# First Regular Session Seventy-fourth General Assembly STATE OF COLORADO

## **PREAMENDED**

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 23-1027.01 Jessica Herrera x4218

**HOUSE BILL 23-1309** 

#### **HOUSE SPONSORSHIP**

Herod,

### SENATE SPONSORSHIP

(None),

#### **House Committees**

#### **Senate Committees**

Finance Appropriations

#### A BILL FOR AN ACT

101	CONCERNING THE RESTRUCTURING OF THE PERFORMANCE-BASED
102	INCENTIVE FOR FILM PRODUCTION IN COLORADO, AND, IN
103	CONNECTION THEREWITH, REDUCING AN APPROPRIATION.

## **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <a href="http://leg.colorado.gov">http://leg.colorado.gov</a>.)

Current law provides a film production incentive that allows a production company a performance-based cash rebate equal to 20%, or in the discretion of the director of the office of economic development a higher amount, of qualified Colorado expenditures for films, television, series, commercials, and video games produced in the state. Based on the

recommendations of the film incentive task force report provided findings and recommendations that the bill codifies into statute including:

- Restructuring the film incentive program, from its current state as a cash rebate program into a refundable income tax credit (credit) for qualified production companies for income tax years commencing on or after January 1, 2024, but before January 1, 2029, that commence during a calendar year that begins during a state fiscal year for which there are at least \$50 million of excess state revenues that are required to be refunded above amounts being refunded by specified existing refund mechanisms.
- Specifying that the credit is not allowed for income tax years beginning in any other calendar year unless the general assembly, acting by bill, specifies a maximum aggregate amount of such tax credits that is allowed for that income tax year; and
- Requiring the office of economic development and the office of film, televison, and media to jointly review the effectiveness of the credit and report the results of the review to the house of representatives finance committee and the senate finance committee, or their successor committees, no later than February 4, 2028.

Be it enacted by the General Assembly of the State of Colorado:

2 **SECTION 1.** In Colorado Revised Statutes, **add** 39-22-549 as

3 follows:

1

4 39-22-549. Film incentive tax credit - tax preference

5 performance statement - review - legislative declaration - definitions

6 - repeal. (1) (a) The General assembly hereby finds and declares

7 THAT:

8 (I) COLORADO IS HOME TO MANY TALENTED FILM INDUSTRY

9 MEMBERS, MANY OF WHOM TRAVEL OUT-OF-STATE FOR WORK AS THEY

10 CANNOT FIND ENOUGH WORK LOCALLY TO SUPPORT THEM;

11 (II) WITH A COMPETITIVE FILM INCENTIVE THAT IS COMPARABLE

12 TO SURROUNDING WESTERN STATES WITH SIMILAR BEAUTIFUL

13 LANDSCAPES, COLORADO WILL HAVE THE ABILITY TO ATTRACT

-2-

1	HIGH-PROFILE PROJECTS THAT WILL BRING IN MORE FILM TOURISM AND
2	INCREASE COLORADO'S IMPACT ON THE GLOBAL FILM INDUSTRY; AND
3	(III) COLORADO'S FILM INDUSTRY HAS THE ABILITY TO BE A TRUE
4	ECONOMIC DRIVER IN THE STATE.
5	(b) IN ACCORDANCE WITH SECTION 39-21-304 (1), WHICH
6	REQUIRES EACH BILL THAT CREATES A NEW TAX EXPENDITURE TO INCLUDE
7	A TAX PREFERENCE PERFORMANCE STATEMENT AS PART OF A STATUTORY
8	LEGISLATIVE DECLARATION, THE GENERAL ASSEMBLY FINDS AND
9	DECLARES THAT THE PURPOSE OF THE TAX CREDIT PROVIDED FOR IN THIS
10	SECTION IS TO INDUCE CERTAIN DESIGNATED BEHAVIOR BY TAXPAYERS
11	AND TO PROVIDE A REDUCTION IN INCOME TAX LIABILITY FOR CERTAIN
12	BUSINESS OR INDIVIDUALS BY ALLOWING PRODUCTION COMPANIES TO
13	RECEIVE A CREDIT AGAINST INCOME TAX FOR QUALIFIED EXPENDITURES IF
14	CERTAIN CRITERIA ARE MET. SPECIFICALLY, THIS TAX EXPENDITURE IS
15	INTENDED TO INCENTIVIZE PRODUCTION COMPANIES TO FILM IN COLORADO
16	AND ATTRACT MORE FILM PROJECTS, IN PARTICULAR HIGH-BUDGET FILM
17	PROJECTS, THAT WILL EMPLOY MORE COLORADANS.
18	(c) THE GENERAL ASSEMBLY AND THE STATE AUDITOR SHALL
19	MEASURE THE EFFECTIVENESS OF THE TAX CREDIT IN ACHIEVING THE
20	$\hbox{\it purposes specified in subsection (1)(b) of this section based on the}$
21	NUMBER AND VALUE OF THE CREDITS CLAIMED AND, WHEN AVAILABLE,
22	TAKING INTO CONSIDERATION THE RESULTS OF THE REVIEW PERFORMED
23	BY THE OFFICE OF ECONOMIC DEVELOPMENT AND THE OFFICE PURSUANT
24	TO SUBSECTION (8) OF THIS SECTION.
25	(2) AS USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE
26	REQUIRES:
27	(a) "CREDIT" MEANS THE CREDIT AGAINST INCOME TAX CREATED

-3-

1	IN THIS SECTION.
2	(b) "FILM" HAS THE SAME MEANING AS SET FORTH IN SECTION
3	24-48.5-114 (1).
4	(c) "ORSCENE" HAS THE SAME MEANING AS SET FORTH IN SECTION

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

- 4 (c) "OBSCENE" HAS THE SAME MEANING AS SET FORTH IN SECTION 18-7-101 (2).
- 6 (d) "OFFICE" HAS THE SAME MEANING AS SET FORTH IN SECTION 24-48.5-114.
- 8 (e) "OFFICE OF ECONOMIC DEVELOPMENT" MEANS THE OFFICE OF
  9 ECONOMIC DEVELOPMENT CREATED IN SECTION 24-48.5-101 (1).
  - (f) "ORIGINATES" MEANS THAT A PRODUCTION COMPANY HAS BEEN A RESIDENT OF THE STATE OR REGISTERED WITH THE SECRETARY OF STATE FOR AT LEAST TWELVE CONSECUTIVE MONTHS AND, AS OF THE DATE OF APPLYING FOR A TAX CREDIT AS SPECIFIED IN SUBSECTION (3) OF THIS SECTION, HAS ENGAGED IN PRODUCTION ACTIVITIES IN THE STATE FOR OTHER PROJECTS IN THE PAST TWELVE CONSECUTIVE MONTHS; EXCEPT THAT IF THE PRODUCTION COMPANY CREATES A BUSINESS ENTITY FOR THE SOLE PURPOSE OF CONDUCTING PRODUCTION ACTIVITIES IN THE STATE, THEN SUCH BUSINESS ENTITY NEED NOT BE REGISTERED WITH THE SECRETARY OF STATE FOR TWELVE CONSECUTIVE MONTHS, BUT THE MANAGER OF THE BUSINESS ENTITY MUST BE A RESIDENT OF THE STATE FOR AT LEAST TWELVE CONSECUTIVE MONTHS AS OF THE DATE OF APPLYING FOR A TAX CREDIT AS SPECIFIED IN SUBSECTION (3) OF THIS SECTION. AS USED IN THIS SUBSECTION (2)(f), "MANAGER OF THE BUSINESS ENTITY" MEANS A MANAGER WITH DECISION-MAKING AUTHORITY TO MAKE FINANCIAL OR LEGAL COMMITMENTS ON BEHALF OF THE PRODUCTION COMPANY OR BUSINESS ENTITY.
    - (g) "PRODUCTION ACTIVITIES" MEANS THE SHOOTING OF A FILM,

-4- 1309

1	SUPPORT ACTIVITIES RELATED TO SUCH SHOOTING, AND ANY PRESHOOTING
2	OR POSTSHOOTING ACTIVITIES THAT COMMENCE ON OR AFTER JANUARY 1
3	2024, AND THAT ARE NECESSARY TO PRODUCE A FINISHED FILM
4	INCLUDING BUT NOT LIMITED TO EDITING AND THE CREATION OF SETS
5	PROPS, COSTUMES, AND SPECIAL EFFECTS.
6	(h) "PRODUCTION COMPANY" MEANS A PERSON, INCLUDING A
7	CORPORATION OR OTHER BUSINESS ENTITY, THAT ENGAGES IN
8	PRODUCTION ACTIVITIES FOR THE PURPOSE OF PRODUCING ALL OR ANY
9	PORTION OF A FILM IN COLORADO.
10	(i) "QUALIFIED LOCAL EXPENDITURE" MEANS A PAYMENT MADE BY
11	A PRODUCTION COMPANY OPERATING IN COLORADO TO A PERSON OR
12	BUSINESS IN COLORADO IN CONNECTION WITH PRODUCTION ACTIVITIES IN
13	COLORADO. "QUALIFIED LOCAL EXPENDITURE" INCLUDES, BUT NEED NOT
14	BE LIMITED TO:
15	(I) PAYMENTS MADE IN CONNECTION WITH DEVELOPING OR
16	PURCHASING THE STORY AND SCENARIO TO BE USED FOR A FILM;
17	(II) PAYMENTS MADE FOR THE COSTS OF SET CONSTRUCTION AND
18	OPERATIONS, WARDROBE, ACCESSORIES, AND RELATED SERVICES;
19	(III) PAYMENTS MADE FOR THE COSTS OF PHOTOGRAPHY, SOUND
20	RECORDING AND SYNCHRONIZATION, LIGHTING, AND RELATED SERVICES
21	(IV) PAYMENTS MADE FOR THE COSTS OF EDITING
22	POST-PRODUCTION, MUSIC, AND RELATED SERVICES;
23	(V) PAYMENTS MADE FOR THE COSTS OF RENTING FACILITIES AND
24	EQUIPMENT, INCLUDING LOCATION FEES, LEASING VEHICLES, AND
25	PROVIDING FOOD AND LODGING TO PEOPLE WORKING ON THE FILM
26	PRODUCTION;
27	(VI) PAYMENTS FOR AIRFARE PURCHASED THROUGH A

-5- 1309

1	COLORADO-BASED TRAVEL AGENCY OR COMPANY;
2	(VII) PAYMENTS FOR INSURANCE AND BONDING PURCHASED
3	THROUGH A COLORADO-BASED INSURANCE AGENT;
4	(VIII) PAYMENTS FOR OTHER DIRECT COSTS INCURRED BY THE
5	FILM PRODUCTION COMPANY THAT ARE DEEMED APPROPRIATE BY THE
6	OFFICE; AND
7	(IX) PAYMENTS OF UP TO ONE MILLION DOLLARS PER EMPLOYEE
8	OR CONTRACTOR, MADE BY A PRODUCTION COMPANY TO PAY THE WAGES
9	OR SALARIES OF EMPLOYEES OR CONTRACTORS WHO PARTICIPATE IN THE
10	PRODUCTION ACTIVITIES. IN ORDER FOR ANY WAGE OR SALARY TO BE
11	CONSIDERED A QUALIFIED LOCAL EXPENDITURE, ALL COLORADO INCOME
12	TAXES SHALL BE WITHHELD AND PAID EITHER BY THE PRODUCTION
13	COMPANY OR THE INDIVIDUAL. ANY PAYMENTS IN EXCESS OF ONE MILLION
14	DOLLARS PER EMPLOYEE OR CONTRACTOR SHALL BE EXCLUDED.
15	(3) SUBJECT TO THE LIMITATIONS SET FORTH IN SUBSECTION (5) OF
16	THIS SECTION, FOR INCOME TAX YEARS COMMENCING ON OR AFTER
17	January 1, 2024, but before January 1, 2029, there shall be
18	ALLOWED A FILM INCENTIVE TAX CREDIT WITH RESPECT TO INCOME TAXES
19	IMPOSED PURSUANT TO THIS ARTICLE 22 TO ANY PRODUCTION COMPANY
20	EMPLOYING A WORKFORCE FOR ANY IN-STATE PRODUCTION ACTIVITY
21	MADE UP OF AT LEAST FIFTY PERCENT COLORADO RESIDENTS IN THE
22	AMOUNT EQUAL TO:
23	(a) TWENTY PERCENT OF THE TOTAL AMOUNT OF THE PRODUCTION
24	COMPANY'S QUALIFIED LOCAL EXPENDITURES IF THE TOTAL OF SUCH
25	EXPENDITURES EQUALS OR EXCEEDS ONE HUNDRED THOUSAND DOLLARS
26	FOR A PRODUCTION COMPANY THAT ORIGINATES PRODUCTION ACTIVITIES
27	IN COLORADO;

-6- 1309

1	(b) TWENTY PERCENT OF THE TOTAL AMOUNT OF THE PRODUCTION
2	COMPANY'S QUALIFIED LOCAL EXPENDITURES IF THE TOTAL OF SUCH
3	EXPENDITURES EQUALS OR EXCEEDS TWO HUNDRED FIFTY THOUSAND
4	DOLLARS FOR A PRODUCTION COMPANY THAT PRODUCES A TELEVISION
5	COMMERCIAL OR VIDEO GAME AND THAT DOES NOT ORIGINATE
6	PRODUCTION ACTIVITIES IN COLORADO BUT EMPLOYS A WORKFORCE MADE
7	UP OF AT LEAST FIFTY PERCENT COLORADO RESIDENTS FOR ANY IN-STATE
8	PRODUCTION ACTIVITY; AND
9	(c) TWENTY-TWO PERCENT OF THE TOTAL AMOUNT OF THE
10	PRODUCTION COMPANY'S QUALIFIED LOCAL EXPENDITURES IF THE
11	EXECUTIVE DIRECTOR OF THE OFFICE OF ECONOMIC DEVELOPMENT
12	DETERMINES, IN THE EXECUTIVE DIRECTOR'S DISCRETION, THAT THE
13	PRODUCTION COMPANY MEETS THE CRITERIA OF EITHER SUBSECTION $(3)(a)$
14	OR (3)(b) OF THIS SECTION AND FILMED IN A RURAL COMMUNITY, OR A
15	MARGINALIZED URBAN CENTER OR USED LOCAL INFRASTRUCTURE WHEN
16	FILMING.
17	(4) The director of the office of economic development
18	MAY, IN THE DIRECTOR'S DISCRETION, APPROVE A TAX CREDIT IN AN
19	AMOUNT THAT EXCEEDS TWENTY PERCENT OR TWENTY-TWO PERCENT, AS
20	APPLICABLE, OF QUALIFIED LOCAL EXPENDITURES FOR A PRODUCTION
21	COMPANY THAT QUALIFIES FOR A TAX CREDIT UNDER SUBSECTION (3) OF
22	THIS SECTION.
23	(5) (a) FOR ALL INCOME TAX YEARS THAT COMMENCE DURING THE
24	2024 CALENDAR YEAR, THE MAXIMUM AGGREGATE AMOUNT OF ALL TAX
25	CREDITS ALLOWED PURSUANT TO SUBSECTION (3) OF THIS SECTION IS TEN
26	MILLION DOLLARS AND FOR ALL INCOME TAX YEARS THAT COMMENCE
27	DURING A SINGLE CALENDAR YEAR THEREAFTER, THE MAXIMUM

-7-

2 SUBSECTION (3) OF THIS SECTION IS FIFTEEN MILLION DOLLARS IF, BASED 3 ON THE FINANCIAL REPORT PREPARED BY THE CONTROLLER IN 4 ACCORDANCE WITH SECTION 24-77-106.5, THE CONTROLLER CERTIFIES 5 THAT, FOR THE STATE FISCAL YEAR THAT INCLUDES THE FIRST DAY OF THE 6 CALENDAR YEAR THE AMOUNT OF STATE REVENUES IN EXCESS OF THE 7 LIMITATION OF STATE FISCAL YEAR SPENDING IMPOSED BY SECTION 20 8 (7)(a) OF ARTICLE X OF THE STATE CONSTITUTION FOR THE STATE FISCAL 9 YEAR THAT THE VOTERS OF THE STATE HAVE NOT AUTHORIZED THE STATE 10 TO RETAIN AND SPEND AND THAT ARE NOT REQUIRED TO BE REFUNDED 11 PURSUANT TO A REFUND MECHANISM SET FORTH IN SECTIONS 39-3-209, 12 39-3-210, OR ANY OTHER SECTION OTHER THAN THE REFUND MECHANISMS 13 DESCRIBED IN SECTIONS 39-22-2002 AND 39-22-2003 IS AT LEAST FIFTY 14 MILLION DOLLARS. 15 (b) FOR ALL INCOME TAX YEARS THAT COMMENCE IN A SINGLE 16 CALENDAR YEAR, IF, BASED ON THE FINANCIAL REPORT PREPARED BY THE 17 CONTROLLER IN ACCORDANCE WITH SECTION 24-77-106.5, THE 18 CONTROLLER CERTIFIES THAT, FOR THE STATE FISCAL YEAR THAT 19 INCLUDES THE FIRST DAY OF THE CALENDAR YEAR, THE AMOUNT OF STATE 20 REVENUES IN EXCESS OF THE LIMITATION OF STATE FISCAL YEAR SPENDING 21 IMPOSED BY SECTION 20 (7)(a) OF ARTICLE X OF THE STATE CONSTITUTION 22 FOR THE STATE FISCAL YEAR THAT THE VOTERS OF THE STATE HAVE NOT 23 AUTHORIZED THE STATE TO RETAIN AND SPEND AND THAT ARE NOT 24 REQUIRED TO BE REFUNDED PURSUANT TO A REFUND MECHANISM SET 25 FORTH IN SECTIONS 39-3-209, 39-3-210, OR ANY OTHER SECTION OTHER 26 THAN THE REFUND MECHANISMS DESCRIBED IN SECTIONS 39-22-2002 AND 27 39-22-2003 IS LESS THAN FIFTY MILLION DOLLARS, THEN THE TAX CREDIT

AGGREGATE AMOUNT OF ALL TAX CREDITS ALLOWED PURSUANT TO

1

-8- 1309

OTHERWISE ALLOWED UNDER SUBSECTION (3) OF THIS SECTION IS NOT
ALLOWED FOR THOSE INCOME TAX YEARS UNLESS THE GENERAL
ASSEMBLY, ACTING BY BILL, SPECIFIES A MAXIMUM AGGREGATE AMOUNT
OF SUCH TAX CREDITS THAT IS ALLOWED FOR THAT INCOME TAX YEAR.
(c) A PRODUCTION COMPANY SHALL NOT APPLY FOR AND THE
OFFICE SHALL NOT APPROVE A TAX CREDIT ALLOWED UNDER SUBSECTION

- OFFICE SHALL NOT APPROVE A TAX CREDIT ALLOWED UNDER SUBSECTION (3) OF THIS SECTION FOR ANY QUALIFIED LOCAL EXPENDITURES FOR WHICH THE PRODUCTION COMPANY HAS APPLIED OR BEEN AWARDED A PERFORMANCE-BASED INCENTIVE PURSUANT TO SECTION 24-48.5-116.
- (6) (a) FOR A PRODUCTION COMPANY TO CLAIM A TAX CREDIT PURSUANT TO SUBSECTION (3) OF THIS SECTION, THE PRODUCTION COMPANY MUST APPLY TO THE OFFICE, IN A MANNER TO BE DETERMINED BY THE OFFICE PRIOR TO BEGINNING PRODUCTION ACTIVITIES IN THE STATE FOR THE PROJECT FOR WHICH THE PRODUCTION COMPANY IS SEEKING A TAX CREDIT. THE APPLICATION MUST INCLUDE A STATEMENT OF INTENT BY THE PRODUCTION COMPANY TO PRODUCE A FILM IN COLORADO FOR WHICH THE PRODUCTION COMPANY WILL BE ELIGIBLE TO RECEIVE THE TAX CREDIT. THE PRODUCTION COMPANY MUST SUBMIT, IN CONJUNCTION WITH THE APPLICATION, ANY DOCUMENTATION NECESSARY TO DEMONSTRATE THAT:
  - (I) THE PRODUCTION COMPANY'S PROJECTED QUALIFIED LOCAL EXPENDITURES WILL SATISFY THE MINIMUM EXPENDITURES REQUIREMENTS SPECIFIED IN SUBSECTION (3)(a) OR (3)(b) OF THIS SECTION, AS APPLICABLE AND, IF APPLICABLE, THE REQUIREMENTS SET FORTH IN SUBSECTION (3)(c) OF THIS SECTION; AND
  - (II) IF THE PRODUCTION COMPANY SEEKS A TAX CREDIT SPECIFIED IN SUBSECTION (3)(a) OF THIS SECTION, THE PRODUCTION COMPANY WILL

-9- 1309

1	ORIGINATE PRODUCTION ACTIVITIES IN COLORADO, INCLUDING COPIES OF
2	INCOME TAX FORMS, PROOF OF VOTER REGISTRATION, OR COPIES OF
3	UTILITY BILLS, TO PROVIDE DOCUMENTARY EVIDENCE THAT, AS OF THE
4	DATE OF APPLYING FOR A TAX CREDIT:
5	(A) THE PRODUCTION COMPANY ENGAGED IN PRODUCTION
6	ACTIVITIES IN THE STATE FOR OTHER PROJECTS IN THE PAST TWELVE

ACTIVITIES IN THE STATE FOR OTHER PROJECTS IN THE PAST TWELVE CONSECUTIVE MONTHS: OR

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

- (B) If the production company created a business entity FOR THE SOLE PURPOSE OF CONDUCTING PRODUCTION ACTIVITIES IN THE STATE, THE MANAGER OF THE BUSINESS ENTITY WAS A RESIDENT IN THE STATE FOR THE PAST TWELVE CONSECUTIVE MONTHS.
- (b) THE OFFICE SHALL REVIEW EACH APPLICATION SUBMITTED BY A PRODUCTION COMPANY BEFORE THE PRODUCTION COMPANY BEGINS WORK ON A FILM IN COLORADO. BASED ON THE INFORMATION PROVIDED IN THE PRODUCTION COMPANY'S APPLICATION, THE OFFICE SHALL MAKE AN INITIAL DETERMINATION OF WHETHER THE PRODUCTION COMPANY WILL BE ELIGIBLE TO RECEIVE A TAX CREDIT AND ESTIMATE THE AMOUNT OF THE TAX CREDIT THAT MAY BE GRANTED TO THE PRODUCTION COMPANY. THE OFFICE, WITH THE APPROVAL OF THE COLORADO ECONOMIC DEVELOPMENT COMMISSION CREATED IN SECTION 24-46-102, SHALL GRANT CONDITIONAL WRITTEN APPROVAL TO A PRODUCTION COMPANY THAT, BASED ON THE INFORMATION PROVIDED BY THE PRODUCTION COMPANY AND ON AN ANALYSIS OF SUCH INFORMATION BY THE OFFICE AND THE COLORADO ECONOMIC DEVELOPMENT COMMISSION, THE PRODUCTION COMPANY WILL SATISFY THE REQUIREMENTS OF SUBSECTION (3) OF THIS SECTION AND BE ELIGIBLE TO CLAIM A TAX CREDIT. THE OFFICE SHALL NOT GRANT CONDITIONAL WRITTEN APPROVAL TO A PRODUCTION COMPANY UNTIL THE

-10-1309

1	PRODUCTION	COMPANY	AND	THE	OFFICE	HAVE	ENTERED	INTO	A
2	CONTRACT.								

3 (c) (I) UPON COMPLETION OF PRODUCTION ACTIVITIES IN 4 COLORADO, A PRODUCTION COMPANY THAT RECEIVED CONDITIONAL 5 APPROVAL FOR A TAX CREDIT FROM THE OFFICE MUST RETAIN A CERTIFIED 6 PUBLIC ACCOUNTANT LICENCED TO PRACTICE IN THE STATE OR A 7 CERTIFIED PUBLIC ACCOUNTING FIRM THAT IS REGISTERED IN THE STATE. 8 TO REVIEW AND REPORT IN WRITING, AND IN ACCORDANCE WITH 9 PROFESSIONAL STANDARDS, REGARDING THE ACCURACY OF THE FINANCIAL 10 DOCUMENTS THAT DETAIL THE EXPENSES INCURRED IN THE COURSE OF THE 11 FILM PRODUCTION ACTIVITIES IN COLORADO. THE CERTIFIED PUBLIC 12 ACCOUNTANT'S WRITTEN REPORT MUST INCLUDE DOCUMENTATION OF THE 13 PRODUCTION COMPANY'S ACTUAL EXPENDITURES, INCLUDING ITS ACTUAL 14 QUALIFIED LOCAL EXPENDITURES, AND ANY DOCUMENTATION NECESSARY 15 TO SHOW THAT THE PRODUCTION COMPANY EMPLOYED A WORKFORCE FOR 16 THE IN-STATE PRODUCTION ACTIVITIES MADE UP OF AT LEAST FIFTY 17 PERCENT COLORADO RESIDENTS. WHEN THE PRODUCTION COMPANY 18 PROVIDES A COPY OF THE CERTIFIED PUBLIC ACCOUNTANT'S WRITTEN 19 REPORT AND THE PRODUCTION COMPANY CERTIFIES IN WRITING TO THE 20 OFFICE THAT THE AMOUNT OF THE PRODUCTION COMPANY'S ACTUAL 21 OUALIFIED LOCAL EXPENDITURES EQUALS OR EXCEEDS THE APPLICABLE 22 MINIMUM TOTAL AMOUNT OF THE PRODUCTION COMPANY'S QUALIFIED 23 LOCAL EXPENDITURES AS SPECIFIED IN SUBSECTION (3) OF THIS SECTION, 24 THE OFFICE SHALL CONDUCT A REVIEW OF THE CERTIFIED PUBLIC 25 ACCOUNTANT'S WRITTEN REPORT TO ENSURE THE REQUIREMENTS OF THIS 26 SECTION ARE MET. IF THE OFFICE IS SATISFIED THAT THE REQUIREMENTS 27 OF THIS SECTION ARE MET, AND THE OFFICE CONFIRMS THAT THE CERTIFIED

-11- 1309

PUBLIC ACCOUNTANT WHO PROVIDED THE WRITTEN REPORT IS FROM THE
LIST DESCRIBED IN SUBSECTION (6)(c)(II)(B) OF THIS SECTION, THEN THE
OFFICE SHALL ISSUE TO THE PRODUCTION COMPANY A TAX CREDIT
CERTIFICATE THAT EVIDENCES THE PRODUCTION COMPANY'S RIGHT TO
CLAIM THE TAX CREDIT ALLOWED UNDER SUBSECTION (3) OF THIS
SECTION. THE TAX CREDIT CERTIFICATE MUST INCLUDE THE TAXPAYER'S
NAME, THE TAXPAYER'S SOCIAL SECURITY NUMBER OR FEDERAL
EMPLOYER IDENTIFICATION NUMBER, THE APPROVED TAX CREDIT AMOUNT,
THE INCOME TAX YEAR FOR WHICH THE TAX CREDIT IS BEING ALLOWED,
AND ANY OTHER INFORMATION THAT THE EXECUTIVE DIRECTOR OF THE
DEPARTMENT OF REVENUE MAY REQUIRE. THE OFFICE SHALL NOT ISSUE
TAX CREDIT CERTIFICATES FOR ALL INCOME TAX YEARS THAT COMMENCE
IN A SINGLE INCOME TAX YEAR IN EXCESS OF THE MAXIMUM AGGREGATE
AMOUNT FOR SUCH INCOME TAX YEARS.
(II) (A) ANY SERVICES PROVIDED BY A CERTIFIED PUBLIC
ACCOUNTANT TO MEET THE REQUIREMENTS OF THIS SUBSECTION (5)(c)
MUST BE PERFORMED IN COLORADO.
(B) THE OFFICE SHALL DEVELOP A LIST OF CERTIFIED PUBLIC
ACCOUNTANTS THAT MEET THE REQUIREMENTS OF THIS SECTION. SUCH
LIST MUST BE MADE AVAILABLE TO ALL PRODUCTION COMPANIES AND
MUST BE POSTED ON THE OFFICE OF ECONOMIC DEVELOPMENT'S WEBSITE.
(d) THE OFFICE SHALL DEVELOP PROCEDURES FOR THE
ADMINISTRATION OF THIS SECTION, INCLUDING APPLICATION GUIDELINES
FOR PRODUCTION COMPANIES APPLYING TO RECEIVE A TAX CREDIT.
(7) A PRODUCTION COMPANY SHALL CLAIM THE CREDIT ALLOWED

UNDER SUBSECTION (3) OF THIS SECTION BY INCLUDING THE CREDIT

CERTIFICATE ISSUED TO THE PRODUCTION COMPANY BY THE OFFICE

26

27

-12- 1309

1	PURSUANT TO SUBSECTION (6)(c)(1) OF THIS SECTION WITH ITS INCOME
2	TAX RETURN FOR THE INCOME TAX YEAR FOR WHICH THE CERTIFICATE WAS
3	ISSUED. IF THE AMOUNT OF THE TAX CREDIT EXCEEDS THE PRODUCTION
4	COMPANY'S INCOME TAXES DUE ON THE INCOME OF THE PRODUCTION
5	COMPANY FOR THE INCOME TAX YEAR, THE EXCESS CREDIT IS NOT CARRIED
6	FORWARD AND SHALL BE REFUNDED TO THE TAXPAYER.
7	(8) The office of economic development and the office
8	SHALL JOINTLY REVIEW THE EFFECTIVENESS OF THE CREDIT AND REPORT
9	THE RESULTS OF THE REVIEW TO THE HOUSE OF REPRESENTATIVES FINANCE
10	COMMITTEE AND THE SENATE FINANCE COMMITTEE, OR THEIR SUCCESSOR
11	COMMITTEES, NO LATER THAN FEBRUARY 4, 2026.
12	(9) This section is repealed, effective December 31, 2034.
13	SECTION 2. In Colorado Revised Statutes, 24-48.5-115, amend
14	(2)(g); and repeal (4) as follows:
15	24-48.5-115. Film, television, and media - duties - loan
16	guarantee program. (2) The office shall:
17	(g) Administer the performance-based incentive the income tax
18	credit for film production in Colorado as specified in section 24-48.5-116
19	SECTION 39-22-549.
20	(4) No later than July 1, 2017, the state auditor shall complete a
21	performance audit of the office, the performance-based incentive program
22	for film production in Colorado specified in section 24-48.5-116, and the
23	loan guarantee program specified in subsection (3) of this section. The
24	state auditor shall present the performance audit report to the legislative
25	audit committee. After the performance audit report is released by the
26	legislative audit committee, the state auditor shall provide copies, in

-13-

1	house of representatives and senate.
2	SECTION 3. In Colorado Revised Statutes, 24-48.5-116, amend
3	(1) introductory portion and (3); and <b>add</b> (6) as follows:
4	24-48.5-116. Film, television, and media - performance-based
5	incentive for film production in Colorado - Colorado office of film,
6	television, and media operational account cash fund - creation -
7	definition. (1) Subject to the provisions of this section, on or after July
8	1, 2012, BUT BEFORE JANUARY 1, 2024, any production company
9	employing a workforce for any in-state production activities made up of
10	at least fifty percent Colorado residents may claim a performance-based
11	incentive in an amount as follows:
12	(3) THROUGH 2024, the office shall include data regarding the
13	number of production companies that claimed the performance-based
14	incentive pursuant to this section and the total amount of all incentives
15	claimed during the most recent fiscal year for which such information is
16	available in an annual report to the general assembly.
17	(6) A PRODUCTION COMPANY SHALL NOT APPLY AND THE OFFICE
18	SHALL NOT AWARD A PERFORMANCE-BASED INCENTIVE FOR ANY
19	QUALIFIED LOCAL EXPENDITURES FOR WHICH THE PRODUCTION COMPANY
20	HAS APPLIED, FOR AN INCOME TAX CREDIT PURSUANT TO SECTION
21	39-22-549.
22	SECTION 4. Appropriation - adjustments to 2023 long bill. To
23	implement this act, the cash funds appropriation from the Colorado office
24	of film, television, and media operational account cash fund created in
25	section 24-48.5-116 (5)(a), C.R.S., made in the annual general
26	appropriation act for the 2023-24 state fiscal year to the office of the
27	governor for use by economic development programs for Colorado office

-14- 1309

1 of film, television, and media is decreased by \$282,417, and the related FTE is increased by 1.3 FTE. 2 **SECTION 5.** Act subject to petition - effective date. This act 3 4 takes effect at 12:01 a.m. on the day following the expiration of the ninety-day period after final adjournment of the general assembly; except 5 6 that, if a referendum petition is filed pursuant to section 1 (3) of article V 7 of the state constitution against this act or an item, section, or part of this 8 act within such period, then the act, item, section, or part will not take 9 effect unless approved by the people at the general election to be held in 10 November 2024 and, in such case, will take effect on the date of the 11 official declaration of the vote thereon by the governor.

-15- 1309