Second Regular Session Seventy-second General Assembly STATE OF COLORADO

INTRODUCED

LLS NO. 20-0973.02 Jane Ritter x4342

HOUSE BILL 20-1317

HOUSE SPONSORSHIP

Kraft-Tharp and Landgraf,

SENATE SPONSORSHIP

Hisey and Story,

House Committees Public Health Care & Human Services **Senate Committees**

A BILL FOR AN ACT

- 101 CONCERNING UPDATING THE PROVISIONS OF THE "COLORADO
- 102 CHILDREN'S TRUST FUND ACT".

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov</u>.)

The bill updates various provisions of the "Colorado Children's Trust Fund Act", including renaming it the "Colorado Child Abuse Prevention Trust Fund Act" (act). Changes include:

Expanding the membership on the Colorado child abuse prevention board (board) from the current 9 members to 17 members;

- ! Expanding the powers and duties of the board to include advising and making recommendations to the governor, state agencies, and other entities regarding child maltreatment prevention; developing strategies to decrease the incidences of child maltreatment and other adverse childhood experiences; and implementing and monitoring the ongoing development of local child maltreatment prevention plans throughout the state; and
- ! Extending the repeal of the act from 2022 to 2026.
- 1 Be it enacted by the General Assembly of the State of Colorado:
- 2 SECTION 1. In Colorado Revised Statutes, amend with
 3 relocated provisions article 3.5 of title 19 as follows:
- 4 19-3.5-101. Short title. This article shall be known and may be
 5 cited as the "Colorado Children's Trust Fund Act" THE SHORT TITLE OF
 6 THIS ARTICLE 3.5 IS THE "COLORADO CHILD ABUSE PREVENTION TRUST
- 7 FUND ACT".
- 8 19-3.5-102. Legislative declaration. (1) The general assembly
 9 hereby finds that:
- 10 (a) Child abuse and neglect are a threat to the family unit and
 11 impose major expenses on society; The general assembly further finds
 12 that
- (b) There is a need to assist private and public agencies in
 identifying, planning, and establishing statewide programs for the
 prevention of child abuse and neglect; AND
- 16 (c) THE TYPES OF TRAUMA EXPERIENCED BY CHILDREN WHO ARE
 17 UNDER EIGHTEEN YEARS OF AGE INCLUDE CHILDHOOD EMOTIONAL,
 18 PHYSICAL, AND SEXUAL ABUSE; EMOTIONAL AND PHYSICAL NEGLECT; AND
 19 HOUSEHOLD CHALLENGES, INCLUDING GROWING UP IN A HOUSEHOLD WITH
 20 SUBSTANCE ABUSE, MENTAL HEALTH DISORDERS, VIOLENCE, OR PARENTAL

INCARCERATION. ADVERSE CHILDHOOD EXPERIENCES SUCH AS THESE
 HAVE BEEN SHOWN TO HAVE A LIFELONG IMPACT ON HEALTH, BEHAVIOR,
 AND AGE OF MORTALITY.

4 (2) It is the purpose of this article ARTICLE 3.5 to promote primary
and secondary prevention and education programs that are designed to
PREVENT CHILD MALTREATMENT BEFORE IT OCCURS, lessen the occurrence
of child abuse and neglect, and to MITIGATE THE IMPACTS OF ADVERSE
CHILDHOOD EXPERIENCES TO reduce the need for state intervention in
child abuse and neglect prevention and education THROUGH CHILD
WELFARE ACTIONS.

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19-3.5-103. Definitions. (Repealed)

12 19-3.5-103. [Formerly 19-3.5-104] Colorado child abuse
13 prevention board - creation - members - terms - vacancies.
14 (1) (a) There is hereby created, in the department of public health and
15 environment, the Colorado children's trust fund board. The board shall
16 exercise its powers and duties as if transferred by a type 2 transfer.

17 (b) The Colorado children's trust fund CHILD ABUSE PREVENTION 18 board, REFERRED TO IN THIS ARTICLE 3.5 AS THE "BOARD" is transferred 19 to the department of human services FROM THE DEPARTMENT OF PUBLIC 20 HEALTH AND ENVIRONMENT. The board shall exercise its powers and 21 duties as if transferred by a type 2 transfer. Persons appointed to the 22 Colorado children's trust fund board shall continue serving until 23 completion of their terms and may be reappointed as provided in this 24 section

(2) The board consists of nine SEVENTEEN members, as follows:
(a) The executive director of the department of human services or
his THE EXECUTIVE DIRECTOR'S designee;

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(a.5) (b) The executive director of the department of public health
 and environment or such THE EXECUTIVE director's designee;

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(b)(c) The commissioner of education or his THE COMMISSIONER'S designee; and

5 (c) (d) Six persons appointed by the governor and confirmed by 6 the senate, five of whom shall be ARE knowledgeable in the area of child 7 abuse prevention and represent some of the following areas: Law 8 enforcement; medicine; law; business; mental health; domestic relations; 9 child abuse prevention; education; INTIMATE PARTNER VIOLENCE; EARLY 10 CHILDHOOD EDUCATION; K-12 EDUCATION; HIGHER EDUCATION; 11 RESEARCH AND PROGRAM EVALUATION; and social work. and one who is 12 a parent or a representative of a parent organization. In making 13 appointments to the board, the governor is encouraged to include 14 representation by at least one member who is a person with a disability, 15 as defined in section 24-34-301 (2.5), a family member of a person with a disability, or a member of an advocacy group for persons with 16 17 disabilities, provided that SO LONG AS the other requirements of this 18 subsection $\frac{(2)(c)}{(2)}$ (2)(d) are met.

(e) THE EXECUTIVE DIRECTOR OF THE DEPARTMENT OF HEALTH
 CARE POLICY AND FINANCING OR THE EXECUTIVE DIRECTOR'S DESIGNEE;

21 (f) THE EXECUTIVE DIRECTOR OF THE DEPARTMENT OF LOCAL
22 AFFAIRS OR THE EXECUTIVE DIRECTOR'S DESIGNEE;

23 (g) THE CHILD PROTECTION OMBUDSMAN, AS APPOINTED
24 PURSUANT TO SECTION 19-3.3-102;

(h) Two appointees who represent county leadership, as
either a county commissioner or a director of public health or
human or social services, as designated by statewide

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ORGANIZATIONS REPRESENTING HUMAN SERVICES DIRECTORS AND PUBLIC
 HEALTH OFFICIALS;

3 (i) ONE APPOINTEE WHO IS A PARENT OR A REPRESENTATIVE OF A
4 PARENT ORGANIZATION; AND

5 (j) ONE MEMBER WHO IS APPOINTED BY THE PRESIDENT OF THE
6 SENATE AND ONE MEMBER WHO IS APPOINTED BY THE SPEAKER OF THE
7 HOUSE OF REPRESENTATIVES.

8 (3) (a) Each appointed member of the board shall serve for
9 SERVES a term of three years; except that the original members appointed
10 by the governor shall serve staggered terms not to exceed three years. to
11 be decided by the board.

(b) THE ORIGINAL APPOINTING ENTITY SHALL FILL a vacancy on the
board shall be filled for the balance of the BOARD MEMBER'S unexpired
term.

15 (c) A BOARD MEMBER, WHETHER ORIGINAL OR OTHERWISE, MAY
16 NOT SERVE MORE THAN TWO CONSECUTIVE TERMS.

17 (4) The board shall meet regularly and shall adopt its own rules of18 procedure.

(5) EXCEPT AS PROVIDED IN SECTION 2-2-326, members shall serve
 without compensation but shall be ARE entitled to reimbursement for
 actual and necessary expenses incurred in the performance of their duties.

19-3.5-104. [Formerly 19-3.5-105] Powers and duties of the
board. (1) The board has the following powers and duties:

(a) To provide for the coordination and exchange of information
 on the establishment and maintenance of primary and secondary
 prevention programs TO ADVISE AND MAKE RECOMMENDATIONS TO THE
 GOVERNOR, STATE AGENCIES, AND OTHER RELEVANT ENTITIES

CONCERNING THE IMPLEMENTATION OF AND FUTURE REVISIONS TO ANY
 STATE PLAN DEVELOPED TO PREVENT CHILD MALTREATMENT;

3 (b) To develop and publicize criteria regarding grants from the
4 trust fund, including the duration of grants and any requirements for
5 matching funds which are received from the trust fund; TO DEVELOP
6 STRATEGIES AND MONITOR EFFORTS TO ACHIEVE:

(I) INCREASES IN CHILD WELL-BEING AND ACHIEVEMENT;

8 (II) INCREASES IN CAREGIVER WELL-BEING AND ACHIEVEMENT;

9 (III) INCREASES IN CONSISTENT HIGH-QUALITY CAREGIVING;

10 (IV) INCREASES IN SAFE, SUPPORTIVE NEIGHBORHOODS; AND

11 (V) DECREASES IN THE INCIDENCE OF CHILD MALTREATMENT AND
12 CHILD MALTREATMENT FATALITIES;

13 (c) To review and monitor the expenditure of moneys by
14 recipients TO ASSIST PUBLIC AND PRIVATE AGENCIES IN COORDINATING
15 EFFORTS ON BEHALF OF FAMILIES, INCLUDING SECURING FUNDING AND
16 ADDITIONAL INVESTMENTS FOR SERVICES AND PROGRAMS, AND
17 IMPROVING ACCESS TO THESE SERVICES FOR CHILDREN AND THEIR
18 FAMILIES;

19 (d) Repealed.

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20 (e) (d) To accept grants from the federal government as well as to 21 solicit and accept contributions, grants, gifts, bequests, and donations 22 from individuals, private organizations, and foundations TO PROVIDE FOR 23 THE COORDINATION AND EXCHANGE OF INFORMATION CONCERNING THE 24 ESTABLISHMENT AND MAINTENANCE OF PRIMARY AND SECONDARY 25 PREVENTION PROGRAMS AND TO FACILITATE THE EXCHANGE OF 26 INFORMATION BETWEEN GROUPS CONCERNED WITH CHILD 27 MALTREATMENT;

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1 (f) (I) (e) (I) To expend moneys of the trust fund for the 2 establishment, promotion, and maintenance of primary and secondary 3 prevention programs, including pilot programs, for programs to prevent 4 and reduce the occurrence of prenatal drug exposure, and for operational 5 expenses of the board; TO IDENTIFY OPPORTUNITIES FOR, AND BARRIERS 6 TO, THE ALIGNMENT OF STANDARDS, RULES, POLICIES, AND PROCEDURES 7 ACROSS PROGRAMS AND AGENCIES THAT SUPPORT FAMILIES. THE BOARD 8 SHALL SUBMIT RECOMMENDATIONS DEVELOPED PURSUANT TO THIS 9 SUBSECTION (1)(e)(I) TO THE DEPARTMENT OF HUMAN SERVICES, WHICH 10 SHALL THEN INCLUDE SUCH RECOMMENDATIONS AS PART OF ITS 11 PRESENTATION TO ITS COMMITTEE OF REFERENCE AT A HEARING HELD 12 PURSUANT TO SECTION 2-7-203 (2)(a) OF THE "STATE MEASUREMENT FOR 13 ACCOUNTABLE, RESPONSIVE, AND TRANSPARENT (SMART) 14 GOVERNMENT ACT" IN JANUARY 2021.

(II) THE BOARD SHALL ALSO PROVIDE ONGOING
RECOMMENDATIONS ON CHANGES TO ENHANCE THE ALIGNMENT AND
PROVISION OF SERVICES AND SUPPORTS FOR FAMILIES TO PREVENT CHILD
MALTREATMENT TO APPROPRIATE GOVERNMENT AND NONPROFIT
AGENCIES AND POLICY BOARDS.

20 (f.5) To expend the money of the trust fund for the development, 21 promotion, maintenance, and monitoring of an evidence-based or 22 research-based child sexual abuse prevention training model to prevent 23 and reduce the occurrence of child sexual abuse. The training model must 24 be available to persons who interact with young children, including but 25 not limited to parents, child care providers, librarians, church staff and 26 volunteers, medical professionals, family resource centers staff, and other 27 mandatory reporters of child abuse and neglect.

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1	(g) (f) To sue and be sued as a board without individual liability
2	for acts of the board TO COLLABORATE WITH OTHER RELEVANT BOARDS,
3	COMMISSIONS, AND COUNCILS THAT EXIST WITHIN THE EXECUTIVE BRANCH
4	TO ADDRESS SERVICES AND SUPPORTS FOR FAMILIES;
5	(h) (g) To exercise any other powers or perform any other duties
6	which are consistent with the purposes for which the board was created
7	and which are reasonably necessary for the fulfillment of the board's
8	responsibilities. To promote academic research on the efficacy and
9	COST-EFFECTIVENESS OF CHILD MALTREATMENT PREVENTION INITIATIVES;
10	(i) and (j) Repealed.
11	(h) TO DISTRIBUTE MONEY AND MAKE GRANT AWARDS FROM THE
12	COLORADO CHILD ABUSE PREVENTION TRUST FUND, CREATED IN SECTION
13	19-3.5-105, IN ACCORDANCE WITH SECTION 19-3.5-106 AND FOR:
14	(I) THE ESTABLISHMENT, PROMOTION, AND MAINTENANCE OF
15	PRIMARY AND SECONDARY CHILD MALTREATMENT PREVENTION
16	PROGRAMS, INCLUDING PILOT PROGRAMS;
17	(II) PROGRAMS TO PREVENT CHILD SEXUAL ABUSE;
18	(III) PROGRAMS TO REDUCE THE OCCURRENCE OF PRENATAL
19	SUBSTANCE EXPOSURE;
20	(IV) Programs to reduce the occurrence of other adverse
21	CHILDHOOD EXPERIENCES; AND
22	(V) OPERATIONAL EXPENSES OF THE BOARD, INCLUDING
23	ALLOWABLE EXPENSES PURSUANT TO SECTION 19-3.5-103 (5);
24	(i) TO ACCEPT GRANTS FROM THE FEDERAL GOVERNMENT AS WELL
25	AS TO SOLICIT AND ACCEPT CONTRIBUTIONS, GRANTS, GIFTS, BEQUESTS,
26	AND DONATIONS FROM INDIVIDUALS, PRIVATE ORGANIZATIONS, AND
27	FOUNDATIONS;

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(j) TO EXERCISE OR PERFORM ANY OTHER POWERS OR DUTIES
 CONSISTENT WITH THE PURPOSES FOR WHICH THE BOARD WAS CREATED
 AND THAT ARE REASONABLY NECESSARY FOR THE FULFILLMENT OF THE
 BOARD'S RESPONSIBILITIES AS SET FORTH IN THIS SECTION.

5 **19-3.5-105.** [Formerly 19-3.5-106] Colorado child abuse 6 prevention trust fund - creation - source of funds. (1) There is hereby 7 created in the state treasury the Colorado children's CHILD ABUSE 8 PREVENTION trust fund, which shall be administered by the board and 9 which shall consist of REFERRED TO IN THIS ARTICLE 3.5 AS THE "TRUST 10 FUND". THE BOARD SHALL ADMINISTER THE TRUST FUND, WHICH CONSISTS 11 OF:

(a) All moneys which shall be MONEY transferred thereto INTO
THE TRUST FUND in accordance with section 13-32-101 (5)(a)(I); C.R.S.;
and

(b) All moneys MONEY collected by the board pursuant to section
16 19-3.5-105 (1)(e) SECTION 19-3.5-104 (1)(i) from federal grants and other
17 contributions, grants, gifts, bequests, donations, and any moneys MONEY
18 appropriated thereto by the state. Such moneys shall MONEY MUST be
19 transmitted to the state treasurer for credit WHO SHALL CREDIT IT to the
20 trust fund.

(2) All moneys MONEY in the fund shall be IS subject to annual
appropriation by the general assembly. Any moneys not appropriated shall
remain MONEY REMAINING in the fund and shall MUST not be transferred
to or revert to the general fund of the state at the end of any fiscal year.
Any interest earned on the investment or deposit of moneys MONEY in the
fund shall MUST also remain in the fund and shall MUST not be credited
to the general fund of the state.

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(3) Repealed.

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2 19-3.5-106. [Formerly 19-3.5-107] Disbursement of grants from 3 the trust fund - restrictions. (1) Grants may be awarded to provide 4 money for the start-up, continuance, or expansion of primary or secondary 5 prevention programs, including pilot programs and home visitation 6 programs, to provide educational and public informational seminars 7 EDUCATION PROGRAMS FOR PROFESSIONALS AND THE PUBLIC, and to study 8 and evaluate primary and secondary prevention programs. pilot programs, 9 and home visitation programs. In addition, grants may be awarded for 10 programs to prevent and reduce the occurrence of prenatal drug 11 SUBSTANCE exposure and an evidence-based or research-based child 12 sexual abuse prevention training model to prevent and reduce the 13 occurrence of child sexual abuse.

(2) The board shall have HAS discretion in determining the amount
of money to be awarded under each grant; except that: TO OVERSEE THE
DISBURSEMENT OF MONEY FROM THE TRUST FUND TO ENSURE ITS
APPROPRIATE USE AND MAKE RECOMMENDATIONS FOR THE TOTAL GRANT
AMOUNT TO BE AWARDED EACH YEAR.

19 (a) Until the total amount of assets in the trust fund exceeds five 20 million dollars, not more than seventy-five percent of the moneys credited 21 to the trust fund each year pursuant to section 13-32-101 (5)(a)(I), C.R.S., 22 plus any interest credited thereon to the trust fund during the previous 23 year shall be available for disbursement or expenditure by the board; 24 however, any other moneys deposited or maintained in the fund may be 25 disbursed by the board pursuant to the provisions of this article in 26 accordance with an appropriation from the fund made by the general 27 assembly;

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(b) After such time that the state treasurer certifies that the assets
 in the trust fund exceed five million dollars, no further moneys shall be
 collected for the trust fund pursuant to section 13-32-101 (5)(a)(I),
 C.R.S.; however, nothing in this paragraph (b) shall be construed to
 prohibit the continued collection of moneys for the trust fund pursuant to
 section 19-3.5-105 (1)(e);

7 (c) After such time that the state treasurer certifies that the assets
8 in the trust fund exceed five million dollars, only the interest credited to
9 the trust fund, together with any moneys collected for such fund pursuant
10 to section 19-3.5-105 (1)(e), shall be available for disbursement or
11 expenditure by the board.

(3) Any grant or moneys received by the board and credited to the
trust fund pursuant to section 19-3.5-106 (1)(b) shall not be subject to the
disbursement restriction of paragraph (a) of subsection (2) of this section
THE BOARD SHALL NOT AUTHORIZE ANY GRANT AWARDS PURSUANT TO
SUBSECTION (1) OF THIS SECTION FOR POLITICAL, ELECTION, OR LOBBYING
PURPOSES.

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19-3.5-108. Repeal of article. (Repealed)

19 19-3.5-107. [Formerly 19-3.5-109] Report - repeal of article. 20 (1) The department of human services shall contract for an independent 21 evaluation of the trust fund, including administrative costs of operating 22 the trust fund and the cost-effectiveness and the impact of the grants on 23 reducing and preventing child abuse. THE DEPARTMENT OF HUMAN 24 SERVICES SHALL PROVIDE a report of the evaluation shall be provided to 25 the house OF REPRESENTATIVES and senate health and human services 26 committees, or any successor committees, by November 1, 2011, and by 27 November 1, 2021 ON OR BEFORE NOVEMBER 1, 2025.

(2) This article ARTICLE 3.5 is repealed, effective July 1, 2022
 JULY 1, 2026.

3 SECTION 2. In Colorado Revised Statutes, 13-32-101, amend
4 (5)(a) introductory portion and (5)(a)(I) as follows:

13-32-101. Docket fees in civil actions - judicial stabilization
cash fund - justice center cash fund - justice center maintenance fund
created - legislative declaration - report. (5) (a) Each fee collected
pursuant to paragraph (a) or (a.5) of subsection (1) SUBSECTION (1)(a) OR
(1)(a.5) of this section shall MUST be transmitted to the state treasurer and
divided as follows:

(I) Fifteen dollars shall MUST be deposited in the Colorado
 children's CHILD ABUSE PREVENTION trust fund created in section
 13 19-3.5-106, C.R.S. 19-3.5-105;

SECTION 3. In Colorado Revised Statutes, 19-1-103, amend
(16), (91), and (110) as follows:

16 19-1-103. Definitions. As used in this title 19 or in the specified
17 portion of this title 19, unless the context otherwise requires:

(16) "Board", as used in article 3.5 of this title TITLE 19, means the
Colorado children's trust fund CHILD ABUSE PREVENTION board created in
section 19-3.5-104 19-3.5-103.

(91) "Recipient", as used in article 3.5 of this title TITLE 19, means
and is limited to a nonprofit or public organization that receives a grant
from the trust fund created in section 19-3.5-106 19-3.5-105.

(110) "Trust fund", as used in article 3.5 of this title TITLE 19,
means the Colorado children's CHILD ABUSE PREVENTION trust fund
created in section 19-3.5-106 19-3.5-105.

27 SECTION 4. In Colorado Revised Statutes, 24-1-120, amend

1 (10) as follows:

24-1-120. Department of human services - creation. (10) The
powers, duties, and functions of the Colorado children's trust fund CHILD
ABUSE PREVENTION board, created in section 19-3.5-104, C.R.S.
19-3.5-103 are transferred by a type 2 transfer to the department of
human services.

SECTION 5. Act subject to petition - effective date. This act 7 8 takes effect at 12:01 a.m. on the day following the expiration of the 9 ninety-day period after final adjournment of the general assembly (August 10 5, 2020, if adjournment sine die is on May 6, 2020); except that, if a 11 referendum petition is filed pursuant to section 1 (3) of article V of the 12 state constitution against this act or an item, section, or part of this act 13 within such period, then the act, item, section, or part will not take effect 14 unless approved by the people at the general election to be held in 15 November 2020 and, in such case, will take effect on the date of the 16 official declaration of the vote thereon by the governor.