

**JBC STAFF FISCAL ANALYSIS
HOUSE APPROPRIATIONS COMMITTEE**

CONCERNING MEASURES TO DETERMINE COVERAGE FOR DOULA SERVICES, AND, IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.

Prime Sponsors: Sens. Fields and Buckner
Reps. English and Joseph

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Appropriation Items of Note

Appropriation Already Added to Bill, No Amendment in Packet

General Fund Impact

Fiscal Impact of Bill as Amended to Date

The most recent Legislative Council Staff Fiscal Note (attached) reflects the fiscal impact of the bill as of 04/20/23.

| | |
|------------|--|
| XXX | No Change: Attached LCS Fiscal Note accurately reflects the fiscal impact of the bill |
| | Update: Fiscal impact has changed due to <i>new information or technical issues</i> |
| | Update: Fiscal impact has changed due to <i>amendment adopted</i> after LCS Fiscal Note was prepared |
| | Non-Concurrence: JBC Staff and Legislative Council Staff disagree about the fiscal impact of the bill |

The reengrossed bill includes amendments adopted by the Senate on second reading (04/26/23) and third reading (04/27/23), however Legislative Council Staff and JBC Staff agree that the amendments do not change the fiscal impact.

The Legislative Council Staff Fiscal Note indicates the bill only requires the Department of Health Care Policy and Financing to conduct stakeholder engagement and seek federal approval for doula services and, thus, costs to provide doula services have not been estimated. It is worth noting that the Long Bill included funding for a Medicaid doula benefit with the assumption that the new benefit would be in place by January 1, 2024. Based on the General Assembly's approval of the Long Bill, the Department is following the steps necessary to implement a Medicaid doula benefit with or without this bill. This bill includes statutory requirements related to stakeholder engagement and adds a report that must be submitted as part of the SMART Act, which do not increase the cost of the new doula benefit. In addition, the bill authorizes a scholarship program to train doulas and requires an actuarial review by the Division of Insurance of the costs and benefits of covering doula services in health benefit plans, which are the provisions driving the fiscal impact of the bill.

Amendments in This Packet for Consideration by Appropriations Committee

| Amendment | Description |
|-----------|-------------|
| None. | |

Current Appropriations Clause in Bill

The bill includes an appropriation clause that appropriates \$200,000 total funds for FY 2023-24, including \$100,000 General Fund to the Department of Health Care Policy and Financing and \$100,000 cash funds from the Division of Insurance Cash Fund to the Department of Regulatory Agencies.

Points to Consider

General Fund Impact

The Joint Budget Committee has proposed a budget package for FY 2023-24 based on the March 2023 Office of State Planning and Budgeting (OSPB) revenue forecast. The budget package includes two set-asides for legislation outside of the package: (1) \$30.0 million General Fund for bills that create ongoing obligations; and (2) \$469.0 million for bills that create one-time obligations for FY 2023-24 (see table below).

| General Fund Appropriation Placeholders for Other 2023 Legislation | |
|--|----------------------|
| Description | FY 2023-24 |
| Legislation with Ongoing Fiscal Impacts | \$30,000,000 |
| Legislation with One-time Fiscal Impacts | |
| Workforce-related legislation, including free credentials, math scholarships, adult education, and concurrent enrollment | 103,000,000 |
| Housing-related legislation, including property tax relief, land use, and public-private partnerships | 221,000,000 |
| Legislation related to topics other than workforce and housing, including rural opportunity, line of duty loss, and Proposition 122 implementation | 145,000,000 |
| Subtotal | \$469,000,000 |
| TOTAL Placeholders for Other 2023 Legislation | \$499,000,000 |

The budget package accounts for the 15.0 percent reserve associated with the above placeholders (a total of \$74.9 million).

This bill creates a one-time General Fund obligation for FY 2023-24, reducing the \$469.0 million set aside by \$200,000. This includes a \$100,000 General Fund appropriation to the Department of Health Care Policy and Financing and a \$100,000 decrease in General Fund revenue due to the increase in appropriations from the Division of Insurance Cash Fund.

SB23-288**JBC Staff Analysis**

Pursuant to Section 10-3-209 (4), C.R.S., taxes on insurance premiums are credited to the Division of Insurance Cash Fund (with a maximum transfer of five percent of premium tax collections) to cover appropriations made by the General Assembly. Any increase in appropriations reduces the amount of tax revenue deposited in the General Fund, thereby reducing the amount of General Fund available for other purposes.