

**First Regular Session  
Seventy-second General Assembly  
STATE OF COLORADO**

**REREVISED**

*This Version Includes All Amendments  
Adopted in the Second House*

LLS NO. 19-0319.01 Megan Waples x4348

**HOUSE BILL 19-1052**

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**A BILL FOR AN ACT**

101 **CONCERNING THE CREATION OF SPECIAL DISTRICTS TO PROVIDE**  
102 **EARLY CHILDHOOD DEVELOPMENT SERVICES.**

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**Bill Summary**

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov>.)*

The bill authorizes the creation of early childhood development service districts (districts) to provide services for children from birth through 8 years of age. Early childhood development services are defined to include early care and educational, health, mental health, and developmental services, including prevention and intervention. Districts are authorized to seek voter approval to levy property taxes and sales

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
Capital letters or bold & italic numbers indicate new material to be added to existing statute.  
Dashes through the words indicate deletions from existing statute.

SENATE  
3rd Reading Unamended  
March 20, 2019

SENATE  
2nd Reading Unamended  
March 19, 2019

HOUSE  
3rd Reading Unamended  
February 26, 2019

HOUSE  
Amended 2nd Reading  
February 22, 2019

taxes in the district to generate revenues to provide early childhood development services.

The district must be organized pursuant to the "Special District Act" as modified by the bill. Under the bill, all eligible electors in the proposed district, rather than only property owners, are able to vote on the organization of the district and related ballot issues. The service plan for a proposed district is not required to be submitted to the planning commission for each county in which the special district is proposed to be located, and instead is submitted directly to the board of county commissioners (board) for such counties. In addition, the bill directs that the board shall not accept or act upon the request of a person owning property in the proposed service area to have his or her property excluded from the special district. The court conducting a hearing for the petition is also directed to not accept or act upon such a petition to exclude property from the district. The districts are governed by the "Special District Act"; except that they are not subject to provisions concerning the inclusion or exclusion of property, procedures for the levy and collection of taxes, the certification and notice of special district taxes for general obligation indebtedness, property tax reduction agreements, and public improvement contracts.

A district is authorized to contract with or work with another district or other provider of early childhood development services to provide services throughout the district.

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1 *Be it enacted by the General Assembly of the State of Colorado:*

2           **SECTION 1.** In Colorado Revised Statutes, 32-1-103, **amend** the  
3 introductory portion; and **add** (4.5) as follows:

4           **32-1-103. Definitions.** As used in this ~~article~~ ARTICLE 1, unless  
5 the context otherwise requires:

6           (4.5) "EARLY CHILDHOOD DEVELOPMENT SERVICE DISTRICT"  
7 MEANS A SPECIAL DISTRICT CREATED PURSUANT TO ARTICLE 21 OF THIS  
8 TITLE 32 TO PROVIDE, DIRECTLY OR INDIRECTLY, EARLY CHILDHOOD  
9 DEVELOPMENT SERVICES TO CHILDREN FROM BIRTH THROUGH EIGHT  
10 YEARS OF AGE.

11           **SECTION 2.** In Colorado Revised Statutes, 32-1-202, **amend**  
12 (1)(b); and **add** (2)(1) as follows:

1           **32-1-202. Filing of service plan required - report of filing -**

2           **contents - fee.** (1) (b) Notwithstanding the requirements of ~~paragraph (a)~~

3           ~~of this subsection (1)~~ SUBSECTION (1)(a) OF THIS SECTION, the service plan

4           of a proposed health service district, ~~or~~ health assurance district, OR

5           EARLY CHILDHOOD DEVELOPMENT SERVICE DISTRICT shall not be referred

6           to the county planning commission for consideration or

7           recommendations. At the next regular meeting of the board of county

8           commissioners that is held at least ten days after the filing of the service

9           plan with the county clerk and recorder, the board of county

10          commissioners shall set a date within thirty days of such filing for a

11          public hearing on the service plan of the proposed district. The board of

12          county commissioners shall provide written notice of the meeting

13          pursuant to ~~paragraph (a) of this subsection (1)~~ SUBSECTION (1)(a) OF THIS

14          SECTION.

15                 (2) The service plan shall contain the following:

16                     (1) FOR AN EARLY CHILDHOOD DEVELOPMENT SERVICE DISTRICT,

17                     ANY ADDITIONAL INFORMATION REQUIRED BY SECTION 32-21-105 (2)

18                     THAT IS NOT OTHERWISE REQUIRED BY SUBSECTIONS (2)(a) TO (2)(i) OF

19                     THIS SECTION.

20           **SECTION 3.** In Colorado Revised Statutes, 32-1-203, **amend**

21           (3.5)(b) as follows:

22           **32-1-203. Action on service plan - criteria.**

23           (3.5) (b) Notwithstanding the ~~provisions of paragraph (a) of this~~

24           ~~subsection (3.5)~~ SUBSECTION (3.5)(a) OF THIS SECTION, if the service plan

25           submitted by the petitioners of a proposed special district is for a health

26           service district, ~~or~~ health assurance district, OR EARLY CHILDHOOD

27           DEVELOPMENT SERVICE DISTRICT, the board of county commissioners

1 shall not accept or act upon the request of a person owning property in the  
2 proposed special district that his or her property be excluded from the  
3 special district.

4 **SECTION 4.** In Colorado Revised Statutes, 32-1-204, **amend** (1)  
5 and (2)(b) as follows:

6 **32-1-204. Public hearing on service plan - procedures -**  
7 **decision.** (1) The board of county commissioners shall provide written  
8 notice of the date, time, and location of the hearing to the petitioners and  
9 the governing body of any existing municipality or special district that has  
10 levied an ad valorem tax within the next preceding tax year and that has  
11 boundaries within a radius of three miles of the proposed special district  
12 boundaries, which governmental units shall be interested parties for the  
13 purposes of this part 2. The board of county commissioners shall make  
14 publication of the date, time, location, and purpose of the hearing, the  
15 first of which shall be at least twenty days prior to the hearing date. The  
16 board of county commissioners shall include in the notice a general  
17 description of the land contained within the boundaries of the proposed  
18 special district and information outlining methods and procedures  
19 pursuant to section 32-1-203 (3.5) concerning the filing of a petition for  
20 exclusion of territory; except that, if the hearing is to review a service  
21 plan for a health service district, ~~or~~ health assurance district, OR EARLY  
22 CHILDHOOD DEVELOPMENT SERVICE DISTRICT, the notice shall not include  
23 information regarding filing a petition for exclusion of territory. The  
24 publications shall constitute constructive notice to the residents and  
25 property owners within the proposed special district who shall also be  
26 interested parties at the hearing.

27 (2) (b) Notwithstanding ~~the provisions of paragraph (a) of this~~

1 ~~subsection (2)~~ SUBSECTION (2)(a) OF THIS SECTION, the service plan of a  
2 proposed health service district, ~~or~~ health assurance district, OR EARLY  
3 CHILDHOOD DEVELOPMENT SERVICE DISTRICT shall not be delivered to the  
4 planning commission for study or recommendations unless specifically  
5 requested by the petitioners. If the petitioners do not request that the  
6 service plan be delivered to the planning commission, the clerk and  
7 recorder shall deliver the service plan to the board of county  
8 commissioners and the planning commission shall not be required to  
9 study the service plan or to present recommendations to the board of  
10 county commissioners pursuant to ~~paragraph (a) of this subsection (2)~~  
11 SUBSECTION (2)(a) OF THIS SECTION.

12 **SECTION 5.** In Colorado Revised Statutes, 32-1-301, **add**  
13 (2)(a)(XI) as follows:

14 **32-1-301. Petition for organization.** (2) The petition shall set  
15 forth:

16 (a) The type of service to be provided by the proposed special  
17 district and the name of the proposed special district, consisting of a  
18 chosen name preceding one of the following phrases:

19 (XI) EARLY CHILDHOOD DEVELOPMENT SERVICE DISTRICT.

20 **SECTION 6.** In Colorado Revised Statutes, **add** article 21 to title  
21 32 as follows:

## 22 **ARTICLE 21**

### 23 **Early Childhood Development Service Districts**

24 **32-21-101. Definitions.** AS USED IN THIS ARTICLE 21, UNLESS THE  
25 CONTEXT OTHERWISE REQUIRES:

26 (1) "COURT" MEANS THE DISTRICT COURT IN ANY COUNTY IN  
27 WHICH THE PETITION FOR ORGANIZATION OF THE DISTRICT WAS

1       ORIGINALLY FILED AND WHICH ENTERED THE ORDER ORGANIZING SAID  
2       DISTRICT OR THE DISTRICT COURT TO WHICH THE FILE PERTAINING TO THE  
3       DISTRICT HAS BEEN TRANSFERRED PURSUANT TO SECTION 32-1-303 (1)(b).

4               (2) "DISTRICT" MEANS AN EARLY CHILDHOOD DEVELOPMENT  
5       SERVICE DISTRICT CREATED PURSUANT TO THIS ARTICLE 21 TO PROVIDE,  
6       DIRECTLY OR INDIRECTLY, EARLY CHILDHOOD DEVELOPMENT SERVICES TO  
7       CHILDREN FROM BIRTH THROUGH EIGHT YEARS OF AGE.

8               (3) "EARLY CHILDHOOD DEVELOPMENT SERVICES" MEANS  
9       SERVICES PROVIDED TO CHILDREN FROM BIRTH THROUGH EIGHT YEARS OF  
10      AGE, INCLUDING BUT NOT LIMITED TO EARLY CARE AND EDUCATIONAL,  
11      HEALTH, MENTAL HEALTH, AND DEVELOPMENTAL SERVICES, INCLUDING  
12      PREVENTION AND INTERVENTION.

13              (4) "ELIGIBLE ELECTOR" MEANS A PERSON WHO, AT THE  
14      DESIGNATED TIME OR EVENT, IS REGISTERED TO VOTE PURSUANT TO THE  
15      "UNIFORM ELECTION CODE OF 1992", ARTICLES 1 TO 13 OF TITLE 1, AND  
16      WHO RESIDES WITHIN THE DISTRICT OR PROPOSED DISTRICT.

17              (5) "INTERESTED PARTY" MEANS A RESIDENT OR ELIGIBLE ELECTOR  
18      OF THE DISTRICT OR A MUNICIPALITY LOCATED IN THE DISTRICT.

19              **32-21-102. Applicability of Special District Act.** EXCEPT AS  
20      OTHERWISE PROVIDED IN THIS ARTICLE 21, A DISTRICT CREATED PURSUANT  
21      TO THIS ARTICLE 21 SHALL BE GOVERNED BY THE APPLICABLE PROVISIONS  
22      OF THE "SPECIAL DISTRICT ACT", ARTICLE 1 OF THIS TITLE 32; EXCEPT  
23      THAT PARTS 4, 5, 12, 16, 17, AND 18 OF ARTICLE 1 OF THIS TITLE 32 DO NOT  
24      APPLY.

25              **32-21-103. Special districts file - notice of organization or**  
26      **dissolution.** (1) IN ADDITION TO COMPLYING WITH SECTION 32-1-104 (2),  
27      A DISTRICT CREATED PURSUANT TO THIS ARTICLE 21 SHALL PROVIDE A

1 COPY OF THE NOTICE REQUIRED BY SECTION 32-1-809 (1) TO THE  
2 DEPARTMENT OF REVENUE.

3 (2) IN ADDITION TO COMPLYING WITH SECTION 32-1-105, THE  
4 COUNTY CLERK AND RECORDER SHALL FILE A CERTIFIED COPY OF THE  
5 DECREE OR ORDER CONFIRMING THE ORGANIZATION OR DISSOLUTION OF  
6 A DISTRICT CREATED PURSUANT TO THIS ARTICLE 21 WITH THE  
7 DEPARTMENT OF REVENUE.

8 **32-21-104. Service area of district - governmental immunity.**

9 (1) A DISTRICT MAY INCLUDE ALL OF THE TERRITORY OF ONE OR MORE  
10 SPECIAL DISTRICTS, MUNICIPALITIES, COUNTIES, OR OTHER EXISTING  
11 TAXING ENTITIES, AS MAY BE PROPOSED. THE DISTRICT SHALL BE A BODY  
12 CORPORATE AND POLITIC AND A POLITICAL SUBDIVISION OF THE STATE.

13 (2) EACH OF THE DIRECTORS, OFFICERS, AND EMPLOYEES OF THE  
14 DISTRICT IS A PUBLIC EMPLOYEE FOR PURPOSES OF THE "COLORADO  
15 GOVERNMENTAL IMMUNITY ACT", ARTICLE 10 OF TITLE 24.

16 **32-21-105. Service plan required - contents - action on plan.**

17 (1) PERSONS PROPOSING THE ORGANIZATION OF A DISTRICT, EXCEPT FOR  
18 A DISTRICT THAT IS CONTAINED ENTIRELY WITHIN THE BOUNDARIES OF A  
19 MUNICIPALITY AND SUBJECT TO SECTION 32-21-106, SHALL SUBMIT A  
20 SERVICE PLAN IN ACCORDANCE WITH THE REQUIREMENTS OF SECTION  
21 32-1-202 (1) AND SHALL PAY ANY FEE REQUIRED PURSUANT TO SECTION  
22 32-1-202 (3).

23 (2) NOTWITHSTANDING SECTION 32-1-202 (2), THE SERVICE PLAN  
24 FOR THE DISTRICT MUST CONTAIN THE FOLLOWING INFORMATION:

25 (a) A DESCRIPTION OF THE PROPOSED EARLY CHILDHOOD  
26 DEVELOPMENT SERVICES TO BE PROVIDED AND THE PERSONS WHO WILL BE  
27 ELIGIBLE TO RECEIVE THOSE SERVICES;

1 (b) QUALITY ASSURANCE MEASURES;

2 (c) A FINANCIAL PLAN SHOWING HOW THE PROPOSED SERVICES ARE  
3 TO BE FINANCED, INCLUDING THE PROPOSED OPERATING REVENUE DERIVED  
4 FROM PROPERTY TAXES AND SALES AND USE TAXES FOR THE FIRST BUDGET  
5 YEAR OF THE DISTRICT, WHICH SHALL NOT BE MATERIALLY EXCEEDED  
6 EXCEPT AS AUTHORIZED PURSUANT TO SECTION 32-1-207. ALL PROPOSED  
7 INDEBTEDNESS FOR THE DISTRICT MUST BE DISPLAYED TOGETHER WITH A  
8 SCHEDULE INDICATING THE YEAR OR YEARS IN WHICH THE DEBT IS  
9 SCHEDULED TO BE ISSUED. THE BOARD OF DIRECTORS OF THE DISTRICT  
10 SHALL NOTIFY THE BOARD OF COUNTY COMMISSIONERS OR THE  
11 GOVERNING BODY OF THE MUNICIPALITY, WHICHEVER IS APPLICABLE, OF  
12 ANY ALTERATION OR REVISION OF THE PROPOSED SCHEDULE OF DEBT  
13 ISSUANCE SET FORTH IN THE FINANCIAL PLAN.

14 (d) A MAP OF THE PROPOSED DISTRICT BOUNDARIES;

15 (e) IF THE DISTRICT PLANS TO CONSTRUCT FACILITIES, A GENERAL  
16 DESCRIPTION OF THE FACILITIES TO BE CONSTRUCTED AND THE STANDARDS  
17 OF SUCH CONSTRUCTION, INCLUDING A STATEMENT OF HOW THE FACILITY  
18 AND SERVICE STANDARDS OF THE PROPOSED DISTRICT ARE COMPATIBLE  
19 WITH FACILITY AND SERVICE STANDARDS OF ANY COUNTY OR  
20 MUNICIPALITY WITHIN WHICH ALL OR ANY PORTION OF THE PROPOSED  
21 DISTRICT IS TO BE LOCATED;

22 (f) IF APPLICABLE, A GENERAL DESCRIPTION OF THE ESTIMATED  
23 COST OF ACQUIRING OR LEASING LAND OR FACILITIES; THE ESTIMATED  
24 COSTS OF ACQUIRING ENGINEERING, LEGAL, AND ADMINISTRATIVE  
25 SERVICES; THE INITIAL PROPOSED INDEBTEDNESS AND ESTIMATED  
26 PROPOSED MAXIMUM INTEREST RATES AND DISCOUNTS; AND OTHER MAJOR  
27 EXPENSES RELATED TO THE ORGANIZATION AND INITIAL OPERATION OF



1 THE DISTRICT;

2 (g) A DESCRIPTION OF ANY ARRANGEMENT OR PROPOSED  
3 AGREEMENT WITH ANY POLITICAL SUBDIVISION FOR THE PERFORMANCE OF  
4 ANY SERVICES BETWEEN THE PROPOSED DISTRICT AND SUCH OTHER  
5 POLITICAL SUBDIVISION, AND, IF THE FORM CONTRACT TO BE USED IS  
6 AVAILABLE, IT SHALL BE ATTACHED TO THE SERVICE PLAN;

7 (h) INFORMATION, ALONG WITH OTHER EVIDENCE PRESENTED AT  
8 THE HEARING, SATISFACTORY TO ESTABLISH THAT EACH OF THE CRITERIA  
9 SET FORTH IN SECTION 32-1-203, IF APPLICABLE, IS MET; AND

10 (i) SUCH ADDITIONAL INFORMATION AS THE BOARD OF COUNTY  
11 COMMISSIONERS OR THE GOVERNING BODY OF THE MUNICIPALITY,  
12 WHICHEVER IS APPLICABLE, MAY REQUIRE ON WHICH TO BASE ITS FINDINGS  
13 PURSUANT TO SECTION 32-1-203.

14 (3) EXCEPT AS PROVIDED IN SECTION 32-21-106, THE BOARD OF  
15 COUNTY COMMISSIONERS OF EACH COUNTY THAT HAS TERRITORY  
16 INCLUDED WITHIN THE PROPOSED DISTRICT SHALL CONSTITUTE THE  
17 APPROVING AUTHORITY FOR THE PROPOSED DISTRICT AND SHALL REVIEW  
18 ANY SERVICE PLAN FILED BY THE PETITIONERS OF A PROPOSED DISTRICT IN  
19 ACCORDANCE WITH SECTION 32-1-203; EXCEPT THAT SECTION 32-1-203  
20 (3.5)(a) DOES NOT APPLY TO A DISTRICT PROPOSED PURSUANT TO THIS  
21 ARTICLE 21.

22 **32-21-106. Approval by municipality.** IF THE BOUNDARIES OF A  
23 DISTRICT PROPOSED PURSUANT TO THIS ARTICLE 21 ARE WHOLLY  
24 CONTAINED WITHIN THE BOUNDARIES OF A MUNICIPALITY, THE PERSONS  
25 PROPOSING THE ORGANIZATION OF THE DISTRICT SHALL COMPLY WITH  
26 SECTION 32-1-204.5; EXCEPT THAT THE SERVICE PLAN SUBMITTED TO  
27 EACH GOVERNING BODY OF EACH MUNICIPALITY MUST CONTAIN THE

1 INFORMATION REQUIRED BY SECTION 32-21-105 (2). THE GOVERNING  
2 BODY SHALL HAVE THE AUTHORITY SET FORTH IN SECTION 32-1-204.5  
3 WITH REGARD TO THE REVIEW OF THE SERVICE PLAN.

4 **32-21-107. Public hearing on service plan - procedures -**  
5 **decision - judicial review - modifications - enforcement.** (1) FOR  
6 PURPOSES OF SECTION 32-1-204 (1) AND (1.5), THE BOARD OF COUNTY  
7 COMMISSIONERS OF THE COUNTY IN WHICH THE DISTRICT WILL BE  
8 LOCATED OR THE GOVERNING BODY OF THE MUNICIPALITY IN WHICH THE  
9 DISTRICT WILL BE LOCATED, WHICHEVER IS APPLICABLE, SHALL BE DEEMED  
10 TO HAVE COMPLIED WITH THE PROVISIONS OF SUCH SECTION IF THE BOARD  
11 OR GOVERNING BODY PROVIDES WRITTEN NOTICE OF THE DATE, TIME, AND  
12 LOCATION OF THE HEARING TO THE PETITIONERS AND, AT LEAST TWENTY  
13 DAYS PRIOR TO THE HEARING DATE, PUBLISHES NOTICE OF THE DATE, TIME,  
14 LOCATION, AND PURPOSE OF THE HEARING. THE PUBLISHED NOTICE  
15 CONSTITUTES CONSTRUCTIVE NOTICE TO THE INTERESTED PARTIES IN THE  
16 PROPOSED DISTRICT.

17 (2) SECTION 32-1-204 (2)(a) DOES NOT APPLY TO A DISTRICT  
18 PROPOSED PURSUANT TO THIS ARTICLE 21.

19 (3) THE BOARD OF COUNTY COMMISSIONERS OF THE COUNTY IN  
20 WHICH THE DISTRICT WILL BE LOCATED OR THE GOVERNING BODY OF THE  
21 MUNICIPALITY IN WHICH THE DISTRICT WILL BE LOCATED, WHICHEVER IS  
22 APPLICABLE, SHALL CONDUCT THE HEARING PURSUANT TO SECTION  
23 32-1-204 (3) AND MAKE ITS DECISION IN ACCORDANCE WITH THE  
24 REQUIREMENTS OF SECTION 32-1-204 (3) AND (4). THE DECISION OF THE  
25 BOARD OR GOVERNING BODY, WHICHEVER IS APPLICABLE, IS SUBJECT TO  
26 JUDICIAL REVIEW IN ACCORDANCE WITH SECTION 32-1-206; EXCEPT THAT,  
27 FOR PURPOSES OF JUDICIAL REVIEW, "INTERESTED PARTY" HAS THE SAME

1 MEANING AS SET FORTH IN SECTION 32-21-101 (5).

2 (4) UPON FINAL APPROVAL BY THE COURT FOR THE ORGANIZATION  
3 OF A DISTRICT PURSUANT TO THIS ARTICLE 21, THE DISTRICT SHALL  
4 CONFORM AS MUCH AS POSSIBLE TO THE APPROVED SERVICE PLAN, AND  
5 ANY MATERIAL MODIFICATIONS TO THE PLAN MUST BE APPROVED IN  
6 ACCORDANCE WITH SECTION 32-1-207 (2). ANY MATERIAL DEPARTURE  
7 FROM THE PLAN MAY BE ENJOINED IN ACCORDANCE WITH SECTION  
8 32-1-207 (3); EXCEPT THAT, FOR PURPOSES OF ENFORCEMENT OF THE  
9 PLAN, "INTERESTED PARTY" HAS THE SAME MEANING AS SET FORTH IN  
10 SECTION 32-21-101 (5).

11 **32-21-108. Organization.** (1) EXCEPT AS PROVIDED IN THIS  
12 SECTION, THE ORGANIZATION OF A DISTRICT PURSUANT TO THIS ARTICLE  
13 21 IS GOVERNED BY PART 3 OF ARTICLE 1 OF THIS TITLE 32.

14 (2) FOR PURPOSES OF COMPLYING WITH SECTION 32-1-301 (1), A  
15 PETITION FOR THE ORGANIZATION OF A DISTRICT PROPOSED PURSUANT TO  
16 THIS ARTICLE 21 MUST BE SIGNED BY NOT LESS THAN THIRTY PERCENT OR  
17 TWO HUNDRED ELIGIBLE ELECTORS OF THE PROPOSED DISTRICT,  
18 WHICHEVER NUMBER IS SMALLER.

19 (3) FOR PURPOSES OF COMPLYING WITH SECTION 32-1-301 (2)(d.1),  
20 THE PETITION FOR ORGANIZATION MUST SET FORTH THE ESTIMATED  
21 PROPERTY TAX AND SALES AND USE TAX REVENUES FOR THE DISTRICT'S  
22 FIRST BUDGET YEAR.

23 (4) FOR PURPOSES OF COMPLYING WITH SECTION 32-1-304, WHEN  
24 THE COURT WITH WHOM A PETITION FOR ORGANIZATION OF A DISTRICT  
25 PROPOSED PURSUANT TO THIS ARTICLE 21 HAS BEEN FILED SETS A HEARING  
26 DATE, THE CLERK OF COURT SHALL PUBLISH NOTICE OF THE HEARING AND  
27 MAIL THE REQUIRED NOTICE TO THE APPROPRIATE BOARD OF COUNTY

1 COMMISSIONERS OR GOVERNING BODY OF THE MUNICIPALITY, BUT THE  
2 CLERK OF COURT SHALL NOT BE REQUIRED TO MAIL NOTICE OF THE  
3 HEARING TO ALL INTERESTED PARTIES. THE NOTICE MUST NOT INCLUDE  
4 INFORMATION EXPLAINING THE METHODS AND PROCEDURES FOR THE  
5 FILING OF A PETITION FOR EXCLUSION OF TERRITORY PURSUANT TO  
6 SECTION 32-1-305 (3).

7 (5) FOR PURPOSES OF COMPLYING WITH SECTION 32-1-305(1), THE  
8 COURT SHALL DETERMINE WHETHER THE REQUIRED NUMBER OF ELIGIBLE  
9 ELECTORS OF THE PROPOSED DISTRICT HAVE SIGNED THE PETITION.

10 (6) SECTION 32-1-305 (3) DOES NOT APPLY TO A DISTRICT  
11 PROPOSED UNDER THIS ARTICLE 21. THE COURT SHALL NOT ACCEPT OR ACT  
12 UPON PETITIONS FILED BY AN OWNER OF ANY REAL PROPERTY WITHIN A  
13 DISTRICT PROPOSED UNDER THIS ARTICLE 21 STATING REASONS WHY THE  
14 PROPERTY SHOULD NOT BE INCLUDED THEREIN AND REQUESTING THAT THE  
15 PROPERTY BE EXCLUDED THEREFROM.

16 (7) IN ADDITION TO COMPLYING WITH THE FILING REQUIREMENTS  
17 IN SECTION 32-1-306, THE DISTRICT SHALL FILE A CERTIFIED COPY OF THE  
18 FINDINGS AND ORDER OF THE COURT ORGANIZING THE DISTRICT WITH THE  
19 DEPARTMENT OF REVENUE.

20 **32-21-109. Persons entitled to vote at district elections.**  
21 NOTWITHSTANDING SECTION 32-1-806, ANY PERSON WHO IS AN ELIGIBLE  
22 ELECTOR IS ELIGIBLE TO VOTE IN AN ORGANIZATIONAL ELECTION OR ANY  
23 ELECTION CONDUCTED BY THE BOARD OF DIRECTORS FOR A DISTRICT  
24 ORGANIZED UNDER THIS ARTICLE 21.

25 **32-21-110. Financial powers.** ANY DISTRICT CREATED PURSUANT  
26 TO THIS ARTICLE 21 SHALL HAVE ALL OF THE FINANCIAL POWERS  
27 DESCRIBED IN SECTION 32-1-1101; EXCEPT THAT THE LEVY AND

1 COLLECTION OF AD VALOREM TAXES IS SUBJECT TO SECTION 32-21-114.  
2 THE DISTRICT SHALL ALSO HAVE THE POWER, UPON VOTER APPROVAL, TO  
3 LEVY AND COLLECT A UNIFORM SALES AND USE TAX THROUGHOUT THE  
4 ENTIRE GEOGRAPHICAL AREA OF THE DISTRICT UPON EVERY TRANSACTION  
5 OR OTHER INCIDENT WITH RESPECT TO WHICH A SALES AND USE TAX IS  
6 LEVIED BY THE STATE PURSUANT TO ARTICLE 26 OF TITLE 39; EXCEPT THAT  
7 SUCH SALES AND USE TAX SHALL NOT BE LEVIED ON THE SALE OF  
8 CIGARETTES. ANY SALES AND USE TAX AUTHORIZED PURSUANT TO THIS  
9 SECTION SHALL BE LEVIED AND COLLECTED AS PROVIDED IN SECTION  
10 32-21-111.

11 **32-21-111. Sales and use tax imposed - collection -**  
12 **administration of tax.** (1) (a) UPON THE APPROVAL OF THE ELIGIBLE  
13 ELECTORS IN THE DISTRICT AT AN ELECTION HELD IN ACCORDANCE WITH  
14 SECTION 20 OF ARTICLE X OF THE STATE CONSTITUTION AND PART 8 OF  
15 ARTICLE 1 OF THIS TITLE 32, THE DISTRICT SHALL HAVE THE POWER TO  
16 LEVY A UNIFORM SALES AND USE TAX THROUGHOUT THE ENTIRE  
17 GEOGRAPHICAL AREA OF THE DISTRICT UPON EVERY TRANSACTION OR  
18 OTHER INCIDENT WITH RESPECT TO WHICH A SALES AND USE TAX IS LEVIED  
19 BY THE STATE PURSUANT TO ARTICLE 26 OF TITLE 39; EXCEPT THAT SUCH  
20 SALES AND USE TAX SHALL NOT BE LEVIED ON THE SALE OF CIGARETTES.  
21 A TAX LEVIED BY A DISTRICT IN ACCORDANCE WITH THIS SECTION SHALL  
22 TAKE EFFECT ON EITHER JANUARY 1 OR JULY 1 OF THE YEAR SPECIFIED IN  
23 THE BALLOT ISSUE SUBMITTED TO THE ELIGIBLE ELECTORS OF THE  
24 DISTRICT.

25 (b) THE SALES AND USE TAX IMPOSED PURSUANT TO SUBSECTION  
26 (1)(a) OF THIS SECTION IS IN ADDITION TO ANY OTHER SALES AND USE TAX  
27 IMPOSED PURSUANT TO LAW.

1           (2) (a) THE COLLECTION, ADMINISTRATION, AND ENFORCEMENT OF  
2 THE SALES AND USE TAX SHALL BE PERFORMED BY THE EXECUTIVE  
3 DIRECTOR OF THE DEPARTMENT OF REVENUE IN THE SAME MANNER AS THE  
4 COLLECTION, ADMINISTRATION, AND ENFORCEMENT OF THE STATE SALES  
5 AND USE TAX IMPOSED PURSUANT TO ARTICLE 26 OF TITLE 39 INCLUDING,  
6 WITHOUT LIMITATION, THE RETENTION BY A VENDOR OF THE PERCENTAGE  
7 OF THE AMOUNT REMITTED TO COVER THE VENDOR'S EXPENSE IN THE  
8 COLLECTION AND REMITTANCE OF THE SALES AND USE TAX AS PROVIDED  
9 IN SECTION 39-26-105. THE EXECUTIVE DIRECTOR SHALL MAKE MONTHLY  
10 DISTRIBUTIONS OF SALES AND USE TAX COLLECTIONS TO THE DISTRICT.  
11 THE DISTRICT SHALL PAY THE NET INCREMENTAL COST INCURRED BY THE  
12 DEPARTMENT IN THE ADMINISTRATION AND COLLECTION OF THE SALES  
13 AND USE TAX.

14           (b) (I) A QUALIFIED PURCHASER MAY PROVIDE A DIRECT PAYMENT  
15 PERMIT NUMBER ISSUED PURSUANT TO SECTION 39-26-103.5 TO A VENDOR  
16 OR RETAILER THAT IS LIABLE AND RESPONSIBLE FOR COLLECTING AND  
17 REMITTING ANY SALES TAX LEVIED ON A SALE MADE TO THE QUALIFIED  
18 PURCHASER PURSUANT TO THIS ARTICLE 21. A VENDOR OR RETAILER THAT  
19 HAS RECEIVED A DIRECT PAYMENT PERMIT NUMBER IN GOOD FAITH FROM  
20 A QUALIFIED PURCHASER SHALL NOT BE LIABLE OR RESPONSIBLE FOR  
21 COLLECTION AND REMITTANCE OF A SALES TAX IMPOSED ON A SALE THAT  
22 IS PAID FOR DIRECTLY FROM THE QUALIFIED PURCHASER'S FUNDS AND NOT  
23 THE PERSONAL FUNDS OF AN INDIVIDUAL.

24           (II) A QUALIFIED PURCHASER THAT PROVIDES A DIRECT PAYMENT  
25 PERMIT NUMBER TO A VENDOR OR RETAILER SHALL BE LIABLE AND  
26 RESPONSIBLE FOR THE AMOUNT OF SALES TAX LEVIED ON A SALE MADE TO  
27 THE QUALIFIED PURCHASER PURSUANT TO THIS ARTICLE 21 IN THE SAME

1 MANNER AS LIABILITY WOULD BE IMPOSED ON A QUALIFIED PURCHASER  
2 FOR STATE SALES TAX PURSUANT TO SECTION 39-26-105.

3 **32-21-112. District revenues.** ANY REVENUES RAISED OR  
4 GENERATED BY THE DISTRICT SHALL BE IN ADDITION TO AND SHALL NOT  
5 BE USED TO REPLACE ANY FUNDING THE COUNTIES IN THE DISTRICT WOULD  
6 OTHERWISE BE ENTITLED TO RECEIVE FROM THE STATE OR FEDERAL  
7 GOVERNMENT.

8 **32-21-113. Cooperation between districts or other existing**  
9 **providers permitted.** A DISTRICT ORGANIZED UNDER THIS ARTICLE 21  
10 HAS THE AUTHORITY TO CONTRACT WITH OR WORK COOPERATIVELY AND  
11 IN CONJUNCTION WITH ANOTHER DISTRICT OR OTHER PUBLIC OR PRIVATE  
12 PROVIDER OF EARLY CHILDHOOD DEVELOPMENT SERVICES TO PROVIDE  
13 SERVICES AND FACILITIES TO THE RESIDENTS OF SUCH DISTRICTS.

14 **32-21-114. Levy and collection of ad valorem taxes.** A DISTRICT  
15 CREATED PURSUANT TO THIS ARTICLE 21 HAS THE POWER, UPON APPROVAL  
16 BY THE ELIGIBLE ELECTORS OF THE DISTRICT, TO LEVY AND COLLECT AD  
17 VALOREM TAXES ON AND AGAINST ALL TAXABLE PROPERTY WITHIN THE  
18 DISTRICT. A TAX LEVIED BY A DISTRICT IN ACCORDANCE WITH THIS  
19 SECTION SHALL TAKE EFFECT ON EITHER JANUARY 1 OR JULY 1 OF THE  
20 YEAR SPECIFIED IN THE BALLOT ISSUE SUBMITTED TO THE ELIGIBLE  
21 ELECTORS OF THE DISTRICT.

22 **SECTION 7. Act subject to petition - effective date.** This act  
23 takes effect at 12:01 a.m. on the day following the expiration of the  
24 ninety-day period after final adjournment of the general assembly (August  
25 2, 2019, if adjournment sine die is on May 3, 2019); except that, if a  
26 referendum petition is filed pursuant to section 1 (3) of article V of the  
27 state constitution against this act or an item, section, or part of this act

1 within such period, then the act, item, section, or part will not take effect  
2 unless approved by the people at the general election to be held in  
3 November 2020 and, in such case, will take effect on the date of the  
4 official declaration of the vote thereon by the governor.