

First Regular Session  
Seventy-fourth General Assembly  
STATE OF COLORADO

**PREAMENDED**

*This Unofficial Version Includes Committee  
Amendments Not Yet Adopted on Second Reading*

LLS NO. 23-0865.01 Alison Killen x4350

**HOUSE BILL 23-1240**

**HOUSE SPONSORSHIP**

**Brown and Amabile**, Bacon, Bird, Boesenecker, Dickson, Duran, Hamrick, Joseph, Kipp, Lieder, Lindstedt, Marshall, McCormick, Michaelson Jenet, Snyder, Story, Titone, Vigil, Weissman, Woodrow

**SENATE SPONSORSHIP**

**Fenberg**,

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Finance  
Appropriations

**Senate Committees**

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**A BILL FOR AN ACT**

101 **CONCERNING A SALES AND USE TAX EXEMPTION FOR CONSTRUCTION**  
102 **AND BUILDING MATERIALS USED FOR REPAIRING AND**  
103 **REBUILDING RESIDENTIAL STRUCTURES DAMAGED OR**  
104 **DESTROYED BY A DECLARED WILDFIRE DISASTER IN 2020, 2021,**  
105 **OR 2022, AND, IN CONNECTION THEREWITH, MAKING AN**  
106 **APPROPRIATION.**

**Bill Summary**

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov>.)*

**Section 1** of the bill creates a state sales and use tax exemption for

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
*Capital letters or bold & italic numbers indicate new material to be added to existing law.*  
*Dashes through the words or numbers indicate deletions from existing law.*

HOUSE  
3rd Reading Unamended  
April 21, 2023

HOUSE  
Amended 2nd Reading  
April 20, 2023

construction and building materials purchased on or after January 1, 2020, but before July 1, 2025, to be used directly in rebuilding or repairing a residential structure damaged or destroyed by a declared wildfire disaster in calendar year 2020, 2021, or 2022 (wildfire rebuild exemption).

A homeowner, or a contractor employed by a homeowner, may obtain a wildfire rebuild exemption certificate from the local government authorized to issue a building permit in the area in which the residential structure to be repaired or rebuilt is located. To be qualified, a homeowner must certify that:

- The homeowner was the owner of each residential structure to be repaired or rebuilt at the time the structure was damaged or destroyed by the declared wildfire disaster; and
- The replacement cost for each residential structure to be repaired or rebuilt exceeds the homeowner's coverage under any homeowner's insurance policy associated with the structure.

To claim the exemption, the qualified homeowner, or contractor employed by such homeowner, must provide a copy of the wildfire rebuild exemption certificate to each retailer from which the homeowner or contractor purchases exempt construction or building materials. If a qualified homeowner, or contractor employed by such homeowner, has paid state sales or use tax on the purchase of exempt construction or building materials on or after January 1, 2020, but before July 1, 2025, then the person who made the purchase may apply to the department of revenue for a refund pursuant to existing sales and use tax refund procedures. Alternatively, if the purchaser-contractor has not been granted a refund, the homeowner for whom the exempt materials were purchased may apply for a refund by establishing certain existing statutory requirements are met.

**Sections 2 and 3** include the wildfire rebuild exemption among other exemptions available to state-collected and administered local sales and use tax jurisdictions, including statutory cities and counties, for adoption at their discretion.

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1 *Be it enacted by the General Assembly of the State of Colorado:*

2           **SECTION 1.** In Colorado Revised Statutes, **add** 39-26-734 as  
3 follows:

4           **39-26-734. Rebuilding from declared wildfire disaster - tax**  
5 **preference performance statement - legislative declaration -**  
6 **definitions - repeal.** (1) IN ACCORDANCE WITH SECTION 39-21-304 (1),

1 WHICH REQUIRES EACH BILL THAT CREATES A NEW TAX EXPENDITURE TO  
2 INCLUDE A TAX PREFERENCE PERFORMANCE STATEMENT AS PART OF A  
3 STATUTORY LEGISLATIVE DECLARATION, THE GENERAL ASSEMBLY HEREBY  
4 FINDS AND DECLARES THAT:

5 (a) THE GENERAL LEGISLATIVE PURPOSE OF THE EXEMPTION  
6 ALLOWED BY THIS SECTION IS TO PROVIDE TAX RELIEF FOR CERTAIN  
7 INDIVIDUALS;

8 (b) THE SPECIFIC LEGISLATIVE PURPOSE OF THE EXEMPTION  
9 ALLOWED BY THIS SECTION IS TO PROVIDE FINANCIAL RELIEF TO  
10 COLORADANS RECOVERING AND REBUILDING FROM DECLARED WILDFIRE  
11 DISASTERS; AND

12 (c) THE GENERAL ASSEMBLY AND THE STATE AUDITOR SHALL  
13 MEASURE THE EFFECTIVENESS OF THE EXEMPTION ALLOWED BY THIS  
14 SECTION BASED ON THE NUMBER OF WILDFIRE EXEMPTION CERTIFICATES  
15 ISSUED PURSUANT TO SUBSECTION (5) OF THIS SECTION, THE NUMBER AND  
16 AMOUNT OF ALL REFUND CLAIMS ALLOWED PURSUANT TO THIS  
17 SECTION, AND AN ESTIMATE BY THE STATE AUDITOR OF THE PROPORTION  
18 OF HOMEOWNERS AFFECTED BY DECLARED WILDFIRE DISASTERS WHO  
19 BENEFITTED FROM THE EXEMPTION IN THE REBUILDING OR REPAIRING OF  
20 THEIR HOMES.

21 (2) AS USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE  
22 REQUIRES:

23 (a) "BUILDING PERMIT" MEANS THE DOCUMENT OR DOCUMENTS  
24 ISSUED BY A LOCAL GOVERNMENT TO A QUALIFIED HOMEOWNER SHOWING  
25 THE ESTIMATED AMOUNT OF USE TAX COLLECTED, IF ANY, IN CONNECTION  
26 WITH REBUILDING OR REPAIRING THE QUALIFIED HOMEOWNER'S QUALIFIED  
27 RESIDENTIAL STRUCTURE.

1 (b) "DECLARED WILDFIRE DISASTER" MEANS A WILDFIRE THAT WAS  
2 DECLARED A DISASTER EMERGENCY BY THE GOVERNOR PURSUANT TO  
3 SECTION 24-33.5-704 (4) ON OR AFTER JANUARY 1, 2020, BUT BEFORE  
4 JANUARY 1, 2023.

5 (c) "DEPARTMENT" MEANS THE DEPARTMENT OF REVENUE.

6 (d) "ESTIMATED CONSTRUCTION AND BUILDING MATERIALS COST"  
7 MEANS THE COST AMOUNT USED BY THE LOCAL GOVERNMENT TO COLLECT  
8 ESTIMATED USE TAX IN CONNECTION WITH THE ISSUANCE OF A BUILDING  
9 PERMIT. IF NO ESTIMATED USE TAX HAS BEEN COLLECTED, "ESTIMATED  
10 CONSTRUCTION AND BUILDING MATERIALS COST" MEANS HALF OF THE  
11 TOTAL CONTRACT PRICE OR TOTAL COST FOR REBUILDING OR REPAIRING  
12 A QUALIFIED RESIDENTIAL STRUCTURE.

13 (e) "EXECUTIVE DIRECTOR" MEANS THE EXECUTIVE DIRECTOR OF  
14 THE DEPARTMENT OF REVENUE.

15 (f) "LOCAL GOVERNMENT" MEANS A COUNTY, CITY AND COUNTY,  
16 OR MUNICIPALITY.

17 (g) "QUALIFIED HOMEOWNER" MEANS A HOMEOWNER THAT IS  
18 REBUILDING OR REPAIRING OR HAS EMPLOYED A CONTRACTOR TO REBUILD  
19 OR REPAIR A QUALIFIED RESIDENTIAL STRUCTURE THAT THE HOMEOWNER  
20 OWNED AT THE TIME OF A DECLARED WILDFIRE DISASTER.

21 (h) "QUALIFIED RESIDENTIAL STRUCTURE" MEANS A RESIDENTIAL  
22 STRUCTURE THAT WAS DAMAGED OR DESTROYED BY A DECLARED  
23 WILDFIRE DISASTER.

24 (i) "WILDFIRE REBUILD EXEMPTION CERTIFICATE" MEANS A  
25 WRITTEN CERTIFICATION PROVIDED BY A LOCAL GOVERNMENT TO A  
26 QUALIFIED HOMEOWNER THAT CERTIFIES THAT ONE OR MORE  
27 BUILDING PERMITS SPECIFICALLY IDENTIFIED THEREIN HAVE BEEN ISSUED

1 TO THE QUALIFIED HOMEOWNER FOR REBUILDING OR REPAIRING A  
2 QUALIFIED RESIDENTIAL STRUCTURE.

3

4 (3) (a) THE SALE, STORAGE, USE, OR CONSUMPTION OF  
5 CONSTRUCTION AND BUILDING MATERIALS USED DIRECTLY IN REBUILDING  
6 OR REPAIRING A QUALIFIED HOMEOWNER'S QUALIFIED RESIDENTIAL  
7 STRUCTURE IS EXEMPT FROM TAXATION UNDER PARTS 1 AND 2 OF THIS  
8 ARTICLE 26 AS SET FORTH IN THIS SECTION.

9 (b) THE EXEMPTION CREATED IN SUBSECTION (3)(a) OF THIS  
10 SECTION SHALL BE ADMINISTERED SOLELY AS A REFUND ALLOWED TO  
11 QUALIFIED HOMEOWNERS TO BE APPLIED FOR IN ACCORDANCE WITH THIS  
12 SECTION AND SECTION 39-26-703. NO RETAILER MAY EXEMPT ANY SALE  
13 PURSUANT TO THIS SECTION.

14 (c) THE EXEMPTION CREATED IN SUBSECTION (3)(a) OF THIS  
15 SECTION APPLIES ONLY TO THE STATE SALES AND USE TAXES LEVIED  
16 PURSUANT TO THIS ARTICLE 26. NOTWITHSTANDING ANY OTHER  
17 PROVISION OF LAW, THE EXEMPTION SHALL NOT APPLY TO THE SALES OR  
18 USE TAXES LEVIED BY ANY LOCAL GOVERNMENT, INCLUDING ANY CITY,  
19 TOWN, COUNTY, SPECIAL PURPOSE DISTRICT, OR LIMITED PURPOSE  
20 GOVERNMENTAL ENTITY; EXCEPT THAT THIS SUBSECTION (3)(c) DOES NOT  
21 APPLY TO THE REGIONAL TRANSPORTATION DISTRICT ESTABLISHED BY  
22 ARTICLE 9 OF TITLE 32 OR THE SCIENTIFIC AND CULTURAL FACILITIES  
23 DISTRICT ESTABLISHED BY ARTICLE 13 OF TITLE 32.

24 (4) (a) A QUALIFIED HOMEOWNER MAY CLAIM A REFUND ALLOWED  
25 PURSUANT TO SUBSECTION (3) OF THIS SECTION FOR EACH QUALIFIED  
26 RESIDENTIAL STRUCTURE FOR WHICH THE QUALIFIED HOMEOWNER  
27 OBTAINS A BUILDING PERMIT AND A WILDFIRE REBUILD EXEMPTION

1 CERTIFICATE ISSUED BY A LOCAL GOVERNMENT IN ACCORDANCE WITH  
2 SUBSECTION (5) OF THIS SECTION.

3 (b) THE AMOUNT OF A REFUND CLAIMED PURSUANT TO THIS  
4 SECTION SHALL BE EQUAL TO FOUR PERCENT OF THE ESTIMATED  
5 CONSTRUCTION AND BUILDING MATERIALS COST FOR REPAIRING OR  
6 REBUILDING THE QUALIFIED RESIDENTIAL STRUCTURE THAT IS THE  
7 SUBJECT OF THE BUILDING PERMIT AND WILDFIRE REBUILD EXEMPTION  
8 CERTIFICATE.

9 (c) A QUALIFIED HOMEOWNER MUST SUBMIT A CLAIM FOR REFUND  
10 ON THE FORM AND IN THE MANNER PRESCRIBED BY THE EXECUTIVE  
11 DIRECTOR. THE CLAIM FOR REFUND MUST INCLUDE THE WILDFIRE REBUILD  
12 EXEMPTION CERTIFICATE ISSUED IN ACCORDANCE WITH SUBSECTION (5) OF  
13 THIS SECTION AND A TRUE AND CORRECT COPY OF EACH BUILDING PERMIT  
14 IDENTIFIED IN THE WILDFIRE REBUILD EXEMPTION CERTIFICATE.

15 (d) THE THREE-YEAR APPLICATION DEADLINE IN SECTION  
16 39-26-703 (2)(d) FOR A SALES TAX REFUND OR REFUND OF ANY USE TAX  
17 COLLECTED BY A VENDOR DOES NOT APPLY TO A CLAIM FOR REFUND MADE  
18 PURSUANT TO THIS SECTION. A CLAIM FOR REFUND MADE PURSUANT TO  
19 THIS SECTION MUST BE FILED ON OR BEFORE JUNE 30, 2028.

20 (5) (a) THE LOCAL GOVERNMENT WITH JURISDICTION TO ISSUE A  
21 BUILDING PERMIT IN AN AREA AFFECTED BY A DECLARED WILDFIRE  
22 DISASTER MAY ISSUE A WILDFIRE REBUILD EXEMPTION CERTIFICATE TO A  
23 QUALIFIED HOMEOWNER. A WILDFIRE REBUILD EXEMPTION CERTIFICATE  
24 MUST CLEARLY IDENTIFY THE QUALIFIED HOMEOWNER, THE CONTRACTOR  
25 EMPLOYED BY THE HOMEOWNER, IF APPLICABLE, AND EACH BUILDING  
26 PERMIT ISSUED BY THE LOCAL GOVERNMENT TO THE QUALIFIED  
27 HOMEOWNER FOR REBUILDING OR REPAIRING A QUALIFIED RESIDENTIAL

1     **STRUCTURE.**

2           (b) TO OBTAIN A WILDFIRE REBUILD EXEMPTION CERTIFICATE, A  
3     HOMEOWNER MUST CERTIFY, IN A FORM PRESCRIBED BY THE EXECUTIVE  
4     DIRECTOR, THAT:

5           (I) THE HOMEOWNER WAS THE OWNER OF EACH **QUALIFIED**  
6     RESIDENTIAL STRUCTURE TO BE REBUILT OR REPAIRED AT THE TIME THE  
7     STRUCTURE WAS DAMAGED OR DESTROYED BY THE DECLARED WILDFIRE  
8     DISASTER; AND

9           (II) THE REPLACEMENT COST FOR EACH **QUALIFIED** RESIDENTIAL  
10    STRUCTURE TO BE REBUILT OR REPAIRED EXCEEDS THE HOMEOWNER'S  
11    COVERAGE UNDER ANY HOMEOWNER'S INSURANCE POLICY ASSOCIATED  
12    WITH THE STRUCTURE.

13          (c) ON OR BEFORE SEPTEMBER 30, 2023, AND ON OR BEFORE  
14    SEPTEMBER 30 OF EACH CALENDAR YEAR THEREAFTER THROUGH  
15    SEPTEMBER 30, 2025, A LOCAL GOVERNMENT SHALL PROVIDE THE  
16    DEPARTMENT WITH AN ELECTRONIC REPORT OF THE NUMBER OF WILDFIRE  
17    REBUILD EXEMPTION CERTIFICATES ISSUED BY THE LOCAL GOVERNMENT  
18    FOR THE PRECEDING CALENDAR YEAR.

19           ■ ■

20          (6) THE EXECUTIVE DIRECTOR SHALL:

21           (a) PROVIDE A FORM FOR THE WILDFIRE REBUILD EXEMPTION  
22    CERTIFICATE TO THE PROPER OFFICIAL OF THE LOCAL GOVERNMENT WITH  
23    JURISDICTION TO ISSUE A BUILDING PERMIT IN AN AREA AFTER  
24    DETERMINING THAT THE AREA WAS AFFECTED BY A DECLARED WILDFIRE  
25    DISASTER;

26           (b) MODIFY EXISTING FORMS OR CREATE NEW FORMS AS  
27    NECESSARY TO FACILITATE REFUND CLAIMS MADE PURSUANT TO ■ THIS

1 SECTION; AND

2 (c) ADOPT RULES FOR THE ADMINISTRATION AND ENFORCEMENT  
3 OF THIS SECTION.

4 (7) IN MAKING A REFUND OR ALLOWING A CREDIT PURSUANT TO  
5 SECTION 39-26-703, THE DEPARTMENT SHALL PRIORITIZE APPLICATIONS  
6 FOR REFUNDS SUBMITTED PURSUANT TO THIS SECTION OVER REFUND  
7 APPLICATIONS SUBMITTED PURSUANT TO OTHER PROVISIONS OF LAW.

8 (8) THIS SECTION IS REPEALED, EFFECTIVE JULY 1, 2028.

9

10 **SECTION 2.** In Colorado Revised Statutes, 39-26-703, **amend**  
11 (2)(d) as follows:

12 **39-26-703. Disputes and refunds - repeal.** (2) (d) An  
13 application for refund under subsection (2)(c) or (2)(c.5) of this section  
14 must be made within the applicable deadline and must be made on forms  
15 prescribed and furnished by the executive director of the department of  
16 revenue, which form must contain, in addition to the foregoing  
17 information, such other pertinent data, information, or documentation as  
18 the executive director prescribes by rules promulgated in accordance with  
19 article 4 of title 24. Except as set forth in ~~section~~ SECTIONS 29-2-106.1  
20 (5)(b) AND 39-26-734 (4)(d), the deadline for a sales tax refund or a  
21 refund of any use tax collected by a vendor is three years after the  
22 twentieth day of the month following the date of purchase and the  
23 deadline for any other use tax refund is three years after the twentieth day  
24 of the month following the initial date of the storage, use, or consumption  
25 in the state by the person applying for the refund.

26 **SECTION 3. Appropriation.** (1) For the 2023-24 state fiscal  
27 year, \$72,267 is appropriated to the department of revenue for use by



1 taxation services. This appropriation is from the general fund. To  
2 implement this act, the subdivision may use this appropriation as follows:

3 (a) \$64,382 for personal services, which amount is based on an  
4 assumption that the subdivision will require an additional 0.9 FTE; and

5 (b) \$7,885 for operating expenses.

6 **SECTION 4. Safety clause.** The general assembly hereby finds,  
7 determines, and declares that this act is necessary for the immediate  
8 preservation of the public peace, health, or safety.