Second Regular Session Seventy-fourth General Assembly STATE OF COLORADO

PREAMENDED

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 24-0791.01 Jery Payne x2157

SENATE BILL 24-095

SENATE SPONSORSHIP

Kirkmeyer,

(None),

HOUSE SPONSORSHIP

Senate Committees Transportation & Energy Finance Appropriations **House Committees**

A BILL FOR AN ACT

101	CONCERNING MEASURES TO ADDRESS OZONE LEVELS IN AREAS THAT
102	DO NOT MEET FEDERAL OZONE NATIONAL AMBIENT AIR QUALITY
103	STANDARDS, AND, IN CONNECTION THEREWITH, ENACTING
104	INCENTIVE-BASED OZONE PRECURSOR EMISSIONS REDUCTION
105	MEASURES FOR ON-ROAD MOBILE SOURCES AND FOR LAWN
106	EQUIPMENT, CONDUCTING ANNUAL PHOTOCHEMICAL MODELING
107	STUDIES AND DATA ANALYSIS, AND MAKING AN APPROPRIATION.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov.</u>) Sections 1 and 2 of the bill create a high-emitter vehicle program for owners of motor vehicles that are not in compliance with emission standards and that have been issued a certification of emissions waiver (qualified vehicle). If the owner of a qualified vehicle resides in a nonattainment area for ozone and has unsuccessfully attempted to have the motor vehicle repaired to cure the noncompliance, the owner is eligible for a voucher of \$850. The vouchers may be redeemed at qualified repair facilities that will bring the vehicle into compliance. The high-emitter vehicle program is funded by using up to 20% of the money in the AIR account in the highway users tax fund.

The high-emitter vehicle program is administered by the nonattainment area air pollution mitigation enterprise, in coordination with the department of revenue, contractors that provide inspection services, and the clean screen authority. The high-emitter vehicle program repeals when Colorado meets federal ozone national ambient air quality standards (attainment).

Section 3 requires the air quality control commission (commission) to create, in coordination with the lead agency for air quality planing for the Denver metropolitan area, a garden rebate program to increase the use of small electric motors used for outdoor power equipment. The program must:

- Provide a point-of-purchase rebate of the lesser of \$150 or one-third of the price for each piece of outdoor power equipment purchased by the end user in a nonattainment area for ozone;
- Establish a registration system for qualified retailers; and
- Require the division to publicize the garden rebate program.

The division of administration in the department of public health and environment (division) administers the garden rebate program, and the commission sets standards for qualified retailers to register for the program. If the garden rebate program exceeds its appropriation, the division may pause the program. The garden rebate program repeals January 1, 2030. **Section 4** repeals the current tax credit for buying lawn and garden equipment with an electric motor.

In current law, the clean fleet enterprise (enterprise) incentivizes and supports the use of electric motor vehicles for certain fleet uses, including transportation network companies. **Sections 5 and 6**:

- Expand the program to include light-duty trucks;
- Authorize the clean fleet enterprise to provide grants of up to 80% of a local government's cost of acquiring motor vehicles that emit low levels of nitrogen oxides for the local government to use in its motor vehicle fleet; and
- Require the enterprise to prioritize making grants to local

governments.

The grant program authorization and prioritization repeal December 31, 2029.

Section 7 requires the division to regularly perform, in the nonattainment area for ozone, photochemical modeling studies and data analysis designed to determine ambient air ozone levels and the effectiveness of policies for lowering ambient air ozone levels. The division is required to publish the results to the division's website and report the results to the commission and at its "SMART Act" hearing. Section 7 is repealed when Colorado achieves attainment.

1	Be it enacted by the General Assembly of the State of Colorado:
2	
3	SECTION 1. In Colorado Revised Statutes, 42-4-310, add
4	(1)(d)(XIII) as follows:
5	42-4-310. Periodic emissions control inspection required.
6	(1) (d) (XIII) NOTWITHSTANDING SUBSECTIONS (1)(d)(I) TO (1)(d)(IX)
7	OF THIS SECTION, AN AUTHORIZED STATE REPRESENTATIVE SHALL NOT
8	ISSUE A CERTIFICATE OF EMISSIONS WAIVER TO A MOTOR VEHICLE THAT
9	HAS BEEN ISSUED A VOUCHER IN ACCORDANCE WITH SECTION 42-4-317
10	UNTIL THE MOTOR VEHICLE HAS RECEIVED THE ADDITIONAL REPAIRS
11	COVERED BY THE VOUCHER IN ACCORDANCE WITH THE RULES ADOPTED
12	UNDER SECTION 42-4-317 OR THE MOTOR VEHICLE REPAIRS HAVE
13	EXHAUSTED THE VOUCHER.
14	SECTION 2. In Colorado Revised Statutes, add 42-4-317 as
15	<u>follows:</u>
16	42-4-317. Voucher program - rules. (1) THE EXECUTIVE
17	DIRECTOR OF THE DEPARTMENT SHALL COORDINATE WITH THE
18	NONATTAINMENT AREA AIR POLLUTION MITIGATION ENTERPRISE CREATED
19	IN SECTION 43-4-1303 TO CREATE A VOUCHER PROGRAM FOR MOTOR
20	VEHICLES THAT HAVE RECEIVED THE REPAIRS REQUIRED IN SECTION

1	42-4-306 BUT HAVE FAILED TO BE ISSUED A CERTIFICATE OF EMISSIONS
2	COMPLIANCE. THE VOUCHER PROGRAM MUST IDENTIFY QUALIFIED
3	VEHICLES AND THE PROCEDURE FOR ISSUING AND REDEEMING THE
4	VOUCHERS.
5	(2) The voucher program must provide a voucher worth
6	EIGHT HUNDRED FIFTY DOLLARS THAT THE OWNER OF A MOTOR VEHICLE
7	MAY REDEEM WITH A REGISTERED REPAIR FACILITY OR TECHNICIAN TO
8	PERFORM REPAIRS TO MAKE THE MOTOR VEHICLE ELIGIBLE FOR A
9	CERTIFICATE OF EMISSIONS COMPLIANCE.
10	(3) The executive director of the department may
11	PROMULGATE RULES TO IMPLEMENT THIS SECTION.
12	(4) TO IMPLEMENT THIS SECTION, THE GENERAL ASSEMBLY SHALL
13	APPROPRIATE FUNDS FROM THE NONATTAINMENT AREA AIR POLLUTION
14	MITIGATION ENTERPRISE FUND, CREATED IN SECTION 43-4-1303 (5).
15	SECTION 3. In Colorado Revised Statutes, add 25-7-146 as
1.6	
16	<u>follows:</u>
16 17	<u>follows:</u> <u>25-7-146. Appropriation to implement electric lawn</u>
17	<u>25-7-146. Appropriation to implement electric lawn</u>
17 18	25-7-146. Appropriation to implement electric lawn equipment program - repeal. (1) The general assembly shall
17 18 19	25-7-146. Appropriation to implement electric lawn equipment program - repeal. (1) The general assembly shall APPROPRIATE ONE HUNDRED THOUSAND DOLLARS FROM THE
17 18 19 20	25-7-146. Appropriation to implement electric lawn equipment program - repeal. (1) The general assembly shall APPROPRIATE ONE HUNDRED THOUSAND DOLLARS FROM THE NONATTAINMENT AREA AIR POLLUTION MITIGATION ENTERPRISE FUND,
17 18 19 20 21	25-7-146. Appropriation to implement electric lawn equipment program - repeal. (1) The general assembly shall APPROPRIATE ONE HUNDRED THOUSAND DOLLARS FROM THE NONATTAINMENT AREA AIR POLLUTION MITIGATION ENTERPRISE FUND, CREATED IN SECTION 43-4-1303 (5), TO THE DEPARTMENT OF PUBLIC
17 18 19 20 21 22	25-7-146. Appropriation to implement electric lawn equipment program - repeal. (1) The general assembly shall APPROPRIATE ONE HUNDRED THOUSAND DOLLARS FROM THE NONATTAINMENT AREA AIR POLLUTION MITIGATION ENTERPRISE FUND, CREATED IN SECTION 43-4-1303 (5), TO THE DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT FOR USE BY THE LEAD AIR QUALITY PLANNING
17 18 19 20 21 22 23	25-7-146. Appropriation to implement electric lawn equipment program - repeal. (1) The general assembly shall APPROPRIATE ONE HUNDRED THOUSAND DOLLARS FROM THE NONATTAINMENT AREA AIR POLLUTION MITIGATION ENTERPRISE FUND, CREATED IN SECTION 43-4-1303 (5), TO THE DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT FOR USE BY THE LEAD AIR QUALITY PLANNING AGENCY FOR THE DENVER METROPOLITAN AREA AND THE DENVER
17 18 19 20 21 22 23 24	25-7-146. Appropriation to implement electric lawn equipment program - repeal. (1) The general assembly shall APPROPRIATE ONE HUNDRED THOUSAND DOLLARS FROM THE NONATTAINMENT AREA AIR POLLUTION MITIGATION ENTERPRISE FUND, CREATED IN SECTION 43-4-1303 (5), TO THE DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT FOR USE BY THE LEAD AIR QUALITY PLANNING AGENCY FOR THE DENVER METROPOLITAN AREA AND THE DENVER METRO/NORTH FRONT RANGE OZONE NONATTAINMENT AREA IN ORDER

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1	SECTION 4. In Colorado Revised Statutes, 25-7.5-102, amend
2	(16); and add (13.4) and (13.6) as follows:
3	25-7.5-102. Definitions. As used in this article 7.5, unless the
4	context otherwise requires:
5	(13.4) "LIGHT-DUTY <u>VEHICLE" MEANS A MOTOR VEHICLE</u> WITH A
6	GROSS VEHICLE WEIGHT RATING, AS DEFINED IN SECTION $42-2-402(6)$, OF
7	TEN THOUSAND POUNDS OR LESS.
8	(13.6) "LOCAL GOVERNMENT" MEANS A CITY OR COUNTY.
9	(16) "Motor vehicle fleet" means a group of motor vehicles that
10	is owned or operated:
11	(a) By a governmental entity for a public purpose, including but
12	not limited to public school transportation or law enforcement; or
13	(b) By a business entity for a business if:
14	(I) The group of motor vehicles is composed primarily of
15	LIGHT-DUTY <u>VEHICLES</u> , heavy-duty motor vehicles, medium-duty motor
16	vehicles, or refrigerated trailer units; or
17	(II) The group of motor vehicles is:
18	(A) Owned or operated by a company that rents motor vehicles in
19	the fleet to transportation network company drivers for use in providing
20	transportation network company services; or is
21	(B) Owned and operated directly, or indirectly through
22	independent contractors who own or lease individual motor vehicles in
23	the group, by a transportation network company or by a retailer for the
24	purpose of making retail deliveries.
25	SECTION 5. In Colorado Revised Statutes, 25-7.5-103, amend
26	(6)(d); and add (12) as follows:
27	25-7.5-103. Clean fleet enterprise - creation - board - powers

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and duties - fees - fund - repeal. (6) In addition to any other powers and
 duties specified in this section, the board has the following general
 powers and duties:

4 (d) To contract with any public or private entity, including state 5 agencies, consultants, and the attorney general's office, for professional 6 and technical assistance, office space, and administrative services, advice, 7 and other services related to the conduct of the affairs of the enterprise. 8 The enterprise is encouraged to issue grants on a STREAMLINED AND 9 competitive basis based on written criteria established by the enterprise 10 in advance of any deadlines for the submission of grant applications. The 11 board shall generally avoid using sole-source contracts.

12 (12) (a) THE ENTERPRISE MAY PROVIDE FUNDING THROUGH A
13 GRANT PROGRAM TO PROVIDE UP TO <u>FIFTY</u> PERCENT OF A LOCAL
14 GOVERNMENT'S COST OF ACQUIRING <u>ELECTRIC LIGHT-DUTY VEHICLES</u> FOR
15 THE LOCAL GOVERNMENT TO USE IN ITS MOTOR VEHICLE FLEET.

16 (b) IN IMPLEMENTING SUBSECTION (9) OF THIS SECTION AND THIS
17 SUBSECTION (12), THE BOARD SHALL PRIORITIZE MAKING GRANTS TO
18 LOCAL GOVERNMENTS.

19 (c) THIS SUBSECTION (12) IS REPEALED, EFFECTIVE DECEMBER 31,
20 2029.

21 <u>SECTION 6. In Colorado Revised Statutes, 25-7.5-103, amend</u>
 22 (9)(b)(I) as follows:

23 <u>25-7.5-103. Clean fleet enterprise - creation - board - powers</u>
 24 <u>and duties - fees - fund. (9) (b) The enterprise may provide funding or</u>
 25 <u>financing through grant programs, rebate programs, revolving loan funds,</u>
 26 <u>or such other strategies as the board finds effective:</u>

27 (I) To help public and private owners and operators of motor

1	vehicle fleets finance electric motor vehicle acquisitions to reduce the
2	up-front costs of acquiring electric motor vehicles, through December 31,
3	2026, to help public and private owners and operators of motor vehicle
4	fleets finance acquisitions of compressed natural gas motor vehicles that
5	are trucks if at least ninety percent of the fuel for the trucks will be EMIT
6	LOW LEVELS OF NITROGEN OXIDES WHEN USED TO POWER THE TRUCK,
7	INCLUDING recovered methane, and, on and after January 1, 2027, for so
8	long as the enterprise determines that electric motor vehicles are not yet
9	practically available or do not meet the operational requirements such as
10	cargo carrying capacity and driving range for specific categories of
11	trucks, to help public and private owners and operators of motor vehicle
12	fleets finance acquisitions of compressed natural gas motor vehicles that
13	are trucks if at least ninety percent of the fuel for the trucks will be EMIT
14	LOW LEVELS OF NITROGEN OXIDES WHEN USED TO POWER THE TRUCK,
15	INCLUDING recovered methane;
16	SECTION 7. In Colorado Revised Statutes, add 25-7-147 as
17	follows:
18	25-7-147. Photochemical modeling required for state
19	
	implementation plan - repeal. (1) THE COMMISSION AND DIVISION
20	implementation plan - repeal. (1) The commission and division SHALL USE PHOTOCHEMICAL MODELING AND DATA ANALYSIS AS THE BASIS
20 21	
-	SHALL USE PHOTOCHEMICAL MODELING AND DATA ANALYSIS AS THE BASIS
21	SHALL USE PHOTOCHEMICAL MODELING AND DATA ANALYSIS AS THE BASIS FOR REVISING THE STATE IMPLEMENTATION PLAN IN 2026. THE
21 22	SHALL USE PHOTOCHEMICAL MODELING AND DATA ANALYSIS AS THE BASIS FOR REVISING THE STATE IMPLEMENTATION PLAN IN 2026. THE PHOTOCHEMICAL MODELING MUST CONFORM WITH THE COMPREHENSIVE
21 22 23	SHALL USE PHOTOCHEMICAL MODELING AND DATA ANALYSIS AS THE BASIS FOR REVISING THE STATE IMPLEMENTATION PLAN IN 2026. THE PHOTOCHEMICAL MODELING MUST CONFORM WITH THE COMPREHENSIVE AIR QUALITY MODELING SYSTEM WITH EXTENSION.
21 22 23 24	SHALL USE PHOTOCHEMICAL MODELING AND DATA ANALYSIS AS THE BASIS FOR REVISING THE STATE IMPLEMENTATION PLAN IN 2026. THE PHOTOCHEMICAL MODELING MUST CONFORM WITH THE COMPREHENSIVE AIR QUALITY MODELING SYSTEM WITH EXTENSION. (2) THE COMMISSION AND DIVISION SHALL IMPLEMENT THIS

1	SECTION 8. In Colorado Revised Statutes, 42-4-306, amend
2	(3)(b)(V)(A); and add (3)(b)(V)(C) as follows:
3	<u>42-4-306. Powers and duties of commission - automobile</u>
4	<u>inspection and readjustment program - basic emissions program -</u>
5	<u>enhanced emissions program - clean screen program.</u>
6	(3) (b) (V) (A) Notwithstanding any contrary provision in the
7	"Procurement Code", articles 101 to 112 of title 24, C.R.S., or this article
8	ARTICLE 4, any contract for inspection services may be renewed for a term
9	not to exceed two years, after which the contract may be renewed for a
10	single term of up to four years or rebid; except that inspection fees during
11	any such four-year renewal contract shall be as determined under ARE
12	<u>SUBJECT TO section 42-4-311 (6).</u>
13	(C) NOTWITHSTANDING ANY CONTRARY PROVISION IN THE
14	"PROCUREMENT CODE", ARTICLES 101 TO 112 OF TITLE 24, OR THIS
15	ARTICLE 4, THE DIVISION SHALL RENEGOTIATE OR RENEW A CONTRACT FOR
16	INSPECTION SERVICES IN EXISTENCE ON JULY 1, 2024, NO LATER THAN
17	OCTOBER 1, 2024, TO ACCOUNT FOR THE FEE ESTABLISHED IN SECTION
18	42-4-311 (6) AS IT WILL BECOME EFFECTIVE ON THE EFFECTIVE DATE OF
19	THIS SUBSECTION (3)(b)(I)(C) AND FOR A TERM NOT TO EXCEED FOUR
20	YEARS, AFTER WHICH THE CONTRACT MAY BE RENEWED FOR A SINGLE
21	TERM OF UP TO FOUR YEARS OR REBID. THE NEW CONTRACT MUST PROVIDE
22	FOR ADDING ADDITIONAL TESTING STATIONS AND EXPANDING THE CLEAN
23	SCREEN INSPECTION UNITS.
24	SECTION 9. In Colorado Revised Statutes, 42-4-311, amend
25	(4)(a)(I) and (6)(a); repeal (6)(b); and add (4)(a)(III) as follows:
26	42-4-311. Operation of inspection and readjustment stations
27	<u>- inspection-only facilities - fleet inspection stations - motor vehicle</u>

1	dealer test facilities - enhanced inspection centers. (4) (a) (I) SUBJECT
2	TO SUBSECTION (4)(a)(III) OF THIS SECTION, a licensed inspection and
3	readjustment station, inspection-only facility, or motor vehicle dealer test
4	facility shall charge a fee not to exceed fifteen dollars for the inspection
5	of vehicles, model year 1981 and older, at facilities licensed or authorized
6	within either the basic or enhanced emissions program; except that for
7	1982 model and newer vehicles a test facility may charge a fee not to
8	exceed twenty-five THIRTY-FIVE dollars.
9	(III) THE DIVISION SHALL ANNUALLY ADJUST FOR INFLATION OR
10	DEFLATION THE FEES DESCRIBED IN SUBSECTION $(4)(a)(I)$ OF THIS SECTION.
11	The division may round the adjusted amount upward or
12	DOWNWARD AS APPROPRIATE. INFLATION OR DEFLATION IS MEASURED BY
13	THE ANNUAL PERCENTAGE CHANGE IN THE UNITED STATES DEPARTMENT
14	OF LABOR'S BUREAU OF LABOR STATISTICS CONSUMER PRICE INDEX, OR A
15	SUCCESSOR INDEX, FOR DENVER-AURORA-LAKEWOOD FOR ALL ITEMS
16	PAID BY URBAN CONSUMERS.
17	(6) (a) The fee charged for enhanced emissions inspections
18	performed within the enhanced emissions program area on 1982 and later
19	motor vehicles shall MUST not be any greater than that determined by the
20	contract and in no case greater than twenty-five THIRTY-FIVE dollars. The
21	fee charged for clean screen inspections performed on vehicles registered
22	in the basic area shall MUST not be any greater than that determined by the
23	contract and in no case greater than fifteen dollars. Such THE fee shall
24	MUST not exceed the maximum fee required to be posted by the enhanced
25	inspection center pursuant to section 42-4-305 for the inspection of any
26	motor vehicle required to be inspected under section 42-4-310.
27	(b) During the two-year renewal of the contract entered into

1	pursuant to section 42-4-307 (10), the commission shall hold a hearing to
2	determine the maximum fee that may be charged pursuant to the contract
3	for inspections during any subsequent renewal term. The maximum fee
4	must be based on estimated actual operating costs during the life of the
5	contract, determined pursuant to the proceeding, plus a percentage to be
6	determined by the commission, not to exceed ten percent and not to
7	exceed twenty-five dollars.
8	SECTION 10. Appropriation. (1) For the 2024-25 state fiscal
9	year, \$100,000 is appropriated to the department of public health and
10	environment for use by the air pollution control division. This
11	appropriation is from the nonattainment area air pollution mitigation
12	enterprise fund created in section 43-4-1303 (5)(a), C.R.S. To implement
13	this act, the division may use this appropriation for program costs related
14	to administration.
15	(2) For the 2024-25 state fiscal year, \$15,897 is appropriated to
16	the department of revenue. This appropriation is from the nonattainment
17	area air pollution mitigation enterprise fund created in section 43-4-1303
18	(5)(a), C.R.S. To implement this act, the department may use this
19	appropriation as follows:
20	(a) \$13,022 for use by the division of motor vehicles for personal
21	services related to vehicle services, which amount is based on an
22	assumption that the division will require an additional 0.3 FTE;
23	(b) \$1,984 for use by the division of motor vehicles for DRIVES
24	maintenance and support;
25	(c) \$384 for division of motor vehicles for operating expenses
26	related to vehicle services; and
27	(d) \$210 for the executive director's office for personal services

1 related to administration and support; and

(e) \$297 for the purchase of information technology services.
(3) For the 2024-25 state fiscal year, \$297 is appropriated to the
office of the governor for use by the office of information technology.
This appropriation is from reappropriated funds received from the
department of revenue under subsection (2)(e) of this section. To
implement this act, the office may use this appropriation to provide
information technology services for the department of revenue.

9 SECTION 11. Act subject to petition - effective date -10 **applicability.** (1) This act takes effect at 12:01 a.m. on the day following 11 the expiration of the ninety-day period after final adjournment of the 12 general assembly; except that, if a referendum petition is filed pursuant 13 to section 1 (3) of article V of the state constitution against this act or an 14 item, section, or part of this act within such period, then the act, item, 15 section, or part will not take effect unless approved by the people at the 16 general election to be held in November 2024 and, in such case, will take 17 effect on the date of the official declaration of the vote thereon by the 18 governor.

19 (2) This act applies to taxable actions occurring on or after the20 applicable effective date of this act.