## Second Regular Session Seventy-fourth General Assembly STATE OF COLORADO

# ENGROSSED

HOUSE Amended 2nd Reading April 15, 2024

This Version Includes All Amendments Adopted on Second Reading in the House of Introduction

LLS NO. 24-0196.02 Megan McCall x4215

### HOUSE BILL 24-1231

### **HOUSE SPONSORSHIP**

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## SENATE SPONSORSHIP

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House Committees Health & Human Services Finance Appropriations **Senate Committees** 

## A BILL FOR AN ACT

101	CONCERNING STATE FUNDING FOR FOUR PROJECTS RELATED TO
102	HEALTH SCIENCES EDUCATION PROGRAMS FOR MEDICAL
103	PROFESSIONS BEING UNDERTAKEN BY STATE INSTITUTIONS OF
104	HIGHER EDUCATION, AND, IN CONNECTION THEREWITH,
105	AUTHORIZING THE STATE TO ISSUE FINANCED PURCHASE OF AN
106	ASSET OR CERTIFICATE OF PARTICIPATION AGREEMENTS TO
107	FINANCE A PORTION OF CAPITAL COSTS ASSOCIATED WITH
108	CONSTRUCTION OF FACILITIES FOR THE UNIVERSITY OF
109	NORTHERN COLORADO'S COLLEGE OF OSTEOPATHIC MEDICINE,
110	METROPOLITAN STATE UNIVERSITY OF DENVER'S HEALTH
111	INSTITUTE TOWER, COLORADO STATE UNIVERSITY'S
112	VETERINARY HEALTH EDUCATION CAMPUS, AND EXPANSION AND
113	RENOVATION OF TRINIDAD STATE COLLEGE'S VALLEY CAMPUS

101	MAIN BUILDING, PROVIDING FUNDING FOR ESCROW MONEY
102	THAT IS REQUIRED FOR ACCREDITATION OF THE UNIVERSITY OF
103	NORTHERN COLORADO'S COLLEGE OF OSTEOPATHIC MEDICINE
104	BY TRANSFERRING MONEY FROM THE GENERAL FUND FOR
105	ULTIMATE DEPOSIT TO AN ESCROW ACCOUNT AND REDUCING
106	THE STATE RESERVE BY THE SAME AMOUNT FOR THE PERIOD
107	DURING WHICH THE MONEY IS HELD IN ESCROW, AND MAKING
108	AN APPROPRIATION.

#### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov</u>.)

The bill requires the state treasurer, on behalf of the state, to execute, no later than October 31, 2024, financed purchase of an asset or certificate of participation agreements (financing agreements) to finance capital costs related to the construction of facilities for 4 state institutions of higher education. The financing agreements are to be issued in the aggregate principal amount of \$246,936,092 plus reasonable and necessary administrative, monitoring, and closing costs and interest, including capitalized interest. The anticipated annual state-funded payments for the principal and interest components due under the financing agreements must not exceed \$17,500,000 with principal amortization not occurring before July 1, 2027.

The proceeds from the financing agreements will be used for the following 4 capital projects:

- Construction of facilities for the university of northern Colorado's college of osteopathic medicine;
- Construction of a health institute tower by metropolitan state university of Denver;
- Construction of a veterinary health education complex by Colorado state university; and
- Renovation of Trinidad state college's valley campus main building to move nursing and allied health programs into the building, address deferred maintenance issues, and create an assembly room that will serve both the college and the community and a one-stop student services center to support career and technical education and allied health

students.

The bill also provides for a general fund transfer of \$41,250,000 to the university of northern Colorado for deposit into an escrow account to be held in escrow in accordance with the requirements of the accrediting body of the college of osteopathic medicine.

If the money in escrow, including interest, is released to the university of northern Colorado upon graduation of the first cohort from the college of osteopathic medicine, then the university shall provide notice of the release of escrow to the joint budget committee of the general assembly, to the state treasurer, and to the office of state planning and budgeting. Additionally, for the state fiscal year in which the escrow money is released, the amount that is to be paid to the university pursuant to its fee-for-service contract for that state fiscal year is reduced by the lesser of an amount equal to the amount of the escrow money or an amount equal to the amount of a portion of the escrow money that reduces the amount to be paid pursuant to the fee-for-service agreement to zero. If the amount of the escrow money exceeds the amount due under such fee-for-service contract, then the amount the university of northern Colorado would otherwise receive from the college opportunity fund is reduced by an amount equal to the excess. If, after both reductions, there remains excess escrow money, then in the next state fiscal year the amount that is to be paid to the university of northern Colorado pursuant to its fee-for-service contract for that state fiscal year is reduced by an amount equal to the amount of the remaining escrow money. The university of northern Colorado must use the escrow money, or a portion of it, as applicable, for each applicable reduction as an offset for the reduction.

If the escrow money is released for failure of the college of osteopathic medicine to complete accreditation, then the university of northern Colorado shall provide a report of this to the joint budget committee of the general assembly, to the state treasurer, and to the office of state planning and budgeting. For the period that the escrow money is held in escrow, the amount of unrestricted general fund year-end balances that must be retained as a reserve is reduced by \$41,250,000.

1 Be it enacted by the General Assembly of the State of Colorado:

2

**SECTION 1. Legislative declaration.** (1) The general assembly

- 3 finds and declares that:
- 4

(a) The state is facing a physician shortage, and a rapidly growing

5 population and an aging physician workforce have created a current and

future demonstrated need for more physicians to serve Colorado
 communities;

3 (b) The physician shortage is felt most acutely in rural and other
4 underserved communities;

5 (c) With an increasing disparity between the demand for and 6 supply of physicians, there is an urgent need for medical education 7 programs to begin work now to train providers;

8 (d) This is particularly critical because physician training can take
9 up to a decade, meaning a physician shortage in 2034 is a problem that
10 needs to be addressed today;

(e) To address this critical issue, the University of Northern
Colorado is establishing an osteopathic medical college and plans to
enroll 150 graduate-level medical students in a four-year medical degree
program every year;

(f) The osteopathic medical profession has a long tradition ofproviding care where patients lack doctors; and

(g) Opening the College of Osteopathic Medicine requires capital
investment for construction of a building and a temporary cash reserve as
required by the University of Northern Colorado's accrediting body.

(2) The general assembly further finds and declares that:

20

(a) A statement for the Committee on Health, Education, Labor
and Pensions of the United States Senate made by the American Hospital
Association on February 16, 2023, stated that there is "a historic
workforce crisis complete with real-time short-term staffing shortages and
a daunting long-range picture of an unfulfilled talent pipeline in
healthcare". This is especially true in Colorado, where workforce
shortages are at an all-time high and the state is projected to need an

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1 estimated 10,000 more nurses by 2026.

(b) Metropolitan State University of Denver is prepared to meet
this urgent demand by growing its allied health programs by 25%,
enrolling nearly 7,000 students by 2030 who will go on to deliver care in
critical areas, such as mental and behavioral health, nursing, social work,
and speech, language, and hearing sciences;

7 (c) As such, Metropolitan State University of Denver has 8 identified an opportunity to address the urgent labor market needs by 9 creating interdisciplinary learning spaces for aspiring health-care 10 professionals, allowing for growth of the university's programs that serve 11 this sector;

(d) To accomplish this, Metropolitan State University of Denver's
Health Institute will begin construction of a new facility, the Health
Institute Tower, that will grow the health-care workforce through
innovation, increased instructional and training capacity, and expansion
of programs in high-need health-care-related areas;

(e) In addition, the Health Institute Tower will advance and retain
Colorado's health-care workers through interdisciplinary training,
education, and industry partnerships, all while delivering health and
wellness services to surrounding communities; and

(f) The Health Institute Tower will enable average enrollment
growth of 25% across all 10 healthcare-focused academic departments at
the university, which disciplines are all experiencing greater demand and
will be positioned to grow enrollment due to additional square footage for
instruction and training and greater efficiencies provided by the Health
Institute Tower.

27

(3) The general assembly further finds and declares that:

(a) Colorado State University has led innovations in veterinary
 education, animal care, biomedical discovery, and public health and now
 must adapt its delivery of education and modernize its facilities through
 a new veterinary health education complex;

5 (b) The veterinary health education complex will be a 6 one-of-a-kind complex with educational, clinical, and research capacity 7 serving society's evolving relationship with animals as companions, 8 livestock, and wildlife;

9 (c) Colorado State University's current veterinary education 10 facilities are outdated and not large enough to meet the increasing needs 11 of students and the state;

12 (d) The veterinary health education complex will address the 13 shortage of veterinarians and those who can care for animals with new 14 facilities for integrated education, clinical practice, and applicable 15 research in one location; will provide upgraded technology and facilities 16 to educate, retain, and graduate veterinarians; and will allow for best 17 practices in health education to be realized by employing experiential 18 learning strategies with state-of-the-art laboratories, simulation skill labs, 19 active learning classrooms, and clinical experiences; and

(e) The project will allow Colorado State University to increase
veterinary student enrollment by potentially 20%, with the incoming
first-year class helping to alleviate the severe workforce shortage in the
field of veterinary medicine.

24

(4) The general assembly further finds and declares that:

(a) Trinidad state college's valley campus has origins back to
1936, serves approximately 500 career and technical students annually,
and had its last major renovation to a portion of the campus' main

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1 building over 23 years ago;

(b) The provision of allied health certificate and degree programs
is critical to serving the health-care needs of Alamosa, Colorado, and its
surrounding communities, which face shortages in critical health-care
personnel;

6 (c) The renovation of the campus' main building will add a 7 two-story addition to the building that will allow for critical allied health 8 programs including those for nursing, emergency medical technicians, 9 dental assisting, and medical assisting to move into the main building 10 from the program's current condition-challenged space and significantly 11 support student success initiatives and regional workforce needs;

(d) The campus services over 130 allied health students annually,
and the renovation project will expand capacity of the allied health
programs offered at the campus by as much as 50% in nursing, nursing
aide, emergency medical technician, medical assisting, and dental
assisting programs; and

(e) The renovation project will also address much needed deferred maintenance issues of the campus' main building, will create an assembly space to serve both the college and community, and will allow critical student services, including services that assist students from disadvantaged backgrounds, to move to a more student-accessible location in the building, thereby providing better access to these services for allied health program students and the student body as a whole.

(5) The general assembly further finds and declares that financing
the capital construction needs of the University of Northern Colorado's
College of Osteopathic Medicine, the Metropolitan State University of
Denver's Health Institute Tower, Colorado State University's veterinary

health and education complex, and Trinidad State College's valley campus main building renovation will, in part, come from the state through execution of one or more financed purchase of an asset or certificate of participation agreements, which, while each project is separate, may be executed in connection with each other.

6 SECTION 2. In Colorado Revised Statutes, add 24-36-124 as
7 follows:

8 24-36-124. Financed purchase of an asset or certificate of
9 participation agreements - fund capital costs related projects at four
10 institutions of higher education - definitions. (1) AS USED IN THIS
11 SECTION, UNLESS THE CONTEXT OTHERWISE REQUIRES:

12 (a) "AGREEMENT" MEANS ONE OR MORE FINANCED PURCHASE OF
13 AN ASSET OR CERTIFICATE OF PARTICIPATION AGREEMENTS EXECUTED AS
14 REQUIRED BY SUBSECTION (2)(a) OF THIS SECTION.

15 (b) "APPLICABLE BOARD" MEANS EITHER:

16 (I) THE BOARD OF TRUSTEES FOR THE UNIVERSITY OF NORTHERN
17 COLORADO ESTABLISHED PURSUANT TO SECTION 23-40-104 (1)(a);

18 (II) THE BOARD OF TRUSTEES FOR METROPOLITAN STATE
19 UNIVERSITY OF DENVER ESTABLISHED PURSUANT TO SECTION 23-54-102
20 (1)(a);

21 (III) THE BOARD OF GOVERNORS OF THE COLORADO STATE
22 UNIVERSITY SYSTEM ESTABLISHED PURSUANT TO SECTION 23-30-101
23 (1)(a); OR

24 (IV) THE STATE BOARD FOR COMMUNITY COLLEGES AND
25 OCCUPATIONAL EDUCATION CREATED IN SECTION 23-60-104 (1)(b).

26 (2) (a) NOTWITHSTANDING THE PROVISIONS OF SECTIONS
 27 24-82-102 (1)(b) AND 24-82-801, AND PURSUANT TO SECTION 24-36-121,

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1 NO LATER THAN DECEMBER 31, 2024, THE STATE, ACTING BY AND 2 THROUGH THE STATE TREASURER, SHALL EXECUTE AN AGREEMENT FOR 3 THE PURPOSES DESCRIBED IN SUBSECTION (4) OF THIS SECTION, THE TOTAL 4 AMOUNT OF THE PRINCIPAL OF WHICH AGREEMENT SHALL NOT EXCEED 5 TWO HUNDRED FORTY-SIX MILLION NINE HUNDRED THIRTY-SIX THOUSAND 6 NINETY-TWO DOLLARS, PLUS REASONABLE AND NECESSARY 7 ADMINISTRATIVE, MONITORING, AND CLOSING COSTS AND INTEREST, 8 INCLUDING CAPITALIZED INTEREST.

9 (b) THE ANTICIPATED ANNUAL STATE-FUNDED PAYMENTS FOR THE 10 PRINCIPAL AND INTEREST COMPONENTS OF THE AMOUNT PAYABLE UNDER 11 AN AGREEMENT ENTERED INTO PURSUANT TO SUBSECTION (2)(a) OF THIS 12 SECTION SHALL NOT EXCEED SEVENTEEN MILLION FIVE HUNDRED 13 THOUSAND DOLLARS, WITH PRINCIPAL AMORTIZATION NOT OCCURRING 14 BEFORE JULY 1, 2027.

15 (c) THE STATE, ACTING BY AND THROUGH THE STATE TREASURER,
16 AT THE STATE TREASURER'S SOLE DISCRETION, MAY ENTER INTO AN
17 AGREEMENT AUTHORIZED BY SUBSECTION (2)(a) OF THIS SECTION WITH
18 ANY FOR-PROFIT OR NONPROFIT CORPORATION, TRUST, OR COMMERCIAL
19 BANK ACTING AS A TRUSTEE AS THE LESSOR.

(d) THE AGREEMENT MUST PROVIDE THAT ALL OF THE
OBLIGATIONS OF THE STATE UNDER THE AGREEMENT ARE SUBJECT TO THE
ACTION OF THE GENERAL ASSEMBLY IN ANNUALLY MAKING MONEY
AVAILABLE FOR ALL PAYMENTS THEREUNDER. PAYMENTS UNDER THE
AGREEMENT MUST BE MADE SUBJECT TO ANNUAL APPROPRIATION BY THE
GENERAL ASSEMBLY, AS APPLICABLE, FROM THE GENERAL FUND OR FROM
ANY OTHER LEGALLY AVAILABLE SOURCE OF MONEY.

27 (e) THE AGREEMENT MUST ALSO PROVIDE THAT THE OBLIGATIONS

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1 OF THE STATE DO NOT CREATE STATE DEBT WITHIN THE MEANING OF ANY 2 PROVISION OF THE STATE CONSTITUTION OR STATE LAW CONCERNING OR 3 LIMITING THE CREATION OF STATE DEBT AND ARE NOT A MULTIPLE 4 FISCAL-YEAR DIRECT OR INDIRECT DEBT OR OTHER FINANCIAL OBLIGATION 5 OF THE STATE WITHIN THE MEANING OF SECTION 20 (4) OF ARTICLE X OF 6 THE STATE CONSTITUTION. IF THE STATE DOES NOT RENEW THE 7 AGREEMENT, THE SOLE SECURITY AVAILABLE TO THE LESSOR IS THE 8 PROPERTY THAT IS THE SUBJECT OF THE NONRENEWED AGREEMENT.

9 (f) (I) THE AGREEMENT MAY CONTAIN SUCH TERMS, PROVISIONS, 10 AND CONDITIONS AS THE STATE TREASURER, ACTING ON BEHALF OF THE 11 STATE, DEEMS APPROPRIATE, INCLUDING ALL OPTIONAL TERMS; EXCEPT 12 THAT THE AGREEMENT MUST SPECIFICALLY AUTHORIZE THE STATE OR THE 13 APPLICABLE BOARD TO RECEIVE FEE TITLE TO ALL REAL AND PERSONAL 14 PROPERTY THAT IS THE SUBJECT OF THE AGREEMENT ON OR BEFORE THE 15 EXPIRATION OF THE TERMS OF THE AGREEMENT.

16 (II) THE STATE TREASURER, ACTING ON BEHALF OF THE STATE, HAS
17 THE AUTHORITY TO DETERMINE WHAT COLLATERAL TO USE FOR THE
18 AGREEMENT AS THE STATE TREASURER DEEMS APPROPRIATE.

19 (g) THE AGREEMENT MAY PROVIDE FOR THE ISSUANCE, 20 DISTRIBUTION, AND SALE OF INSTRUMENTS EVIDENCING RIGHTS TO 21 RECEIVE RENTALS AND OTHER PAYMENTS MADE AND TO BE MADE UNDER 22 THE AGREEMENT. THE INSTRUMENTS MAY BE ISSUED, DISTRIBUTED, OR 23 SOLD ONLY BY THE LESSOR OR ANY PERSON DESIGNATED BY THE LESSOR 24 AND NOT BY THE STATE. THE INSTRUMENTS DO NOT CREATE A 25 RELATIONSHIP BETWEEN THE PURCHASERS OF THE INSTRUMENTS AND THE 26 STATE OR CREATE ANY OBLIGATION ON THE PART OF THE STATE TO THE 27 PURCHASERS. THE INSTRUMENTS ARE NOT A NOTE, BOND, OR ANY OTHER

EVIDENCE OF STATE DEBT WITHIN THE MEANING OF ANY PROVISION OF THE
 STATE CONSTITUTION OR STATE LAW CONCERNING OR LIMITING THE
 CREATION OF STATE DEBT AND ARE NOT A MULTIPLE FISCAL-YEAR DIRECT
 OR INDIRECT DEBT OR OTHER FINANCIAL OBLIGATION OF THE STATE
 WITHIN THE MEANING OF SECTION 20 (4) OF ARTICLE X OF THE STATE
 CONSTITUTION.

7 (h) INTEREST PAID UNDER AN AGREEMENT AUTHORIZED PURSUANT
8 TO SUBSECTION (2)(a) OF THIS SECTION, INCLUDING INTEREST
9 REPRESENTED BY THE INSTRUMENTS, IS EXEMPT FROM COLORADO INCOME
10 TAX.

(i) THE STATE, ACTING BY AND THE THROUGH THE STATE
TREASURER AND THE APPLICABLE BOARD, IS AUTHORIZED TO ENTER INTO
ANCILLARY AGREEMENTS AND INSTRUMENTS THAT ARE NECESSARY OR
APPROPRIATE IN CONNECTION WITH AN AGREEMENT, INCLUDING BUT NOT
LIMITED TO DEEDS, GROUND LEASES, SUB-LEASES, EASEMENTS, OR OTHER
INSTRUMENTS RELATED TO THE REAL PROPERTY ON WHICH THE FACILITIES
ARE LOCATED.

18 (i) THE PROVISIONS OF SECTION 24-30-202 (5)(b) DO NOT APPLY 19 TO AN AGREEMENT OR TO ANY ANCILLARY AGREEMENT OR INSTRUMENT 20 ENTERED INTO PURSUANT TO THIS SUBSECTION (2). THE STATE 21 CONTROLLER OR THEIR DESIGNEE SHALL WAIVE ANY PROVISION OF THE 22 FISCAL RULES PROMULGATED PURSUANT TO SECTIONS 24-30-202(1) AND 23 (13) THAT THE STATE CONTROLLER FINDS INCOMPATIBLE OR INAPPLICABLE 24 WITH RESPECT TO AN AGREEMENT OR AN ANCILLARY AGREEMENT OR 25 INSTRUMENT.

26 (3) (a) BEFORE EXECUTING THE AGREEMENT, IN ORDER TO
27 PROTECT AGAINST FUTURE INTEREST RATE INCREASES, THE STATE, ACTING

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1 BY AND THROUGH THE STATE TREASURER AND AT THE DISCRETION OF THE 2 STATE TREASURER, MAY ENTER INTO AN INTEREST RATE EXCHANGE 3 AGREEMENT PURSUANT TO ARTICLE 59.3 OF TITLE 11. SUCH INTEREST 4 RATE EXCHANGE AGREEMENT IS A PROPOSED PUBLIC SECURITY FOR THE 5 PURPOSES OF ARTICLE 59.3 OF TITLE 11. ANY PAYMENTS MADE BY THE 6 STATE UNDER AN INTEREST RATE EXCHANGE AGREEMENT ENTERED INTO 7 PURSUANT TO THIS SUBSECTION (3) MUST BE MADE SOLELY FROM MONEY 8 AVAILABLE TO THE STATE TREASURER FROM THE EXECUTION OF THE 9 AGREEMENT ENTERED INTO PURSUANT TO SUBSECTION (2) OF THIS 10 SECTION OR FROM MONEY DESCRIBED IN SUBSECTION (2)(d) OF THIS 11 SECTION.

12 (b) AN INTEREST RATE EXCHANGE AGREEMENT ENTERED INTO 13 PURSUANT TO THIS SUBSECTION (3) MUST ALSO PROVIDE THAT THE 14 OBLIGATIONS OF THE STATE DO NOT CREATE STATE DEBT WITHIN THE 15 MEANING OF ANY PROVISION OF THE STATE CONSTITUTION OR STATE LAW 16 CONCERNING OR LIMITING THE CREATION OF STATE DEBT OR ANY 17 MULTIPLE FISCAL-YEAR DIRECT OR INDIRECT DEBT OR OTHER FINANCIAL 18 OBLIGATION OF THE STATE WITHIN THE MEANING OF SECTION 20(4) OF 19 ARTICLE X OF THE STATE CONSTITUTION.

(c) ANY MONEY RECEIVED BY THE STATE UNDER AN INTEREST
RATE EXCHANGE AGREEMENT ENTERED INTO PURSUANT TO THIS
SUBSECTION (3) MUST BE USED TO MAKE PAYMENTS ON AN AGREEMENT
ENTERED INTO PURSUANT TO SUBSECTION (2) OF THIS SECTION OR TO PAY
THE COSTS RELATED TO THE PURPOSES SET FORTH IN SUBSECTION (4) OF
THIS SECTION FOR WHICH AN AGREEMENT WAS EXECUTED.

26 (4) THE PROCEEDS OF AN AGREEMENT ENTERED INTO PURSUANT
27 TO SUBSECTION (2)(a) OF THIS SECTION MUST BE USED TO FUND CAPITAL

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CONSTRUCTION COSTS RELATED TO THE CONSTRUCTION OF THE
 FOLLOWING FACILITIES FOR THE FOLLOWING INSTITUTIONS OF HIGHER
 EDUCATION:

4 (a) UNIVERSITY OF NORTHERN COLORADO'S COLLEGE OF
5 OSTEOPATHIC MEDICINE;

6 (b) METROPOLITAN STATE UNIVERSITY OF DENVER'S HEALTH
7 INSTITUTE TOWER THAT WILL INCREASE HEALTH-CARE-RELATED
8 INSTRUCTIONAL AND TRAINING CAPACITY AND EXPAND PROGRAMS IN
9 HIGH-NEED AREAS RELATED TO HEALTH CARE;

10 (c) COLORADO STATE UNIVERSITY'S VETERINARY HEALTH AND
11 EDUCATION COMPLEX; AND

(d) TRINIDAD STATE COLLEGE'S VALLEY CAMPUS MAIN BUILDING
RENOVATION THAT WILL INCREASE CAPACITY TO PROVIDE ALLIED HEALTH
CERTIFICATE AND DEGREE PROGRAMS, ADDRESS DEFERRED MAINTENANCE,
CREATE AN ASSEMBLY SPACE TO SERVE THE COLLEGE AND COMMUNITY,
AND ALLOW CRITICAL STUDENT SERVICES TO MOVE TO A MORE
STUDENT-ACCESSIBLE LOCATION WITHIN THE BUILDING.

18 SECTION 3. In Colorado Revised Statutes, 24-75-201.1, amend
19 (1)(d)(XXIII) as follows:

20 24-75-201.1. Restriction on state appropriations - legislative
 21 declaration - definitions. (1) (d) For each fiscal year, unrestricted
 22 general fund year-end balances must be retained as a reserve in the
 23 following amounts:

(XXIII) (A) EXCEPT AS OTHERWISE PROVIDED IN SUBSECTION
(1)(d)(XXIII)(B) OF THIS SECTION, for the fiscal year 2022-23, and each
fiscal year thereafter, fifteen percent of the amount appropriated for
expenditure from the general fund for that fiscal year.

(B) FOR THE FISCAL YEAR 2023-24 AND EACH FISCAL YEAR
 THEREAFTER UNTIL THE ESCROW MONEY IS RELEASED AS SET FORTH IN
 SECTION 23-40-107, FIFTEEN PERCENT OF THE AMOUNT APPROPRIATED FOR
 EXPENDITURE FROM THE GENERAL FUND FOR THAT FISCAL YEAR REDUCED
 BY FORTY-ONE MILLION TWO HUNDRED FIFTY THOUSAND DOLLARS. AS
 USED IN THIS SUBSECTION (1)(d)(XXIII)(B), "ESCROW MONEY" HAS THE
 SAME MEANING AS SET FORTH IN SECTION 23-40-107 (1)(c).

8 SECTION 4. In Colorado Revised Statutes, add 23-40-107 as
9 follows:

23-40-107. Escrow requirement for accreditation of college of
 osteopathic medicine - cash fund - offset to appropriation - legislative
 declaration - report - definitions - repeal. (1) THE GENERAL ASSEMBLY
 FINDS AND DECLARES THAT:

14 (a) THE ACCREDITATION BODY FOR THE COLLEGE OF OSTEOPATHIC
15 MEDICINE OF THE UNIVERSITY OF NORTHERN COLORADO REQUIRES THAT
16 THE UNIVERSITY DEPOSIT MONEY INTO AN ESCROW ACCOUNT TO BE HELD
17 AND RELEASED ONLY UPON EITHER THE:

(I) FAILURE OF THE COLLEGE TO COMPLETE ACCREDITATION; OR
(II) GRADUATION OF THE FIRST COHORT FROM THE COLLEGE;
(b) MONEY FOR THE ESCROW IS FROM A TRANSFER OF GENERAL

FUND MONEY TO THE UNIVERSITY IN THE AMOUNT REQUIRED BY THEACCREDITATION BODY;

(c) IN CONNECTION WITH THE TRANSFER OF MONEY FROM THE
GENERAL FUND TO SATISFY THE ACCREDITATION BODY'S ESCROW
REQUIREMENTS, THERE IS A TEMPORARY REDUCTION IN THE STATE'S CASH
RESERVE SET FORTH IN SECTION 24-75-201.1, WHICH IS A STRATEGIC
INVESTMENT OF A SMALL PORTION OF THE REQUIRED STATUTORY RESERVE

IN THE GENERAL FUND TO REDUCE COSTS OF THE UNIVERSITY REQUIRED
 FOR ACCREDITATION OF THE COLLEGE WHILE ENSURING THAT THE STATE
 MAXIMIZES THE BENEFIT OF THE HISTORIC AND IMPORTANT LEVELS
 MAINTAINED AS RESERVES IN THE GENERAL FUND;

(d) DURING THE PERIOD THAT THE MONEY IS HELD IN ESCROW, THE
TRANSACTION OF GENERAL FUND MONEY IS A NON-EXCHANGE
TRANSACTION WITH A LONG-TERM TIME COMPONENT WHICH CONSTITUTES
DEFERRED OUTFLOW OF RESOURCES BY THE STATE AND DEFERRED INFLOW
OF RESOURCES BY THE UNIVERSITY, THE PRINCIPAL OF WHICH IS NOT
RECOGNIZED AS REVENUE OR EXPENSE UNTIL RECOGNITION OF THE MONEY
WHEN IT IS RELEASED FROM ESCROW;

(e) IF THE MONEY, INCLUDING ANY EARNED INTEREST, IS RELEASED
FROM ESCROW UPON THE GRADUATION OF THE FIRST COHORT FROM THE
COLLEGE, THE UNIVERSITY INTENDS TO RETAIN THE MONEY AND THE
GENERAL ASSEMBLY INTENDS TO REDUCE ALL OR A PORTION OF THE TOTAL
STATE APPROPRIATION TO THE UNIVERSITY FOR THE FISCAL YEAR IN WHICH
THE MONEY IS RELEASED FROM ESCROW, AND FOR SUBSEQUENT FISCAL
YEARS AS NEEDED, BY AN EQUIVALENT AMOUNT; AND

(f) THE RETENTION BY THE UNIVERSITY OF NORTHERN COLORADO
OF THE MONEY RELEASED FROM ESCROW IS NOT INTENDED TO AFFECT OR
IN ANY WAY MODIFY OR OTHERWISE IMPACT THE HIGHER EDUCATION
FUNDING ALLOCATION MODEL ESTABLISHED IN ARTICLE 18 OF THIS TITLE
23 23.

24 (2) AS USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE25 REQUIRES:

26 (a) "COLLEGE" MEANS THE COLLEGE OF OSTEOPATHIC MEDICINE
27 OF THE UNIVERSITY.

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(b) "ESCROW ACCOUNT" MEANS THE ACCOUNT ESTABLISHED AND
 GOVERNED BY AN ESCROW AGREEMENT THAT IS ENTERED INTO BETWEEN
 AN ESCROW AGENT, THE ACCREDITING BODY FOR THE COLLEGE, AND THE
 UNIVERSITY TO RECEIVE AND HOLD THE ESCROW MONEY.

5 (c) "ESCROW MONEY" MEANS THE MONEY THAT IS DEPOSITED AND
6 HELD IN THE ESCROW ACCOUNT AND RELEASED TO THE UNIVERSITY UPON
7 EITHER THE FAILURE OF THE COLLEGE TO COMPLETE ACCREDITATION OR
8 THE GRADUATION OF THE FIRST COHORT FROM THE COLLEGE, INCLUDING
9 ANY EARNED INTEREST OR INVESTMENT INCOME.

10 (d) "FUND" MEANS THE COLLEGE OF OSTEOPATHIC MEDICINE
11 ESCROW MONEY CASH FUND CREATED IN SUBSECTION (3)(a) OF THIS
12 SECTION.

13 (e) "UNIVERSITY" MEANS THE UNIVERSITY OF NORTHERN14 COLORADO.

(3) (a) THE COLLEGE OF OSTEOPATHIC MEDICINE ESCROW MONEY
CASH FUND IS CREATED IN THE STATE TREASURY. THE FUND CONSISTS OF
MONEY TRANSFERRED TO THE FUND PURSUANT TO SUBSECTION (3)(b) OF
THIS SECTION.

(b) ON OR BEFORE JUNE 30, 2024, THE STATE TREASURER SHALL
TRANSFER FORTY-ONE MILLION TWO HUNDRED FIFTY THOUSAND DOLLARS
FROM THE GENERAL FUND TO THE FUND.

(c) MONEY IN THE FUND IS CONTINUOUSLY APPROPRIATED TO THE
UNIVERSITY FOR THE PURPOSE OF THE UNIVERSITY DEPOSITING THE MONEY
INTO THE ESCROW ACCOUNT TO SATISFY NECESSARY COSTS IN
ACCORDANCE WITH THE ACCREDITING BODY OF THE COLLEGE'S RULES AND
REGULATIONS FOR OPERATING RESERVE AND ESCROW RESERVE
REQUIREMENTS.

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(d) THIS SUBSECTION (3) IS REPEALED, EFFECTIVE DECEMBER 31,
 2025.

3 (4) IF THE ESCROW MONEY IS RELEASED TO THE UNIVERSITY DUE 4 TO FAILURE OF THE COLLEGE TO COMPLETE ACCREDITATION, THE 5 UNIVERSITY SHALL PROVIDE A REPORT TO THE JOINT BUDGET COMMITTEE 6 OF THE GENERAL ASSEMBLY, THE STATE TREASURER, AND THE OFFICE OF 7 STATE PLANNING AND BUDGETING WITHIN TEN DAYS OF THE RELEASE OF 8 THE ESCROW MONEY THAT SETS FORTH THE CIRCUMSTANCES FOR THE 9 RELEASE OF THE ESCROW MONEY AND INFORMATION CONCERNING THE USE 10 OF THE ESCROW MONEY BY THE UNIVERSITY AS REQUIRED BY THE 11 ACCREDITATION BODY TO PAY OPERATING AND TEACH OUT COSTS OF 12 STUDENTS OF THE COLLEGE.

13 (5) (a) WITHIN TEN DAYS OF RECEIPT OF NOTICE FROM THE 14 ACCREDITATION BODY THAT THE ESCROW MONEY WILL BE RELEASED TO 15 THE UNIVERSITY IN ACCORDANCE WITH THE REQUIREMENTS AND 16 CONDITIONS OF ACCREDITATION BEING MET FOR THE GRADUATION OF THE 17 FIRST COHORT OF THE COLLEGE, THE UNIVERSITY SHALL PROVIDE NOTICE 18 OF THE SAME TO THE JOINT BUDGET COMMITTEE OF THE GENERAL 19 ASSEMBLY, THE STATE TREASURER, AND THE OFFICE OF STATE PLANNING 20 AND BUDGETING.

(b) For the state fiscal year in which the escrow money
will be released to the university for the reason set forth in
subsection (5)(a) of this section, the amount to be paid to the
university pursuant to the fee-for-service agreement
negotiated pursuant to section 23-18-303.5 for that state fiscal
year is reduced by the lesser of the amount of the escrow money
or the amount of a portion of the escrow money that reduces the

AMOUNT TO BE PAID PURSUANT TO THE FEE-FOR-SERVICE AGREEMENT TO
 ZERO, AND THE UNIVERSITY SHALL USE THE ESCROW MONEY, OR A
 PORTION OF IT, AS APPLICABLE, TO OFFSET THE REDUCTION.

4 (c) IF THERE IS ESCROW MONEY REMAINING AFTER THE OFFSET 5 REQUIRED BY SUBSECTION (5)(b) OF THIS SECTION IS MADE, THEN MONEY 6 THAT THE UNIVERSITY WOULD OTHERWISE RECEIVE FROM THE COLLEGE 7 OPPORTUNITY FUND IS REDUCED BY THE LESSER OF THE AMOUNT OF THE 8 REMAINING ESCROW MONEY OR THE AMOUNT OF A PORTION OF THE 9 REMAINING ESCROW MONEY THAT REDUCES THE MONEY THE UNIVERSITY 10 WOULD OTHERWISE RECEIVE FROM THE COLLEGE OPPORTUNITY FUND TO 11 ZERO, AND THE UNIVERSITY SHALL USE THE REMAINING ESCROW MONEY, 12 OR A PORTION OF IT, AS APPLICABLE, TO OFFSET THE REDUCTION.

13 (d) IF, AFTER THE OFFSETS REQUIRED BY SUBSECTIONS (5)(b) AND 14 (5)(c) OF THIS SECTION, THERE REMAINS ANY EXCESS ESCROW MONEY, 15 THEN IN THE NEXT STATE FISCAL YEAR, THE AMOUNT TO BE PAID TO THE 16 UNIVERSITY PURSUANT TO THE FEE-FOR-SERVICE AGREEMENT 17 NEGOTIATED PURSUANT TO SECTION 23-18-303.5 FOR THAT STATE FISCAL 18 YEAR IS REDUCED BY THE AMOUNT OF ANY EXCESS ESCROW MONEY AND 19 THE UNIVERSITY SHALL USE THE REMAINING ESCROW MONEY TO OFFSET 20 THE REDUCTION.

SECTION 5. Capital construction appropriation. For the 2024-25 state fiscal year, the general assembly anticipates that the department of higher education will receive \$246,936,092 in cash funds from the proceeds of the financed purchase of asset or certificate of participation agreements executed pursuant to section 24-36-124, C.R.S. This figure is subject to the "(I)" notation as defined in the annual general appropriation act for the same fiscal year. To implement this act, the

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1	department is anticipated to use this amount as follows:
2	(a) \$127,542,028 for construction of the college of osteopathic
3	medicine at the university of northern Colorado;
4	(b) \$50,000,000 for construction of the health institute tower at
5	Metropolitan university of Denver;
6	(c) \$50,000,000 for construction of the veterinary health education
7	complex at Colorado state university; and
8	(d) \$19,394,064 for renovation of the valley campus main building
9	at Trinidad state college.
10	SECTION 6. Safety clause. The general assembly finds,
11	determines, and declares that this act is necessary for the immediate
12	preservation of the public peace, health, or safety or for appropriations for
13	the support and maintenance of the departments of the state and state
14	institutions.