

Second Regular Session
Seventy-third General Assembly
STATE OF COLORADO

PREAMENDED

*This Unofficial Version Includes Committee
Amendments Not Yet Adopted on Second Reading*

LLS NO. 22-1003.02 Megan McCall x4215

HOUSE BILL 22-1418

HOUSE SPONSORSHIP

Herod and McCluskie, Ransom

SENATE SPONSORSHIP

Hansen and Zenzinger, Rankin

House Committees

Finance
Appropriations

Senate Committees

A BILL FOR AN ACT

101 **CONCERNING THE EXTENSION OF THE PERIOD FOR WHICH UNUSED AND**
102 **EXPIRING COLORADO JOB GROWTH INCENTIVE AND ENTERPRISE**
103 **ZONE INCOME TAX CREDITS MAY BE CARRIED FORWARD TO**
104 **SUBSEQUENT YEARS, AND, IN CONNECTION THEREWITH, MAKING**
105 **AN APPROPRIATION.**

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov/>.)

Joint Budget Committee. The bill allows a taxpayer who operates in a strategic industry disproportionately impacted by the COVID-19

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.
Capital letters or bold & italic numbers indicate new material to be added to existing statute.
Dashes through the words indicate deletions from existing statute.

pandemic and who experienced significant financial hardship due to the COVID-19 pandemic to apply to the economic development commission (commission) for a 5-year extension of the allowable carry-forward period for unused Colorado job growth incentive tax credits and unused enterprise zone tax credits that would otherwise expire between January 1, 2021, and December 31, 2025; except that the tax credit for contributions to enterprise zone administrators to implement economic development plans is not eligible for the 5-year carry-forward extension. The bill requires the commission, in consultation with the office of economic development, to establish a process for accepting, reviewing, and approving one-time applications by taxpayers for the extended carry-forward period subject to taxpayers meeting certain eligibility requirements. The bill caps the total amount of tax credits allowed to be carried forward in the extended period at \$15 million per year.

1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1.** In Colorado Revised Statutes, **amend** 24-46-106 as
3 follows:

4 **24-46-106. Repeal of part.** This part 1 is repealed, effective ~~July~~
5 ~~1, 2025~~ JULY 1, 2035.

6 **SECTION 2.** In Colorado Revised Statutes, **add** 24-46-107 as
7 follows:

8 **24-46-107. Temporary extension of carry-forward provisions**
9 **- Colorado job growth incentive tax credit - enterprise zone tax**
10 **credits - definitions - repeal.** (1) AS USED IN THIS SECTION, UNLESS THE
11 CONTEXT OTHERWISE REQUIRES:

12 (a) "OFFICE" MEANS THE COLORADO OFFICE OF ECONOMIC
13 DEVELOPMENT CREATED IN SECTION 24-48.5-101.

14 (b) (I) "TAXPAYER" MEANS ANY PERSON DOING BUSINESS IN THE
15 STATE, INCLUDING AN AFFILIATED GROUP, THAT OPERATES IN A STRATEGIC
16 INDUSTRY THAT WAS DISPROPORTIONALLY IMPACTED BY THE COVID-19
17 PANDEMIC AND EXPERIENCED SIGNIFICANT FINANCIAL HARDSHIP CAUSED

1 BY THE COVID-19 PANDEMIC.

2 (II) "STRATEGIC INDUSTRY" AND "SIGNIFICANT FINANCIAL
3 HARDSHIP" FOR PURPOSES OF THE DEFINITION OF "TAXPAYER" IN
4 SUBSECTION (1)(b)(I) OF THIS SECTION SHALL BE DETERMINED BY THE
5 COMMISSION AND THE OFFICE. WHEN DETERMINING SIGNIFICANT
6 FINANCIAL HARDSHIP, ANY FINANCIAL ASSISTANCE OR RELIEF THAT THE
7 TAXPAYER MAY HAVE RECEIVED FROM OTHER SOURCES INCLUDING
8 FEDERAL, STATE, OR LOCAL ASSISTANCE MAY BE CONSIDERED BUT SHALL
9 NOT BE DISPOSITIVE FOR PURPOSES OF ELIGIBILITY.

10 (2) THE COMMISSION MAY ALLOW A TAXPAYER TO CARRY
11 FORWARD FOR A PERIOD OF FIVE YEARS THE TAX CREDITS SET FORTH IN
12 SECTION 39-22-531 AND IN ARTICLE 30 OF TITLE 39 THAT WOULD
13 OTHERWISE EXPIRE BETWEEN JANUARY 1, 2021, AND DECEMBER 31, 2025;
14 EXCEPT THAT THE AGGREGATE AMOUNT OF ALL TAX CREDITS PERMITTED
15 TO BE CARRIED FORWARD PURSUANT TO THIS SUBSECTION (2) IS ZERO
16 DOLLARS FOR THE FIRST TWO YEARS IN THE FIVE-YEAR PERIOD, TEN
17 MILLION DOLLARS FOR THE THIRD YEAR IN THE FIVE-YEAR PERIOD, AND
18 FIFTEEN MILLION DOLLARS FOR THE FOURTH AND FIFTH YEAR IN THE
19 FIVE-YEAR PERIOD AND THE TAX CREDIT SET FORTH IN SECTION
20 39-30-103.5 IS NOT ELIGIBLE FOR THE FIVE-YEAR CARRY-FORWARD PERIOD
21 SET FORTH IN THIS SECTION. TAXPAYERS MUST APPLY TO THE COMMISSION
22 AND THE OFFICE PURSUANT TO SUBSECTION (3) OF THIS SECTION FOR
23 APPROVAL TO CARRY FORWARD THE TAX CREDITS AS SET FORTH IN THIS
24 SUBSECTION (2).

25 (3) (a) A TAXPAYER MAY APPLY FOR APPROVAL BY THE
26 COMMISSION TO CARRY FORWARD A TAX CREDIT AS SET FORTH IN
27 SUBSECTION (2) OF THIS SECTION IN ACCORDANCE WITH TIMING,

1 DEADLINES, POLICIES, AND PROCEDURES ESTABLISHED BY THE
2 COMMISSION, IN CONSULTATION WITH THE OFFICE, AND AS FOLLOWS:

3 (I) A TAXPAYER SHALL APPLY ONE TIME TO THE COMMISSION FOR
4 THE EXTENDED CARRY-FORWARD PERIOD SET FORTH IN SUBSECTION (2) OF
5 THIS SECTION AND MUST IDENTIFY IN THE APPLICATION ALL OF THE
6 ANTICIPATED CREDITS THAT THE TAXPAYER REQUESTS TO EXTEND FOR
7 EACH TAX YEAR THAT THE EXTENDED PERIOD APPLIES TO;

8 (II) AT A MINIMUM, THE APPLICATION MUST INCLUDE
9 CERTIFICATION BY THE TAXPAYER'S PRESIDENT, CHIEF EXECUTIVE
10 OFFICER, OR CHIEF FINANCIAL OFFICER THAT, BASED ON THE TAXPAYER'S
11 CURRENT AND EXPECTED FINANCIAL RESULTS, IT IS ANTICIPATED THAT THE
12 TAXPAYER WILL NOT BE ABLE TO USE THE TAX CREDITS BEFORE THE
13 CREDITS EXPIRE AS THE RESULT OF LOSSES EXPERIENCED DURING TAX
14 YEARS 2020 AND 2021 DUE TO THE COVID-19 PANDEMIC;

15 (III) THE APPLICATION MUST INCLUDE DOCUMENTATION FROM THE
16 TAXPAYER DEMONSTRATING SIGNIFICANT FINANCIAL HARDSHIP CAUSED
17 BY THE COVID-19 PANDEMIC; AND

18 (IV) IN CONSULTATION WITH POTENTIAL APPLICANTS, THE
19 COMMISSION AND THE OFFICE SHALL DETERMINE ADDITIONAL
20 APPROPRIATE POLICIES, PROCEDURES, REQUIREMENTS, AND DEADLINES TO
21 ADMINISTER THE APPLICATION PROCESS AND EXTENSION APPROVALS
22 PURSUANT TO THIS SECTION, WHICH MAY INCLUDE ADDITIONAL
23 VERIFICATION PROCEDURES TO DEMONSTRATE THAT APPLICANTS ARE
24 MAKING BONAFIDE REQUESTS FOR THE FIVE-YEAR EXTENSION.

25 (b) IN CONSULTATION WITH THE OFFICE, THE COMMISSION SHALL
26 RECEIVE, REVIEW, AND APPROVE APPLICATIONS BY TAXPAYERS ON A FIRST
27 COME, FIRST SERVED, ROLLING BASIS. IN ADDITION TO THE APPLICATION

1 REQUIREMENTS SET FORTH IN SUBSECTION (3)(a) OF THIS SECTION, THE
2 COMMISSION MAY CONSIDER ADDITIONAL ECONOMIC DEVELOPMENT
3 COMMITMENTS TO THE STATE BY THE TAXPAYER IN DETERMINING
4 APPROVAL OF APPLICATIONS INCLUDING:

5 (I) THE SIZE OF THE TAXPAYER'S CURRENT OPERATION IN THE
6 STATE RELATIVE TO BOTH THE STATE AS A WHOLE AND THE REGION THE
7 TAXPAYER IS BASED IN;

8 (II) ANY STRATEGIC ECONOMIC DEVELOPMENT BENEFITS THAT THE
9 TAXPAYER PROVIDES WITH EXISTING OPERATIONS TO THE STATE IN TERMS
10 OF SUPPLY CHAIN, BENEFITS TO OTHER INDUSTRIES, OR OTHER SPILLOVER
11 BENEFITS THAT THE APPLICANT'S OPERATIONS PROVIDE TO THE STATE OR
12 REGION; AND

13 (III) ANY ADDITIONAL FORTHCOMING ECONOMIC DEVELOPMENT
14 BENEFITS THAT THE TAXPAYER MAY PROVIDE TO THE STATE OR REGION
15 BASED ON COMMITMENTS THAT THE APPLICANT HAS RECENTLY MADE OR
16 PROPOSES THAT ARE OUTSIDE THE SCOPE OF THE ORIGINAL INCENTIVE
17 AWARD.

18 (c) WHEN AN APPLICATION IS APPROVED, THE COMMISSION SHALL
19 ISSUE LETTERS TO THE DEPARTMENT OF REVENUE AND APPROVED
20 TAXPAYERS THAT MUST SPECIFY THE TYPE AND AMOUNT OF CREDITS
21 ELIGIBLE FOR THE FIVE-YEAR EXTENSION AND FOR WHAT YEARS IN THE
22 PERIOD THE EXTENSION IS ELIGIBLE.

23 (4) THIS SECTION IS REPEALED, EFFECTIVE JULY 1, 2035.

24 **SECTION 3.** In Colorado Revised Statutes, 39-22-531, **amend**
25 (6) and (13) as follows:

26 **39-22-531. Colorado job growth incentive tax credit - rules -**
27 **definitions - repeal.** (6) Except as provided in ~~section 24-46-104.3~~

1 SECTIONS 24-46-104.3 AND 24-46-107, if the amount of the credit allowed
2 in this section exceeds the amount of income taxes otherwise due on the
3 taxpayer's income in the income tax year for which the credit is being
4 claimed, the amount of the credit not used as an offset against income
5 taxes in the current income tax year may be carried forward and used as
6 a credit against subsequent years' income tax liability for a period not to
7 exceed ten years and shall be applied first to the earliest income tax years
8 possible. Any credit remaining after said period shall not be refunded or
9 credited to the taxpayer.

10 (13) This section is repealed, effective ~~January 1, 2031~~ JULY 1,
11 2042.

12 **SECTION 4.** In Colorado Revised Statutes, 39-30-104, **amend**
13 (2)(c)(III) and (2.5) as follows:

14 **39-30-104. Credit against tax - investment in certain property**
15 **- definitions.** (2) (c) (III) (A) Except as otherwise provided in ~~section~~
16 ~~24-46-104.3~~ SECTIONS 24-46-104.3 AND 24-46-107 and subsection
17 (2)(c)(III)(B) of this section, any excess credit allowed pursuant to this
18 subsection (2)(c) shall be an investment tax credit carryover to each of the
19 fourteen income tax years following the unused credit year.

20 (B) Except as otherwise provided in ~~section 24-46-104.3~~
21 SECTIONS 24-46-104.3 AND 24-46-107, any excess credit allowed pursuant
22 to this subsection (2)(c) for a renewable energy investment made in an
23 income tax year commencing before January 1, 2018, shall be an
24 investment tax credit carryover for twenty-two income tax years
25 following the year the credit was originally allowed.

26 (2.5) (a) (I) Notwithstanding section 39-22-507.5 (7)(b), EXCEPT
27 AS PROVIDED IN SECTION 24-46-107, and except as otherwise provided in

1 subsections (2.5)(a)(II) and (2.5)(b) of this section, any excess credit
2 allowed pursuant to this section shall be an investment tax credit
3 carryover to each of the twelve income tax years following the unused
4 credit year.

5 (II) EXCEPT AS PROVIDED IN SECTION 24-46-107, any excess credit
6 claimed pursuant to this section for a renewable energy investment made
7 in an income tax year commencing before January 1, 2018, shall be an
8 investment tax credit carryover for twenty income tax years following the
9 year the credit was originally allowed.

10 (b) (I) Except as provided in ~~subparagraph (II) of this paragraph~~
11 ~~(b)~~ SECTION 24-46-107 AND SUBSECTION (2.5)(b)(II) OF THIS SECTION, a
12 taxpayer that deferred claiming any credit in excess of five hundred
13 thousand dollars during an income tax year commencing on or after
14 January 1, 2011, but prior to January 1, 2014, pursuant to ~~paragraph (b)~~
15 ~~of subsection (2)~~ SUBSECTION (2)(b) of this section shall be allowed to
16 claim the deferred credit as an investment tax credit carryover for twelve
17 income tax years following the year the credit was originally allowed plus
18 one additional income tax year for each income tax year that the credit
19 was deferred pursuant to ~~paragraph (b) of subsection (2)~~ SUBSECTION
20 (2)(b) of this section.

21 (II) EXCEPT AS PROVIDED IN SECTION 24-46-107, a taxpayer is
22 allowed to claim the deferred credit described in ~~subparagraph (I) of this~~
23 ~~paragraph (b)~~ SUBSECTION (2.5)(b)(I) OF THIS SECTION for a renewable
24 energy investment made in an income tax year commencing before
25 January 1, 2018, as an investment tax credit carryover for twenty income
26 tax years following the year the credit was originally allowed plus one
27 additional income tax year for each income tax year that the credit was

1 deferred pursuant to ~~paragraph (b) of subsection (2)~~ SUBSECTION (2)(b)
2 of this section.

3 **SECTION 5.** In Colorado Revised Statutes, 39-30-105.1, **amend**
4 (4)(a) as follows:

5 **39-30-105.1. Credit for new enterprise zone business**
6 **employees - definitions.** (4) (a) (I) Except as provided in ~~section~~
7 ~~24-46-104.3~~ SECTIONS 24-46-104.3 AND 24-46-107, for any income tax
8 year commencing on or after January 1, 2014, if the total amount of the
9 credits claimed by a taxpayer pursuant to subsections (1)(a)(I), (1)(b), and
10 (3)(a) of this section exceeds the amount of income taxes due on the
11 income of the taxpayer in the income tax year for which the credits are
12 being claimed, the amount of the credits not used as an offset against
13 income taxes in said income tax year is not allowed as a refund but may
14 be carried forward as a credit against subsequent years' tax liability for a
15 period not exceeding five years and is applied first to the earliest income
16 tax years possible. Any amount of the credit that is not used during said
17 period is not refundable to the taxpayer.

18 (II) Except as provided in ~~section 24-46-104.3~~ SECTIONS
19 24-46-104.3 AND 24-46-107, for any income tax year commencing on or
20 after January 1, 2014, if the total amount of credits claimed by a taxpayer
21 pursuant to subsections (1)(a)(II) and (3)(b) of this section exceeds the
22 amount of income taxes due on the income of the taxpayer in the income
23 tax year for which the credits are being claimed, the amount of credits not
24 used as an offset against income taxes in said income tax year is not
25 allowed as a refund but may be carried forward as a credit against
26 subsequent years' tax liability for a period not exceeding seven years and
27 is applied first to the earliest income tax years possible. Any amount of

1 the credit that is not used during said period is not refundable to the
2 taxpayer.

3 **SECTION 6.** In Colorado Revised Statutes, 39-30-105.6, **amend**
4 (3) as follows:

5 **39-30-105.6. Credit against tax - rehabilitation of vacant**
6 **buildings.** (3) EXCEPT AS PROVIDED IN SECTION 24-46-107, if the amount
7 of the credit allowed pursuant to the provisions of this section exceeds the
8 amount of income taxes otherwise due on the income of the taxpayer in
9 the income tax year for which the credit is being claimed, the amount of
10 the credit not used as an offset against income taxes in said income tax
11 year may be carried forward as a credit against subsequent years' income
12 tax liability for a period not exceeding five years and shall be applied first
13 to the earliest income tax years possible. Any credit remaining after said
14 period shall not be refunded or credited to the taxpayer.

15 **SECTION 7. Appropriation.** For the 2022-23 state fiscal year,
16 \$18,412 is appropriated to the office of the governor for use by economic
17 development programs. This appropriation is from the general fund and
18 is based on an assumption that the office will require an additional 0.2
19 FTE. To implement this act, the office may use this appropriation for
20 economic development commission - general economic incentives and
21 marketing.

22 **SECTION 8. Act subject to petition - effective date.** This act
23 takes effect at 12:01 a.m. on the day following the expiration of the
24 ninety-day period after final adjournment of the general assembly; except
25 that, if a referendum petition is filed pursuant to section 1 (3) of article V
26 of the state constitution against this act or an item, section, or part of this
27 act within such period, then the act, item, section, or part will not take

1 effect unless approved by the people at the general election to be held in
2 November 2022 and, in such case, will take effect on the date of the
3 official declaration of the vote thereon by the governor.