# First Regular Session Seventy-fourth General Assembly STATE OF COLORADO

## **ENGROSSED**

This Version Includes All Amendments Adopted on Second Reading in the House of Introduction

LLS NO. 23-0509.01 Jane Ritter x4342

**HOUSE BILL 23-1042** 

### **HOUSE SPONSORSHIP**

Bacon and Sharbini,

## SENATE SPONSORSHIP

Gonzales,

### **House Committees**

#### **Senate Committees**

Judiciary Appropriations

101102

103104

A BILL FOR AN ACT
CONCERNING NARROWING ADMISSIBILITY STANDARDS FOR JUVENIL
STATEMENTS TO PROTECT THE VOLUNTARINESS OF SUC
STATEMENTS, AND, IN CONNECTION THEREWITH, MAKING A
APPROPRIATION.

## **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <a href="http://leg.colorado.gov">http://leg.colorado.gov</a>.)

The bill makes any statement or admission obtained during a juvenile custodial interrogation in which a law enforcement official knowingly uses deception prior to or during the custodial interrogation

presumptively inadmissible against the juvenile in an evidentiary hearing unless the prosecution proves by a preponderance of the evidence and based on the totality of the circumstances that the statement or admission was made voluntarily. In assessing the totality of the circumstances, the court shall consider all evidence presented concerning the juvenile's vulnerability to any deception used during the custodial interrogation.

The bill requires law enforcement officials to electronically record all juvenile custodial interrogations.

The bill directs the P.O.S.T. board to develop a live, virtual, interactive training program for peace officers on the enforcement of laws related to custodial interrogation of juveniles to ensure uniform interpretation of the law. The state shall cover any local law enforcement agency costs associated with the training.

1 Be it enacted by the General Assembly of the State of Colorado: 2 **SECTION 1.** In Colorado Revised Statutes, 19-2.5-203, add (8) 3 as follows: 4 19-2.5-203. Statements - definitions. (8) (a) A STATEMENT OR 5 ADMISSION BY A JUVENILE MADE AS A RESULT OF THE JUVENILE'S 6 CUSTODIAL INTERROGATION BY A LAW ENFORCEMENT OFFICIAL OR AGENT 7 IS PRESUMPTIVELY INADMISSIBLE AGAINST THE JUVENILE AT ANY 8 SUBSEQUENT JUDICIAL PROCEEDING IF THE LAW ENFORCEMENT OFFICIAL 9 OR AGENT KNOWINGLY COMMUNICATED ANY UNTRUTHFUL 10 INFORMATION OR BELIEF TO OBTAIN THE STATEMENT OR ADMISSION, 11 UNLESS THE PROSECUTION ESTABLISHES AT AN EVIDENTIARY HEARING 12 PRIOR TO TRIAL, BY A PREPONDERANCE OF THE EVIDENCE AND BASED ON 13 THE TOTALITY OF THE CIRCUMSTANCES, THAT THE STATEMENT OR 14 ADMISSION WAS MADE VOLUNTARILY DESPITE THE UNTRUTHFUL 15 INFORMATION OR BELIEF USED TO OBTAIN THE STATEMENT OR ADMISSION 16 OR THAT THE LAW ENFORCEMENT OFFICIAL IN GOOD FAITH REASONABLY 17 BELIEVED THE INFORMATION OR BELIEF WAS TRUE AT THE TIME IT WAS 18 USED. IN ASSESSING THE TOTALITY OF THE CIRCUMSTANCES, THE COURT

-2-

1	SHALL CONSIDER ALL EVIDENCE PRESENTED CONCERNING THE JUVENILE'S
2	VULNERABILITY TO ANY UNTRUTHFUL INFORMATION OR BELIEF USED
3	DURING THE CUSTODIAL INTERROGATION.
4	(b) A LAW ENFORCEMENT OFFICIAL OR AGENT SHALL
5	ELECTRONICALLY RECORD ALL JUVENILE CUSTODIAL INTERROGATIONS
6	$\hbox{\it pursuant to section 16-3-601 without regard to the nature of the}$
7	OFFENSE THAT THE LAW ENFORCEMENT OFFICIAL OR AGENT REASONABLY
8	BELIEVES IS BEING INVESTIGATED.
9	(c) LAW ENFORCEMENT AGENCIES ARE ENCOURAGED TO ADOPT
10	AND FOLLOW NATIONAL MODEL POLICIES THAT ARE INCLUDED IN ${\color{red}P.O.S.T.}$
11	RULES CONCERNING LAW-ENFORCEMENT-CONDUCTED INTERROGATIONS
12	INVOLVING A JUVENILE.
13	(d) As used in this subsection (8):
14	(I) "AGENT" MEANS A PERSON WHO ACTS WITH THE MOTIVE OF
15	ASSISTING LAW ENFORCEMENT EFFORTS TO OBTAIN A CONFESSION, AS
16	SHOWN BY THE TOTALITY OF THE CIRCUMSTANCES.
17	(II) "Untruthful information or belief" means any
18	UNTRUTHFUL INFORMATION OR BELIEF KNOWINGLY USED OR
19	COMMUNICATED TO A JUVENILE WHO IS THE SUBJECT OF A CUSTODIAL
20	INTERROGATION. "UNTRUTHFUL INFORMATION OR BELIEF" MAY INCLUDE
21	BUT IS NOT LIMITED TO STATEMENTS REGARDING EVIDENCE OR
22	UNAUTHORIZED STATEMENTS REGARDING POTENTIAL LENIENCY BY A LAW
23	ENFORCEMENT OFFICIAL, PROSECUTOR, JUDGE, JUROR, OR ANY OTHER
24	JUVENILE OFFICER.
25	SECTION 2. In Colorado Revised Statutes, 24-31-303, add
26	(1)(u) as follows:
2.7	24-31-303. Duties - powers of the P.O.S.T. board - definition.

-3-

1	(1) The P.O.S.T. board has the following duties:
2	(u) TO DEVELOP A LIVE VIRTUAL TRAINING PROGRAM FOR PEACE
3	officers on the implementation of section $19-2.5-203(8)$ to ensure
4	UNIFORM ENFORCEMENT OF THE LAW. THE STATE SHALL PROVIDE THIS
5	TRAINING ON AT LEAST TEN DIFFERENT DATES PRIOR TO FEBRUARY 28,
6	2024. THE STATE SHALL COVER ANY REASONABLE DIRECT COSTS TO LOCAL
7	LAW ENFORCEMENT AGENCIES ASSOCIATED WITH THE TRAINING.
8	Notwithstanding section 24-31-310 (3), the general assembly may
9	APPROPRIATE MONEY FROM THE GENERAL FUND TO CARRY OUT THE
10	PURPOSES OF THIS SUBSECTION (1)(u). THE TRAINING MUST INCLUDE, AT
11	A MINIMUM, EDUCATION FOR PEACE OFFICERS ON:
12	(I) Understanding juvenile development and culture and
13	THEIR IMPACT ON INTERVIEWS OF JUVENILES AND CUSTODIAL
14	INTERROGATIONS OF JUVENILES;
15	(II) INTERPRETING JUVENILE BEHAVIOR DURING AN INTERVIEW OR
16	CUSTODIAL INTERROGATION;
17	(III) TECHNIQUES FOR BUILDING AND ESTABLISHING RAPPORT WITH
18	JUVENILES;
19	(IV) ALTERNATIVE COMMUNICATION METHODS FOR JUVENILES
20	WITH INTELLECTUAL AND DEVELOPMENTAL DISABILITIES, AS REQUIRED BY
21	THE FEDERAL "AMERICANS WITH DISABILITIES ACT OF 1990", 42 U.S.C.
22	SEC. 12101 ET SEQ., AS AMENDED;
23	(V) CONSTRUCTING AGE-APPROPRIATE STATEMENTS AND
24	QUESTIONS FOR INTERVIEWS OF JUVENILES AND CUSTODIAL
25	INTERROGATIONS OF JUVENILES; AND
26	(VI) CAUTIONS AND CONSIDERATIONS FOR INTERVIEWING AND
27	INTERROGATING JUVENILES IN CUSTODY, INCLUDING HOW TO REDUCE THE

-4- 1042

1	LIKELIHOOD OF FALSE OR COERCED CONFESSIONS.
2	<b>SECTION 3.</b> Appropriation. For the 2023-24 state fiscal year,
3	\$37,500 is appropriated to the department of law. This appropriation is
4	from the P.O.S.T. board cash fund created in section 24-31-303 (2)(b),
5	C.R.S. To implement this act, the department may use this appropriation
6	for peace officers standards and training board support.
7	SECTION 4. Act subject to petition - effective date. This act
8	takes effect at 12:01 a.m. on the day following the expiration of the
9	ninety-day period after final adjournment of the general assembly; except
10	that, if a referendum petition is filed pursuant to section 1 (3) of article V
11	of the state constitution against this act or an item, section, or part of this
12	act within such period, then the act, item, section, or part will not take
13	effect unless approved by the people at the general election to be held in
14	November 2024 and, in such case, will take effect on the date of the
15	official declaration of the vote thereon by the governor.

-5- 1042