First Regular Session Seventy-fourth General Assembly STATE OF COLORADO

REENGROSSED

This Version Includes All Amendments Adopted in the House of Introduction SENATE BILL 23-291

LLS NO. 23-0876.02 Jennifer Berman x3286

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A BILL FOR AN ACT

101 CONCERNING THE PUBLIC UTILITIES COMMISSION'S REGULATION OF

102 ENERGY <u>UTILITIES, AND, IN CONNECTION THEREWITH, MAKING</u>

103 <u>AN APPROPRIATION.</u>

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov</u>.)

Section 1 of the bill requires the public utilities commission (commission), if relying on a discount rate when calculating the net present value of future fuel costs as part of a utility's electric resource plan, to apply a discount rate that does not exceed the long-term rate of inflation.



SENATE Amended 2nd Reading

April 25, 2023

Section 2 requires the commission to establish mechanisms, guidelines, or rules to limit the amount of rate case expenses that an investor-owned electric or gas utility may recover from the utility's customers.

Section 3 prohibits an investor-owned electric or gas utility from recovering various costs from its customers, including:

- More than 50% of annual total compensation or of expense reimbursement for a utility's board of directors;
- Tax penalties or fines issued against the utility;
- Certain advertising and public relations expenses;
- Lobbying and other expenses intended to influence the outcome of local, state, or federal legislation or ballot measures;
- Certain organizational and membership dues;
- Travel, lodging, food, or beverage expenses for the utility's board of directors and officers; and
- Gift or entertainment expenses.

If an investor-owned utility recovers prohibited costs, the commission is required to assess a nonrecoverable penalty against the utility in an amount that is not less than the total amount improperly recovered and order the utility to refund the amount improperly recovered to its customers, plus interest.

Section 4 requires that, on or before November 1, 2023, an investor-owned gas utility file with the commission for the commission's approval, amendment, or denial a gas price risk management plan that includes proposals for addressing the volatility of fuel costs recovered from the utility's ratepayers.

Section 4 requires the commission to adopt rules, on or before January 1, 2025, to:

- Help protect investor-owned gas utility customers from the volatility of gas prices by establishing a mechanism that aligns an investor-owned utility's financial incentives with the financial interests of its customers; and
- Establish a mechanism to create a financial incentive for an investor-owned utility to improve its electricity production cost efficiency while minimizing its fuel costs.

As part of its rules, the commission may also consider requiring each investor-owned electric utility to bear a percentage of its total fuel costs in order to incentivize the utility to find efficiencies and reduce fuel waste.

Section 4 also requires the commission to open a proceeding to investigate the extent to which residential and other development in certain geographic areas drive natural gas infrastructure costs for any natural gas utility that serves more than 500,000 customers in the state.

Section 5 requires:

- On or before December 31, 2023, each regulated gas utility to remove from the utility's rate tariffs any incentives offered to an applicant applying for natural gas service to establish gas service to a property;
- The Colorado energy office to contract with an independent third party, on or before July 1, 2024, to evaluate the risk that stranded or underutilized natural gas infrastructure investments pose and the annual projected rate impact that such stranded assets have on ratepayers;
- The commission to determine whether any changes to rules or depreciation schedules are warranted based on its review of the evaluation contracted by the Colorado energy office;
- An investor-owned gas utility to provide the commission information, including a map, about the utility's gas distribution system pipes;
- An investor-owned gas utility to refrain from penalizing or charging a fee to a customer that voluntarily terminates gas service. The commission may adopt rules to establish standards for a customer's voluntary disconnection from an investor-owned gas utility's gas distribution system.
- On or before July 1, 2024, the commission to examine existing investor-owned electric utility tariffs, policies, and practices to determine if the tariffs, policies, and practices pose a barrier to the beneficial electrification of buildings with respect to charges imposed for the cost of transformer or service upgrades.

Section 6 authorizes the commission to allow a wholesale customer of an investor-owned utility to intervene in a proceeding regarding the commission's consideration of the investor-owned utility's application for cost recovery from customers.

1 Be it enacted by the General Assembly of the State of Colorado:

2

SECTION 1. In Colorado Revised Statutes, add 40-2-138 as

- 3 follows:
- 4

40-2-138. Investor-owned utility electric resource planning -

5 maximum discount rate authorized. IF THE COMMISSION RELIES ON THE

6 USE OF A DISCOUNT RATE WHEN CALCULATING NET PRESENT VALUE OF

- 7 FUTURE <u>CARBON-BASED</u> FUEL COSTS IN AN ELECTRIC RESOURCE PLAN, THE
- 8 DISCOUNT RATE MUST NOT EXCEED THE LONG-TERM RATE OF INFLATION,

1 AS DETERMINED BY THE COMMISSION.

2 SECTION 2. In Colorado Revised Statutes, add 40-3-102.5 as
3 follows:

4 40-3-102.5. Limiting rate case expenses for investor-owned 5 utilities - information included in rate case filings - gas cost or electric 6 commodity adjustment filings - <u>rules</u> - definitions. (1) Limiting 7 recovery of rate case expenses. (a) THE COMMISSION SHALL ESTABLISH 8 ___RULES TO LIMIT THE AMOUNT OF RATE CASE EXPENSES THAT A UTILITY 9 MAY RECOVER FROM RATEPAYERS. IN ESTABLISHING THE ____ RULES, THE 10 COMMISSION MAY CONSIDER: 11 (I) IMPLEMENTING A SYMMETRICAL INCENTIVE TO MOTIVATE THE 12 UTILITY TO LIMIT EXPENSES; 13 (II) LIMITING THE AMOUNT OF EXPENSES FOR OUTSIDE EXPERTS, 14 CONSULTANTS, AND LEGAL RESOURCES THAT ARE RECOVERABLE; 15 (III) SETTING AN OVERALL PERCENTAGE OF THE UTILITY'S 16 EXPENSES IN A RATE CASE THAT ARE NOT RECOVERABLE; 17 (IV)ESTABLISHING DISCOVERY PARAMETERS AND WHAT 18 INFORMATION IN A COMMISSION PROCEEDING MUST BE DISCLOSED TO 19 INTERVENERS OR TO THE COMMISSION TO REDUCE TIME AND COSTS 20 ASSOCIATED WITH A LENGTHY DISCOVERY PROCESS, WHICH INFORMATION 21 MAY INCLUDE: 22 (A) A SOURCE MODEL SHOWING ALL RATE ADJUSTMENTS; 23 (B) EXECUTABLE SPREADSHEETS, ALSO REFERRED TO AS 24 WORKPAPERS, WITH LINKS AND FORMULAS INTACT; 25 (C) A TEST YEAR BASED ON A RECENTLY COMPLETED TWELVE-MONTH PERIOD AND FOR WHICH ACTUAL COSTS AND 26 27 INVESTMENTS ARE ANALYZED; AND

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(D) ANY OTHER INFORMATION OR DOCUMENTATION, AS
 DETERMINED BY THE COMMISSION; OR

3 (V) REQUIRING A TECHNICAL CONFERENCE WITH INTERVENING
4 PARTIES TO ADDRESS INTERVENING PARTIES' QUESTIONS AND TO PROVIDE
5 THE ABILITY FOR INTERVENERS TO ANALYZE THE UTILITY'S ASSUMPTIONS
6 AND CALCULATIONS SUPPORTING A RATE CASE FILING.

7 (b) BEFORE THE COMMISSION MAY DETERMINE THAT AN 8 INVESTOR-OWNED UTILITY'S APPLICATION TO MODIFY BASE RATES IS 9 COMPLETE, THE COMMISSION SHALL CERTIFY THAT, FOR COMPARISON OF 10 TEST YEARS AND OTHER PURPOSES, THE FILING INCLUDES SUFFICIENT 11 INFORMATION, INCLUDING A COMPREHENSIVE COST AND REVENUE 12 REQUIREMENT ANALYSIS BASED ON ACTUAL, AUDITABLE, HISTORICAL 13 DATA, WHICH ANALYSIS MUST BE ACCOMPANIED BY APPROPRIATE 14 WORKPAPERS AND OTHER SUPPORTING MATERIALS. 15 (c) NOTHING IN THIS SECTION PROHIBITS A UTILITY FROM

- 16 INCLUDING MULTIPLE TEST YEARS FOR ANALYSIS OR CONSIDERATION IN A
- 17 RATE CASE FILING, INCLUDING INCLUSION OF A FUTURE TEST YEAR.

18 (d) AS USED IN THIS SUBSECTION (1):

 19
 (I) "Base rate" means charges used to recover costs of

 20
 UTILITY INFRASTRUCTURE AND OPERATIONS, INCLUDING A RETURN ON

 21
 CAPITAL INVESTMENT, NOT OTHERWISE RECOVERED THROUGH A UTILITY

22 <u>RATE RIDER OR RATE ADJUSTMENT MECHANISM.</u>

23 (II) "TEST YEAR" MEANS A TWELVE-MONTH PERIOD THAT IS
24 EXAMINED TO DETERMINE A UTILITY'S COSTS OF SERVICE IN A RATE CASE.
25 (III) "UTILITY" MEANS AN INVESTOR-OWNED ELECTRIC OR GAS
26 UTILITY.

27 (2) Requirements for filings to increase a rate, charge, fee,

fare, toll, rental, or classification. (a) AT THE TIME OF FILING A REQUEST
 TO INCREASE ANY RATE, CHARGE, FEE, FARE, TOLL, RENTAL, OR
 CLASSIFICATION, THE UTILITY SHALL PROVIDE THE COMMISSION A RATE
 TREND REPORT FOR THE PREVIOUS TEN YEARS REGARDING ANY
 HISTORICAL INCREASES OR DECREASES OF THE RATE, CHARGE, FEE, FARE,
 TOLL, RENTAL, OR CLASSIFICATION, INCLUDING:

(I) THE AMOUNT OF EACH APPROVED INCREASE OR DECREASE;

8 (II) THE INCREMENTAL INCREASE OR DECREASE FROM THE MOST
9 RECENT APPROVED CHANGE;

7

10 (III) THE DATES THAT EACH APPROVED INCREASE OR DECREASE
11 WENT INTO EFFECT;

12 (IV) THE PROCEEDING NUMBER RELATED TO EACH APPROVED
13 INCREASE OR DECREASE;

(V) A CHART, GRAPH, OR OTHER VISUALIZATION DEMONSTRATING
THE TEN-YEAR HISTORICAL TREND REGARDING EACH RATE, CHARGE, FEE,
FARE, TOLL, RENTAL, OR CLASSIFICATION, INCLUDING ALL UTILITY BILL
LINE ITEMS SUCH AS RATES AND RATE RIDERS; AND

18 (VI) FOR EACH OF THE TEN YEARS, THE ANNUAL TOTAL AMOUNT
19 OF THE RATE, CHARGE, FEE, FARE, TOLL, RENTAL, OR CLASSIFICATION.

(b) EACH UTILITY SHALL POST AND KEEP CURRENT ON ITS WEBSITE
THE RATE TREND REPORT DATA, INCLUDING THE CHART, GRAPH, OR OTHER
VISUALIZATION DEMONSTRATING THE TEN-YEAR HISTORICAL TREND
SUBMITTED AS PART OF THE RATE TREND REPORT. ANY VISUALIZATION
MUST INCLUDE ALL UTILITY BILL LINE ITEMS, INCLUDING ALL RATES AND
RATE RIDERS.

26 (3) Gas cost or electric commodity adjustment filing
 27 requirements. A UTILITY THAT FILES A GAS COST ADJUSTMENT FILING OR

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1 AN ELECTRIC COMMODITY ADJUSTMENT FILING SHALL PROVIDE COPIES OF 2 ALL CONFIDENTIAL MATERIALS AND ALL EXECUTABLE MATERIALS 3 RELATED TO THE FILING TO THE COMMISSION'S STAFF AND THE OFFICE OF 4 THE UTILITY CONSUMER ADVOCATE CREATED IN SECTION 40-6.5-102(1). 5 **SECTION 3.** In Colorado Revised Statutes, **amend** 40-3-114 as 6 follows: 7 40-3-114. Cost recovery - prohibitions - reporting - penalties 8 - definitions. (1) The commission shall ensure that regulated electric and 9 gas utilities do not use ratepayer funds to subsidize nonregulated 10 activities. 11 (2) A UTILITY SHALL NOT RECOVER THE FOLLOWING COSTS FROM 12 ITS CUSTOMERS, WHETHER AS PART OF PROPOSED BASE RATE COSTS, A 13 RIDER, OR OTHER CHARGES: 14 (a) MORE THAN FIFTY PERCENT OF ANNUAL TOTAL COMPENSATION 15 OR OF EXPENSE REIMBURSEMENT FOR MEMBERS OF THE BOARD OF 16 DIRECTORS OF THE UTILITY; 17 (b) TAX PENALTIES OR FINES ISSUED AGAINST THE UTILITY; 18 (c) INVESTOR-RELATION EXPENSES; 19 (d) ADVERTISING AND PUBLIC RELATIONS EXPENSES THAT DO NOT 20 DIRECTLY RELATE TO A PURPOSE OR PROGRAM THAT IS REQUIRED OR 21 AUTHORIZED UNDER STATUTE OR COMMISSION RULE OR ORDER. 22 ADVERTISING AND PUBLIC RELATIONS EXPENSES FOR WHICH COST 23 RECOVERY IS PROHIBITED INCLUDE: 24 (I) COMMUNICATIONS TO PROMOTE OR IMPROVE THE UTILITY'S 25 BRAND; 26 (II) EXPENSES FOR THE PURPOSE OF INFLUENCING PUBLIC OPINION 27 ABOUT THE UTILITY; AND

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(III) EXPENSES INTENDED TO CREATE GOOD WILL TOWARD THE
 UTILITY FROM THE GENERAL PUBLIC.

3 (e) EXPENSES FOR LOBBYING OR OTHER ACTIVITIES MEANT TO
4 INFLUENCE THE OUTCOME OF ANY LOCAL, STATE, OR FEDERAL
5 LEGISLATION, ORDINANCE, RESOLUTION, OR BALLOT MEASURE;

6 (f) CHARITABLE GIVING EXPENSES, INCLUDING CONTRIBUTIONS TO
7 ORGANIZATIONS QUALIFIED UNDER SECTION 501 (c)(3) OR 501 (c)(4) OF
8 THE FEDERAL "INTERNAL REVENUE CODE OF 1986", 26 U.S.C. SEC. 501,
9 AS AMENDED;

10 (g) ORGANIZATIONAL OR MEMBERSHIP DUES, OR OTHER
11 CONTRIBUTIONS, TO ANY ORGANIZATION, ASSOCIATION, INSTITUTION,
12 CORPORATION, OR OTHER ENTITY THAT ENGAGES IN LOBBYING OR OTHER
13 SIMILAR ACTIVITIES INTENDED TO INFLUENCE THE OUTCOME OF ANY
14 LOCAL, STATE, OR FEDERAL LEGISLATION, ORDINANCE, RESOLUTION, RULE,
15 BALLOT MEASURE, OR OTHER REGULATORY DECISION;

16 (h) CONTRIBUTIONS TO POLITICAL CANDIDATES, CAMPAIGN
17 COMMITTEES, ISSUE COMMITTEES, OR INDEPENDENT EXPENDITURE
18 COMMITTEES OR SIMILAR POLITICAL EXPENSES;

19 (i) TRAVEL, LODGING, FOOD, AND BEVERAGE EXPENSES FOR THE
20 UTILITY'S BOARD OF DIRECTORS AND OFFICERS;

21

(j) ENTERTAINMENT OR GIFT EXPENSES;

(k) EXPENSES RELATED TO ANY OWNED, LEASED, OR CHARTERED
AIRCRAFT FOR THE UTILITY'S BOARD OF DIRECTORS AND OFFICERS; OR

24 (1) EXPENSES RELATED TO MARKETING AND ADMINISTRATION OR

25 CUSTOMER SERVICE FOR UNREGULATED PRODUCTS OR SERVICES PROVIDED

26 OR SOLD BY THE UTILITY OR THE UTILITY'S AFFILIATES.

27 (3) SUBSECTIONS (2)(g) AND (2)(h) OF THIS SECTION SHALL NOT

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<u>BE CONSTRUED TO APPLY TO A UTILITY EMPLOYEE'S OR CONTRACT</u>
 <u>WORKER'S ACTIVITIES RESULTING FROM ANY VOLUNTARY DUES</u>
 <u>DEDUCTIONS THAT ARE PROCESSED THROUGH STANDARD PAYROLL</u>
 PROCESSES.

5 (4) (a) NOTWITHSTANDING PENALTIES SET FORTH IN ARTICLE 7 OF
6 THIS TITLE 40, IF THE COMMISSION DETERMINES THAT A UTILITY
7 IMPROPERLY RECOVERED COSTS PURSUANT TO SUBSECTION (2) OF THIS
8 SECTION, THE COMMISSION <u>MAY</u> ASSESS A NONRECOVERABLE PENALTY
9 AGAINST THE UTILITY.

10 (b) IN ADDITION TO ASSESSING A NONRECOVERABLE PENALTY
11 AGAINST A UTILITY PURSUANT TO SUBSECTION (3)(a) OF THIS SECTION, THE
12 COMMISSION SHALL ORDER THE UTILITY TO REFUND THE AMOUNT
13 IMPROPERLY RECOVERED PURSUANT TO SUBSECTION (2) OF THIS SECTION,
14 PLUS INTEREST, TO CUSTOMERS.

15 (5) THE COMMISSION SHALL REQUIRE A UTILITY TO FILE AN
16 ANNUAL REPORT WITH THE COMMISSION TO ENSURE THE UTILITY'S
17 COMPLIANCE WITH THIS SECTION. THE REPORT MUST INCLUDE THE
18 PURPOSE, PAYEE, AND AMOUNT OF ANY EXPENSES ASSOCIATED WITH THE
19 COSTS AND ACTIVITIES THAT ARE NOT PERMITTED TO BE RECOVERED FROM
20 CUSTOMERS PURSUANT TO THIS SECTION.

21 (6) AS USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE
 22 REQUIRES:

(a) (I) "ADVERTISING" MEANS THE ACT OF PUBLISHING,
DISSEMINATING, SOLICITING, OR CIRCULATING WRITTEN, ONLINE, VIDEO,
OR AUDIO COMMUNICATION INTENDED TO INDUCE A PERSON TO PATRONIZE
A PRODUCT, SERVICE, BUSINESS, OR INDUSTRY; PROMOTE A BUSINESS'S
BRAND; OTHERWISE EMPHASIZE DESIRABLE QUALITIES ABOUT A PRODUCT,

1 SERVICE, BUSINESS, OR INDUSTRY; OR INFLUENCE PUBLIC OPINION WITH

2 RESPECT TO LEGISLATIVE, ADMINISTRATIVE, OR ELECTORAL MATTERS.

(II) "ADVERTISING" DOES NOT INCLUDE:

3

4 (A) ADVERTISING REQUIRED OR AUTHORIZED BY LAW,
5 REGULATION, OR ORDER;

6 (B) ADVERTISING DIRECTLY RELATED TO A PURPOSE OR PROGRAM
7 REGARDING INCOME-BASED SERVICE, SPECIAL RATES, PILOT PROGRAMS,
8 ENERGY CONSERVATION, ENERGY EFFICIENCY, BENEFICIAL
9 ELECTRIFICATION, RENEWABLE ENERGY, TRANSPORTATION
10 ELECTRIFICATION, OR OTHER CONSUMER EDUCATION INFORMATION;

11 (C) ADVERTISING REGARDING SERVICE INTERRUPTIONS, SAFETY
 12 MEASURES, OR EMERGENCY CONDITIONS; OR

13 (D) ADVERTISING CONCERNING EMPLOYMENT OPPORTUNITIES14 WITH THE UTILITY.

15 (b) "AIRCRAFT" HAS THE MEANING SET FORTH IN SECTION16 41-2-101 (1).

17 (c) "Base rate" has the meaning set forth in section
18 40-3-102.5 (1)(d)(I).

19 (d) "ELECTRIC UTILITY" MEANS AN INVESTOR-OWNED ELECTRIC20 UTILITY IN THE STATE.

(e) "EXPENSES" MEANS ANY PAYMENT MADE IN THE FORM OF
COMPENSATION THAT A UTILITY PAYS TO AN EXTERNAL FIRM, A
CORPORATE AFFILIATE, OR AN EMPLOYEE OF THE UTILITY.

24 (f) "GAS UTILITY" MEANS AN INVESTOR-OWNED GAS UTILITY IN
25 THE STATE.

26 (g) "LOBBYING" MEANS DIRECTLY, OR THROUGH THE SOLICITATION
27 OF OTHERS, COMMUNICATING WITH A PERSON THAT IS IN A POSITION TO

1 MAKE A POLICY DECISION IN ORDER TO INFLUENCE THE OUTCOME OF 2 LOCAL, STATE, OR FEDERAL LEGISLATION.

3 (h) "RATE CASE" MEANS A FORMAL HEARING OF THE COMMISSION 4 TO DETERMINE IF THE BASE RATES OF AN ELECTRIC UTILITY OR GAS 5 UTILITY ARE JUST AND REASONABLE PURSUANT TO SECTION 40-3-101.

6 "RIDER" MEANS A CHARGE ADDED TO A UTILITY BILL TO (i) 7 RECOVER A SPECIFIC COST THAT IS NOT PART OF THE BASE RATE.

8 (i) "UTILITY" MEANS AN INVESTOR-OWNED ELECTRIC UTILITY OR 9 GAS UTILITY IN THE STATE.

10 SECTION 4. In Colorado Revised Statutes, add 40-3-120 and 11 40-3-121 as follows:

12 40-3-120. Fuel cost sharing - gas utilities- electric utilities -13 rules. (1) (a) ON OR BEFORE NOVEMBER 1, 2023, AN INVESTOR-OWNED 14 GAS UTILITY SHALL FILE WITH THE COMMISSION A GAS PRICE RISK 15 MANAGEMENT PLAN THAT INCLUDES PROPOSALS FOR LEVELING OR 16 REDUCING THE VOLATILITY OF FUEL COSTS THAT ARE RECOVERED 17 PURSUANT TO THE UTILITY'S GAS COST ADJUSTMENT FILINGS. SUCH PLAN 18 MUST INCLUDE A MAXIMUM PER-MONTH FUEL COST THAT ACCOUNTS FOR 19 PRICE FLUCTUATIONS BASED ON SEASONALITY AND CAN BE 20 AUTOMATICALLY RECOVERED THROUGH THE GAS COST ADJUSTMENT 21 MECHANISM. THE PLAN MAY INCLUDE OTHER ELEMENTS SUCH AS 22 PHYSICAL HEDGING, FINANCIAL HEDGING, FUEL STORAGE, OR LONG-TERM 23 CONTRACTING.

24 (b) THE COMMISSION SHALL ALLOW ANY PRUDENTLY INCURRED 25 COSTS ABOVE THE MAXIMUM MONTHLY FUEL COST INCLUDED IN AN 26 INVESTOR-OWNED GAS UTILITY'S PLAN PURSUANT TO SUBSECTION (1)(a) 27 OF THIS SECTION TO BE RECORDED IN A DEFERRED BALANCE THAT IS

RECOVERABLE AND AMORTIZED OVER AN APPROPRIATE <u>TIMELINE OF NO</u>
 <u>MORE THAN FIVE YEARS WITH FINANCING COSTS</u>, AS DETERMINED BY THE
 COMMISSION.

4 (c) THE COMMISSION SHALL APPROVE, AMEND, OR DENY A PLAN 5 SUBMITTED PURSUANT TO THIS SUBSECTION (1) BASED ON A 6 DETERMINATION OF THE BEST INTERESTS OF A UTILITY'S RATEPAYERS, 7 INSOFAR AS THE COMMISSION FINDS THAT THE PLAN IS IN THE PUBLIC 8 INTEREST. 9 (2) (a) ON OR BEFORE JANUARY 1, 2025, THE COMMISSION SHALL 10 ADOPT RULES TO ESTABLISH MECHANISMS TO ALIGN THE FINANCIAL 11 INCENTIVES OF AN INVESTOR-OWNED ELECTRIC OR GAS UTILITY WITH THE 12 INTERESTS OF THE UTILITY'S CUSTOMERS REGARDING INCURRED FUEL 13 COSTS. 14 (b) THE MECHANISMS ESTABLISHED BY RULE PURSUANT TO 15 SUBSECTION (2)(a) OF THIS SECTION MUST BE DESIGNED TO PROTECT 16 CUSTOMERS AND TO IMPROVE THE UTILITY'S MANAGEMENT OF FUEL 17 COSTS. THE COMMISSION MAY TAILOR THE MECHANISMS TO APPLY TO 18 DIFFERENT UTILITIES BASED ON A UTILITY'S SIZE OR ABILITY TO 19 IMPLEMENT THE MECHANISMS. 20 (c) THE COMMISSION MAY ESTABLISH A SYMMETRICAL INCENTIVE 21 FOR THE UTILITY TO SUCCESSFULLY IMPLEMENT THE MECHANISMS. 22 (3) IN ADOPTING THE RULES PURSUANT TO SUBSECTION (2)(a) OF 23 THIS SECTION, THE COMMISSION: 24 (a) SHALL CONSIDER: 25 (I) SYMMETRICALLY ALLOCATING AN AMOUNT OF FUEL PRICE RISK 26 TO THE INVESTOR-OWNED ELECTRIC OR GAS UTILITY, SUBJECT TO

27 <u>REASONABLE PARAMETERS, INCLUDING:</u>

1	(A) A RANGE OF OUTCOMES WITHIN WHICH NO RISK SHARING
2	OCCURS; AND
3	(B) A CAP ON ANY INCENTIVE OR COST SHARE THAT RESULTS FROM
4	THE RISK-MITIGATION MECHANISM; AND
5	(II) MECHANISMS TO IMPROVE ELECTRICITY PRODUCTION COST
6	EFFICIENCY WHILE MINIMIZING FUEL COSTS, SUCH AS SYMMETRICALLY
7	ALLOCATING A PORTION OF IMPROVEMENTS OR DEGRADATIONS IN
8	ELECTRICITY PRODUCTION PER DOLLAR OF FUEL OR PER DOLLAR OF
9	ACQUISITION COSTS INCURRED; AND
10	(b) MAY CONSIDER, TO THE EXTENT SUCH INFORMATION IS
11	<u>RELEVANT:</u>
12	(I) THE FINANCIAL HEALTH OF THE UTILITY AND CORRESPONDING
13	IMPACTS ON CUSTOMER AFFORDABILITY; AND
14	(II) The utility's ability to make investments to achieve
15	THE STATE'S ENERGY POLICY OBJECTIVES IN AN AFFORDABLE MANNER FOR
16	CUSTOMERS.
17	(4) NOTHING IN THIS SECTION:
18	(a) SHALL BE CONSTRUED TO AUTOMATICALLY SHIFT RISK TO THE
19	INVESTOR-OWNED ELECTRIC OR GAS UTILITY; OR
20	(b) WARRANTS AN AUTOMATIC ADJUSTMENT TO THE AMOUNT OF
21	ALLOWABLE RETURN ON EQUITY OR ANY OTHER RATE-MAKING METRIC.
22	40-3-121. Natural gas cost causation study - commission
23	proceeding - reporting - repeal. $(1)(a)$ Within Sixty days after the
24	COMMISSION ISSUES A FINAL, NONAPPEALABLE DECISION REGARDING THE
25	FIRST CLEAN HEAT PLAN FILED PURSUANT TO SECTION $40-3.2-108$ by a
26	NATURAL GAS UTILITY THAT SERVES MORE THAN FIVE HUNDRED
27	THOUSAND CUSTOMERS, THE COMMISSION SHALL OPEN A PROCEEDING TO

INVESTIGATE WHETHER AND HOW RESIDENTIAL DEVELOPMENT AND OTHER
 DEVELOPMENT IN CERTAIN GEOGRAPHIC AREAS DRIVE NATURAL GAS
 INFRASTRUCTURE COSTS FOR ANY NATURAL GAS UTILITY THAT SERVES
 MORE THAN FIVE HUNDRED THOUSAND CUSTOMERS IN THE STATE,
 PARTICULARLY WITH REGARD TO THE IMPACT THAT THE DEVELOPMENT
 HAS ON NONPARTICIPATING INCOME-QUALIFIED CUSTOMERS.

7 (b) THE PROCEEDING MUST IDENTIFY SPECIFIC, NEW LARGE
8 NATURAL GAS INFRASTRUCTURE INVESTMENTS AND, FOR EACH
9 INVESTMENT IDENTIFIED, DETERMINE THE EXTENT TO WHICH NEW
10 RESIDENTIAL DEVELOPMENT OR OTHER DEVELOPMENT BY A GEOGRAPHIC
11 AREA IS DISPROPORTIONATELY NECESSITATING THAT INVESTMENT.

(c) THE PROCEEDING MUST INCLUDE A CALCULATION OF THE
BENEFITS AND COSTS OF THE GROWTH IN NEW RESIDENTIAL DEVELOPMENT
AND OTHER DEVELOPMENT TO BOTH THE NATURAL GAS UTILITY
CUSTOMERS FOR WHOM THE INFRASTRUCTURE INVESTMENT IS BEING MADE
AND NONPARTICIPATING RETAIL AND WHOLESALE NATURAL GAS UTILITY
CUSTOMERS, PARTICULARLY THOSE NONPARTICIPATING CUSTOMERS WHO
ARE INCOME-QUALIFIED CUSTOMERS.

19

20 (2) AFTER COMPLETION OF THE INVESTIGATION, THE COMMISSION
 21 SHALL HOLD A HEARING, AT WHICH THE COMMISSION SHALL CONSIDER THE
 22 INFORMATION GATHERED IN THE INVESTIGATION AND PUBLIC COMMENTS,
 23 TO DETERMINE WHETHER ALTERNATIVE COST-RECOVERY MECHANISMS OR
 24 ACTIONS TAKEN BY A NATURAL GAS UTILITY THAT SERVES MORE THAN
 25 FIVE HUNDRED THOUSAND CUSTOMERS IN THE STATE ARE NECESSARY AND
 26 APPROPRIATE OR COULD MITIGATE IMPACTS ON NONPARTICIPATING

27 <u>INCOME-QUALIFIED CUSTOMERS.</u>

1 (3) THIS SECTION IS REPEALED, EFFECTIVE SEPTEMBER 1, 2025. 2 SECTION 5. In Colorado Revised Statutes, add 40-3.2-104.3, 3 40-3.2-104.4, 40-3.2-104.5, and 40-3.2-104.6 as follows: 4 40-3.2-104.3. Eliminating incentives for gas service to properties - gas line extension allowances - exemptions - definitions. 5 6 (1)AS USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE 7 **REOUIRES:** 8 (a) "APPLICANT" MEANS A PERSON THAT REQUESTS NATURAL GAS 9 SERVICE AND THAT OWNS THE REAL PROPERTY REQUIRING THE SERVICE. 10 "APPLICANT" INCLUDES A DEVELOPER, BUILDER, LEGAL ENTITY, OR OTHER 11 PERSON THAT HAS LEGAL AUTHORITY OVER THE PROPERTY. (b) "GAS UTILITY" MEANS A GAS UTILITY THAT THE COMMISSION 12 13 REGULATES WITH RESPECT TO RATES AND CHARGES. 14 (c) "LINE EXTENSION ALLOWANCE" MEANS A BUNDLE OF COSTS 15 THAT INCLUDES CONSTRUCTION ALLOWANCES FOR NEW SERVICE LINES, 16 METERS, AND OTHER INFRASTRUCTURE ASSOCIATED WITH THE ADDITION 17 OF A NEW CUSTOMER TO A GAS UTILITY'S DISTRIBUTION SYSTEM. 18 (2) (a) A GAS UTILITY SHALL NOT PROVIDE AN APPLICANT AN 19 INCENTIVE, INCLUDING A LINE EXTENSION ALLOWANCE, TO ESTABLISH GAS 20 SERVICE TO A PROPERTY. 21 (b) ON OR BEFORE DECEMBER 31, 2023, EACH GAS UTILITY SHALL 22 FILE WITH THE COMMISSION AN UPDATED TARIFF TO REFLECT THE 23 REMOVAL OF ANY INCENTIVES FOR AN APPLICANT TO ESTABLISH GAS 24 SERVICE TO A PROPERTY. 25 (c) NOTWITHSTANDING SUBSECTION (2)(b) OF THIS SECTION, A 26 UTILITY MAY EXEMPT FROM THE UPDATED TARIFF ANY APPLICANT THAT: 27 (I) HAS ALREADY SUBMITTED AN APPLICATION THAT HAS BEEN

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1 APPROVED OR IS PENDING AS OF THE EFFECTIVE DATE OF THIS SECTION; OR

2 (II) CAN DEMONSTRATE OR ATTEST THAT THE APPLICANT HAS
3 SUBMITTED A PERMIT APPLICATION TO THE LOCAL GOVERNMENT WITH
4 PERMITTING AUTHORITY IN THE LOCATION OF THE PROPERTY AND THAT
5 THE APPLICATION IS EITHER APPROVED OR PENDING AS OF THE EFFECTIVE
6 DATE OF THIS SECTION.

40-3.2-104.4. Colorado energy office gas investment asset
depreciation study - third-party evaluation - commission rules.
(1) (a) ON OR BEFORE JULY 1, 2024, THE COLORADO ENERGY OFFICE
CREATED IN SECTION 24-38.5-101 (1) SHALL CONTRACT WITH AN
INDEPENDENT THIRD PARTY TO EVALUATE THE RISK OF STRANDED OR
UNDERUTILIZED NATURAL GAS INFRASTRUCTURE INVESTMENTS AND THE
ANNUAL PROJECTED RATE IMPACT ON RATEPAYERS.

14 (b) THE EVALUATION MUST TAKE INTO ACCOUNT:

15 (I) ANY PROJECTED DECLINE IN GAS SALES;

16 (II) THE DECLINE IN THE NUMBER OF GAS CUSTOMERS; AND

17 (III) MEASURES TO ACHIEVE THE GREENHOUSE GAS EMISSION
18 REDUCTION GOALS SET FORTH IN SECTION 25-7-102 (2)(g).

19 (c) THE INDEPENDENT THIRD PARTY SHALL CONDUCT AN ANALYSIS 20 OF, AND INCLUDE POLICY RECOMMENDATIONS RELATED TO, THE 21 POTENTIAL IMPACTS OF STRANDED OR UNDERUTILIZED NATURAL GAS 22 INFRASTRUCTURE ON UTILITY EMPLOYEES WHO WORK FOR, OR CONTRACT 23 WORKERS WHO PERFORM WORK FOR, INVESTOR-OWNED GAS UTILITIES. IN 24 CONDUCTING THE STUDY, THE INDEPENDENT THIRD PARTY SHALL CONSULT 25 WITH APPROPRIATE LABOR ORGANIZATIONS THAT REPRESENT UTILITY 26 EMPLOYEES WHO WORK FOR, AND CONTRACT WORKERS WHO PERFORM 27 WORK FOR, INVESTOR-OWNED GAS UTILITIES AND OTHER RELEVANT

1 <u>STAKEHOLDERS.</u>

(2) AFTER THE INDEPENDENT THIRD-PARTY EVALUATION
DESCRIBED IN SUBSECTION (1) OF THIS SECTION IS COMPLETED, THE
COLORADO ENERGY OFFICE SHALL SUBMIT A WRITTEN COPY OF THE
FINDINGS AND CONCLUSIONS OF THE EVALUATION TO THE COMMISSION.
THE COMMISSION SHALL REVIEW THE EVALUATION AND CONSIDER
WHETHER ANY CHANGES TO RULES OR DEPRECIATION SCHEDULES ARE
WARRANTED.

9 (3) (a) AN INVESTOR-OWNED GAS UTILITY SHALL PROVIDE AS PART 10 OF ANY GAS INFRASTRUCTURE PLAN, OR AS OTHERWISE DIRECTED BY THE 11 COMMISSION, A MAP SHOWING SYSTEM-WIDE LOCATIONS, AGES, AND 12 MATERIALS OR TYPES OF GAS DISTRIBUTION SYSTEM PIPES, CONSISTENT 13 WITH 49 CFR 191 AND SECTION 40-2-115 (1)(d).

(b) As part of the filing, the investor-owned gas utility
shall also provide information about pipes that may need to be
upgraded or replaced within ten years after the date that the
utility files the plan, unless otherwise directed by the
commission.

(c) THE COMMISSION SHALL ENSURE THAT THE CONTENT OF THE
MAP PROVIDED TO THE COMMISSION AND SHARING PROCEDURES ARE IN
COMPLIANCE WITH THE PARAMETERS RELATED TO CRITICAL
INFRASTRUCTURE REPORTING STANDARDS OF THE CALIFORNIA INSTITUTE
FOR ENERGY AND ENVIRONMENT, OR ITS SUCCESSOR ORGANIZATION, AND
THE SAFETY AND SYSTEM INTEGRITY STANDARDS OF THE AMERICAN
PETROLEUM INSTITUTE, OR ITS SUCCESSOR ORGANIZATION.

40-3.2-104.5. Customer disconnection from investor-owned
 gas utility service - rules. (1) AN INVESTOR-OWNED GAS UTILITY SHALL

NOT PENALIZE OR CHARGE A FEE TO A CUSTOMER THAT VOLUNTARILY
 TERMINATES GAS SERVICE. ONCE A CUSTOMER HAS TERMINATED THE
 INVESTOR-OWNED UTILITY'S GAS SERVICE, THE UTILITY SHALL NOT
 CONTINUE TO CHARGE THE CUSTOMER ANY FEES. ANY COSTS ASSOCIATED
 WITH TERMINATION SHALL BE CONSIDERED PART OF GENERAL
 DISTRIBUTION SYSTEM INVESTMENTS AND ARE ELIGIBLE FOR COST
 RECOVERY.

8 (2) THE COMMISSION MAY ADOPT RULES TO ESTABLISH 9 STANDARDS FOR A CUSTOMER'S VOLUNTARY DISCONNECTION FROM AN 10 INVESTOR-OWNED GAS UTILITY'S GAS DISTRIBUTION SYSTEM. IF THE 11 COMMISSION ADOPTS THE DISCONNECTION RULES, THE COMMISSION MUST 12 CONSIDER:

13 (a) THE HEALTH AND SAFETY RISKS RELATED TO THE CUSTOMER
14 NO LONGER USING THE GAS DISTRIBUTION SYSTEM;

15 (b) THE COST EFFECTIVENESS OF THE METHOD OF DISCONNECTION;
16 (c) THE USE OF, OR REQUIRING THE INSTALLATION OF, SHUT-OFF
17 VALVES OR PIPELINE CAPS AS AN OPTION IN LIEU OF POTENTIALLY MORE
18 COST-PROHIBITIVE EXCAVATION OR CONSTRUCTION ACTIVITIES TO
19 REMOVE EXISTING GAS INFRASTRUCTURE;

20 (d) THE IMPACT ON STAFFING, INCLUDING ANY REQUIREMENTS AND

21 PROCEDURES FOR UTILITY EMPLOYEES AND CONTRACT WORKERS;

22 (e) THE IMPACT ON CRITICAL REPAIRS, SCHEDULED MAINTENANCE,

23 <u>LEAK MITIGATION, AND OTHER RELATED ACTIVITIES; AND</u>

24 (<u>f</u>) ANY OTHER CONSIDERATION THAT THE COMMISSION DEEMS
25 APPROPRIATE.

26 <u>(3) NOTHING IN THIS SECTION SHALL BE CONSTRUED TO MEAN</u> 27 THAT A UTILITY CANNOT CHARGE AN INDIVIDUAL CUSTOMER FOR

<u>EXCAVATION OR CONSTRUCTION ACTIVITIES TO REMOVE EXISTING GAS</u>
 <u>INFRASTRUCTURE IF THE CUSTOMER HAS DECLINED THE MORE</u>
 <u>COST-EFFECTIVE METHODS TO DISCONNECT SERVICE.</u>

4 40-3.2-104.6. Commission study on beneficial electrification repeal. (1) ON OR BEFORE JULY 1, 2024, THE COMMISSION SHALL
COMPLETE A STUDY EXAMINING EXISTING INVESTOR-OWNED ELECTRIC
UTILITY TARIFFS AND INTERCONNECTION POLICIES AND PRACTICES TO
DETERMINE:

9 (a) IF THE TARIFFS, POLICIES, AND PRACTICES POSE A BARRIER TO
10 THE BENEFICIAL ELECTRIFICATION OF BUILDINGS AND THE OFFSETTING OF
11 THAT ENERGY USE WITH DISTRIBUTED GENERATION; AND

12 (b) WHETHER REQUIRING A CUSTOMER THAT SEEKS TO 13 INTERCONNECT A DISTRIBUTED GENERATION RESOURCE TO AN 14 INVESTOR-OWNED UTILITY'S ELECTRIC GRID FOR THE PURPOSE OF 15 BENEFICIAL ELECTRIFICATION OF BUILDINGS TO BEAR THE FULL 16 INCREMENTAL COST OF TRANSFORMER OR SERVICE UPGRADES NEEDED TO 17 INTERCONNECT THE RESOURCE IMPOSES AN UNDUE BURDEN ON THE 18 CUSTOMER.

19 (2) IN CONDUCTING THE STUDY PURSUANT TO SUBSECTION (1) OF
 20 THIS SECTION, THE COMMISSION SHALL CONSIDER WHETHER TO DIRECT:

(a) AN INVESTOR-OWNED ELECTRIC UTILITY TO ALLOCATE ALL OR
SOME OF THE COST OF TRANSFORMER OR SERVICE UPGRADES AS PART OF
THE UTILITY'S INVESTMENT IN ITS DISTRIBUTION SYSTEM; AND

(b) THAT AN INVESTOR-OWNED ELECTRIC UTILITY MAKE CHANGES
TO ITS DISTRIBUTION SYSTEM PLANNING PROCESS IN ORDER TO BETTER
PLAN FOR AND ACCOMMODATE FUTURE BENEFICIAL ELECTRIFICATION AND
DISTRIBUTED GENERATION INVESTMENTS.

(3) UPON COMPLETION OF THE STUDY, THE COMMISSION SHALL
 POST WRITTEN FINDINGS AND CONCLUSIONS FROM THE STUDY ON THE
 COMMISSION'S WEBSITE.

4 (4) THIS SECTION IS REPEALED, EFFECTIVE SEPTEMBER 1, 2025.
5 SECTION 6. In Colorado Revised Statutes, 40-6-109, amend (1)
6 as follows:

7 40-6-109. Hearings - orders - record - review - representation 8 of entities in nonadjudicatory proceedings. (1) (a) (I) At the time fixed 9 for any hearing before the commission, any commissioner, or an 10 administrative law judge or at the time to which the same HEARING may 11 have been continued, the applicant, petitioner, complainant, the person, 12 firm, or corporation complained of, and such persons, firms, or 13 corporations as the commission may allow to intervene and such persons, 14 firms, or corporations as will be interested in or affected by any order that 15 may be made by the commission in such proceeding and who shall have 16 become parties to the proceeding shall be THE FOLLOWING PERSONS ARE 17 entitled to be heard, examine and cross-examine witnesses, and introduce 18 evidence:

- 19 (A) THE APPLICANT;
- 20 (B) THE PETITIONER;
- 21 (C) THE COMPLAINANT;

22 (D) THE PERSON, FIRM, OR CORPORATION COMPLAINED OF;

- 23 (E) SUCH PERSONS, FIRMS, OR CORPORATIONS AS THE COMMISSION
 24 MAY ALLOW TO INTERVENE; AND
- (F) SUCH PERSONS, FIRMS, OR CORPORATIONS AS WILL BE
 INTERESTED IN OR AFFECTED BY ANY ORDER THAT MAY BE MADE BY THE
 COMMISSION IN SUCH PROCEEDING AND WHO SHALL HAVE BECOME

1 PARTIES TO THE PROCEEDING.

2 (II) ALL PARTIES IN INTEREST ARE ENTITLED TO BE HEARD IN
3 PERSON OR BY ATTORNEY.

4 (b) IN A PROCEEDING BEFORE THE COMMISSION THAT RELATES TO
5 AN INVESTOR-OWNED UTILITY'S APPLICATION FOR COST RECOVERY, THE
6 COMMISSION <u>SHALL</u> PERMIT A WHOLESALE CUSTOMER OF THE UTILITY TO
7 INTERVENE IF THE CUSTOMER DEMONSTRATES A PECUNIARY <u>OR TANGIBLE</u>
8 INTEREST IN THE PROCEEDING.

9 (c) A REPORTER APPOINTED BY THE COMMISSION, A COMMISSIONER 10 IF DEEMED APPROPRIATE BY THE COMMISSION, OR, AS APPLICABLE, AN 11 ADMINISTRATIVE LAW JUDGE SHALL TAKE DOWN AND RECORD 12 ELECTRONICALLY a full and complete record of all proceedings had before 13 the commission, any commissioner, or an administrative law judge in any 14 formal hearing and all testimony. shall be taken down by any reporter 15 appointed by the commission or, as deemed appropriate by the 16 commission, a commissioner, or an administrative law judge, as 17 applicable, recorded electronically. All parties in interest shall be entitled 18 to be heard in person or by attorney.

19 <u>SECTION 7. Appropriation. (1) For the 2023-24 state fiscal</u>
 20 year, \$1,265,551 is appropriated to the department of regulatory agencies.

21 This appropriation is from the public utilities commission fixed utility

22 fund created in section 40-2-114 (1)(b)(II), C.R.S. To implement this act,

23 <u>the department may use this appropriation as follows:</u>

24 (a) \$233,630 for use by the public utilities commission for

25 personal services, which amount is based on an assumption that the

26 <u>commission will require an additional 2.5 FTE;</u>

27 (b) \$23,385 for use by the public utilities commission for

1 <u>operating expenses;</u>

2	(c) \$271,406 for use by the office of the utility consumer advocate
3	for personal services, which amount is based on an assumption that the
4	office will require an additional 2.5 FTE;
5	(d) \$23,385 for use by the office of the utility consumer advocate
6	for operating expenses; and
7	(e) \$713,745 for the purchase of legal services.
8	(2) For the 2023-24 state fiscal year, \$713,745 is appropriated to
9	the department of law. This appropriation is from reappropriated funds
10	received from the department of regulatory agencies under subsection
11	(1)(e) of this section and is based on an assumption that the department
12	of law will require an additional 3.8 FTE. To implement this act, the
13	department of law may use this appropriation to provide legal services for
14	the department of regulatory agencies.
15	(3) For the 2023-24 state fiscal year, \$142,749 is appropriated to
16	the department of law. This appropriation is from the legal services cash
17	fund created in section 24-31-108 (4), C.R.S., from revenue received
18	from the Colorado energy office in the office of the governor that
19	originates as custodial federal funds that the Colorado energy office has
20	authority to expend. The appropriation to the department of law is based
21	on an assumption that the department of law will require an additional 0.8
22	FTE. To implement this act, the department of law may use this
23	appropriation to provide legal services for the Colorado energy office in
24	the office of the governor.
25	SECTION <u>8.</u> Act subject to petition - effective date -
26	applicability. (1) This act takes effect at 12:01 a.m. on the day following

the expiration of the ninety-day period after final adjournment of the

general assembly; except that, if a referendum petition is filed pursuant to section 1 (3) of article V of the state constitution against this act or an item, section, or part of this act within such period, then the act, item, section, or part will not take effect unless approved by the people at the general election to be held in November 2024 and, in such case, will take effect on the date of the official declaration of the vote thereon by the governor.

8 (2) This act applies to conduct occurring on or after the applicable
9 effective date of this act.