First Regular Session Seventy-third General Assembly STATE OF COLORADO

INTRODUCED

LLS NO. 21-0285.01 Megan Waples x4348

HOUSE BILL 21-1051

HOUSE SPONSORSHIP

Geitner and Bird,

SENATE SPONSORSHIP

(None),

House Committees

Senate Committees

Business Affairs & Labor

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A BILL FOR AN ACT

CONCERNING PUBLICLY AVAILABLE INFORMATION ABOUT APPLICANTS FOR PUBLIC EMPLOYMENT.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

Under the bill, a state public body conducting a search for a chief executive officer of an agency, authority, institution, or other entity is required to name one or more candidates as finalists and to make the finalist or finalists public prior to making an offer of employment. The application materials of an applicant for any employment position, including an applicant for an executive position who is not a finalist, are

not subject to public inspection under the "Colorado Open Records Act". The bill repeals a provision requiring that, if 3 or fewer candidates for an executive position meet the minimum requirements for the position, all of those candidates must be treated as finalists and their application materials are public records.

1 *Be it enacted by the General Assembly of the State of Colorado:* 2 **SECTION 1. Legislative declaration.** (1) The general assembly 3 hereby finds and declares that: 4 (a) The ability of state and local public bodies to attract highly 5 qualified applicants for employment positions, including chief executive 6 officer positions, is essential to their ability to function effectively; 7 (b) The "Colorado Sunshine Act of 1972", commonly called the 8 Colorado open meetings law, requires a state or local public body hiring 9 a chief executive officer to make public a list of all finalists under 10 consideration before making an offer of appointment or employment; 11 (c) Multiple state district courts have interpreted these provisions 12 to require a state or local public body to name more than one applicant as 13 a finalist for that position; 14 (d) Because the "Colorado Open Records Act" makes the 15 application materials of finalists subject to public inspection, these court 16 rulings have required the public disclosure of the application materials of 17 multiple unsuccessful candidates for chief executive officer positions in 18 state and local government; 19 The likelihood of having application materials publicly 20 released even when a candidate is not selected has in turn had a chilling 21 effect on the ability of state and local public bodies to attract candidates 22 for these positions, due to concerns about individual privacy among 23 potential candidates; and

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1 It is therefore in the interest of the state and of local 2 governments to establish that: 3 (I) A state or local public body may in its discretion name a single 4 finalist for a chief executive officer position; and 5 (II) The application materials of candidates who are not named as 6 finalists for a chief executive officer position and the application 7 materials of unsuccessful candidates for other public employment are not 8 subject to public inspection. 9 **SECTION 2.** In Colorado Revised Statutes, 24-6-402, amend 10 (3.5) as follows: 11 24-6-402. Meetings - open to public - legislative declaration -12 **definitions.** (3.5) A search committee of a state public body or local 13 public body shall establish job search goals, including the writing of the 14 job description, deadlines for applications, requirements for applicants, 15 selection procedures, and the time frame for appointing or employing a 16 chief executive officer of an agency, authority, institution, or other entity 17 at an open meeting. The state or local public body shall NAME ONE OR 18 MORE CANDIDATES AS FINALISTS FOR THE POSITION OF CHIEF EXECUTIVE 19 OFFICER. THE STATE OR LOCAL PUBLIC BODY SHALL make public the list 20 of all FINALIST OR finalists under consideration for the position of chief 21 executive officer no later than fourteen days prior to appointing or 22 employing one of the finalists A FINALIST to fill the position. No offer of 23 appointment or employment shall be made prior to this public notice. 24 Records submitted by or on behalf of a finalist for such position shall be 25 subject to the provisions of section 24-72-204 (3)(a)(XI). As used in this 26 subsection (3.5), "finalist" shall have the same meaning as in section 27 24-72-204 (3)(a)(XI). Nothing in this subsection (3.5) shall be construed

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to prohibit a search committee from holding an executive session to 2 consider appointment or employment matters not described in this 3 subsection (3.5) and otherwise authorized by this section. 4 **SECTION 3.** In Colorado Revised Statutes, 24-72-204, amend 5 (3)(a)(XI) as follows: 6 24-72-204. Allowance or denial of inspection - grounds -7 procedure - appeal - definitions - repeal. (3) (a) The custodian shall 8 deny the right of inspection of the following records, unless otherwise 9 provided by law; except that any of the following records, other than 10 letters of reference concerning employment, licensing, or issuance of 11 permits, shall be available to the person in interest pursuant to this 12 subsection (3): 13 (XI) (A) Records submitted by or on behalf of an applicant or 14 candidate for ANY EMPLOYMENT POSITION, INCLUDING AN APPLICANT FOR 15 an executive position as defined in section 24-72-202 (1.3) who is not a 16 finalist. For purposes of this subparagraph (XI) SUBSECTION (3)(a)(XI), 17 "finalist" means an applicant or candidate for an executive position as the 18 chief executive officer of a state agency, institution, or political 19 subdivision or agency thereof who is a member of the final group of 20 applicants or candidates made public NAMED AS A FINALIST pursuant to 21 section 24-6-402 (3.5). and if only three or fewer applicants or candidates 22 for the chief executive officer position possess the minimum 23 qualifications for the position, said applicants or candidates shall be 24 considered finalists. 25 (B) The provisions of this subparagraph (XI) THIS SUBSECTION 26 (3)(a)(XI) shall not be construed to prohibit the public inspection or

copying of any records submitted by or on behalf of a finalist OR THE

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-4-HB21-1051 APPLICATIONS OF PAST OR CURRENT EMPLOYEES; except that letters of reference or medical, psychological, and sociological data concerning finalists OR PAST OR CURRENT EMPLOYEES shall not be made available for public inspection or copying.

(C) The provisions of this subparagraph (XI) shall apply THIS SUBSECTION (3)(a)(XI) APPLIES to employment selection processes for all EMPLOYMENT AND executive positions, including, but not limited to, selection processes conducted or assisted by private persons or firms at the request of a state agency, institution, or political subdivision.

SECTION 4. Act subject to petition - effective date. This act takes effect at 12:01 a.m. on the day following the expiration of the ninety-day period after final adjournment of the general assembly; except that, if a referendum petition is filed pursuant to section 1 (3) of article V of the state constitution against this act or an item, section, or part of this act within such period, then the act, item, section, or part will not take effect unless approved by the people at the general election to be held in November 2022 and, in such case, will take effect on the date of the official declaration of the vote thereon by the governor.

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