAST ONE PUBLIC COMMENT SESSION FOR 14 THE PUBLIC TO PROVIDE INPUT REGARDING LANGUAGE ACCESS TO THE 15 LEGISLATIVE PROCESS; 16 (II) MAY CONDUCT ADDITIONAL PUBLIC COMMENT SESSIONS OR 17 ENGAGE WITH THE COMMUNITY THROUGH INTERVIEWS AND OTHER 18 METHODS DESIGNED TO GARNER PUBLIC INPUT AND COMMENT; AND 19 (III) SHALL ALLOW SUBJECT MATTER EXPERTS TO PARTICIPATE IN 20 ADVISORY BOARD DISCUSSIONS UPON INVITATION FROM THE ADVISORY 21 BOARD AND, AT A MINIMUM, SHALL SOLICIT INPUT FROM: 22 (A) THE SECRETARY OF STATE OR THE SECRETARY OF STATE'S 23 DESIGNEE; 24 (B) A REPRESENTATIVE OF THE UTE MOUNTAIN UTE TRIBE; AND 25 (C) A REPRESENTATIVE FOR COUNTY CLERKS OF THE STATE. 26 (2) ON OR BEFORE DECEMBER 15, 2024, THE ADVISORY BOARD 27 SHALL SUBMIT A REPORT TO THE EXECUTIVE COMMITTEE OF THE

-8-

LEGISLATIVE COUNCIL THAT INCLUDES A SUMMARY OF THE WORK
 ACCOMPLISHED BY THE ADVISORY BOARD, THE FINDINGS OF THE STUDY,
 AND ANY LEGISLATIVE RECOMMENDATIONS TO THE GENERAL ASSEMBLY
 CONCERNING MATTERS STUDIED BY THE ADVISORY BOARD.

5 2-3-2004. Repeal of part. This PART 20 is REPEALED, EFFECTIVE
6 JANUARY 1, 2025.

SECTION 2. Safety clause. The general assembly finds,
determines, and declares that this act is necessary for the immediate
preservation of the public peace, health, or safety or for appropriations for
the support and maintenance of the departments of the state and state
institutions.