First Regular Session Seventy-fourth General Assembly STATE OF COLORADO

PREAMENDED

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 23-0864.01 Jed Franklin x5484

HOUSE BILL 23-1234

HOUSE SPONSORSHIP

Brown and Soper,

SENATE SPONSORSHIP

Roberts,

House Committees

Senate Committees

Energy & Environment Appropriations

A BILL FOR AN ACT

101	CONCERNING THE STREAMLINED SOLAR PERMITTING AND INSPECTION
102	GRANT PROGRAM, AND, IN CONNECTION THEREWITH, MAKING
103	AN APPROPRIATION.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

The bill creates the streamlined solar permitting and inspection grant program (program). The program will grant money to local governments to implement free automated permitting and inspection software. To support the implementation of free automated permitting and inspection software by local governments, the state treasurer will transfer

one million dollars from the general fund to the program in fiscal year 2022-23. The money is continuously appropriated.

The bill requires the Colorado energy office (office) to administer the program by developing procedures to award money to applicants, establishing a process for applicants to apply for money, requiring applicants to demonstrate expected costs to implement the automated permitting and inspection software, and beginning to approve applicants no later than June 30, 2024. A grantee must implement the free automated permitting software within 180 days of receipt of grant money. Grantees are required to report to the office the implementation status of the free automated permitting software one year after being granted the money and each year thereafter for 4 years. The office is required to report to the house of representatives energy and environment committee, the senate transportation committee, and the joint budget committee the progress of the grant program yearly beginning on January 1, 2025, and continuing until the repeal of the program on July 1, 2034.

Be it enacted by the General Assembly of the State of Colorado:

2 **SECTION 1.** In Colorado Revised Statutes, **add** 24-38.5-119 as

3 follows:

1

4

5

6

7

8

9

10

11

12

13

14

24-38.5-119. Streamlined solar permitting and inspection grant program - creation - eligibility - fund created - gifts, grants, or donations - reporting - legislative declaration - definitions - repeal. (1) The GENERAL ASSEMBLY FINDS AND DECLARES THAT:

- (a) The state's goal that one hundred percent of its energy be generated by renewable sources by 2040 requires the addition of approximately ten gigawatts of renewable energy sources;
- (b) NEW RESIDENTIAL SOLAR PROJECTS HELP PROVIDE THE NEW RENEWABLE SOURCES REQUIRED FOR THE STATE TO MEET ITS RENEWABLE ENERGY GOAL;
- 15 (c) CURRENTLY, THE PERMITTING AND INSPECTION OF NEW
 16 RESIDENTIAL SOLAR PROJECTS IS INEFFICIENT AND IS ESTIMATED TO ADD
 17 ONE DOLLAR PER WATT TO THE COST OF A PROJECT, WITH AN AVERAGE

-2-

1	ADDED COST OF SEVEN THOUSAND DOLLARS PER PROJECT;
2	(d) Free automated permitting and inspection software is
3	AVAILABLE TO PERMITTING AND INSPECTION ENTITIES AND, WHEN
4	IMPLEMENTED, DECREASES COSTS AND EXPEDITES THE PERMITTING AND
5	INSPECTION OF A NEW RESIDENTIAL SOLAR PROJECT BY APPROXIMATELY
6	TWELVE DAYS;
7	(e) FREE AUTOMATED PERMITTING AND INSPECTION SOFTWARE
8	REQUIRES TECHNICAL TIME AND EXPERTISE TO IMPLEMENT, WHICH CAN BE
9	COST PROHIBITIVE AND KEEPS THE PERMITTING AND INSPECTION
10	SOFTWARE FROM BEING USED AND IMPLEMENTED;
11	(f) MANY LOCAL GOVERNMENTS ARE NOT IMPLEMENTING FREE
12	AUTOMATED PERMITTING AND INSPECTION SOFTWARE DUE TO A LACK OF
13	TECHNICAL RESOURCES; AND
14	(g) IT IS THEREFORE NECESSARY FOR THE GENERAL ASSEMBLY TO
15	PROVIDE GRANTS FOR TECHNICAL SUPPORT TO PERMITTING AND
16	INSPECTION ENTITIES THAT WILL HELP THEM IMPLEMENT AUTOMATED
17	PERMITTING AND INSPECTION SOFTWARE THAT WILL DECREASE THE TIME
18	NEEDED TO PERMIT AND INSPECT RESIDENTIAL SOLAR POWER SYSTEMS.
19	(2) As used in this section, unless the context otherwise
20	REQUIRES:
21	(a) "AUTHORITY HAVING JURISDICTION" MEANS THE LOCAL ENTITY
22	WITH AUTHORITY TO APPROVE BUILDING PERMITS AND INSPECTIONS
23	NECESSARY FOR THE OPERATION OF ELECTRIC POWER SYSTEMS.
24	(b) "AUTOMATED PERMITTING AND INSPECTION SOFTWARE" MEANS
25	A WEB-BASED PORTAL THAT IMPLEMENTS AUTOMATED PLAN REVIEW,
26	VERIFIES LOCAL CODE COMPLIANCE, AND ISSUES PERMITS FOR ELECTRIC
27	POWER SYSTEMS THAT IS DEVELOPED BY A NATIONAL ORGANIZATION

-3-

1	FOCUSED ON CLEAN ENERGY RESEARCH, DEVELOPMENT, AND DEPLOYMENT
2	IN COLLABORATION WITH BUILDING AND SAFETY INDUSTRY EXPERTS.
3	(c) "Electric power system" means a residential energy
4	STORAGE SYSTEM OR A RESIDENTIAL SOLAR ENERGY SYSTEM.
5	(d) "Fund" means the streamlined solar permitting and
6	INSPECTION CASH FUND CREATED IN SUBSECTION (7) OF THIS SECTION.
7	(e) "Grant program" means the streamlined solar
8	PERMITTING AND INSPECTION GRANT PROGRAM CREATED IN SUBSECTION
9	(3) OF THIS SECTION.
10	(f) "LOCAL GOVERNMENT" MEANS A STATUTORY OR HOME RULE
11	MUNICIPALITY, COUNTY, OR CITY AND COUNTY.
12	(g) "OFFICE" MEANS THE COLORADO ENERGY OFFICE CREATED IN
13	SECTION 24-38.5-101.
14	(h) "POPULATION" MEANS THE POPULATION OF A CITY, CITY AND
15	COUNTY, OR THE UNINCORPORATED PORTION OF A COUNTY, AS
16	DETERMINED BY THE MOST CURRENT CENSUS DATA.
17	(i) "Residential energy storage system" means a device
18	INSTALLED BEHIND A CUSTOMER'S RESIDENTIAL UTILITY METER THAT IS
19	CAPABLE OF ABSORBING ELECTRICITY GENERATED FROM A CO-LOCATED
20	ELECTRICITY GENERATOR OR FROM THE ELECTRICAL GRID AND THAT
21	STORES ENERGY DELIVERED BY THE ELECTRICITY GENERATOR OR
22	ELECTRICAL GRID AND DISCHARGES THE ENERGY TO THE CUSTOMER OR
23	FOR EXPORT.
24	(j) "Residential solar energy system" means a
25	CONFIGURATION OF SOLAR ENERGY DEVICES THAT COLLECT AND
26	DISTRIBUTE SOLAR ENERGY FOR THE PURPOSE OF GENERATING
27	ELECTRICITY AND THAT HAS A SINGLE RESIDENTIAL INTERCONNECTION

-4- 1234

1	WITH THE ELECTRIC UTILITY TRANSMISSION OR DISTRIBUTION NETWORK.
2	(3) THE GRANT PROGRAM IS CREATED TO ALLOW AN
3	AUTHORITY HAVING JURISDICTION TO APPLY TO THE OFFICE FOR A GRANT
4	TO HELP PROVIDE IMPLEMENTATION SUPPORT TO THE AUTHORITY HAVING
5	JURISDICTION FOR IMPLEMENTATION OF AUTOMATED PERMITTING
6	SOFTWARE. IN ADMINISTERING THE GRANT PROGRAM, THE OFFICE SHALL:
7	(a) ESTABLISH AN APPLICATION PROCESS FOR AN AUTHORITY
8	HAVING JURISDICTION TO APPLY FOR A GRANT TO HELP PROVIDE
9	TECHNICAL SUPPORT FOR THE IMPLEMENTATION OF AUTOMATED
10	PERMITTING SOFTWARE;
11	(b) DEVELOP PROCEDURES TO AWARD A GRANT TO AN AUTHORITY
12	HAVING JURISDICTION FOR EXPENSES EXPECTED TO BE INCURRED IN
13	ADOPTING AUTOMATED PERMITTING SOFTWARE, INCLUDING NECESSARY
14	EXPENSES FOR STAFF TIME, INFORMATION TECHNOLOGY, TRAINING,
15	INSTALLATION, THIRD-PARTY CONSULTING, ONGOING MAINTENANCE FOR
16	UP TO THREE YEARS, AND HARDWARE OR EQUIPMENT;
17	(c) NOT AWARD MONEY TO AN AUTHORITY HAVING JURISDICTION
18	FOR EXPECTED COSTS ASSOCIATED WITH SOFTWARE OTHER THAN
19	AUTOMATED PERMITTING SOFTWARE, ACTIVITIES OCCURRING BEFORE
20	BEING AWARDED GRANT PROGRAM MONEY OR MORE THAN ONE HUNDRED
21	EIGHTY DAYS AFTER RECEIVING GRANT PROGRAM MONEY, FOOD AND
22	BEVERAGE COSTS, FINES, PENALTIES, ADVERTISING, OR PERMIT
23	PROCESSING FEES INCLUDING FEES CHARGED BY THE OPERATOR OF
24	AUTOMATED PERMITTING SOFTWARE;
25	(d) DETERMINE HOW AN AUTHORITY HAVING JURISDICTION MUST
26	DEMONSTRATE THE EXPECTED COSTS OF IMPLEMENTATION OF THE
27	AUTOMATED PERMITTING SOFTWARE;

-5- 1234

1	(e) ESTABLISH PERIODIC REPORTING REQUIREMENTS FOR A
2	GRANTEE TO DEMONSTRATE THAT THE MONEY AWARDED IS BEING USED
3	AS AUTHORIZED BY THIS SECTION;
4	(f) ENCOURAGE THE GRANTEE TO IMPLEMENT AUTOMATED
5	PERMITTING AND INSPECTION SOFTWARE WITHIN ONE HUNDRED EIGHTY
6	DAYS OF THE AWARD;
7	(g) REQUIRE AN AUTHORITY HAVING JURISDICTION TO SUBMIT A
8	WRITTEN COPY OF THE BUILDING DEPARTMENT'S CONTEMPORANEOUS
9	REVIEW PROCEDURE AS SPECIFIED IN SECTION 12-115-120 (10)(b)(II) AND
10	AN AFFIRMATION FROM THE BUILDING DEPARTMENT THAT THEY ARE
11	COMPLYING WITH THEIR PROCEDURE;
12	(h) BEGIN APPROVING AND ALLOCATING MONEY TO GRANTEES NO
13	LATER THAN JUNE 30, 2024; AND
14	(i) AWARD GRANTS TO AUTHORITIES HAVING JURISDICTION
15	ACCORDING TO THE TERMS OF THIS SECTION BASED ON POPULATION AS
16	FOLLOWS:
17	(I) AN AUTHORITY HAVING JURISDICTION WITH A POPULATION OF
18	LESS THAN FIFTY THOUSAND MAY RECEIVE A GRANT THAT IS NO MORE
19	THAN FORTY THOUSAND DOLLARS;
20	(II) AN AUTHORITY HAVING JURISDICTION WITH A POPULATION OF
21	FIFTY THOUSAND OR MORE AND LESS THAN ONE HUNDRED THOUSAND MAY
22	RECEIVE A GRANT THAT IS NO MORE THAN SIXTY THOUSAND DOLLARS;
23	(III) AN AUTHORITY HAVING JURISDICTION WITH A POPULATION OF
24	ONE HUNDRED THOUSAND OR MORE AND LESS THAN TWO HUNDRED
25	THOUSAND MAY RECEIVE A GRANT THAT IS NO MORE THAN EIGHTY
26	THOUSAND DOLLARS; AND
27	(IV) AN AUTHORITY HAVING JURISDICTION WITH A POPULATION OF

-6- 1234

1	TWO HUNDRED THOUSAND OR MORE MAY RECEIVE A GRANT THAT IS NO
2	MORE THAN ONE HUNDRED THOUSAND DOLLARS.
3	(4) THE OFFICE MAY USE UP TO NINE PERCENT OF THE MONEY IN
4	THE FUND TO COVER THE DIRECT AND INDIRECT COSTS THAT THE OFFICE
5	INCURS IN ADMINISTERING THE GRANT PROGRAM.
6	(5) In addition to the reporting requirements established
7	PURSUANT TO SUBSECTION (3)(e) OF THIS SECTION, ONE YEAR AFTER
8	RECEIPT OF A GRANT, THE GRANTEE SHALL REPORT TO THE OFFICE
9	AUTOMATED PERMITTING SOFTWARE AND PERMITTING STATISTICS
10	INCLUDING, FOR EACH REPORTING PERIOD, THE NUMBER OF PERMITS
11	ISSUED, PERMITTED SOLAR POWER SYSTEM CAPACITY, AND THE
12	CHARACTERISTICS OF EACH PERMITTED ELECTRIC POWER SYSTEM. THE
13	GRANTEE IS ENCOURAGED TO VOLUNTARILY REPORT THIS SAME
14	INFORMATION ANNUALLY THEREAFTER FOR A PERIOD OF FOUR YEARS.
15	(6) (a) On or before January 1, 2025, and on or before
16	JANUARY 1 OF EACH YEAR THEREAFTER, THE OFFICE SHALL PREPARE A
17	REPORT SUMMARIZING THE PROGRESS OF THE GRANT PROGRAM AND
18	SUBMIT THE REPORT TO THE HOUSE OF REPRESENTATIVES ENERGY AND
19	ENVIRONMENT COMMITTEE, THE SENATE TRANSPORTATION COMMITTEE,
20	AND THE JOINT BUDGET COMMITTEE, OR THEIR SUCCESSOR COMMITTEES.
21	THE OFFICE SHALL POST A COPY OF THE REPORT ON ITS WEBSITE.
22	(b) Notwithstanding section 24-1-136 (11)(a)(I), the office's
23	REPORTING REQUIREMENTS SET FORTH IN SUBSECTION (6)(a) OF THIS
24	SECTION CONTINUE UNTIL THE GRANT PROGRAM REPEALS PURSUANT TO
25	SUBSECTION (8) OF THIS SECTION OR UNTIL FIVE YEARS AFTER THE LAST
26	GRANT IS AWARDED, WHICHEVER COMES FIRST.
27	(7) (a) (I) THE STREAMLINED SOLAR PERMITTING AND INSPECTION

-7- 1234

1	CASH FUND IS CREATED IN THE STATE TREASURY, AND THE OFFICE SHALL
2	ADMINISTER THE FUND FOR THE PURPOSES OF THIS SECTION. THE FUND
3	CONSISTS OF ANY MONEY THAT THE GENERAL ASSEMBLY MAY TRANSFER
4	OR APPROPRIATE TO THE FUND FOR IMPLEMENTATION OF THE GRANT
5	PROGRAM AND ANY FEDERAL MONEY OR GIFTS, GRANTS, OR DONATIONS
6	RECEIVED PURSUANT TO SUBSECTION (7)(a)(II) OF THIS SECTION.
7	(II) FOR PURPOSES OF THIS SECTION, THE OFFICE MAY SEEK,
8	ACCEPT, AND EXPEND:
9	(A) MONEY FROM FEDERAL SOURCES; AND
10	(B) GIFTS, GRANTS, OR DONATIONS FROM PUBLIC OR PRIVATE
11	SOURCES.
12	(III) THE OFFICE SHALL TRANSMIT ANY MONEY RECEIVED
13	PURSUANT TO SUBSECTION (7)(a)(II) OF THIS SECTION TO THE STATE
14	TREASURER, WHO SHALL CREDIT THE MONEY TO THE FUND.
15	(b) THE MONEY IN THE FUND IS ANNUALLY APPROPRIATED BY THE
16	GENERAL ASSEMBLY TO THE OFFICE FOR THE PURPOSES SET FORTH IN THIS
17	SECTION. THE STATE TREASURER SHALL CREDIT ALL INTEREST AND
18	INCOME DERIVED FROM THE DEPOSIT AND INVESTMENT OF MONEY IN THE
19	FUND TO THE FUND. ANY UNEXPENDED AND UNENCUMBERED MONEY
20	REMAINING IN THE FUND AT THE END OF A STATE FISCAL YEAR REMAINS IN
21	THE FUND; EXCEPT THAT THE STATE TREASURER SHALL TRANSFER ANY
22	MONEY REMAINING IN THE FUND AT THE END OF THE 2027-28 STATE
23	FISCAL YEAR TO THE GENERAL FUND.
24	
25	(8) This section is repealed, effective July 1, 2033.
26	SECTION 2. Appropriation. (1) For the 2023-24 state fiscal
27	year, \$992,709 is appropriated to the streamlined solar permitting and

-8-

1	inspection cash fund created in section 24-38.5-119 (7)(a)(I), C.R.S. This
2	appropriation is from the general fund. The office of the governor is
3	responsible for the accounting related to this appropriation.
4	(2) For the 2023-24 state fiscal year, \$992,709 is appropriated to
5	the office of the governor for use by the Colorado energy office. This
6	appropriation is from reappropriated funds in the streamlined solar
7	permitting and inspection cash fund under subsection (1) of this section
8	To implement this act, the Colorado energy office may use this
9	appropriation for streamlined solar permitting and inspection grants.
10	SECTION 3. Safety clause. The general assembly hereby finds
11	determines, and declares that this act is necessary for the immediate
12	preservation of the public peace, health, or safety.

-9- 1234