

**First Regular Session  
Seventy-fourth General Assembly  
STATE OF COLORADO**

**ENGROSSED**

*This Version Includes All Amendments Adopted  
on Second Reading in the House of Introduction*

LLS NO. 23-0913.01 Christy Chase x2008

**SENATE BILL 23-195**

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**SENATE SPONSORSHIP**

**Winter F. and Will,**

**HOUSE SPONSORSHIP**

**Jodeh and Pugliese,** Hartsook

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**Senate Committees**

Health & Human Services  
Appropriations

**House Committees**

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**A BILL FOR AN ACT**

101      **CONCERNING THE CALCULATION OF CONTRIBUTIONS TOWARD AN**  
102                    **INSURED'S REQUIRED COST SHARING UNDER A HEALTH BENEFIT**  
103                    **PLAN.**

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**Bill Summary**

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov>.)*

The bill requires a health insurer or pharmacy benefit manager to include in the calculation of a covered person's contributions toward cost-sharing requirements, including any annual limitation on a covered person's out-of-pocket costs, any payments made by or on behalf of the covered person.

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
*Capital letters or bold & italic numbers indicate new material to be added to existing law.*  
*Dashes through the words or numbers indicate deletions from existing law.*

SENATE  
Amended 2nd Reading  
April 18, 2023

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1 *Be it enacted by the General Assembly of the State of Colorado:*

2           **SECTION 1. Legislative declaration.** (1) The general assembly  
3 finds and declares that:

4           (a) Cost-sharing assistance is indispensable in helping many  
5 patients with rare, serious, and chronic diseases afford out-of-pocket costs  
6 for their essential, often life-saving, medications;

7           (b) Patients need cost-sharing assistance because of the high  
8 out-of-pocket cost of medications;

9           (c) When patients face unexpected charges during the plan year,  
10 they are less likely to adhere to their medication regimen;

11           (d) Lack of patient adherence to their necessary medication  
12 regimen leads to potential negative health consequences for patients, such  
13 as unnecessary emergency room visits, doctors' visits, surgeries, and other  
14 interventions;

15           (e) Patients are only able to use cost-sharing assistance after they  
16 have met requirements for coverage of their medication, which  
17 requirements can include that the medication is included on the drug  
18 formulary in the patient's health benefit plan and compliance with  
19 utilization management protocols, such as prior authorization and step  
20 therapy;

21           (f) Health insurers and pharmacy benefit managers (PBMs) have  
22 implemented programs, such as accumulator adjustment programs, that  
23 restrict the applicability of cost-sharing assistance toward a deductible or  
24 an annual out-of-pocket limit under a patient's health benefit plan;

25           (g) As a result of an accumulator adjustment program, a patient  
26 is required to continue to make out-of-pocket payments, even if the

1 patient would have reached the out-of-pocket limit if amounts received  
2 through cost-sharing assistance were counted toward the out-of-pocket  
3 limit under the patient's health benefit plan;

4 (h) By excluding cost-sharing assistance from a patient's  
5 deductible and annual out-of-pocket limit, an accumulator adjustment  
6 program makes the patient responsible for paying the full deductible  
7 under the patient's plan and for meeting the annual out-of-pocket limit for  
8 a second time, thus limiting or eliminating the benefit the patient receives  
9 from a cost-sharing assistance program;

10 (i) Most patients are not aware of the inclusion of accumulator  
11 adjustment programs in their health benefit plans and often learn about  
12 these types of programs when they attempt to obtain their medication  
13 after their cost-sharing assistance has been exhausted, whether at a  
14 pharmacy, an infusion center, or at home through the mail; and

15 (j) Accumulator adjustment programs allow health insurers and  
16 PBMs to "double dip" by accepting funds from both the cost-sharing  
17 assistance program and the patient beyond the original deductible amount  
18 and the annual out-of-pocket limit.

19 (2) Therefore, the general assembly declares it a matter of public  
20 interest to require health insurers and PBMs to count any amount paid by  
21 the patient or on behalf of the patient by another person, including  
22 through a cost-sharing assistance program, toward the patient's annual  
23 out-of-pocket limit and any cost-sharing requirement, such as deductibles,  
24 under the patient's health benefit plan.

25 **SECTION 2.** In Colorado Revised Statutes, **add** 10-16-158 as  
26 follows:

27 **10-16-158. Calculation of contribution to out-of-pocket and**

1 **cost-sharing requirements - exception - definitions - rules.**

2 (1) (a) WHEN CALCULATING A COVERED PERSON'S OVERALL  
3 CONTRIBUTION TO AN OUT-OF-POCKET MAXIMUM OR COST-SHARING  
4 REQUIREMENT UNDER THE COVERED PERSON'S HEALTH BENEFIT PLAN, A  
5 CARRIER OR PBM SHALL INCLUDE ANY AMOUNT PAID BY THE COVERED  
6 PERSON OR BY ANOTHER PERSON ON BEHALF OF THE COVERED PERSON FOR  
7 A PRESCRIPTION DRUG IF:

8 (I) THE PRESCRIPTION DRUG DOES NOT HAVE A GENERIC  
9 EQUIVALENT; OR

10 (II) THE PRESCRIPTION DRUG HAS A GENERIC EQUIVALENT, AND  
11 THE COVERED PERSON IS USING THE BRAND-NAME PRESCRIPTION DRUG  
12 AFTER:

13 (A) OBTAINING PRIOR AUTHORIZATION FROM THE CARRIER OR  
14 PHARMACY BENEFIT MANAGER;

15 (B) COMPLYING WITH A STEP-THERAPY PROTOCOL REQUIRED BY  
16 THE CARRIER OR PHARMACY BENEFIT MANAGER; OR

17 (C) RECEIVING APPROVAL FROM THE CARRIER OR PHARMACY  
18 BENEFIT MANAGER THROUGH THE CARRIER'S OR PHARMACY BENEFIT  
19 MANAGER'S EXCEPTIONS, APPEAL, OR REVIEW PROCESS.

20 (b) IF A COVERED PERSON IS ENROLLED IN OR PARTICIPATING IN A  
21 COPAY ASSISTANCE PROGRAM OFFERED BY A PRESCRIPTION DRUG  
22 MANUFACTURER THAT REDUCES OR ELIMINATES THE COVERED PERSON'S  
23 OUT-OF-POCKET EXPENSES FOR A PRESCRIPTION DRUG COVERED UNDER  
24 THE COVERED PERSON'S HEALTH BENEFIT PLAN, THE PRESCRIPTION DRUG  
25 MANUFACTURER MUST OFFER THE COPAY ASSISTANCE PROGRAM TO THE  
26 COVERED PERSON EITHER FOR THE ENTIRE PLAN YEAR OR FOR THE  
27 CALENDAR YEAR, WHICHEVER THE DEDUCTIBLE AND OUT-OF-POCKET

1 CALCULATION APPLIES TO, AS LONG AS THE COVERED PERSON IS ENROLLED  
2 IN THE HEALTH BENEFIT PLAN.

3 (2) IF APPLICATION OF SUBSECTION (1) OF THIS SECTION WOULD  
4 MAKE A COVERED PERSON'S HEALTH SAVINGS ACCOUNT CONTRIBUTIONS  
5 INELIGIBLE UNDER SECTION 223 OF THE FEDERAL "INTERNAL REVENUE  
6 CODE OF 1986", 26 U.S.C. SEC. 223, AS AMENDED, SUBSECTION (1) OF THIS  
7 SECTION APPLIES TO THE DEDUCTIBLE APPLICABLE TO THE COVERED  
8 PERSON'S HEALTH BENEFIT PLAN AFTER THE COVERED PERSON HAS  
9 SATISFIED THE MINIMUM DEDUCTIBLE AMOUNT UNDER 26 U.S.C. SEC. 223;  
10 EXCEPT THAT, WITH RESPECT TO ITEMS OR SERVICES THAT ARE  
11 PREVENTIVE CARE PURSUANT TO 26 U.S.C. SEC. 223 (c)(2)(C),  
12 SUBSECTION (1) OF THIS SECTION APPLIES, REGARDLESS OF WHETHER THE  
13 MINIMUM DEDUCTIBLE UNDER 26 U.S.C. SEC. 223 HAS BEEN SATISFIED.

14 (3) THE COMMISSIONER MAY ADOPT RULES AS NECESSARY TO  
15 IMPLEMENT THIS SECTION.

16 (4) AS USED IN THIS SECTION:

17 (a) "COPAY ASSISTANCE PROGRAM" MEANS A PROGRAM OFFERED  
18 BY THE MANUFACTURER OF A PRESCRIPTION DRUG, INCLUDING A COUPON  
19 OR OTHER DISCOUNT, THAT REDUCES OR ELIMINATES THE OUT-OF-POCKET  
20 COST THAT A COVERED PERSON MUST PAY FOR A PRESCRIPTION DRUG.

21 (b) "COST-SHARING REQUIREMENT" MEANS ANY COPAYMENT,  
22 COINSURANCE, DEDUCTIBLE, OR ANNUAL LIMITATION ON COST SHARING,  
23 INCLUDING A LIMITATION SUBJECT TO 42 U.S.C. SEC. 18022 (c) OR 42  
24 U.S.C. SEC. 300gg-6 (b), REQUIRED BY OR ON BEHALF OF A COVERED  
25 PERSON IN ORDER TO RECEIVE \_\_\_ A PRESCRIPTION DRUG \_\_\_ COVERED BY  
26 THE COVERED PERSON'S HEALTH BENEFIT PLAN, WHETHER COVERED AS A  
27 MEDICAL OR PHARMACY BENEFIT.

1           **SECTION 3. Act subject to petition - effective date -**  
2           **applicability.** (1) This act takes effect at 12:01 a.m. on the day following  
3           the expiration of the ninety-day period after final adjournment of the  
4           general assembly; except that, if a referendum petition is filed pursuant  
5           to section 1 (3) of article V of the state constitution against this act or an  
6           item, section, or part of this act within such period, then the act, item,  
7           section, or part will not take effect unless approved by the people at the  
8           general election to be held in November 2024 and, in such case, will take  
9           effect on the date of the official declaration of the vote thereon by the  
10          governor.  
11          (2) This act applies to health benefit plans issued or renewed on  
12          or after January 1, 2025.