Second Regular Session Seventy-fourth General Assembly STATE OF COLORADO

PREAMENDED

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 24-0481.01 Brita Darling x2241

SENATE BILL 24-124

SENATE SPONSORSHIP

Michaelson Jenet and Rich,

HOUSE SPONSORSHIP

Hartsook,

Senate Committees

House Committees

Health & Human Services Appropriations

A BILL FOR AN ACT

101 CONCERNING REQUIRING HEALTH-CARE COVERAGE FOR BIOMARKER 102 TESTING.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

The bill requires all individual and group health benefit plans to provide coverage for biomarker testing to guide treatment decisions if the testing is supported by medical and scientific evidence. The bill defines "biomarker testing" as an analysis of a patient's tissue, blood, or other biospecimen for the presence of an indicator of normal biological processes, pathogenic processes, or pharmacologic responses to a specific

therapeutic intervention. The required testing under the bill does not include biomarker testing for screening purposes or direct-to-consumer genetic tests.

The bill requires the commissioner of insurance to implement biomarker testing coverage for all individual and group health benefit plans issued or renewed on or after January 1, 2026.

Biomarker testing is subject to the health benefit plan's annual deductibles, copayment, or coinsurance but is not subject to any annual or lifetime maximum benefit limit.

Subject to federal authorization and federal financial participation, beginning July 1, 2025, the bill includes coverage for biomarker testing as part of the state medical assistance program to guide treatment decisions if the testing is supported by medical and scientific evidence.

The bill requires the medical assistance program to have a clear, easily accessible appeals process if biomarker testing is denied.

1 Be it enacted by the General Assembly of the State of Colorado: 2 **SECTION 1.** In Colorado Revised Statutes, 10-16-104, add (27) 3 as follows: 4 10-16-104. Mandatory coverage provisions - definitions -5 rules. (27) Biomarker testing. (a) ALL LARGE GROUP HEALTH BENEFIT 6 PLANS AND, TO THE EXTENT THAT SUCH COVERAGE IS NOT IN ADDITION TO 7 THE BENEFITS PROVIDED PURSUANT TO THE BENCHMARK PLAN, ALL 8 INDIVIDUAL AND SMALL GROUP HEALTH BENEFIT PLANS SHALL PROVIDE 9 COVERAGE FOR BIOMARKER TESTING PURSUANT TO THIS SUBSECTION (27). 10 (b) COVERAGE MUST INCLUDE BIOMARKER TESTING FOR 11 DIAGNOSIS, TREATMENT, APPROPRIATE MANAGEMENT, AND ONGOING 12 MONITORING OF A COVERED PERSON'S DISEASE OR CONDITION TO GUIDE 13 TREATMENT DECISIONS WHEN THE TEST PROVIDES CLINICAL UTILITY AS 14 <u>DEMONSTRATED</u> BY MEDICAL AND SCIENTIFIC EVIDENCE, INCLUDING: 15 LABELED INDICATIONS FOR AN FDA-APPROVED OR (I)16 FDA-CLEARED TEST; 17 (II) INDICATED TESTS FOR AN FDA-APPROVED DRUG;

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1	(III) WARNINGS AND PRECAUTIONS ON FDA-APPROVED DRUG
2	LABELS;
3	(IV) CENTERS FOR MEDICARE AND MEDICAID SERVICES NATIONAL
4	COVERAGE DETERMINATIONS OR MEDICARE ADMINISTRATIVE
5	CONTRACTOR LOCAL COVERAGE DETERMINATIONS; OR
6	(V) NATIONALLY RECOGNIZED CLINICAL PRACTICE GUIDELINES,
7	CONSENSUS STATEMENTS, AND PEER-REVIEWED STUDIES.
8	(c) The coverage required by this subsection (27) is subject
9	TO ANNUAL DEDUCTIBLES, COPAYMENTS, OR COINSURANCE
10	REQUIREMENTS UNDER THE HEALTH BENEFIT PLAN BUT IS NOT SUBJECT TO
11	ANY ANNUAL OR LIFETIME MAXIMUM BENEFIT LIMIT.
12	(d) The coverage required by this subsection (27) must be
13	PROVIDED IN A MANNER THAT LIMITS UNREASONABLE DISRUPTIONS IN
14	CARE, INCLUDING LIMITING THE NEED FOR MULTIPLE BIOPSIES OR
15	BIOSPECIMEN SAMPLES.
16	(e) Nothing in this subsection (27) shall be construed to
17	REQUIRE COVERAGE FOR BIOMARKER TESTING FOR SCREENING PURPOSES.
18	(f) A CARRIER MAY REQUIRE PRIOR AUTHORIZATION FOR
19	BIOMARKER TESTING IN THE SAME MANNER THAT PRIOR AUTHORIZATION
20	IS REQUIRED FOR ANY OTHER COVERED BENEFIT AND CONSISTENT WITH
21	SECTION 10-16-112.5.
22	(g)(I) The division shall submit to the federal department
23	OF HEALTH AND HUMAN SERVICES:
24	(A) A DETERMINATION AS TO WHETHER THE BENEFIT SPECIFIED IN
25	THIS SUBSECTION (27) IS IN ADDITION TO ESSENTIAL HEALTH BENEFITS AND
26	WOULD BE SUBJECT TO DEFRAYAL BY THE STATE PURSUANT TO 42 U.S.C.
2.7	SEC. 18031 (d)(3)(B): AND

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I	(B) A REQUEST THAT THE FEDERAL DEPARTMENT OF HEALTH AND
2	HUMAN SERVICES CONFIRM THE DIVISION'S DETERMINATION WITHIN SIXTY
3	DAYS AFTER RECEIPT OF THE DIVISION'S REQUEST AND SUBMISSION OF ITS
4	<u>DETERMINATION.</u>
5	(II) This subsection (27) applies to, and the division shall
6	IMPLEMENT THE PROVISIONS OF THIS SUBSECTION (27) FOR, LARGE
7	EMPLOYER HEALTH BENEFIT PLANS ISSUED OR RENEWED IN THIS STATE ON
8	OR AFTER JANUARY 1, 2025.
9	(III) THIS SUBSECTION (27) APPLIES TO, AND THE DIVISION SHALL
10	IMPLEMENT THE REQUIREMENTS OF THIS SUBSECTION (27) FOR,
11	INDIVIDUAL AND SMALL GROUP HEALTH BENEFIT PLANS ISSUED OR
12	RENEWED IN THIS STATE TWELVE MONTHS AFTER THE EARLIER OF THE
13	FOLLOWING:
14	(A) THE DIVISION RECEIVES CONFIRMATION FROM THE FEDERAL
15	DEPARTMENT OF HEALTH AND HUMAN SERVICES THAT THE COVERAGE
16	SPECIFIED IN THIS SUBSECTION (27) DOES NOT CONSTITUTE AN ADDITIONAL
17	BENEFIT THAT REQUIRES DEFRAYAL BY THE STATE PURSUANT TO 42 U.S.C.
18	SEC. 18031 (d)(3)(B);
19	(B) THE FEDERAL DEPARTMENT OF HEALTH AND HUMAN SERVICES
20	HAS OTHERWISE INFORMED THE DIVISION THAT THE COVERAGE DOES NOT
21	REQUIRE STATE DEFRAYAL PURSUANT TO 42 U.S.C. SEC. 18031 (d)(3)(B);
22	<u>OR</u>
23	(C) More than three hundred sixty-five days have passed
24	SINCE THE DIVISION SUBMITTED ITS DETERMINATION AND REQUEST FOR
25	CONFIRMATION THAT THE COVERAGE SPECIFIED IN THIS SUBSECTION (27)
26	IS NOT AN ADDITIONAL BENEFIT THAT REQUIRES STATE DEFRAYAL
27	PURSUANT TO 42 U.S.C. SEC. 18031 (d)(3)(B), AND THE FEDERAL

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1	DEPARTMENT OF HEALTH AND HUMAN SERVICES HAS FAILED TO RESPOND
2	TO THE REQUEST WITHIN THAT PERIOD, IN WHICH CASE THE DIVISION
3	SHALL CONSIDER THE FEDERAL DEPARTMENT OF HEALTH AND HUMAN
4	SERVICES' UNREASONABLE DELAY A PRECLUSION FROM REQUIRING
5	DEFRAYAL BY THE STATE.
6	(\underline{h}) The commissioner shall implement this subsection (27)
7	AND SHALL ADOPT RULES CONSISTENT WITH AND AS ARE NECESSARY TO
8	IMPLEMENT THIS SUBSECTION (27).
9	$\underline{(i)}$ As used in this subsection (27):
10	(I) "BIOMARKER" MEANS A CHARACTERISTIC THAT IS OBJECTIVELY
11	MEASURED AND EVALUATED AS AN INDICATOR OF NORMAL BIOLOGICAL
12	PROCESSES, PATHOGENIC PROCESSES, OR PHARMACOLOGIC RESPONSES TO
13	A SPECIFIC THERAPEUTIC INTERVENTION, INCLUDING KNOWN GENE-DRUG
14	INTERACTIONS FOR MEDICATIONS BEING CONSIDERED FOR USE OR
15	ALREADY BEING ADMINISTERED. "BIOMARKER" INCLUDES GENE
16	MUTATIONS, CHARACTERISTICS OF GENES, OR PROTEIN EXPRESSION.
17	(II) "BIOMARKER TESTING" MEANS THE ANALYSIS OF A PATIENT'S
18	TISSUE, BLOOD, OR OTHER BIOSPECIMEN FOR THE PRESENCE OF A
19	BIOMARKER. "BIOMARKER TESTING" INCLUDES SINGLE-ANALYTE TESTS,
20	MULTIPLEX PANEL TESTS, PROTEIN EXPRESSION, AND WHOLE EXOME,
21	WHOLE GENOME, AND WHOLE TRANSCRIPTOME SEQUENCING. "BIOMARKER
22	TESTING" DOES NOT INCLUDE DIRECT-TO-CONSUMER GENETIC TESTS.
23	(III) "CLINICAL UTILITY" MEANS THE TEST RESULT PROVIDES
24	INFORMATION THAT IS USED IN THE FORMULATION OF A TREATMENT OR
25	MONITORING STRATEGY THAT INFORMS A PATIENT'S OUTCOME AND
26	IMPACTS THE CLINICAL DECISION. THE MOST APPROPRIATE TEST MAY
27	INCLUDE BOTH INFORMATION THAT IS ACTIONABLE AND SOME

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1	INFORMATION THAT CANNOT BE IMMEDIATELY USED IN THE FORMULATION
2	OF A CLINICAL DECISION.
3	(IV) "CONSENSUS STATEMENTS" MEANS STATEMENTS DEVELOPED
4	BY AN INDEPENDENT, MULTIDISCIPLINARY PANEL OF EXPERTS UTILIZING
5	A TRANSPARENT METHODOLOGY AND REPORTING STRUCTURE AND WITH
6	A CONFLICT OF INTEREST POLICY. CONSENSUS STATEMENTS ARE
7	DEVELOPED FOR SPECIFIC CLINICAL CIRCUMSTANCES AND ARE BASED ON
8	THE BEST AVAILABLE EVIDENCE FOR THE PURPOSE OF OPTIMIZING THE
9	OUTCOMES OF CLINICAL CARE.
10	$\underline{(V)}$ "Nationally recognized clinical practice guidelines"
11	MEANS EVIDENCE-BASED CLINICAL PRACTICE GUIDELINES DEVELOPED BY
12	INDEPENDENT ORGANIZATIONS OR MEDICAL PROFESSIONAL SOCIETIES
13	UTILIZING A TRANSPARENT METHODOLOGY AND REPORTING STRUCTURE
14	AND WITH A CONFLICT OF INTEREST POLICY. CLINICAL PRACTICE
15	GUIDELINES:
16	(A) ESTABLISH STANDARDS OF CARE INFORMED BY A SYSTEMATIC
17	REVIEW OF EVIDENCE AND AN ASSESSMENT OF THE BENEFITS AND RISKS OF
18	ALTERNATIVE CARE OPTIONS; AND
19	(B) INCLUDE RECOMMENDATIONS INTENDED TO OPTIMIZE PATIENT
20	CARE.
21	SECTION 2. In Colorado Revised Statutes, 25.5-5-202, add
22	(1)(z) as follows:
23	25.5-5-202. Basic services for the categorically needy - optional
24	services. (1) Subject to the provisions of subsection (2) of this section,
25	the following are services for which federal financial participation is
26	available and that Colorado has selected to provide as optional services
27	under the medical assistance program:

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1	(Z) BIOMARKER TESTING, AS SPECIFIED IN SECTION 23.3-3-337.
2	SECTION 3. In Colorado Revised Statutes, add 25.5-5-337 as
3	follows:
4	25.5-5-337. Biomarker testing - federal authorization - prior
5	authorization - definitions. (1) As used in this section, unless the
6	CONTEXT OTHERWISE REQUIRES:
7	(a) "BIOMARKER" MEANS A CHARACTERISTIC THAT IS OBJECTIVELY
8	MEASURED AND EVALUATED AS AN INDICATOR OF NORMAL BIOLOGICAL
9	PROCESSES, PATHOGENIC PROCESSES, OR PHARMACOLOGIC RESPONSES TO
10	A SPECIFIC THERAPEUTIC INTERVENTION, INCLUDING KNOWN GENE-DRUG
11	INTERACTIONS FOR MEDICATIONS BEING CONSIDERED FOR USE OR
12	ALREADY BEING ADMINISTERED. "BIOMARKER" INCLUDES GENE
13	MUTATIONS, CHARACTERISTICS OF GENES, OR PROTEIN EXPRESSION.
14	(b) "BIOMARKER TESTING" MEANS THE ANALYSIS OF A PATIENT'S
15	TISSUE, BLOOD, OR OTHER BIOSPECIMEN FOR THE PRESENCE OF A
16	BIOMARKER. "BIOMARKER TESTING" INCLUDES SINGLE-ANALYTE TESTS,
17	MULTIPLEX PANEL TESTS, PROTEIN EXPRESSION, AND WHOLE EXOME,
18	WHOLE GENOME, AND WHOLE TRANSCRIPTOME SEQUENCING. "BIOMARKER
19	TESTING" DOES NOT INCLUDE DIRECT-TO-CONSUMER GENETIC TESTS.
20	
21	(2) $\underline{(a)}$ On and after July 1, $\underline{2024}$, the medical assistance
22	PROGRAM MUST COVER BIOMARKER TESTING PURSUANT TO THE
23	ESTABLISHED PROCESSES FOR DETERMINING COVERAGE OF SERVICES
24	BASED ON CLINICAL UTILITY.
25	(b) A MANAGED CARE ENTITY, AS DEFINED IN SECTION 25.5-5-403,
26	THAT THE MEDICAL ASSISTANCE PROGRAM CONTRACTS WITH TO DELIVER
27	SERVICES SHALL PROVIDE BIOMARKER TESTING IN THE SAME SCOPE,

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1	DURATION, AND FREQUENCY AS BIOMARKER TESTING IS PROVIDED TO
2	OTHER <u>MEMBERS</u> ENROLLED IN THE MEDICAL ASSISTANCE PROGRAM.
3	(c) NOTHING IN THIS SECTION SHALL BE CONSTRUED TO REQUIRE
4	COVERAGE OF BIOMARKER TESTING FOR SCREENING PURPOSES.
5	(3) THE MEDICAL ASSISTANCE PROGRAM MUST NOT IMPOSE A
6	LIFETIME LIMIT ON BIOMARKER TESTING FOR A MEMBER.
7	(4) The medical assistance program must include a clear,
8	READILY ACCESSIBLE, AND CONVENIENT PROCESS FOR A MEMBER OR
9	PROVIDER TO REQUEST AN APPEAL IF BIOMARKER TESTING IS DENIED. THE
10	PROCESS MUST BE READILY ACCESSIBLE ONLINE TO ALL <u>MEMBERS</u> AND
11	PROVIDERS.
12	SECTION 4. Safety clause. The general assembly finds,
13	determines, and declares that this act is necessary for the immediate
14	preservation of the public peace, health, or safety or for appropriations for
15	the support and maintenance of the departments of the state and state
16	institutions.

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