

**First Regular Session  
Seventy-third General Assembly  
STATE OF COLORADO**

**ENGROSSED**

*This Version Includes All Amendments Adopted  
on Second Reading in the House of Introduction*

LLS NO. 21-0383.01 Jery Payne x2157

**HOUSE BILL 21-1045**

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**HOUSE SPONSORSHIP**

**Young and Valdez D.,**

**SENATE SPONSORSHIP**

**Fields,**

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**House Committees**

Agriculture, Livestock, & Water

**Senate Committees**

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**A BILL FOR AN ACT**

101 **CONCERNING THE DEPARTMENT OF AGRICULTURE'S AUTHORITY TO**  
102 **CONTROL PESTS.**

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**Bill Summary**

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov>.)*

The bill creates the emergency invasive-pest response fund (fund), which is subject to annual appropriation. The commissioner of agriculture (commissioner) may expend money from the fund to implement the bill and emergency measures to control or eradicate invasive pests. The state agricultural commission (commission) may request that, at the end of each fiscal year, money in the plant health, pest control, and

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
Capital letters or bold & italic numbers indicate new material to be added to existing statute.  
Dashes through the words indicate deletions from existing statute.

HOUSE  
Amended 2nd Reading  
March 4, 2021

environmental protection cash fund be transferred to the fund. The commissioner is authorized to seek and expend gifts, grants, or donations from private or public sources for the new fund.

The commissioner may:

- Enter into an agreement with any person or local government to provide pest control services. The department of agriculture may provide pest control services directly or through a local government and may require remuneration for providing pest control services. The remuneration is deposited in the fund.
- Work cooperatively with the United States secretary of agriculture to implement a joint phytosanitary program if the program would economically or environmentally assist with mitigating or eradicating the spread of a regulated nonquarantine pest; and
- Quarantine anything that harbors a pest if the pest has an economically unacceptable impact and if the measures to control the pest may achieve an acceptable level of official control.

If the commissioner determines that a public nuisance creates an unacceptable risk of spreading a pest, the commissioner may coordinate with industry to, support local governments to, and make grants to take emergency action to quarantine, control, or eradicate an invasive pest.

The commission may establish procedures for determining what is a public nuisance.

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1 *Be it enacted by the General Assembly of the State of Colorado:*

2           **SECTION 1.** In Colorado Revised Statutes, 35-1-106.3, **amend**  
3 (4) as follows:

4           **35-1-106.3. Plant health, pest control, and environmental**  
5 **protection cash fund - creation.** (4) All interest derived from the  
6 deposit and investment of ~~moneys~~ MONEY in the plant health, pest control,  
7 and environmental protection cash fund shall be credited to the fund. At  
8 the end of each fiscal year, all unexpended and unencumbered ~~moneys~~  
9 MONEY in the fund shall remain in the fund and shall not be credited or  
10 transferred to the general fund or any other fund; EXCEPT THAT THE STATE  
11 TREASURER SHALL TRANSFER ANY UNEXPENDED AND UNENCUMBERED

1 MONEY THAT IS REQUESTED BY THE COMMISSIONER TO BE TRANSFERRED  
2 FROM THE PLANT HEALTH, PEST CONTROL, AND ENVIRONMENTAL  
3 PROTECTION CASH FUND TO THE EMERGENCY INVASIVE-PEST RESPONSE  
4 FUND CREATED IN SECTION 35-1-106.4.

5 **SECTION 2.** In Colorado Revised Statutes, **add** 35-1-106.4 as  
6 follows:

7 **35-1-106.4. Emergency invasive-pest response fund.** (1) THE  
8 EMERGENCY INVASIVE-PEST RESPONSE FUND, REFERRED TO IN THIS  
9 SECTION AS THE "FUND", IS HEREBY CREATED IN THE STATE TREASURY.

10 THE FUND CONSISTS OF:

11 (a) MONEY TRANSFERRED TO THE FUND IN ACCORDANCE WITH  
12 SECTION 35-1-106.3 (4);

13 (b) MONEY FROM REMUNERATION AUTHORIZED IN SECTION  
14 35-4-118;

15 (c) GIFTS, GRANTS, AND DONATIONS RECEIVED UNDER SUBSECTION  
16 (4) OF THIS SECTION; AND

17 (d) ANY OTHER MONEY THAT THE GENERAL ASSEMBLY MAY  
18 APPROPRIATE OR TRANSFER TO THE FUND.

19 (2) THE STATE TREASURER SHALL CREDIT ALL INTEREST AND  
20 INCOME DERIVED FROM THE DEPOSIT AND INVESTMENT OF MONEY IN THE  
21 FUND TO THE FUND.

22 (3) SUBJECT TO ANNUAL APPROPRIATION BY THE GENERAL  
23 ASSEMBLY, THE COMMISSIONER MAY EXPEND MONEY FROM THE FUND TO:

24 (a) IMPLEMENT SECTIONS 35-4-118 AND 35-4-119; AND

25 (b) IMPLEMENT EMERGENCY MEASURES TO CONTROL OR  
26 ERADICATE INVASIVE PESTS.

27 (4) THE COMMISSIONER MAY SEEK, ACCEPT, AND EXPEND GIFTS,

1 GRANTS, OR DONATIONS FROM PRIVATE OR PUBLIC SOURCES FOR THE  
2 PURPOSES OF THIS SECTION.

3 (5) THE DEPARTMENT SHALL REPORT ANNUALLY THE AMOUNT AND  
4 SOURCE OF MONEY RECEIVED UNDER THIS SECTION IN THE PRIOR FISCAL  
5 YEAR AT THE HEARING REQUIRED BY THE "STATE MEASUREMENT FOR  
6 ACCOUNTABLE, RESPONSIVE, AND TRANSPARENT (SMART)  
7 GOVERNMENT ACT", PART 2 OF ARTICLE 7 OF TITLE 2.

8 SECTION 3. In Colorado Revised Statutes, 24-75-402, **add**  
9 (5)(rr) as follows:

10 24-75-402. **Cash funds - limit on uncommitted reserves -**  
11 **reduction in the amount of fees - exclusions.** (5) Notwithstanding any  
12 provision of this section to the contrary, the following cash funds are  
13 excluded from the limitations specified in this section:

14 (rr) THE EMERGENCY INVASIVE-PEST RESPONSE FUND CREATED IN  
15 SECTION 35-1-106.4.

16 SECTION 4. In Colorado Revised Statutes, **amend** 35-4-102 as  
17 follows:

18 35-4-102. **Definitions.** As used in this ~~article~~ ARTICLE 4, unless  
19 the context otherwise requires:

20 (1) "Board of county commissioners" means the public officials  
21 duly elected to that public office or their designated agents.

22 (2) "COMMISSION" MEANS THE STATE AGRICULTURAL COMMISSION  
23 CREATED IN SECTION 35-1-105.

24 ~~(2)~~(3) "Commissioner" means the commissioner of agriculture or  
25 ~~his~~ THE COMMISSIONER'S designated agents.

26 ~~(3)~~(4) "County pest inspector" means any qualified employee of  
27 a board of county commissioners employed under this ~~article~~ ARTICLE 4.

1           ~~(3.5)~~ (5) "Department" means the department of agriculture.

2           (6) "ERADICATE" MEANS THE COMPLETE ELIMINATION OF A PEST  
3           AND ITS PARTS CAPABLE OF REPRODUCTION BASED ON ITS ABSENCE AS  
4           DETERMINED BY A NEGATIVE VERIFICATION SURVEY FOR THE TARGET  
5           PEST.

6           ~~(4)~~ (7) "Insect pests" means any of the small invertebrate animals  
7           in the phylum arthropoda ~~which~~ THAT are injurious to plants and animals.

8           (8) "JOINT PHYTOSANITARY PROGRAM" MEANS A FEDERAL  
9           PROGRAM DESIGNED TO RECOGNIZE A STATE OFFICIAL CONTROL PROGRAM  
10          TO ERADICATE OR CONTAIN A PLANT PEST THAT IS NOT REGULATED BY THE  
11          LEAD FEDERAL AGENCY AND AFFORDS EQUIVALENT PROTECTION AT PORTS  
12          OF ENTRY FOR THE SAME PEST IF THE STATES WHERE IT IS DESTINED ARE  
13          UNDER OFFICIAL CONTROL.

14          (9) "LOCAL GOVERNMENT" MEANS A COUNTY, MUNICIPALITY, CITY  
15          AND COUNTY, OR PEST CONTROL DISTRICT.

16          (10) "OFFICIAL CONTROL" MEANS OFFICIAL ACTIONS TAKEN BY A  
17          PLANT PEST REGULATORY AGENCY TO ERADICATE OR SUPPRESS A PLANT  
18          PEST WITH THE GOAL OF ELIMINATING ISOLATED PLANT PEST  
19          INFESTATIONS.

20          (11) "PERMIT" MEANS A DOCUMENT PREPARED BY THE  
21          COMMISSIONER THAT AUTHORIZES THE MOVEMENT OF REGULATED  
22          ARTICLES THAT CANNOT MEET OFFICIAL QUARANTINE REQUIREMENTS TO  
23          A SPECIFIED DESTINATION FOR SPECIALIZED HANDLING, UTILIZATION, OR  
24          PROCESSING OR FOR TREATMENT.

25          ~~(5)~~ (12) "Person" means any individual, partnership, association,  
26          corporation, or organized group of persons, whether incorporated or not.

27          ~~(6)~~ (13) (a) "Pests" means ORGANISMS THAT CAUSE HARM TO

1 AGRICULTURE OR NATURAL LANDS.

2 (b) "PESTS" INCLUDES insect pests, PLANT PESTS, and animal pests,  
3 except rodents, jackrabbits, and predatory animals, and includes plant  
4 diseases and weeds.

5 (c) For purposes of section 35-4-107, the definition of pests shall  
6 DOES not include NOXIOUS weeds.

7 (7) (14) "Plant diseases" means the pathological condition  
8 CONDITIONS in plants caused by fungi, bacteria, viruses, nematodes,  
9 mycoplasmas, or parasitic seed plants.

10 (8) Repealed.

11

12 (15) "PLANT PEST" MEANS ANY LIVING STAGE OF A PEST THAT CAN,  
13 DIRECTLY OR INDIRECTLY, CAUSE DISEASE IN, SPOILAGE OF, OR DAMAGE  
14 TO PLANTS, PLANT PARTS, OR PROCESSED PLANT MATERIALS.

15 (16) "PLANT PRODUCT" MEANS UNMANUFACTURED MATERIAL OF  
16 PLANT ORIGIN THAT, BY THE PRODUCT'S NATURE, MAY CREATE A RISK FOR  
17 THE INTRODUCTION AND SPREAD OF PESTS.

18 (17) "PUBLIC NUISANCE" MEANS A PLANT, PLANT PRODUCT,  
19 CONVEYANCE, PREMISES, OR REGULATED ARTICLE THAT HARBORS, IS  
20 INFESTED OR INFECTED WITH, IS LIABLE TO SPREAD, OR IS EXPOSED TO A  
21 PLANT PEST, COMMUNICABLE OR INFECTIOUS DISEASE, WEED, OR  
22 ARTHROPOD THAT MAY CAUSE DAMAGE OR HARM TO, OR WHOSE  
23 ERADICATION, TREATMENT, OR CONTROL MAY BENEFIT, PERSONS,  
24 INDUSTRIES, OR COMMUNITIES WITHIN THE STATE, REGARDLESS OF  
25 WHETHER IT MAY DAMAGE OR HARM THE PUBLIC GENERALLY.

26 (18) "QUARANTINE" MEANS THE OFFICIAL CONFINEMENT OF  
27 REGULATED ARTICLES FOR, REGULATED PESTS FOR, OR ORGANISMS FOR

1 INSPECTION, TESTING, TREATMENT, OBSERVATION, OR RESEARCH.

2 (19) "REGULATED ARTICLE" MEANS ANY OF THE FOLLOWING THAT  
3 COULD HARBOR PESTS: AN ORGANISM, A MATERIAL, A TANGIBLE OBJECT,  
4 OR A SUBSTANCE.

5 (20) "REGULATED NONQUARANTINE PEST" MEANS A PEST THAT IS:

6 (a) PRESENT IN COLORADO; AND

7 (b) UNDER A MANDATED CONTROL PROGRAM DUE TO SPECIFIC  
8 LOCAL CIRCUMSTANCES, NOTWITHSTANDING THAT THE PEST MAY BE  
9 WIDELY DISTRIBUTED IN THE UNITED STATES.

10 (21) "REGULATED PEST" MEANS A QUARANTINE PEST OR A  
11 REGULATED NONQUARANTINE PEST DESIGNATED BY FEDERAL OR STATE  
12 PLANT PROTECTION OFFICIALS.

13 ~~(9)~~ (22) "~~Weeds~~" "WEED" means any ~~noxious~~, destructive or  
14 troublesome plant when found to be of sufficient economic importance  
15 to threaten the public welfare OR AFFECT NATURAL RESOURCES.

16 SECTION 5. In Colorado Revised Statutes, add 35-4-118,  
17 35-4-119, 35-4-120, and 35-4-121 as follows:

18 **35-4-118. Voluntary agreements to provide pest services.** THE  
19 COMMISSIONER MAY ENTER INTO AN AGREEMENT WITH ANY PERSON TO OR  
20 LOCAL GOVERNMENT TO PROVIDE PEST CONTROL SERVICES, INCLUDING  
21 ERADICATION OR TREATMENT, AUTHORIZED BY THIS ARTICLE 4. THE  
22 DEPARTMENT MAY PROVIDE PEST CONTROL SERVICES DIRECTLY OR  
23 THROUGH A LOCAL GOVERNMENT AND MAY REQUIRE REMUNERATION FOR  
24 PROVIDING PEST CONTROL SERVICES. THE COMMISSIONER SHALL  
25 TRANSFER ANY MONEY RECEIVED UNDER THIS SECTION TO THE STATE  
26 TREASURER, WHO SHALL DEPOSIT THE MONEY IN THE EMERGENCY  
27 INVASIVE-PEST RESPONSE FUND CREATED IN SECTION 35-1-106.4.

1           **35-4-119. Joint phytosanitary program.** THE COMMISSIONER  
2 MAY WORK COOPERATIVELY WITH THE UNITED STATES SECRETARY OF  
3 AGRICULTURE, OR THE SECRETARY'S DESIGNEE, TO IMPLEMENT A JOINT  
4 PHYTOSANITARY PROGRAM IF THE PROGRAM WOULD ECONOMICALLY OR  
5 ENVIRONMENTALLY ASSIST WITH MITIGATING OR ERADICATING THE  
6 SPREAD OF A REGULATED NONQUARANTINE PEST.

7           **35-4-120. Quarantine of nonregulated pests.** THE  
8 COMMISSIONER MAY QUARANTINE A REGULATED ARTICLE IF THE  
9 REGULATED ARTICLE MAY HARBOR A REGULATED PEST THAT HAS AN  
10 ECONOMICALLY UNACCEPTABLE IMPACT, AS DETERMINED BY THE  
11 COMMISSIONER, AND IF THE MEASURES TO CONTROL THE PEST MAY  
12 ACHIEVE AN ACCEPTABLE LEVEL OF OFFICIAL CONTROL.

13           **35-4-121. Emergency control and eradication of invasive pests.**  
14 (1) IF THE COMMISSIONER DETERMINES THAT A PUBLIC NUISANCE  
15 CREATES AN UNACCEPTABLE RISK OF SPREADING A PEST, THE  
16 COMMISSIONER MAY COORDINATE WITH INDUSTRY TO, SUPPORT LOCAL  
17 GOVERNMENTS TO, AND MAKE GRANTS TO TAKE EMERGENCY ACTION TO  
18 QUARANTINE, CONTROL, OR ERADICATE AN INVASIVE PEST.

19           (2) A BOARD OF COUNTY COMMISSIONERS MAY DECLARE A  
20 PEST TO BE A PUBLIC NUISANCE AND REQUIRE ITS CONTROL OR  
21 ERADICATION.

22           **SECTION 6. Act subject to petition - effective date.** This act  
23 takes effect at 12:01 a.m. on the day following the expiration of the  
24 ninety-day period after final adjournment of the general assembly; except  
25 that, if a referendum petition is filed pursuant to section 1 (3) of article V  
26 of the state constitution against this act or an item, section, or part of this  
27 act within such period, then the act, item, section, or part will not take



1 effect unless approved by the people at the general election to be held in  
2 November 2022 and, in such case, will take effect on the date of the  
3 official declaration of the vote thereon by the governor.