

Summary of Legislation

This bill requires the Division of Criminal Justice in the Department of Public Safety (DPS) to provide human trafficking training to law enforcement agencies, organizations that provide services to human trafficking victims, school personnel and parents, and any other entity that may benefit from the training. Such training may be done through direct training sessions, online training sessions, or train-the-trainer sessions. The training curriculum must be developed in collaboration with the Colorado Human Trafficking Council (CHTC). Priority must be given to training requests from areas within the state that have limited access to other training resources. These training requirements repeal September 1, 2023, following a sunset review by the Department of Regulatory Agencies.

The Department of Public Safety is authorized to accept and expend gifts, grants, and donations related to providing this training. The entity providing the gift, grant, or donation must submit a letter specifying the amount to be donated or the estimated value of any in-kind donation or service and the period and purpose for which the donation must be used. By January 17, 2019, and each year thereafter, the department must include a training update in its annual human trafficking report.

Background

The CHTC was created in 2014 and consists of 31 council members representing state, local, non-profit, educational, and other community organizations serving victims of human trafficking. Among other tasks, the CHTC is required to develop training standards and curriculum for organizations that provide assistance to human trafficking victims and law enforcement agencies. To date, two training programs have been created; one is an introduction to human trafficking in Colorado and was designed for all audiences, and the other specifically focuses on training law enforcement and patrol officers.

These trainings were launched in 2017, using a one-time Victim of Crime Act grant which allowed for the hiring of a temporary human trafficking training specialist to coordinate the delivery of the all audience training, which was utilized at 11 training events for 2,366 people. In 2018, the law enforcement training program was launched and 27 trainings were provided to 448 law enforcement personnel statewide. An online training program is expected to be launched in 2019 and an advanced human trafficking training is also being developed by the CHTC for case managers, victims advocates, mental health and social service providers with a planned 2019 launch. Existing DPS staff, including 2.5 FTE, currently support the CHTC; however, funds received from the Victim of Crime Act training grant are no longer available.

State Revenue

Beginning in FY 2019-20, and continuing each year thereafter, this bill may increase state revenue to the DPS from gifts, grants, and donations. At the time of this writing, no source of gifts, grants, and donations has been identified. Gifts, grants, and donations are not subject to TABOR.

State Expenditures

This bill increases DPS costs by \$85,287 and 0.8 FTE in FY 2019-20 and \$95,376 and 1.0 FTE in FY 2020-21. These costs are shown in Table 2 and discussed below.

Table 2
Expenditures Under HB 19-1051

	FY 2019-20	FY 2020-21
Department of Public Safety		
Personal Services	\$58,364	\$70,036
Operating Expenses and Capital Outlay Costs	\$5,558	\$950
Training Materials	\$2,302	\$2,302
Travel	\$5,904	\$5,904
Centrally Appropriated Costs*	\$13,159	\$16,184
Total Cost	\$85,287	\$95,376
Total FTE	0.8 FTE	1.0 FTE

* Centrally appropriated costs are not included in the bill's appropriation.

Department of Public Safety. By requiring human trafficking training to be provided to school personnel and parents and any organization that requests and would benefit from such training, this bill expands the potential use of the training being created by the CHTC. The DPS requires 1.0 FTE for a training specialist beginning in FY 2019-20 to accomplish this work. This position will administer and coordinate statewide human trafficking program, oversee the creation, updating and rollout of training programs, review the effectiveness of training programs, produce annual reports, and provide technical assistance to training instructors and training recipients. Standard operating and capital outlay costs are included, along with \$5,904 to cover travel to 12 statewide training sites per year and \$2,302 for the production and distribution of training materials. Costs in FY 2019-20 are prorated based on the bill's effective date and to reflect the General Fund payday shift.

Staff training attendance. This bill may increase workload for staff of state agencies and institutions of higher education that provide services to victims of human trafficking to attend training sessions. Workload is further increased should any staff become training facilitators through the train-the-trainer program. This increase is expected to be minimal and can be accomplished within existing appropriations.

Department of Regulatory Agencies. This bill increases workload in the Department of Regulatory Agencies in FY 2022-23, to conduct a sunset review of the human trafficking training required by this bill. This additional work can be completed as part of the department's regular sunset review duties.

Centrally appropriated costs. Pursuant to a Joint Budget Committee policy, certain costs associated with this bill are addressed through the annual budget process and centrally appropriated in the Long Bill or supplemental appropriations bills, rather than in this bill. These costs, which include employee insurance and supplemental employee retirement payments, are estimated to be \$13,159 in FY 2019-20 and \$16,184 in FY 2020-21.

Local Government

This bill may increase workload for staff of local law enforcement agencies, school districts, human service agencies, and other entities to attend human trafficking training. Workload is further increased should any staff become training facilitators through the train-the-trainer program. This impact is expected to be minimal and depends on local decisions to participate in available training.

Effective Date

The bill takes effect August 2, 2019, if the General Assembly adjourns on May 3, 2019, as scheduled, and no referendum petition is filed.

State Appropriations

For FY 2019-20, this bill requires and includes an appropriation of \$72,128 and an allocation of 0.8 FTE from the Sex Offender Surcharge Fund to the Department of Public Safety.

State and Local Government Contacts

Counties
Information Technology
Sheriffs

Education
Municipalities

Human Services
Public Safety