# Second Regular Session Seventy-third General Assembly STATE OF COLORADO

# REVISED

This Version Includes All Amendments Adopted on Second Reading in the Second House

LLS NO. 22-0038.01 Jennifer Berman x3286

**SENATE BILL 22-157** 

#### SENATE SPONSORSHIP

**Holbert and Fenberg,** Coram, Danielson, Jaquez Lewis, Lee, Moreno, Pettersen, Priola, Zenzinger

#### **HOUSE SPONSORSHIP**

Hooton and Van Winkle,

Senate Committees
Business, Labor, & Technology

**House Committees** 

Business Affairs & Labor

### A BILL FOR AN ACT

101 CONCERNING THE ENFORCEMENT OF LAWS RELATING TO UNFAIR
102 BUSINESS PRACTICES COMMITTED BY REGULATED PERSONS.

## **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <a href="http://leg.colorado.gov">http://leg.colorado.gov</a>.)

The bill authorizes a district attorney or a deputy or assistant district attorney, in investigating a complaint alleging a violation of consumer protection laws, to request records from a state or local licensing authority (licensing authority) for information regarding a person that the licensing authority regulates (regulated person) and that is the subject of the complaint if the complaint alleges:

HOUSE Amended 2nd Reading Anril 14 2022

SENATE 3rd Reading Unamended March 31, 2022

SENATE Amended 2nd Reading March 30, 2022

Shading denotes HOUSE amendment. <u>Double underlining denotes SENATE amendment.</u>

Capital letters or bold & italic numbers indicate new material to be added to existing statute.

Dashes through the words indicate deletions from existing statute.

- The complainant suffered damages in an amount of at least \$20,000 and the district attorney determines the amount alleged appears to be reasonable in relation to the alleged conduct forming the basis of the complaint; or
- Two or more regulated persons jointly engaged in conduct that forms the basis of the complaint.

The licensing authority shall share with, and allow inspection of its records by, the district attorney upon receipt of such request if the licensing authority has already determined not to take action against the regulated person or persons.

Additionally, the bill authorizes a state licensing authority, subject to approval by the head of the executive department in which the state licensing authority is located, to enter into an interagency agreement with the attorney general or the attorney general's designee for the referral of complaints alleging violations of consumer protection laws.

Be it enacted by the General Assembly of the State of Colorado:

2 SECTION 1. In Colorado Revised Statutes, add 6-1-116 as

follows:

1

4

5

6

7

8

9

10

11

12

13

14

15

16

17

6-1-116. Investigation of unfair business practices by regulated persons - district attorney requests for records from licensing authorities - interagency agreements with attorney general - legislative declaration - definitions. (1) The General Assembly Hereby finds, determines, and declares that:

(a) FEDERAL AND STATE CONSUMER PROTECTION AND UNFAIR TRADE LAWS, SUCH AS THOSE PROHIBITING UNFAIR OR DECEPTIVE TRADE PRACTICES, PRICE FIXING, AND MONOPOLIZATION, EXIST TO PROTECT CONSUMERS AGAINST UNFAIR BUSINESS PRACTICES THAT UNDERMINE FAIR COMPETITION, A THRIVING SMALL BUSINESS SECTOR, AND CONSUMERS' RIGHTS TO MAKE INFORMED ECONOMIC DECISIONS;

(b) DISTRICT ATTORNEYS AND THE ATTORNEY GENERAL ARE TASKED WITH, AND HAVE THE EXPERTISE NEEDED FOR, ENFORCING CONSUMER PROTECTION LAWS IN THE STATE;

-2-

1	(C) A LICENSING AUTHORITY MIGHT HAVE INFORMATION RELEVANT
2	TO A COMPLAINT ALLEGING THAT A PERSON THAT THE LICENSING
3	AUTHORITY REGULATES HAS COMMITTED UNFAIR OR DECEPTIVE TRADE
4	PRACTICES; AND
5	(d) Therefore, it best serves the consumer protection
6	INTERESTS OF THE STATE TO ALLOW A LICENSING AUTHORITY TO SHARE
7	WITH A DISTRICT ATTORNEY OR THE ATTORNEY GENERAL INFORMATION
8	REGARDING A REGULATED PERSON, WHICH INFORMATION MAY BE
9	RELEVANT TO A CONSUMER PROTECTION INVESTIGATION OF THE
10	REGULATED PERSON.
11	(2) (a) UPON RECEIVING A COMPLAINT ALLEGING A VIOLATION OF
12	THE CONSUMER PROTECTION LAWS SET FORTH IN THIS ARTICLE 1, A
13	DISTRICT ATTORNEY MAY REQUEST RECORDS FROM A LICENSING
14	AUTHORITY REGARDING A PERSON THAT IS THE SUBJECT OF THE
15	COMPLAINT IF THE COMPLAINT ALLEGES THAT:
16	(I) THE COMPLAINANT SUFFERED DAMAGES IN AN AMOUNT OF AT
17	LEAST TWENTY THOUSAND DOLLARS AND THE DISTRICT ATTORNEY
18	DETERMINES THE AMOUNT OF DAMAGES ALLEGED APPEARS TO BE A
19	REASONABLE AMOUNT IN RELATION TO THE ALLEGED CONDUCT FORMING
20	THE BASIS OF THE COMPLAINT; OR
21	(II) Two or more persons regulated by the licensing
22	AUTHORITY JOINTLY ENGAGED IN CONDUCT THAT FORMS THE BASIS OF THE
23	COMPLAINT.
24	(b) NOTWITHSTANDING ANY OTHER PROVISION OF LAW THAT MAY
25	PROHIBIT A LICENSING AUTHORITY FROM COMPLYING WITH THIS
26	SUBSECTION (2), TO FACILITATE THE DISTRICT ATTORNEY'S INVESTIGATION
27	INTO AND ENFORCEMENT OF THE COMPLAINT, A LICENSING AUTHORITY

-3-

1	SHALL PROVIDE THE DISTRICT ATTORNEY WITH COPIES OF, OR ACCESS TO
2	INSPECT, THE RECORDS REQUESTED IF THE LICENSING AUTHORITY HAS
3	ALREADY DETERMINED IT WILL NOT TAKE ACTION AGAINST THE
4	REGULATED PERSON OR PERSONS.
5	(c) This subsection (2) does not apply to a person
6	REGULATED BY A BOARD OR COMMISSION.
7	(3) In addition to the costs and attorney fees that the
8	REGULATED PERSON OR PERSONS COMPLAINED OF ARE ENTITLED TO
9	RECOVER FROM THE COMPLAINANT PURSUANT TO SECTION 6-1-113 (3), IF
10	A COURT DETERMINES THAT THE COMPLAINT IS FRIVOLOUS, GROUNDLESS,
11	AND WAS FILED IN BAD FAITH, OR IF THE REGULATED PERSON OR PERSONS
12	PREVAIL OR SUBSTANTIALLY PREVAIL IN THE MATTER, THE COURT'S ORDER
13	MAY ALSO REQUIRE THE COMPLAINANT TO PAY THE REGULATED PERSON'S
14	OR PERSONS' COSTS INCURRED, ACTUAL DAMAGES SUSTAINED, AND
15	REASONABLE ATTORNEY FEES INCURRED IN RELATION TO:
16	(a) The district attorney's or attorney general's
17	INVESTIGATION OF THE MATTER; AND
18	(b) The Licensing authority's investigation of a complaint
19	AGAINST THE REGULATED PERSON OR PERSONS IF THE COURT DETERMINES
20	THAT THE TWO COMPLAINTS WERE FILED BY THE SAME COMPLAINANT AND
21	IN REGARD TO THE SAME MATTER.
22	(4) Subject to approval by the head of an executive
23	DEPARTMENT, A STATE LICENSING AUTHORITY WITHIN THE DEPARTMENT
24	MAY ENTER INTO AN INTERAGENCY AGREEMENT WITH THE ATTORNEY
25	GENERAL OR THE ATTORNEY GENERAL'S DESIGNEE FOR THE REFERRAL OF
26	ANY COMPLAINT THAT APPEARS TO ALLEGE A VIOLATION OF THIS ARTICLE
27	1 OR ARTICLE 2 OR 4 OF THIS TITLE 6. THE INTERAGENCY AGREEMENT MAY

-4- 157

1	PROVIDE FOR REFERRALS OF COMPLAINTS, INFORMATION SHARING,
2	CONFIDENTIALITY REQUIREMENTS, AND OTHER TERMS THAT FACILITATE
3	THE INVESTIGATION AND ENFORCEMENT OF COMPLAINTS ALLEGING
4	VIOLATIONS OF CONSUMER PROTECTION OR UNFAIR TRADE LAWS.
5	(5) Any copies of records that a licensing authority sends
6	TO A DISTRICT ATTORNEY, THE ATTORNEY GENERAL, OR THE ATTORNEY
7	GENERAL'S DESIGNEE PURSUANT TO THIS SECTION ARE RECORDS OF THE
8	INVESTIGATION OF A PROSECUTING ATTORNEY PURSUANT TO SECTION
9	24-72-204 (2)(a)(I) AND ARE NOT SUBJECT TO THE RIGHT OF INSPECTION
10	UNDER THE "COLORADO OPEN RECORDS ACT", PART 2 OF ARTICLE 72 OF
11	TITLE 24.
12	$(\underline{6})$ As used in this section, unless the context otherwise
13	REQUIRES:
14	(a) "DISTRICT ATTORNEY" INCLUDES THE DISTRICT ATTORNEY AND
15	THE CHIEF DEPUTY DISTRICT ATTORNEYS, SPECIAL DEPUTY DISTRICT
16	ATTORNEYS, DEPUTY DISTRICT ATTORNEYS, AND ASSISTANT DISTRICT
17	ATTORNEYS THAT THE DISTRICT ATTORNEY APPOINTS PURSUANT TO PART
18	2 of article 1 of title 20.
19	(b) "LICENSING AUTHORITY" MEANS A STATE LICENSING
20	AUTHORITY OR A LOCAL LICENSING AUTHORITY.
21	(c) "LOCAL LICENSING AUTHORITY" MEANS THE GOVERNING BODY
22	OF A STATUTORY OR HOME RULE MUNICIPALITY, COUNTY, OR CITY AND
23	COUNTY THAT IS AUTHORIZED TO ISSUE OR APPROVE A LOCAL LICENSE TO
24	A REGULATED PERSON OR FOR AN ACTIVITY.
25	$\left(d\right)\left(I\right)$ "State licensing authority" means a department or
26	DIVISION OF THE STATE THAT IS AUTHORIZED TO ISSUE TO OR APPROVE A
27	STATE LICENSE FOR A REGULATED PERSON, WHICH STATE LICENSE ONLY

-5-

1	AUTHORIZES THE LICENSEE TO PERFORM ACTIVITIES AT SPECIFIC PREMISES.
2	(II) "STATE LICENSING AUTHORITY" DOES NOT INCLUDE ANY
3	BOARD OR COMMISSION.
4	SECTION 2. In Colorado Revised Statutes, 24-31-101, amend
5	(1)(p) and (1)(q); and <b>add</b> (1)(r) as follows:
6	24-31-101. Powers and duties of attorney general. (1) The
7	attorney general:
8	(p) May bring a civil action to enforce the provisions of section
9	24-31-113; <del>and</del>
10	(q) May bring a civil action to enforce the provisions of section
11	24-31-307 (2) or a criminal action to enforce the provisions of section
12	24-31-307 (3); AND
13	(r) MAY ENTER INTO INTERAGENCY AGREEMENTS PURSUANT TO
14	SECTION 6-1-116 (4).
15	SECTION 3. Act subject to petition - effective date. This act
16	takes effect at 12:01 a.m. on the day following the expiration of the
17	ninety-day period after final adjournment of the general assembly; except
18	that, if a referendum petition is filed pursuant to section 1 (3) of article V
19	of the state constitution against this act or an item, section, or part of this
20	act within such period, then the act, item, section, or part will not take
21	effect unless approved by the people at the general election to be held in
22	November 2022 and, in such case, will take effect on the date of the
23	official declaration of the vote thereon by the governor.

-6- 157