Second Regular Session Seventy-fourth General Assembly STATE OF COLORADO

INTRODUCED

LLS NO. 24-0960.01 Nicole Myers x4326

HOUSE BILL 24-1283

HOUSE SPONSORSHIP

Willford and Marvin,

SENATE SPONSORSHIP

Mullica,

House Committees

Senate Committees

State, Civic, Military, & Veterans Affairs

	A BILL FOR AN ACT
101	CONCERNING A REQUIREMENT THAT THE SECRETARY OF STATE
102	REVIEW A CAMPAIGN FINANCE COMPLAINT THAT ARISES OUT OF
103	A MUNICIPAL CAMPAIGN FINANCE MATTER UNDER CERTAIN
104	CIRCUMSTANCES.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

If a person wants to file a complaint for a campaign finance violation (complaint) and the complaint arises out of a municipal campaign finance matter, current law requires the complaint to be filed with the clerk of the applicable municipality (clerk) rather than with the secretary of state (secretary). The bill allows a clerk to refer a complaint that arises out of a municipal campaign finance matter to the secretary if the municipality in which the complaint was filed:

- Does not have a campaign finance complaint ordinance and hearing process in place; or
- Does have a campaign finance complaint ordinance and hearing process in place but the clerk determines that the clerk's review of the complaint would create a conflict of interest for the clerk or the clerk's staff.

Before referring a complaint to the secretary, a clerk is required to review the complaint to determine if it was filed in writing, signed by the complainant, and identifies one or more respondents. If the complaint does not satisfy these 3 criteria, the clerk is required to dismiss it, and if it does, the clerk is required to refer it to the secretary. The secretary is required to treat a complaint referred by a clerk in the same manner as any other complaint filed with the secretary.

A clerk is required to provide notice to a person who files a complaint if the clerk dismisses the complaint or refers the complaint to the secretary.

Be it enacted by the General Assembly of the State of Colorado:

SECTION 1. In Colorado Revised Statutes, 1-45-111.7, repeal

3 (9)(b); and **add** (10) as follows:

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4 1-45-111.7. Campaign finance complaints - initial review -

5 curing violations - investigation and enforcement - hearings -

6 advisory opinions - document review - collection of debts resulting

7 from campaign finance penalties - definitions. (9) Debt collection.

8 (b) Any complaint arising out of a municipal campaign finance matter

must be exclusively filed with the clerk of the applicable municipality.

10 (10) **Municipal complaints.** (a) A PERSON WHO BELIEVES THAT

11 A VIOLATION OF ARTICLE XXVIII OF THE STATE CONSTITUTION, THIS

12 ARTICLE 45, OR THE RULES HAS OCCURRED IN CONNECTION WITH A

13 MUNICIPAL CAMPAIGN FINANCE MATTER MUST FILE A COMPLAINT WITH

14 THE CLERK OF THE APPLICABLE MUNICIPALITY. A COMPLAINANT MUST FILE

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1 THE COMPLAINT IN WRITING, SIGN THE COMPLAINT, AND IDENTIFY ONE OR 2 MORE RESPONDENTS. THE CLERK OF THE APPLICABLE MUNICIPALITY SHALL 3 HEAR THE COMPLAINT IN ACCORDANCE WITH THE MUNICIPALITY'S 4 CAMPAIGN FINANCE COMPLAINT ORDINANCE AND HEARING PROCESS; 5 EXCEPT THAT A CLERK SHALL REFER A COMPLAINT TO THE SECRETARY 6 UNDER THE CIRCUMSTANCES SPECIFIED IN SUBSECTION (10)(c)(II) OF THIS 7 SECTION. 8 (b) (I) IF A CAMPAIGN FINANCE COMPLAINT IS FILED WITH THE 9 CLERK OF A MUNICIPALITY PURSUANT TO SUBSECTION (10)(a) OF THIS 10 SECTION AND THE MUNICIPALITY DOES NOT HAVE A CAMPAIGN FINANCE 11 COMPLAINT ORDINANCE AND HEARING PROCESS IN PLACE, THE CLERK 12 SHALL CONDUCT AN INITIAL REVIEW OF THE COMPLAINT WITHIN TEN 13 BUSINESS DAYS OF RECEIVING THE COMPLAINT TO DETERMINE WHETHER 14 THE COMPLAINT WAS FILED IN WRITING, SIGNED BY THE COMPLAINANT, 15 AND IDENTIFIES ONE OR MORE RESPONDENTS. AFTER CONDUCTING THE 16 INITIAL REVIEW, THE CLERK SHALL EITHER DISMISS THE COMPLAINT OR 17 REFER THE COMPLAINT TO THE SECRETARY PURSUANT TO SUBSECTION 18 (10)(c) OF THIS SECTION. 19 (II) IF A CAMPAIGN FINANCE COMPLAINT IS FILED WITH THE CLERK 20 OF A MUNICIPALITY PURSUANT TO SUBSECTION (10)(a) OF THIS SECTION 21 AND THE MUNICIPALITY HAS A CAMPAIGN FINANCE COMPLAINT 22 ORDINANCE AND HEARING PROCESS IN PLACE BUT THE CLERK DETERMINES 23 THAT THE CLERK'S REVIEW OF THE COMPLAINT WOULD CREATE A CONFLICT 24 OF INTEREST FOR THE CLERK OR THE CLERK'S STAFF, THE CLERK SHALL 25 CONDUCT AN INITIAL REVIEW OF THE COMPLAINT WITHIN TEN BUSINESS 26 DAYS OF RECEIVING THE COMPLAINT TO DETERMINE WHETHER THE 27 COMPLAINT WAS FILED IN WRITING, SIGNED BY THE COMPLAINANT, AND

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1 IDENTIFIES ONE OR MORE RESPONDENTS. AFTER CONDUCTING THE INITIAL
2 REVIEW, THE CLERK SHALL EITHER DISMISS THE COMPLAINT OR REFER THE
3 COMPLAINT TO THE SECRETARY PURSUANT TO SUBSECTION (10)(c) OF THIS
4 SECTION.

- (c) (I) IF, AFTER INITIALLY REVIEWING A CAMPAIGN FINANCE COMPLAINT PURSUANT TO SUBSECTION (10)(b)(I) OR (10)(b)(II) OF THIS SECTION, THE CLERK DETERMINES THAT A COMPLAINT WAS NOT FILED IN WRITING, NOT SIGNED BY THE COMPLAINANT, OR DOES NOT IDENTIFY ONE OR MORE RESPONDENTS, THE CLERK SHALL DISMISS THE COMPLAINT.
- (II) IF, AFTER INITIALLY REVIEWING A CAMPAIGN FINANCE COMPLAINT PURSUANT TO SUBSECTION (10)(b)(I) OR (10)(b)(II) OF THIS SECTION, THE CLERK DETERMINES THAT A COMPLAINT WAS FILED IN WRITING, SIGNED BY THE COMPLAINANT, AND IDENTIFIES ONE OR MORE RESPONDENTS, THE CLERK SHALL REFER THE COMPLAINT TO THE SECRETARY, IN A FORM AND MANNER DETERMINED BY THE SECRETARY, WITHIN FOURTEEN BUSINESS DAYS OF RECEIVING THE COMPLAINT. IF THE SECRETARY RECEIVES A COMPLAINT REFERRED BY A CLERK PURSUANT TO THIS SUBSECTION (10)(c)(II), THE SECRETARY SHALL DEEM THE COMPLAINT FILED PURSUANT TO SUBSECTION (2) OF THIS SECTION ON THE DATE OF RECEIPT FROM THE CLERK, AND THE SECRETARY SHALL ENSURE THAT THE COMPLAINT IS ADDRESSED IN ACCORDANCE WITH THE REQUIREMENTS OF THIS SECTION.
- (d) Upon dismissing a complaint pursuant to subsection (10)(c)(I) of this section or referring a complaint to the secretary pursuant to subsection (1)(c)(II) of this section, the clerk shall notify the person who filed the complaint of the clerk's action by E-mail or by regular mail if E-mail is

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UNAVAILABLE.

SECTION 2. Act subject to petition - effective date - applicability. (1) This act takes effect at 12:01 a.m. on the day following the expiration of the ninety-day period after final adjournment of the general assembly; except that, if a referendum petition is filed pursuant to section 1 (3) of article V of the state constitution against this act or an item, section, or part of this act within such period, then the act, item, section, or part will not take effect unless approved by the people at the general election to be held in November 2024 and, in such case, will take effect on the date of the official declaration of the vote thereon by the governor.

(2) This act applies to municipal campaign finance complaints filed on or after the applicable effective date of this act.

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