

Second Regular Session  
Seventy-third General Assembly  
STATE OF COLORADO

**REENGROSSED**

*This Version Includes All Amendments  
Adopted in the House of Introduction*

LLS NO. 22-0063.02 Jery Payne x2157

**HOUSE BILL 22-1314**

**HOUSE SPONSORSHIP**

**Ricks and Hooton**, Amabile, Bacon, Bernett, Boesenecker, Cutter, Daugherty, Esgar, Gonzales-Gutierrez, Herod, Kipp, Lindsay, Lontine, Sirota

**SENATE SPONSORSHIP**

**Gonzales and Sonnenberg**,

**House Committees**

Business Affairs & Labor  
Appropriations

**Senate Committees**

**A BILL FOR AN ACT**

101 **CONCERNING THE RIGHTS OF A PERSON WITH OWNERSHIP INTEREST IN**  
102 **A VEHICLE THAT HAS BEEN TOWED FROM PRIVATE PROPERTY**  
103 **WITHOUT THE PERSON'S CONSENT, AND, IN CONNECTION**  
104 **THEREWITH, MAKING AN APPROPRIATION.**

**Bill Summary**

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov>.)*

Current law requires a towing carrier (carrier) to notify law enforcement, within 30 minutes after towing an abandoned vehicle, of the carrier's name and the storage location and description of the vehicle. The

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
*Capital letters or bold & italic numbers indicate new material to be added to existing statute.*  
*Dashes through the words indicate deletions from existing statute.*

HOUSE  
3rd Reading Unamended  
April 29, 2022

HOUSE  
Amended 2nd Reading  
April 28, 2022

bill clarifies that the carrier is deemed to have complied if:

- The carrier gave the location of the storage facility to law enforcement when obtaining authorization for the tow; or
- The carrier made 2 or more attempts within the 30 minutes after the tow to notify a law enforcement agency but was unsuccessful for reasons beyond the control of the carrier.

When a carrier tows a vehicle without the owner's or lienholder's consent, current law requires the carrier to notify the department of revenue, the owner, and the lienholder of the tow between 2 and 10 days after the tow, thus imposing a 2-day waiting period before notification. The bill repeals this waiting period and instead requires notice within 10 days after the tow. The carrier is authorized to use a telephone to notify the owner or lienholder. Current law also denies the carrier daily storage fees if the carrier fails to reasonably notify the owner and lienholder. The bill forbids daily storage fees until the carrier has sent the required notice to the owner and lienholder.

The bill requires that carriers that are towing a vehicle from private property without the owner's, operator's, or lienholder's consent:

- Charge the same fees for tows made without the owner's consent as the carrier charges for tows made with the owner's consent. These fees must be filed with the public utilities commission (PUC) and posted at the carrier's storage location.
- Accept cash and major credit cards, as defined by rule of the PUC, and, upon request, disclose the accepted forms of payment;
- Not charge storage fees for a day on which the carrier did not store the vehicle;
- Before connecting to a vehicle, photographically document the vehicle's condition and the reason for the tow. Failure to produce documentation of the vehicle's condition or the reason for the tow creates a rebuttable presumption that any damages to the vehicle were caused by the carrier or that the tow was not authorized.
- Maintain an area at each storage facility with lighting adequate to inspect a vehicle for damage;
- Upon demand of the owner, retrieve the vehicle or the contents of the towed vehicle or allow the owner to retrieve the vehicle or the contents;
- Obtain authorization from the property owner, leaseholder, or common interest community within 24 hours before towing a vehicle from private property;
- Give 24 hours' written notice before removing a vehicle from a parking spot or the common areas of a condominium, cooperative, apartment, or mobile home

- park;
- Upon request, provide evidence of the carrier's insurance coverages;
- Have a sign at storage facilities that states the name, telephone number, and hours of operation of the carrier's business;
- Upon request, provide an itemized bill showing each charge and the rate for each fee that the person has incurred;
- Give a written notice of the ability to make a complaint to the PUC;
- To perform a nonconsensual tow, other than for an abandoned motor vehicle, from private property normally used for parking, the property owner must have provided adequate signs communicating the parking regulations that subject a vehicle to being towed; and
- Unless ordered by a peace officer, not tow a vehicle from private property because the rear license plate shows the vehicle registration is expired.

A carrier's mechanic's lien is abolished if the carrier tows a vehicle from private property without the owner's, operator's, or lienholder's consent.

If a carrier fails to comply with the provisions of the bill, the carrier may not charge or retain any fees or charges for the services performed with respect to the vehicle and must return any fees it collected with respect to the vehicle. It is an affirmative defense in any action to collect towing fees that the carrier failed to comply with these provisions. If a carrier damages a vehicle or violates these provisions in a manner that causes damages and refuses to reimburse the owner, operator, or lienholder, the owner or lienholder may recover attorney fees.

The carrier and an owner or lienholder may use mediation to resolve disputes involving nonconsensual tows. Any mediated agreement may be submitted to the office of tow hearings (office), which is created in the bill, and a court, both of which are authorized to enforce the agreement.

The office is created within the PUC to adjudicate disputes between carriers and owners or lienholders when a vehicle is towed from private property without the owner's or lienholder's consent. The office will employ hearing officers or use administrative law judges to govern proceedings and to hold hearings to determine whether a carrier violated the law or caused damages. The office may order carriers to reimburse owners or lienholders, and this reimbursement may include attorney fees. The final actions of the office are subject to judicial review in accordance with the "State Administrative Procedure Act".

Carriers are required to record certain information about each

nonconsensual tow, retain the information in their records for 3 years, and produce the records within 48 hours upon request.

A carrier is prohibited from paying money or other valuable consideration to a landowner or business for the privilege of nonconsensually towing vehicles.

It is a deceptive trade practice to violate the provisions of the bill, and the attorney general is responsible for enforcement.

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1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1.** In Colorado Revised Statutes, 42-4-2103, **amend**  
3 (2), (3)(a), (3)(c)(I)(A), (3)(c)(I)(D), (3)(c)(II), and (4) introductory  
4 portion; and **repeal** (4)(b) as follows:

5 **42-4-2103. Abandonment and nonconsensual towing of motor**  
6 **vehicles - private property - rules.** (2) (a) (I) Any operator ~~having in his~~  
7 ~~or her possession any~~ POSSESSING A motor vehicle that was abandoned on  
8 private property shall notify, within thirty minutes, the department, the  
9 sheriff, or the sheriff's designee, of the county in which the motor vehicle  
10 is located or the chief of police, or the chief's designee, of the  
11 municipality in which the motor vehicle is located. THE NOTICE MUST  
12 INCLUDE:

13 (A) ~~as to~~ The name of the operator; ~~and~~

14 (B) The location of the ~~impound lot~~ STORAGE FACILITY where the  
15 vehicle is located; and

16 (C) A description of the abandoned motor vehicle, including the  
17 make, model, color, and year; the number, issuing state, and expiration  
18 date of the license plate; and the vehicle identification number.

19 (II) AN OPERATOR IS DEEMED TO HAVE COMPLIED WITH  
20 SUBSECTION (2)(a)(I) OF THIS SECTION IF:

21 (A) THE OPERATOR GAVE THE LOCATION OF THE STORAGE  
22 FACILITY TO THE LAW ENFORCEMENT AGENCY WHEN OBTAINING

1 AUTHORIZATION FOR THE TOW; OR

2 (B) THE OPERATOR MADE TWO OR MORE ATTEMPTS, WITHIN THE  
3 THIRTY MINUTES REQUIRED IN SUBSECTION (2)(a)(I) OF THIS SECTION, TO  
4 NOTIFY THE RESPONSIBLE LAW ENFORCEMENT AGENCY BUT WAS  
5 UNSUCCESSFUL FOR REASONS BEYOND THE CONTROL OF THE OPERATOR.

6 (b) Upon ~~such notification~~ RECEIVING THE NOTICE REQUIRED IN  
7 SUBSECTION (2)(a) OF THIS SECTION, the law enforcement agency that  
8 receives ~~such~~ THE notice shall:

9 (I) Assign the vehicle a tow report number immediately;

10 (II) ~~shall~~ Enter the vehicle and the fact that it has been towed in  
11 the Colorado crime information center computer system; and

12 (III) ~~shall~~ Ascertain, if possible, whether ~~or not~~ the vehicle has  
13 been reported stolen, and, if so, ~~reported, such~~ THE agency shall:

14 (A) Recover and secure the motor vehicle;

15 (B) ~~and~~ Notify its rightful owner; and

16 (C) Terminate the abandonment proceedings under this part 21.

17 (c) Upon the release of the vehicle to the owner or lienholder, the  
18 operator shall notify the responsible law enforcement agent, who shall  
19 adjust or delete the entry in the Colorado crime information center  
20 computer system. The responsible law enforcement agency and operator  
21 ~~shall~~ have the right to recover from the owner their reasonable fees for  
22 recovering and securing the vehicle. Nothing in this section ~~shall be~~  
23 ~~construed to authorize~~ AUTHORIZES fees for services that were not  
24 provided or that were provided by another person or entity.

25 (3) (a) NOT MORE THAN TEN DAYS AFTER A MOTOR VEHICLE HAS  
26 BEEN TOWED, an operator shall ~~no less than two days, but no more than~~  
27 ~~ten days after a motor vehicle has been towed or abandoned,~~ report such

1 THE motor vehicle tow to the department by first-class or certified mail,  
2 by personal delivery, or by internet communication. ~~which~~ THE report  
3 ~~shall~~ MUST be on a form prescribed and supplied by the department.

4 (c) (I) (A) NOT MORE THAN TEN DAYS AFTER A MOTOR VEHICLE  
5 HAS BEEN TOWED, an operator or its agent shall ~~no less than two days, but~~  
6 ~~no more than ten days after a motor vehicle has been towed or abandoned,~~  
7 determine who the owner is and ~~if~~ WHETHER there is a lienholder and  
8 ~~send~~ NOTIFY THE OWNER AND ANY LIENHOLDER ~~BY~~ BY SENDING a notice  
9 by certified mail, return receipt requested, to the address of the owner and  
10 any lienholder as determined from records of the department or from the  
11 national search performed by the department IN ACCORDANCE WITH  
12 SUBSECTION (3)(c)(IV) OF THIS SECTION. ~~AN OPERATOR SHOULD WAIT~~  
13 ~~TWENTY-FOUR HOURS AFTER THE TOW TO NOTIFY THE OWNER AND ANY~~  
14 ~~LIENHOLDER AND SEND THE NOTICE AS SOON AS REASONABLY PRACTICAL~~  
15 ~~AFTER THE TWENTY-FOUR HOURS. AN OPERATOR SHALL NOT CHARGE~~  
16 ~~MORE THAN SEVENTY-FIVE DOLLARS TO SEND THE NOTICE.~~

17 (D) The cost of complying with this ~~paragraph (c)~~ SUBSECTION  
18 (3)(c) is a cost of towing. ~~except that the total of all costs of complying~~  
19 ~~with this section shall not exceed one hundred fifty dollars.~~ The tow  
20 operator shall send the notice to the owner and lienholder within five days  
21 after receiving the information from the department IN ACCORDANCE WITH  
22 SUBSECTION (3)(c)(I)(A) OF THIS SECTION.

23 (II) The operator ~~shall~~ IS not ~~be~~ entitled to recover any daily  
24 storage fees from the day the vehicle is towed until the day the OPERATOR  
25 SENDS THE owner and ANY lienholder ~~are notified, unless the operator~~  
26 ~~reasonably attempts to notify the owner and lienholder by the date~~  
27 ~~specified in subparagraph (I) of this paragraph (c).~~ Sending a notice by

1 certified mail, return receipt requested, to the owner and the lienholder as  
2 represented in department records shall be deemed a reasonable attempt  
3 to notify the owner and the lienholder. Failure to notify the owner and the  
4 lienholder due to the receipt of erroneous information from the  
5 department shall not cause the loss of such storage fees accrued from the  
6 date the vehicle is towed until the owner and the lienholder receive such  
7 notice THE NOTICE REQUIRED IN SUBSECTION (3)(c)(I) OF THIS SECTION.

8 (4) Within three days after the receipt of the records set forth in  
9 subsection (3)(c) of this section from the department, the operator shall  
10 notify [REDACTED] by certified mail the owner of record, including an out-of-state  
11 owner of record. The operator shall make a reasonable effort to ascertain  
12 the address of the owner of record. The notice must contain the following  
13 information:

14 (b) ~~The claim of any lien under section 42-4-2105;~~

15 **SECTION 2.** In Colorado Revised Statutes, 42-4-2104, **amend**  
16 (1)(a) and (4) as follows:

17 **42-4-2104. Appraisal of abandoned motor vehicles - sale.**

18 (1) (a) TO SELL A motor vehicles that are VEHICLE THAT WAS abandoned  
19 on private property, shall be appraised and sold by the operator MUST  
20 SELL THE MOTOR VEHICLE in a commercially reasonable manner at a  
21 public or private sale held not less than thirty days nor more than sixty  
22 days after the postmarked date the notice was mailed pursuant to section  
23 42-4-2103 (4) or the date the operator receives notice that no record exists  
24 for such vehicle. Such sale shall be made THE OPERATOR MUST MAKE THE  
25 SALE to a licensed motor vehicle dealer or wholesaler, or wholesale motor  
26 vehicle auction dealer, or through a classified newspaper advertisement  
27 published in Colorado. THE APPRAISAL MUST BE PERFORMED BY AN

1 INDEPENDENT THIRD PERSON. For purposes of this section, a sale shall not  
2 be considered IS NOT commercially reasonable if:

3 (I) The vehicle's appraisal value is more than three hundred fifty  
4 dollars and the vehicle is sold to an officer or partner of the operator that  
5 has possession of the vehicle or to any other person with a proprietary  
6 interest in such THE operator; OR

7 (II) THE OPERATOR FAILS TO SET THE SALE PRICE AT THE TIME OF  
8 SALE, LIST THE FAIR MARKET PRICE AT THE TIME OF SALE, OR REPORT THE  
9 SALE; OR REPORT THE SALE PRICE TO THE DEPARTMENT WITHIN FIVE  
10 BUSINESS DAYS AFTER THE SALE.

11 (4) Transferring the title of a motor vehicle to an operator to  
12 satisfy a debt covered by a lien created pursuant to this part 21 shall  
13 INCURRED IN TOWING AN ABANDONED VEHICLE IS not be deemed to be the  
14 sale of a motor vehicle.

15 **SECTION 3.** In Colorado Revised Statutes, 42-4-2105, **amend**  
16 (1) and (3) as follows:

17 **42-4-2105. Liens upon towed motor vehicles.** (1) (a) ~~Whenever~~  
18 ~~IN ACCORDANCE WITH THE ATTACHMENT SCHEDULE IN SUBSECTION (1)(b)~~  
19 ~~OF THIS SECTION,~~ an operator who is registered with the department in  
20 accordance with subsection (2) of this section recovers, removes, or stores  
21 a motor vehicle upon instructions from the owner of record OR any other  
22 legally authorized person in control of such THE motor vehicle, or from  
23 the owner or lessee of real property upon which a motor vehicle is  
24 illegally parked or such ABANDONED OR THE owner's or lessee's agent  
25 authorized in writing, such THE operator shall have HAS a possessory lien,  
26 subject to the provisions of section 42-4-2103 (3), upon such THE motor  
27 vehicle and its attached accessories, equipment, and personal property for



1 all the costs and fees for recovering, towing, and storage as authorized in  
2 section 42-4-2108. ~~Such~~ THE lien ~~shall be~~ IS a first and prior lien on the  
3 motor vehicle, and ~~such lien shall be~~ IS satisfied before all other charges  
4 against ~~such~~ THE motor vehicle. ~~This subsection (1) shall not apply to~~  
5 ~~personal property if subsection (3) of this section applies to such personal~~  
6 ~~property.~~

7 (b) THE LIEN GRANTED IN SUBSECTION (1)(a) OF THIS SECTION  
8 ATTACHES TO THE MOTOR VEHICLE IN ACCORDANCE WITH THE FOLLOWING  
9 SCHEDULE:

10 (I) IF THE OPERATOR RECOVERED, REMOVED, OR STORED THE  
11 MOTOR VEHICLE UPON INSTRUCTIONS FROM THE OWNER OF RECORD OR  
12 ANY OTHER LEGALLY AUTHORIZED PERSON IN CONTROL OF THE MOTOR  
13 VEHICLE, THE LIEN ATTACHES TO THE MOTOR VEHICLE WHEN THE  
14 OPERATOR TAKES POSSESSION OF THE MOTOR VEHICLE; OR

15 (II) IF THE OPERATOR RECOVERED, REMOVED, OR STORED THE  
16 MOTOR VEHICLE UPON INSTRUCTIONS OF THE OWNER OR LESSEE OF REAL  
17 PROPERTY UPON WHICH A MOTOR VEHICLE WAS ILLEGALLY PARKED OR  
18 ABANDONED OR UPON THE OWNER'S OR LESSEE'S AGENT AUTHORIZED IN  
19 WRITING, THE LIEN ATTACHES TO THE MOTOR VEHICLE THIRTY DAYS AFTER  
20 THE POSTMARKED DATE THE NOTICE WAS MAILED IN ACCORDANCE WITH  
21 SECTION 42-4-2103 (4) OR THE DATE THE OPERATOR RECEIVED NOTICE  
22 THAT NO RECORD EXISTS FOR THE MOTOR VEHICLE.

23 (3) If the operator obtains personal property from an abandoned  
24 vehicle that has been towed pursuant to this part 21 and if the serial or  
25 identification number of such property has been visibly altered or  
26 removed, the operator ~~shall not have a lien upon such property~~ and shall  
27 destroy or discard such property within five days after disposing of ~~such~~

1 THE vehicle pursuant to sections 42-4-2104 and 42-4-2107.

2 **SECTION 4.** In Colorado Revised Statutes, **amend** 42-4-2106 as  
3 follows:

4 **42-4-2106. Perfection of lien.** The lien provided for in section  
5 42-4-2105 ~~shall be~~ IS perfected by taking physical possession of the motor  
6 vehicle ~~and its attached accessories, equipment, or personal property~~ and  
7 by sending to the department, within ten working days after the time  
8 possession was taken, a notice containing the information required in the  
9 report to be made under ~~the provisions of~~ section 42-4-2103. ~~In addition,~~  
10 ~~such~~ THE LIEN IS NOT PERFECTED UNTIL THE LIEN ATTACHES IN  
11 ACCORDANCE WITH THE SCHEDULE DESCRIBED IN SECTION 42-4-2105  
12 (1)(b). THE report ~~shall~~ MUST contain a declaration by the operator that a  
13 possessory lien is claimed for all past, present, and future charges, up to  
14 the date of redemption, and that the lien is enforceable and may be  
15 foreclosed pursuant to the provisions of this part 21.

16 **SECTION 5.** In Colorado Revised Statutes, **amend** 42-4-2107 as  
17 follows:

18 **42-4-2107. Sale of abandoned vehicle.** (1) AN OPERATOR MAY  
19 SELL any motor vehicle and its attached accessories and equipment or  
20 personal property within or attached to ~~such~~ THE vehicle that are not  
21 redeemed by the last-known owner of record or lienholder after ~~such~~  
22 ~~owner or lienholder has been sent notice of such lien by the operator shall~~  
23 ~~be sold in accordance with the provisions of section 42-4-2104~~ THE  
24 NOTICE WAS SENT IN ACCORDANCE WITH SECTION 42-4-2104 (1).

25 (2) ~~Within five days after foreclosure of the lien pursuant to this~~  
26 ~~section~~ AT LEAST FIVE DAYS BEFORE A VEHICLE IS SOLD IN ACCORDANCE  
27 WITH SUBSECTION (1) OF THIS SECTION, the operator shall send a notice to

1 the law enforcement agency having jurisdiction over the operator. ~~Such~~  
2 ~~notice shall~~ THE NOTICE MUST contain a list of personal property found  
3 within the abandoned vehicle that has an intact serial or identification  
4 number and ~~such~~ EACH serial or identification number. ~~Such notification~~  
5 ~~shall be made~~ THE OPERATOR SHALL DELIVER THE NOTICE by certified  
6 mail, facsimile machine, or personal delivery.

7 **SECTION 6.** In Colorado Revised Statutes, 42-4-2108, **amend**  
8 (1), (2) introductory portion, and (2)(c); and **repeal** (2)(b) as follows:

9 **42-4-2108. Proceeds of sale.** (1) (a) If the sale of any motor  
10 vehicle, personal property, and attached accessories or equipment under  
11 the provisions of section 42-4-2104 produces an amount less than or  
12 equal to the sum of all charges of the operator, ~~who has perfected his or~~  
13 ~~her lien~~, then the operator ~~shall have~~ HAS a valid claim against the owner  
14 for the full amount of ~~such~~ THE charges, less the amount received upon  
15 the sale of such motor vehicle. AN OPERATOR DOES NOT HAVE A VALID  
16 CLAIM IF THE OPERATOR HAS VIOLATED SECTION 40-10.1-405.

17 (b) Failure to register ~~such~~ A vehicle in accordance with this title  
18 ~~shall constitute~~ TITLE 42 IS DEEMED a waiver of ~~such~~ THE owner's right to  
19 be notified pursuant to this part 21. ~~for the purposes of foreclosure of the~~  
20 ~~lien pursuant to section 42-4-2107. Such Charges shall be~~ SPECIFIED IN  
21 SUBSECTION (1)(a) OF THIS SECTION ARE assessed ~~in the manner provided~~  
22 ~~for in paragraph (a) of subsection (2)~~ IN ACCORDANCE WITH SUBSECTION  
23 (2)(a) of this section.

24 (2) If the sale of any motor vehicle and its attached accessories or  
25 equipment under the provisions of section 42-4-2104 produces an amount  
26 greater than the sum of all charges of the operator who has perfected his  
27 ~~or her~~ THE OPERATOR'S lien:

1           (b) ~~Any balance remaining after payment pursuant to paragraphs~~  
2 ~~(a) and (a.5) of this subsection (2) shall be forwarded to the department,~~  
3 ~~and the department may recover from such balance any taxes, fees, and~~  
4 ~~penalties due to it with respect to such motor vehicle. The department~~  
5 ~~shall provide a receipt to the operator within seven days after receiving~~  
6 ~~the money if the operator provides the department with a postage-paid,~~  
7 ~~self-addressed envelope.~~

8           (c) (I) ~~THE OPERATOR SHALL PAY~~ any balance remaining after  
9 ~~payment pursuant to paragraph (b) of this subsection (2) shall be paid by~~  
10 ~~the department:~~ MAKING THE PAYMENT REQUIRED IN SUBSECTION (2)(a.5)  
11 OF THIS SECTION IN ACCORDANCE WITH THE FOLLOWING:

12           (A) First, to any lienholder of record as the lienholder's interest  
13 may appear upon the records of the department;

14           (B) Second, to any owner of record as the owner's interest may so  
15 appear; and

16           (C) ~~then~~ THIRD, to any person submitting proof of ~~such~~ THE  
17 person's interest in ~~such~~ THE motor vehicle upon the application of ~~such~~  
18 THE lienholder, owner, or person.

19           (II) ~~If such payments are not requested and made within One~~  
20 ~~hundred twenty days after the sale of the abandoned motor vehicle, the~~  
21 ~~OPERATOR SHALL TRANSFER THE balance, shall be transmitted~~ AFTER  
22 ~~MAKING THE PAYMENT REQUIRED UNDER SUBSECTIONS (2)(a) TO (2)(c)(I)~~  
23 ~~OF THIS SECTION, to the state treasurer, who shall credit the same to the~~  
24 ~~highway users tax fund for allocation and expenditure as specified in~~  
25 ~~section 43-4-205 (5.5)(e), C.R.S. UNCLAIMED PROPERTY TRUST FUND,~~  
26 ~~CREATED IN SECTION 38-13-801, AND DISPOSED OF IN ACCORDANCE WITH~~  
27 ~~ARTICLE 13 OF TITLE 38.~~

1           **SECTION 7.** In Colorado Revised Statutes, 40-10.1-101, **amend**  
2 (13); and **add** (1.5), (4.5), and (6.5) as follows:

3           **40-10.1-101. Definitions.** As used in this article 10.1, unless the  
4 context otherwise requires:

5           (1.5) "AUTHORIZED OR INTERESTED PERSON" MEANS:

6           (a) THE VEHICLE OWNER, AUTHORIZED OPERATOR, OR AUTHORIZED  
7 AGENT OF THE OWNER OF THE VEHICLE;

8           (b) THE LIENHOLDER OF THE VEHICLE OR AGENT OF THE  
9 LIENHOLDER OF THE VEHICLE; OR

10           (c) IF THE OWNER SIGNS A RELEASE AUTHORIZING AN INSURANCE  
11 COMPANY TO ACT ON BEHALF OF THE OWNER, THE INSURANCE COMPANY  
12 OR AGENT OF THE INSURANCE COMPANY PROVIDING INSURANCE  
13 COVERAGE ON THE VEHICLE.

14           (4.5) "COMMON PARKING AREA" MEANS ANY PART OF THE  
15 FOLLOWING AREAS THAT ARE NORMALLY USED FOR PARKING, SUCH AS THE  
16 SIDE OF A STREET OR PARKING SPACES, THAT AN OWNER DOES NOT HAVE  
17 THE RIGHT TO EXCLUDE OTHER RESIDENTS OF THE FOLLOWING FROM USING  
18 FOR PARKING:

19           (a) A CONDOMINIUM, AS DEFINED IN SECTION 38-33.3-103 (9);

20           (b) A COOPERATIVE, AS DEFINED IN SECTION 38-33.3-103 (10);

21           (c) A MULTIFAMILY BUILDING, WHICH IS ALSO KNOWN AS AN  
22 APARTMENT COMPLEX, WITH SEPARATE LIVING QUARTERS THAT ARE  
23 RENTED OR LEASED SEPARATELY; OR

24           (d) A MOBILE HOME PARK, AS DEFINED IN SECTION 38-12-201.5 (6).

25           (6.5) "DROP FEE" MEANS A FEE A TOWING OPERATOR CHARGES TO  
26 UNHOOK A VEHICLE FROM A TOW TRUCK.

27           (13) "Nonconsensual towing", ~~or~~ "nonconsensual tow", "TOWED

1 NONCONSENSUALLY", "NONCONSENSUALLY TOW", OR "TOWED WITHOUT  
2 CONSENT" means the transportation of a motor vehicle by tow truck FROM  
3 PRIVATE PROPERTY if such THE transportation is performed without the  
4 prior consent or authorization of:

5 (a) The owner or OF THE VEHICLE, AUTHORIZED operator OF THE  
6 VEHICLE, OR AGENT OF THE OWNER of the motor vehicle;

7 (b) THE LIENHOLDER OF THE VEHICLE OR AGENT OF THE  
8 LIENHOLDER, UNLESS THE VEHICLE IS BEING TOWED FOR THE PURPOSE OF  
9 REPOSSESSION UNDER A LIEN AGREEMENT; OR

10 (c) IF THE OWNER SIGNS A RELEASE AUTHORIZING AN INSURANCE  
11 COMPANY TO ACT ON BEHALF OF THE OWNER, THE INSURANCE COMPANY  
12 OR AGENT OF THE INSURANCE COMPANY PROVIDING INSURANCE  
13 COVERAGE ON THE VEHICLE.

14

15 **SECTION 8.** In Colorado Revised Statutes, 40-10.1-401, **amend**  
16 **(2)** as follows:

17 **40-10.1-401. Permit requirements.** (2) (a) The commission may  
18 deny an application OR REFUSE TO RENEW A PERMIT under this part 4 of  
19 a person who has, within the immediately preceding five years, been  
20 convicted of, or pled guilty or nolo contendere to, a felony OR A  
21 TOWING-RELATED OFFENSE. The commission may also deny an  
22 application under this part 4 or refuse to renew the permit of a towing  
23 carrier based upon a determination that the towing carrier or any of its  
24 owners, principals, officers, members, partners, or directors has not  
25 satisfied a civil penalty arising out of any administrative or enforcement  
26 action brought by the commission.

27 (b) THE COMMISSION MAY DENY AN APPLICATION OR REFUSE TO

1 RENEW A PERMIT OF A TOWING CARRIER UNDER THIS PART 4 BASED ON A  
2 DETERMINATION THAT THERE IS GOOD CAUSE TO BELIEVE THE ISSUANCE  
3 OF OR RENEWAL OF THE PERMIT IS NOT IN THE PUBLIC INTEREST. THE  
4 DETERMINATION IS SUBJECT TO APPEAL IN ACCORDANCE WITH  
5 COMMISSION RULES.

6 **SECTION 9.** In Colorado Revised Statutes, 40-10.1-403, **amend**  
7 (5)(a); and **add** (4)(d)(I)(C), (4)(d)(I)(D), (4)(d)(I)(E), (4)(d)(I)(F),  
8 (4)(d)(I)(G), (4)(d)(I)(H), and (5)(c) as follows:

9 **40-10.1-403. Towing task force - creation - rules - repeal.**

10 (4) (d) (I) By December 1 of each year, the commission shall make a  
11 report to the house of representatives transportation and local government  
12 committee, the house of representatives business affairs and labor  
13 committee, the senate business, labor, and technology committee, and the  
14 senate transportation and energy committee, or any successor committees.

15 The report must:

16 (C) INCLUDE THE ANALYSIS REQUIRED IN SUBSECTION (5)(C) OF  
17 THIS SECTION;

18 (D) INCLUDE THE TASK FORCE'S DEFINITION OF CONSENSUAL TOW  
19 AND NONCONSENSUAL TOW;

20 (E) INCLUDE THE RANGE OF DOLLAR AMOUNTS CONSIDERED WHEN  
21 SETTING ALL RATES RELATED TO CHARGES BY TOWING CARRIERS FOR  
22 NONCONSENSUAL TOWS, INCLUDING INFORMATION CONSIDERED FOR THE  
23 MINIMUM AND MAXIMUM RATES FOR ALL FEES CHARGED, THE FORMULAS  
24 FOR DETERMINING THE ACTUAL COST AND MARKET RATE FOR THE FINAL  
25 FEES SET FOR ALL RATES, A SUMMARY OF ANY PUBLIC COMMENT OR  
26 FEEDBACK PROVIDED RELATED TO THE RATES SET, AND ANY OTHER  
27 INFORMATION THE TASK FORCE TOOK INTO CONSIDERATION WHEN

1 ESTABLISHING ALL RATES;

2 (F) INCLUDE THE TIMES, INCLUDING THE SHORTEST, MEAN,  
3 MEDIAN, MODE, AND LONGEST, TO SETTLE COMPLAINTS MADE TO THE  
4 COMMISSION;

5 (G) INCLUDE THE CATEGORIES OF COMPLAINTS AND THE NUMBER  
6 OF COMPLAINTS IN EACH CATEGORY; AND

7 (H) INCLUDE A LIST OF THE TOWING CARRIERS THAT HAVE BEEN  
8 ISSUED A PERMIT, THE NUMBER OF VALID COMPLAINTS AGAINST EACH  
9 CARRIER, AND THE ACTION TAKEN BY THE COMMISSION IN RESPONSE TO  
10 EACH VALID COMPLAINT.

11 (5) The task force has the following duties and powers:

12 (a) To make comprehensive recommendations to the commission  
13 about the maximum rates that may be charged for the recovery, towing,  
14 and storage of a vehicle that has been towed without the owner's consent.  
15 The task force shall make comprehensive recommendations to the  
16 commission about the maximum rates after July 1, 2022, but no later than  
17 ~~September 1, 2022~~ November 1, 2022.

18 (c) TO ANALYZE AND MAKE RECOMMENDATIONS TO THE  
19 COMMISSION ABOUT NONCONSENSUAL TOWING RATES CHARGED TO THE  
20 PUBLIC. IN ANALYZING NONCONSENSUAL RATES, THE TASK FORCE SHALL  
21 TAKE INTO ACCOUNT CURRENT CONSENSUAL TOWING MARKET RATES AND  
22 THEIR RELATIONSHIP TO NONCONSENSUAL TOWING RATES.

23 **SECTION 10.** In Colorado Revised Statutes, **add** 40-10.1-405,  
24 40-10.1-406, 40-10.1-407, 40-10.1-408, and 40-10.1-409 as follows:

25 **40-10.1-405. Nonconsensual tows - rights of owners, operators,**  
26 **and lienholders - rules. (1) Towing fees. (a) TOWING CARRIERS SHALL**  
27 **PROMINENTLY DISPLAY AT THEIR PLACE OF BUSINESS AND ON ANY**



1 WEBSITE OF THE TOWING CARRIER THE CURRENT MAXIMUM RATES  
2 PERMITTED BY RULE OF THE COMMISSION FOR EACH TOW SERVICE  
3 PROVIDED BY THE TOWING CARRIER. THE SIGN MUST INCLUDE THE  
4 FOLLOWING STATEMENT: "THE MAXIMUM PERMITTED RATE IS BASED UPON  
5 RULES OF THE PUBLIC UTILITIES COMMISSION, AND IF THERE ARE  
6 CONCERNS OR QUESTIONS ABOUT THESE RATES OR THE TOWING CARRIER,  
7 THEN CALL THE PUBLIC UTILITIES COMMISSION CONSUMER AFFAIRS  
8 HOTLINE AT 303-894-2070.

9 (b) (I) A TOWING CARRIER SHALL ACCEPT:

10 (A) CASH;

11 (B) MAJOR CREDIT CARDS; AND

12 (C) OTHER FORMS OF PAYMENT REQUIRED BY RULE OF THE  
13 COMMISSION.

14 (II) THE COMMISSION SHALL PROMULGATE A RULE DEFINING WHAT  
15 QUALIFIES AS A MAJOR CREDIT CARD FOR THE PURPOSES OF THIS  
16 SUBSECTION (1)(b).

17 (c) A TOWING CARRIER SHALL NOT:

18 (I) CHARGE STORAGE FEES FOR ANY TWENTY-FOUR-HOUR PERIOD  
19 DURING WHICH THE TOWING CARRIER DID NOT STORE THE VEHICLE, BUT  
20 THE TOWING CARRIER MAY CHARGE A PRORATED FEE FOR ANY PART OF A  
21 TWENTY-FOUR-HOUR PERIOD THE TOWING CARRIER STORED THE VEHICLE;  
22 AND

23 (II) CHARGE OR RETAIN ANY FEES NOT IDENTIFIED IN THE RULES OF  
24 THE COMMISSION FOR THE NONCONSENSUAL TOW OF A VEHICLE FROM  
25 PRIVATE PROPERTY.

26 (2) **Towing carrier document vehicle's condition and reason**  
27 **for tow - adequate illumination.** (a) BEFORE A TOWING CARRIER

1 CONNECTS A TOWING VEHICLE TO A VEHICLE WITHOUT CONSENT, THE  
2 TOWING CARRIER SHALL DOCUMENT THE VEHICLE'S CONDITION AND THE  
3 REASON FOR THE TOW BY:

4 (I) TAKING AT LEAST FOUR PHOTOGRAPHS OF THE VEHICLE, WITH  
5 AT LEAST ONE PHOTOGRAPH TAKEN FROM THE FRONT, ONE PHOTOGRAPH  
6 TAKEN FROM THE REAR, ONE PHOTOGRAPH TAKEN FROM THE DRIVER'S  
7 SIDE, AND ONE PHOTOGRAPH TAKEN FROM THE PASSENGER'S SIDE. THESE  
8 PHOTOGRAPHS MUST:

9 (A) SHOW THE ENTIRE VEHICLE FROM THE REQUIRED ANGLE;

10 (B) HAVE THE VEHICLE FILL AT LEAST THREE-FOURTHS OF THE  
11 PHOTOGRAPH, MEASURED FROM SIDE TO SIDE; AND

12 (C) BE RENDERED IN A RESOLUTION OF AT LEAST TWO THOUSAND  
13 PIXELS BY AT LEAST TWO THOUSAND PIXELS.

14 (II) TAKING A PHOTOGRAPH THAT SHOWS THE REASON FOR THE  
15 VEHICLE BEING TOWED WITHOUT CONSENT. THE PHOTOGRAPH MUST:

16 (A) SHOW THE POSITION OF THE VEHICLE IN RELATION TO THE  
17 REASON, INCLUDING ANY SIGN, THAT THE VEHICLE WAS TOWED; AND

18 (B) BE RENDERED IN A RESOLUTION OF AT LEAST TWO THOUSAND  
19 PIXELS BY AT LEAST TWO THOUSAND PIXELS.

20 (b) UPON DEMAND BY AN AUTHORIZED OR INTERESTED PERSON,  
21 THE TOWING CARRIER SHALL PROVIDE COPIES OF THE PHOTOGRAPHS  
22 REQUIRED TO BE TAKEN PURSUANT TO SUBSECTION (2)(a)(I) OR (2)(a)(II)  
23 OF THIS SECTION.

24 (c) (I) A REBUTTABLE PRESUMPTION THAT A TOWING CARRIER  
25 DAMAGED A VEHICLE IS CREATED BY EVIDENCE THAT:

26 (A) THE TOWING CARRIER HAS FAILED TO PRODUCE PHOTOGRAPHS  
27 OF THE VEHICLE'S CONDITION IN COMPLIANCE WITH SUBSECTION (2)(b) OF

1 THIS SECTION; AND

2 (B) A VEHICLE HAS SUFFERED DAMAGE.

3 (II) A TOWING CARRIER'S FAILURE TO PRODUCE A PHOTOGRAPH OF  
4 THE REASON FOR THE TOW IN COMPLIANCE WITH SUBSECTION (2)(b) OF  
5 THIS SECTION CREATES A REBUTTABLE PRESUMPTION THAT THE TOWING  
6 CARRIER DID NOT HAVE AUTHORIZATION TO TOW A VEHICLE.

7 (d) DURING BUSINESS HOURS OR WHEN A VEHICLE IS BEING  
8 RELEASED, A TOWING CARRIER SHALL MAINTAIN AN AREA AT EACH  
9 STORAGE FACILITY WITH LIGHTING THAT IS ADEQUATE TO ALLOW A  
10 PERSON TO INSPECT A VEHICLE FOR DAMAGE PRIOR TO ITS RELEASE FROM  
11 STORAGE.

12 (3) **Authorization and notice required for tows from private**  
13 **property.** (a) A TOWING CARRIER SHALL NOT NONCONSENSUALLY TOW  
14 A VEHICLE FROM PRIVATE PROPERTY UNLESS:

15 (I) THE VEHICLE IS BEING REPOSSESSED BY A CREDITOR WITH A  
16 LIEN OR SECURITY INTEREST IN THE VEHICLE;

17 (II) THE REMOVAL IS EXPRESSLY ORDERED OR AUTHORIZED BY A  
18 COURT ORDER, AN ADMINISTRATIVE ORDER, OR A PEACE OFFICER OR BY  
19 OPERATION OF LAW;

20 (III) THE VEHICLE BLOCKS A DRIVEWAY OR ROADWAY ENOUGH TO  
21 EFFECTIVELY OBSTRUCT A PERSON'S ACCESS TO THE DRIVEWAY OR  
22 ROADWAY; OR

23 (IV) THE TOWING CARRIER HAS RECEIVED PERMISSION TO TOW THE  
24 VEHICLE, WITHIN THE TWENTY-FOUR HOURS IMMEDIATELY PRECEDING THE  
25 TOW, FROM:

26 (A) THE OWNER OF OR LEASE HOLDER OF THE PRIVATE PROPERTY;

27 (B) A PERSON SUBJECT TO THE "COLORADO COMMON INTEREST

1 OWNERSHIP ACT", ARTICLE 33.3 OF TITLE 38, IF THE PRIVATE PROPERTY  
2 IS LOCATED WITHIN THE BOUNDARIES OF THE PERSON'S AREA OF  
3 OPERATION; OR

4 (C) AN AGENT OF A PERSON DESCRIBED IN SUBSECTION  
5 (3)(a)(IV)(A) OR (3)(a)(IV)(B) OF THIS SECTION; EXCEPT THAT THE  
6 TOWING CARRIER DOES NOT QUALIFY AS AN AGENT WITH AUTHORITY TO  
7 GRANT PERMISSION UNDER THIS SUBSECTION (3)(a).

8 (b) (I) EXCEPT AS PROVIDED IN SUBSECTION (3)(b)(IV) OF THIS  
9 SECTION, A TOWING CARRIER SHALL NOT NONCONSENSUALLY TOW A  
10 VEHICLE FROM A PARKING SPACE OR COMMON PARKING AREA WITHOUT  
11 THE TOWING CARRIER OR PROPERTY OWNER GIVING THE VEHICLE OWNER  
12 OR OPERATOR TWENTY-FOUR HOURS' WRITTEN NOTICE, UNLESS:

13 (A) THE VEHICLE OWNER OR OPERATOR HAS RECEIVED TWO  
14 PREVIOUS NOTICES FOR PARKING INAPPROPRIATELY IN THE SAME MANNER;

15 (B) THE VEHICLE IS BEING REPOSSESSED BY A CREDITOR WITH A  
16 LIEN OR SECURITY INTEREST IN THE VEHICLE;

17 (C) THE REMOVAL IS EXPRESSLY AUTHORIZED BY COURT ORDER OR  
18 OPERATION OF LAW; [REDACTED]

19 (D) THE VEHICLE BLOCKS A DRIVEWAY OR ROADWAY ENOUGH TO  
20 EFFECTIVELY OBSTRUCT A PERSON'S ACCESS TO THE DRIVEWAY OR  
21 ROADWAY;

22 (E) THE VEHICLE IS PARKED IN VIOLATION OF SECTION 42-4-1208  
23 (4) OR IN RESERVED PARKING FOR PEOPLE WITH DISABILITIES WITHOUT  
24 DISPLAYING AN IDENTIFYING PLACARD OR AN IDENTIFYING PLATE, AS  
25 THOSE TERMS ARE DEFINED IN SECTION 42-3-204 (1)(f) AND (1)(g), THAT  
26 IS CURRENTLY VALID OR HAS BEEN EXPIRED FOR NO MORE THAN SIXTY  
27 DAYS;

1 (F) THE VEHICLE IS PARKED IN OR EFFECTIVELY OBSTRUCTING A  
2 DESIGNATED AND MARKED FIRE ZONE;

3 (G) THE VEHICLE IS OCCUPYING WITHOUT PERMISSION OR  
4 EFFECTIVELY OBSTRUCTING ACCESS TO OR FROM AN INDIVIDUALLY  
5 DESIGNATED, RENTED, OR PURCHASED PARKING SPACE OF A RESIDENT; OR

6 (H) THE VEHICLE IS PARKED WITHOUT DISPLAYING VALID  
7 AUTHORIZATION IN A PARKING LOT MARKED FOR THE EXCLUSIVE USE OF  
8 RESIDENTS.

9 (II) THE TOWING CARRIER OR PROPERTY OWNER SHALL PROVIDE  
10 THE NOTICE DESCRIBED IN SUBSECTION (3)(b)(I) OF THIS SECTION BY  
11 PLACING A WRITTEN NOTICE ON THE WINDSHIELD OF THE VEHICLE AT  
12 LEAST TWENTY-FOUR HOURS BEFORE TOWING THE VEHICLE.

13 (III) THE NOTICE MUST STATE CLEARLY:

14 (A) THAT THE VEHICLE WILL BE TOWED WITHOUT CONSENT IF THE  
15 VEHICLE REMAINS PARKED INAPPROPRIATELY;

16 (B) A DESCRIPTION OF THE INAPPROPRIATE PARKING THAT HAS  
17 CAUSED THE NOTICE TO BE GIVEN;

18 (C) THE TIME THE VEHICLE WILL BE TOWED IF IT IS NOT MOVED TO  
19 APPROPRIATE PARKING; AND

20 (D) THAT CONTINUING TO PARK INAPPROPRIATELY IN THE SAME  
21 MANNER MAY LEAD TO THE VEHICLE BEING TOWED WITHOUT NOTICE.

22 (IV) IF THE VEHICLE IS PARKED A THIRD OR SUBSEQUENT TIME IN  
23 THE SAME INAPPROPRIATE MANNER THAT CAUSED IT TO RECEIVE PREVIOUS  
24 NOTICES, THE TOWING CARRIER OR PROPERTY OWNER NEED NOT GIVE THE  
25 NOTICE REQUIRED IN SUBSECTION (3)(b)(I) OF THIS SECTION BEFORE  
26 TOWING THE VEHICLE.

27 (V) FOR PURPOSES OF THIS SUBSECTION (3)(b), A VEHICLE IS

1 PARKED INAPPROPRIATELY WHEN IT IS PARKED IN A MANNER THAT:

2 (A) VIOLATES THE PROCEDURES NECESSARY TO OBTAIN  
3 AUTHORIZATION TO PARK IN THE LOT OR SPACE;

4 (B) FAILS TO COMPLY WITH THE PROPERTY OWNER'S SIGNS OR THE  
5 AGREEMENTS OF THE TENANTS; OR

6 (C) VIOLATES A STATUTE, RULE, ORDINANCE, OR RESOLUTION OF  
7 THE STATE OR A POLITICAL SUBDIVISION OF THE STATE.

8 (c) IN ORDER FOR A TOWING CARRIER TO CONDUCT A  
9 NONCONSENSUAL TOW UNDER SUBSECTION (3)(b)(I)(G) OR (3)(b)(I)(H) OF  
10 THIS SECTION, THE PROPERTY OWNER MUST HAVE POSTED SIGNAGE VISIBLE  
11 AND FACING THE DRIVER AT EACH ENTRY WAY INTO A PARKING AREA  
12 INDICATING THAT PARKING SPACES ARE DESIGNATED FOR ONE OR MORE  
13 SPECIFIED RESIDENTS AND THAT A VEHICLE PARKED WITHOUT  
14 AUTHORIZATION IS SUBJECT TO BEING TOWED. THE SIGN MUST ALSO  
15 CONTAIN THE INTERNATIONAL TOWING SYMBOL NO SMALLER THAN FOUR  
16 INCHES BY FOUR INCHES AND BE PERMANENTLY MOUNTED IN A POSITION  
17 THAT IS NO LOWER THAN FIVE FEET AND NO HIGHER THAN EIGHT FEET.

18  
19 (4) **Notice, disclosures, and signs.** (a) IN CONNECTION WITH A  
20 NONCONSENSUAL TOW, THE TOWING CARRIER SHALL PROVIDE, UPON  
21 REQUEST, EVIDENCE OF THE TOWING CARRIER'S COMMERCIAL LIABILITY  
22 INSURANCE COVERAGE, INCLUDING CARGO LIABILITY COVERAGE, GARAGE  
23 KEEPER'S LIABILITY COVERAGE, IF APPLICABLE, AND MOTOR VEHICLE  
24 LIABILITY COVERAGE, TO AN AUTHORIZED OR INTERESTED PERSON.

25 (b) A TOWING CARRIER SHALL MAINTAIN A CLEARLY VISIBLE SIGN  
26 AT THE ENTRANCE TO THE STORAGE FACILITY HOLDING A  
27 NONCONSENSUALLY TOWED VEHICLE. THE SIGN MUST:

1 (I) STATE THE NAME OF THE BUSINESS, TELEPHONE NUMBER, AND  
2 HOURS OF OPERATION;

3 (II) STATE: "A VEHICLE THAT IS NONCONSENSUALLY TOWED FROM  
4 PRIVATE PROPERTY MAY BE RETRIEVED EVEN IF THE OWNER DOES NOT PAY  
5 THE TOWING CARRIER'S FEES, BUT THE OWNER STILL OWES THE TOWING  
6 CARRIER THOSE FEES."

7 (III) BE NO LESS THAN TWO SQUARE FEET IN SIZE;

8 (IV) HAVE LETTERING NOT LESS THAN TWO INCHES IN HEIGHT;

9 (V) HAVE LETTERING THAT CONTRASTS SHARPLY IN COLOR WITH  
10 THE BACKGROUND ON WHICH THE LETTERS ARE PLACED; AND

11 (VI) BE PRINTED IN ENGLISH.

12 (c) UPON REQUEST, A TOWING CARRIER SHALL PROVIDE TO AN  
13 AUTHORIZED OR INTERESTED PERSON AN ITEMIZED BILL SHOWING EACH  
14 CHARGE AND THE RATE FOR EACH FEE THAT THE AUTHORIZED OR  
15 INTERESTED PERSON HAS INCURRED AS A RESULT OF A NONCONSENSUAL  
16 TOW.

17 (d) UPON REQUEST, A TOWING CARRIER SHALL DISCLOSE ACCEPTED  
18 FORMS OF PAYMENT, INCLUDING THOSE REQUIRED TO BE ACCEPTED IN  
19 ACCORDANCE WITH SUBSECTION (1)(b) OF THIS SECTION.

20 (e) IF A TOWING CARRIER HAS NONCONSENSUALLY TOWED A  
21 VEHICLE FROM PRIVATE PROPERTY, THE TOWING CARRIER SHALL GIVE THE  
22 AUTHORIZED OR INTERESTED PERSON THAT IS RETRIEVING THE VEHICLE A  
23 WRITTEN NOTICE OF THE PERSON'S ABILITY TO MAKE A COMPLAINT TO THE  
24 COMMISSION. THE NOTICE:

25 (I) MUST BE WRITTEN IN A CONSPICUOUS TYPE FACE AND FONT ON  
26 BOTH THE RECEIPT AND BILL FOR THE TOW; AND

27 (II) MUST NOT BE IN A TYPE FACE OR FONT THAT IS SMALLER THAN

1 THE OTHER NUMBERS OR WORDS ON THE RECEIPT OR BILL, AS APPLICABLE.

2 (f) (I) A TOWING CARRIER SHALL NOT PERFORM A  
3 NONCONSENSUAL TOW OF A VEHICLE, OTHER THAN AN ABANDONED  
4 MOTOR VEHICLE AS DEFINED IN SECTION 42-4-2102 (1), FROM PRIVATE  
5 PROPERTY NORMALLY USED FOR PARKING UNLESS:

6 (A) NOTICE OF THE PARKING REGULATIONS WAS PROVIDED TO THE  
7 VEHICLE OPERATOR WHEN THE VEHICLE ENTERED THE PRIVATE PROPERTY  
8 AND PARKED; AND

9 (B) NOTICE THAT ANY VEHICLE PARKED IN VIOLATION OF THE  
10 REGULATIONS IS SUBJECT TO TOW AT THE VEHICLE OWNER'S EXPENSE WAS  
11 PROVIDED TO THE VEHICLE OPERATOR WHEN THE VEHICLE ENTERED THE  
12 PRIVATE PROPERTY AND PARKED.

13 (II) A PROPERTY OWNER WITH TENANTS SHALL PROVIDE THE  
14 NOTICE DESCRIBED IN THIS SUBSECTION (4)(f) BY ISSUING EACH TENANT  
15 A WRITTEN DOCUMENT CONTAINING ANY APPLICABLE PARKING  
16 REGULATIONS BEFORE THE REGULATIONS ARE ADOPTED OR AMENDED OR  
17 BEFORE THE PERSON AGREES TO BE A TENANT.

18 (III) A TOWING CARRIER THAT ENTERS INTO AN AGREEMENT WITH  
19 A PROPERTY OWNER TO NONCONSENSUALLY TOW VEHICLES FROM THE  
20 PROPERTY SHALL POST SIGNS THAT:

21 (A) ARE NO LESS THAN ONE SQUARE FOOT IN SIZE;

22 (B) HAVE LETTERING NOT LESS THAN ONE INCH IN HEIGHT;

23 (C) HAVE LETTERING THAT CONTRASTS WITH THE BACKGROUND  
24 ON WHICH THE LETTERS ARE PLACED;

25 (D) STATE: "AUTHORIZED PARKING ONLY";

26 (E) INCLUDE THE NAME AND TELEPHONE NUMBER OF THE TOWING  
27 CARRIER AUTHORIZED TO PERFORM TOWS FROM THE PRIVATE PROPERTY;



1 (F) ARE PRINTED IN ENGLISH;

2 (G) ARE PLACED AT THE ENTRANCE TO THE PRIVATE PROPERTY,  
3 FACE OUTWARD TOWARD THE STREET, AND ARE VISIBLE PRIOR TO  
4 ENTERING AND UPON ENTERING THE PRIVATE PROPERTY;

5 (H) ARE PLACED INSIDE THE AREA USED FOR PARKING, FACE  
6 TOWARD THE PARKING SPACES, AND, IF THE PRIVATE PROPERTY IS NOT  
7 PROVIDED FOR RESIDENTIAL PARKING AND HAS MORE THAN TEN  
8 FREESTANDING LAMPPOSTS ON THE PROPERTY, ARE POSTED ON EACH  
9 LAMPOST OR POSTED UPRIGHT NEAR EACH LAMPOST;

10 (I) ARE NOT OBSTRUCTED OR PLACED IN SUCH A MANNER THAT  
11 PREVENTS VISIBILITY; AND

12 (J) ARE NOT PLACED HIGHER THAN EIGHT FEET OR LOWER THAN  
13 THREE FEET FROM THE GROUND SURFACE CLOSEST TO THE SIGN'S  
14 PLACEMENT.

15 (g) THE TOWING CARRIER SHALL RETAIN EVIDENCE, INCLUDING  
16 PHOTOGRAPHS OF THE RELEVANT SIGNS, OF GIVING THE NOTICES AND  
17 DISCLOSURES REQUIRED IN SUBSECTION (4)(f) OF THIS SECTION FOR THREE  
18 YEARS AFTER THE DATE OF COMPLETION OF A NONCONSENSUAL TOW AND  
19 PROVIDE THE EVIDENCE TO THE COMMISSION OR AN ENFORCEMENT  
20 OFFICIAL UPON REQUEST.

21 (5) **No mechanic's liens on vehicle or contents.**

22 (a) NOTWITHSTANDING SECTION 38-20-105, A TOWING CARRIER THAT  
23 NONCONSENSUALLY TOWS A VEHICLE DOES NOT HAVE A MECHANIC'S LIEN  
24 ON THE CONTENTS OF THE VEHICLE TO COVER THE COST OF TOWING THE  
25 VEHICLE.

26 (b) IF AN AUTHORIZED OR INTERESTED PERSON REQUESTS THAT A  
27 TOWING CARRIER RETURN A VEHICLE OR THE CONTENTS OF A VEHICLE

1 THAT WAS TOWED WITHOUT CONSENT WITHIN THIRTY DAYS AFTER THE  
2 POSTMARKED DATE THE NOTICE WAS MAILED IN ACCORDANCE WITH  
3 SECTION 42-4-2103 (4) OR THE DATE THE OPERATOR RECEIVED NOTICE  
4 THAT NO RECORD EXISTS FOR THE MOTOR VEHICLE, THE TOWING CARRIER  
5 SHALL IMMEDIATELY RETRIEVE OR ALLOW THE AUTHORIZED OR  
6 INTERESTED PERSON TO RETRIEVE THE VEHICLE OR ANY CONTENTS IN  
7 ACCORDANCE WITH SUBSECTION (6)(a) OF THIS SECTION. THIS SUBSECTION  
8 (5)(b) DOES NOT APPLY TO A VEHICLE OR THE CONTENTS OF A VEHICLE IF  
9 THE VEHICLE OR THE CONTENTS OF THE VEHICLE ARE SUBJECT TO A HOLD  
10 ORDER ISSUED BY A COURT, DISTRICT ATTORNEY, LAW ENFORCEMENT  
11 AGENCY, OR PEACE OFFICER.

12 (c) FOR AN AUTHORIZED OR INTERESTED PERSON TO RETRIEVE A  
13 VEHICLE WITHOUT PAYING THE TOWING CARRIER, THE AUTHORIZED OR  
14 INTERESTED PERSON MUST SIGN A FORM AFFIRMING THAT THE  
15 AUTHORIZED OR INTERESTED PERSON OWES THE TOWING CARRIER  
16 PAYMENT FOR FEES THAT COMPLY WITH THIS ARTICLE 10.1, PART 21 OF  
17 ARTICLE 4 OF TITLE 42, OR ARTICLE 20 OF TITLE 38. THE TOWING CARRIER  
18 MAY USE THE FORM TO TAKE REASONABLE ACTIONS TO COLLECT THE  
19 DEBT, INCLUDING INITIATING A COURT ACTION OR USING A COLLECTION  
20 AGENCY. THE DEPARTMENT SHALL:

- 21 (I) CREATE THE FORM;
- 22 (II) GIVE THE FORM THE FOLLOWING TITLE: "TOWED VEHICLE  
23 RELEASE NOTICE: RETRIEVAL WITH PAYMENT OWED"; AND
- 24 (III) PROVIDE THE FORM ON THE PUBLIC UTILITIES COMMISSION  
25 WEBSITE FOR TOWING CARRIERS TO RETRIEVE AND USE.

26 (6) **Releasing the vehicle upon request.** (a) A TOWING CARRIER  
27 SHALL RELEASE A NONCONSENTUALLY TOWED VEHICLE IN ACCORDANCE

1 WITH SUBSECTION (5)(b) OF THIS SECTION, REGARDLESS OF WHETHER THE  
2 AUTHORIZED OR INTERESTED PERSON HAS PAID THE TOWING CARRIER.

3 (b) A TOWING CARRIER SHALL NOT ASSESS A DROP CHARGE TO  
4 RELEASE THE VEHICLE AFTER THE VEHICLE IS HOOKED UP TO THE TOW  
5 TRUCK BUT BEFORE THE VEHICLE IS REMOVED FROM THE PROPERTY.

6 (c) IF APPROACHED BY AN AUTHORIZED OR INTERESTED PERSON,  
7 THE TOWING CARRIER SHALL NOTIFY THE AUTHORIZED OR INTERESTED  
8 PERSON THAT THE TOWING CARRIER IS REQUIRED TO RELEASE THE VEHICLE  
9 UPON REQUEST OF THE AUTHORIZED OR INTERESTED PERSON.

10 (d) UPON REQUEST BY THE AUTHORIZED OR INTERESTED PERSON,  
11 THE TOWING CARRIER SHALL STOP ANY TOW IN PROGRESS BEFORE THE  
12 VEHICLE IS REMOVED FROM PRIVATE PROPERTY.

13 (7) **No towing for expired registration.** UNLESS THE TOW IS  
14 BASED ON AN ORDER GIVEN BY A PEACE OFFICER, A TOWING CARRIER  
15 SHALL NOT TOW A VEHICLE FROM PRIVATE PROPERTY BECAUSE THE REAR  
16 LICENSE PLATE OF THE VEHICLE OR THE RECORD OBTAINED USING THE  
17 SYSTEM DESCRIBED IN SECTION 42-4-2103 (3)(c)(III) INDICATES THAT THE  
18 VEHICLE'S REGISTRATION HAS EXPIRED.

19 (8) **Towing carrier responsibility.** FOR A NONCONSENSUAL TOW,  
20 THE TOWING CARRIER IS RESPONSIBLE FOR THE SECURITY AND SAFETY OF  
21 THE TOWED VEHICLE UNTIL IT IS RELEASED TO AN AUTHORIZED OR  
22 INTERESTED PERSON.

23 (9) **Applicability.** THIS SECTION DOES NOT APPLY TO:

24 (a) A TOW ORDERED BY A PEACE OFFICER OR TECHNICIAN  
25 DIRECTED BY A PEACE OFFICER IN THE COURSE AND SCOPE OF THE  
26 OFFICER'S OR TECHNICIAN'S DUTIES; OR

27 (b) A TOW FROM A PARKING SPACE THAT SERVES A BUSINESS IF:

1 (I) THE PARKING SPACE IS NOT IN A COMMON PARKING AREA; AND

2 (II) THE PARKING SPACE IS ON COMMERCIAL REAL ESTATE, AS  
3 DEFINED IN SECTION 38-22.5-102 (2).

4 [REDACTED]

5 **40-10.1-406. Failure to comply. (1) No fees.** (a) IF A TOWING  
6 CARRIER FAILS TO COMPLY WITH THIS ARTICLE 10.1, ARTICLE 20 OF TITLE  
7 38, OR PART 18 OR 21 OF ARTICLE 4 OF TITLE 42 OR ANY RULE  
8 PROMULGATED UNDER THIS ARTICLE 10.1 OR PART 18 OR 21 OF ARTICLE  
9 4 OF TITLE 42, THE TOWING CARRIER:

10 (I) SHALL NOT CHARGE OR RETAIN ANY FEES OR CHARGES FOR THE  
11 SERVICES PERFORMED WITH RESPECT TO THE VEHICLE; AND

12 (II) SHALL RETURN TO THE AUTHORIZED OR INTERESTED PERSON  
13 ANY FEES IT COLLECTED WITH RESPECT TO THE VEHICLE.

14 (b) IT IS AN AFFIRMATIVE DEFENSE IN ANY ACTION TO COLLECT  
15 TOWING FEES THAT:

16 (I) THE VEHICLE WAS TOWED NONCONSENSUALLY; AND

17 (II) THE TOWING CARRIER FAILED TO COMPLY WITH SECTION  
18 40-10.1-405.

19 (2) **Attorney fees.** AN AUTHORIZED OR INTERESTED PERSON  
20 SEEKING REIMBURSEMENT FOR DAMAGES MAY RECOVER FROM THE  
21 TOWING CARRIER REASONABLE ATTORNEY FEES IF:

22 (a) THE VEHICLE WAS TOWED NONCONSENSUALLY;

23 (b) A COURT HOLDS THAT:

24 (I) THE TOWING CARRIER FAILED TO COMPLY WITH THIS ARTICLE  
25 10.1, ARTICLE 20 OF TITLE 38, OR PART 18 OR 21 OF ARTICLE 4 OF TITLE 42  
26 OR ANY RULE PROMULGATED UNDER THIS ARTICLE 10.1 OR PART 18 OR 21  
27 OF ARTICLE 4 OF TITLE 42, AND THIS FAILURE CAUSED DAMAGES,

1 INCLUDING ECONOMIC DAMAGES, TO THE VEHICLE OWNER OR  
2 LIENHOLDER; OR

3 (II) THE TOWING CARRIER DAMAGED A VEHICLE WHILE  
4 CONNECTING IT TO A TOWING VEHICLE, WHILE POSSESSING THE VEHICLE,  
5 OR WHILE RETURNING THE VEHICLE TO AN AUTHORIZED OR INTERESTED  
6 PERSON; AND

7 (c) THE AUTHORIZED OR INTERESTED PERSON DEMANDED  
8 REIMBURSEMENT FOR THE SUFFERED DAMAGES AND THE TOWING CARRIER  
9 REFUSED TO REIMBURSE THE AUTHORIZED OR INTERESTED PERSON FOR  
10 THE DAMAGES.

11 (3) **Damages recovered for party in interest.** IN A COURT  
12 ACTION ARISING FROM A NONCONSENSUAL TOW, ANY AUTHORIZED OR  
13 INTERESTED PERSON MAY RECOVER THE DAMAGES SUFFERED BY ANOTHER  
14 AUTHORIZED OR INTERESTED PERSON FROM A TOWING CARRIER IF THE  
15 PERSON WHO RECOVERS THE DAMAGES REIMBURSES THE OTHER  
16 AUTHORIZED OR INTERESTED PERSON FOR THE DAMAGES SUFFERED BY THE  
17 AUTHORIZED OR INTERESTED PERSON. A COURT MAY ISSUE AN ORDER  
18 IMPLEMENTING THIS SUBSECTION (3).

19 **40-10.1-407. Records.** (1) A TOWING CARRIER SHALL RECORD  
20 THE FOLLOWING INFORMATION FOR EACH NONCONSENSUAL TOW:

21 (a) THE UNIQUE SERIAL NUMBER OF THE TOW RECORD OR INVOICE;

22 (b) THE NAME, ADDRESS, TOWING CARRIER PERMIT NUMBER, AND  
23 TELEPHONE NUMBER OF THE TOWING CARRIER;

24 (c) THE ADDRESS AND TELEPHONE NUMBER OF THE STORAGE  
25 FACILITY USED BY THE TOWING CARRIER;

26 (d) THE MAKE, MODEL, YEAR, COMPLETE VEHICLE IDENTIFICATION  
27 NUMBER, AND LICENSE PLATE NUMBER, IF AVAILABLE, OF THE TOWED

1 VEHICLE;

2 (e) THE ORIGIN ADDRESS OF THE TOW, THE DESTINATION ADDRESS  
3 OF THE TOW, AND THE ONE-WAY MILEAGE BETWEEN THE TWO ADDRESSES;

4 (f) THE PRINTED NAME, ADDRESS, TELEPHONE NUMBER, AND  
5 SIGNATURE OF THE PERSON AUTHORIZING THE TOW;

6 (g) THE PRINTED NAME AND SIGNATURE OF THE TOW TRUCK  
7 DRIVER;

8 (h) AN ITEMIZED INVOICE OF ALL TOWING CHARGES ASSESSED;

9 (i) THE SIGNATURE OF THE PERSON TO WHOM THE VEHICLE IS  
10 RELEASED; EXCEPT THAT THE TOWING CARRIER MAY WRITE "REFUSED TO  
11 SIGN" IF THE PERSON TO WHOM THE VEHICLE IS RELEASED REFUSES TO SIGN  
12 THE RELEASE DOCUMENT; [REDACTED]

13 (j) THE DATE AND TIME OF ANY OF THE FOLLOWING, IF PERFORMED:  
14 (I) HOOKING THE VEHICLE TO THE TOW TRUCK;  
15 (II) UNHOOKING THE VEHICLE FROM THE TOW TRUCK;  
16 (III) COMPLETING THE TOW;  
17 (IV) NOTIFYING THE APPROPRIATE LAW ENFORCEMENT AGENCY;  
18 (V) PLACING THE VEHICLE IN STORAGE; AND  
19 (VI) RELEASING THE TOWED VEHICLE FROM STORAGE; AND

20 (k) ANY OTHER INFORMATION REQUIRED BY RULE OF THE  
21 COMMISSION.

22 (2) A TOWING CARRIER SHALL RECORD THE INFORMATION  
23 REQUIRED TO BE RECORDED BY SUBSECTION (1) OF THIS SECTION BEFORE  
24 THE ACTION TO WHICH IT REFERS IS PERFORMED, UNLESS IMPRACTICABLE  
25 DUE TO SAFETY CONCERNS. IF THE SAFETY CONCERNS DELAY RECORDING  
26 THE INFORMATION REQUIRED BY SUBSECTION (1) OF THIS SECTION, THE  
27 TOWING CARRIER SHALL RECORD THE INFORMATION AS SOON AS

1 REASONABLY POSSIBLE.

2 (3) A TOWING CARRIER SHALL RETAIN THE INFORMATION  
3 REQUIRED IN SUBSECTION (1) OF THIS SECTION FOR THREE YEARS AFTER  
4 THE TOW COMMENCED.

5 (4) WITHIN FORTY-EIGHT HOURS AFTER A REQUEST, A TOWING  
6 CARRIER SHALL PROVIDE THE INFORMATION REQUIRED TO BE RECORDED  
7 BY SUBSECTION (1) OF THIS SECTION TO AN AUTHORIZED OR INTERESTED  
8 PERSON.

9 **40-10.1-408. Kickbacks prohibited.** A TOWING CARRIER SHALL  
10 NOT PAY MONEY OR OTHER VALUABLE CONSIDERATION FOR THE  
11 PRIVILEGE OF NONCONSENSUALLY TOWING VEHICLES.

12 **40-10.1-409. Violators subject to penalties.** (1) A TOWING  
13 CARRIER THAT VIOLATES THIS PART 4 IS SUBJECT TO THE PENALTIES  
14 PROVIDED IN SECTION 40-10.1-114.

15 (2) A VIOLATION OF THIS PART 4 IS A DECEPTIVE TRADE PRACTICE  
16 UNDER SECTION 6-1-105 (1)(ooo) AND IS SUBJECT TO ENFORCEMENT BY  
17 THE ATTORNEY GENERAL'S OFFICE IN ADDITION TO THE ENFORCEMENT  
18 DESCRIBED IN THIS SECTION.

19 **SECTION 11.** In Colorado Revised Statutes, **add 40-10.1-412** as  
20 follows:

21 **40-10.1-412. Nonconsensual towing rules.** UPON MAKING A  
22 FINDING THAT A NONCONSENSUAL TOWING PRACTICE HARMS THE PUBLIC  
23 INTEREST, THE COMMISSION MAY PROMULGATE RULES, AS NECESSARY, TO  
24 STOP OR CHANGE THE NONCONSENSUAL TOWING PRACTICE THAT HARMS  
25 THE PUBLIC INTEREST.

26 **SECTION 12.** In Colorado Revised Statutes, 6-1-105, **add**  
27 (1)(ooo) as follows:

1           **6-1-105. Unfair or deceptive trade practices.** (1) A person  
2 engages in a deceptive trade practice when, in the course of the person's  
3 business, vocation, or occupation, the person:

4           (ooo) VIOLATES PART 4 OF ARTICLE 10.1 OF TITLE 40.

5           **SECTION 13.** In Colorado Revised Statutes, **amend** 38-20-105  
6 as follows:

7           **38-20-105. Lien of common carrier.** (1) EXCEPT AS PROVIDED  
8 IN SUBSECTION (2) OF THIS SECTION, every common carrier of goods or  
9 passengers who, at the request of the owner of any personal goods,  
10 carries, conveys, or transports the same from one place to another and  
11 every other person who safely keeps or stores any personal property at the  
12 request of the owner or person lawfully in possession ~~thereof shall have~~  
13 OF THE PERSONAL PROPERTY HAS a lien upon ~~all such~~ THE personal  
14 property for ~~his~~ reasonable charges for the transportation, storage, or  
15 keeping ~~thereof~~ OF THE PERSONAL PROPERTY and for all reasonable and  
16 proper advances made ~~thereon~~ by ~~him~~ THE COMMON CARRIER OR  
17 WAREHOUSE, in accordance with the usage and custom of common  
18 carriers and ~~warehousemen~~ WAREHOUSES.

19           (2) IN ACCORDANCE WITH SECTION 40-10.1-405 (5)(a), THIS  
20 SECTION DOES NOT GRANT A TOWING CARRIER A LIEN ON [REDACTED] THE  
21 CONTENTS OF A VEHICLE IF THE VEHICLE WAS TOWED NONCONSENSUALLY,  
22 AS DEFINED IN SECTION 40-10.1-101 (13).

23           **SECTION 14. Appropriation.** (1) For the 2022-23 state fiscal  
24 year, \$68,827 is appropriated to the department of regulatory agencies.  
25 This appropriation is from the general fund. To implement this act, the  
26 department may use this appropriation as follows:

27           (a) \$52,342 for use by the public utilities commission for personal



1 services, which amount is based on an assumption that the commission  
2 will require an additional 0.8 FTE;

3 (b) \$10,752 for use by the public utilities commission for  
4 operating expenses; and

5 (c) \$5,733 for the purchase of vehicle lease services.

6 (2) For the 2022-23 state fiscal year, \$5,733 is appropriated to the  
7 department of personnel. This appropriation is from reappropriated funds  
8 received from the department of regulatory agencies under subsection  
9 (1)(c) of this section. To implement this act, the department of personnel  
10 may use this appropriation for vehicle replacement lease/purchase  
11 services to the department of regulatory agencies.

12 **SECTION 15. Act subject to petition - effective date.** This act  
13 takes effect at 12:01 a.m. on the day following the expiration of the  
14 ninety-day period after final adjournment of the general assembly; except  
15 that, if a referendum petition is filed pursuant to section 1 (3) of article V  
16 of the state constitution against this act or an item, section, or part of this  
17 act within such period, then the act, item, section, or part will not take  
18 effect unless approved by the people at the general election to be held in  
19 November 2022 and, in such case, will take effect on the date of the  
20 official declaration of the vote thereon by the governor.