## First Regular Session Seventy-second General Assembly STATE OF COLORADO

## PREAMENDED

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 19-0032.03 Shelby Ross x4510

**HOUSE BILL 19-1032** 

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# A BILL FOR AN ACT

### 101 **CONCERNING COMPREHENSIVE HUMAN SEXUALITY EDUCATION, AND,**

102 IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.

### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov</u>.)

The bill moves provisions of the statutory legislative declaration to a nonstatutory legislative declaration.

The bill clarifies content requirements for public schools that offer comprehensive human sexuality education and prohibits instruction from explicitly or implicitly teaching or endorsing religious ideology or sectarian tenets or doctrines, using shame-based or stigmatizing language HOUSE 3rd Reading Unamended February 19, 2019

> Amended 2nd Reading February 15, 2019

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or instructional tools, employing gender norms or gender stereotypes, or excluding the relational or sexual experiences of lesbian, gay, bisexual, or transgender individuals.

Current law provides for a comprehensive human sexuality education grant program. The bill amends certain provisions of the grant program to:

- ! Require the department of public health and environment to submit an annual report concerning the outcomes of the grant program indefinitely;
- ! Add 8 representatives to the oversight entity and require membership of the oversight entity to be comprised of at least 7 members who are members of groups of people who have been or might be discriminated against;
- ! Require grant applicants to demonstrate a need for money to implement comprehensive human sexuality education; and
- ! Require that rural public schools or public schools that do not currently offer comprehensive human sexuality education receive priority when selecting grant applicants.

The bill provides a general appropriation of at least \$1 million annually for the grant program.

The bill prohibits the state board of education from waiving the content requirements for any public school that provides comprehensive human sexuality education.

- 1 Be it enacted by the General Assembly of the State of Colorado:
- 2

**SECTION 1. Legislative declaration.** (1) The general assembly

- 3 finds and declares that:
- 4

(a) The decisions an individual makes regarding the individual's

- 5 sexual health impacts the public health and welfare of the community in
- 6 which the individual lives;
- (b) The liberty of parents and legal guardians to direct the
  upbringing, education, and care of their children is a fundamental right,
  and a parent's or legal guardian's interest and effort to guide his or her
  children in healthy and appropriate cultural and sexual relationships is a
  fundamental part of parenting;

1 Sexual assault, interpersonal violence, and bullying are (c)2 pervasive and serious public health concerns, placing impacted youth at 3 increased risk for unintended pregnancy, sexually transmitted infections, 4 low academic performance, truancy, dropout, self-harm, and other 5 harmful behaviors. According to the 2017 Healthy Kids Colorado Survey, 6 9.6% of youth who identify as female, 3% of youth who identify as male, 7 and 18.5% of youth who identify as lesbian, gay, or bisexual (LGB) 8 reported being physically forced to have sexual intercourse against their 9 will. Approximately 11.1% of youth who identify as female, 7.1% of 10 youth who identify as male, and 18.2% of youth who identify as LGB 11 reported being physically hurt on purpose by someone they were dating. 12 Over 28% of youth who identify as LGB reported being bullied or 13 name-called because of their sexual orientation, and 18.6% of all youth 14 reported being bullied on school property during the last year. These 15 statistics reflect a dire need for all Colorado youth to have access to 16 comprehensive human sexuality education that teaches consent, hallmarks 17 of safe and healthy relationships, self-acceptance, and respect for others.

(d) According to the centers for disease control and prevention
and the Colorado department of public health and environment, Colorado
has a lower rate of teen births and certain sexually transmitted infections
compared to the national average. In spite of this data, Colorado youth
still face barriers to obtaining the medically accurate information and
resources they need to make informed and responsible decisions
concerning their sexual health.

(e) When accounting for all fifty states and the District of
Columbia, Colorado is the only state that does not have a health
graduation requirement. Twenty-four states and the District of Columbia

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mandate sexual health education as a graduation requirement, and
thirty-four states and the District of Columbia mandate human
immunodeficiency virus (HIV) education as a graduation requirement.
Colorado does not mandate sexual health education or HIV education.

5 (f) The Colorado general assembly and Colorado state board of 6 education have long recognized the value of comprehensive health 7 education, including comprehensive human sexuality education, by taking 8 the following actions:

9 (I) The Colorado general assembly passed House Bill 07-1292,
10 enacted in 2007, to establish content standards for the provision of human
11 sexuality courses taught in public schools throughout the state;

(II) The Colorado general assembly passed Senate Bill 08-194,
enacted in 2008, commonly known as the "Public Health Reauthorization
Act", to create a statewide public health improvement plan to eliminate
geographic-based and other disparities in the accessibility and availability
of services through the state's public health agencies;

(III) The Colorado general assembly passed the "Preschool to
Postsecondary Education Alignment Act", Senate Bill 08-212, enacted in
2008, which states that all school district standards must meet or exceed
established state standards, and that school districts must adopt
curriculum and assessments that are consistent with these standards;

(IV) The Colorado general assembly passed House Bill 13-1081,
enacted in 2013, which states that all Colorado youth have a right to
access comprehensive human sexuality education, and requires school
districts, boards of cooperative services, district charter schools, and
institute charter schools that provide human sexuality instruction to
ensure the instruction is comprehensive;

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1 (V) In 2009, the Colorado state board of education adopted 2 academic content standards for comprehensive health education that 3 support youth in making informed and responsible decisions about their 4 health and in having access to the tools they need to lead healthy lives; 5 and

6 (VI) In 2018, the Colorado state board of education adopted 7 academic content standards for comprehensive health education, 8 including physical and personal wellness, social and emotional wellness, 9 and prevention and risk management; and

(g) Short of mandating comprehensive human sexuality education
as a graduation requirement, state law requires all human sexuality
instruction provided in public schools to be comprehensive, pursuant to
section 22-1-128, Colorado Revised Statutes. If the instruction is not
comprehensive, it is a violation of state law.

SECTION 2. In Colorado Revised Statutes, repeal and reenact,
 with amendments, 22-1-128 as follows:

17 22-1-128. Comprehensive human sexuality education guidelines and content standards - short title - legislative declaration
19 - definitions. (1) Short title. THE SHORT TITLE OF THIS SECTION IS THE
20 "COLORADO YOUTH WELLNESS ACT".

(2) Legislative declaration. THE GENERAL ASSEMBLY FINDS AND
 DECLARES THAT:

(a) ALL COLORADO YOUTH HAVE A RIGHT TO RECEIVE MEDICALLY
ACCURATE INFORMATION ABOUT THEIR SEXUAL HEALTH IN ORDER TO
EMPOWER THEM TO MAKE INFORMED DECISIONS THAT PROMOTE THEIR
PHYSICAL, MENTAL, AND SOCIAL-EMOTIONAL WELL-BEING;

27 (b) This right applies to all youth, regardless of

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GEOGRAPHIC LOCATION, ETHNIC OR RACIAL BACKGROUND, IMMIGRATION
 STATUS, FAMILY INCOME, PHYSICAL OR INTELLECTUAL ABILITY, SEXUAL
 ORIENTATION, SEX, GENDER, OR GENDER EXPRESSION;

4 (c) PARENTS, CAREGIVERS, AND OTHER TRUSTED ADULTS SERVE AS
5 AN ESSENTIAL PART OF THE EDUCATION PROCESS AND MAY RELY ON
6 HEALTH AND EDUCATION PROFESSIONALS AND BROAD COMMUNITY-BASED
7 PARTNERSHIPS TO PROVIDE MEDICALLY ACCURATE INFORMATION THAT
8 EMPOWERS YOUTH TO MAKE DECISIONS THAT ARE CONSISTENT WITH THEIR
9 INDIVIDUAL NEEDS, VALUES, AND LIFE GOALS;

10 (d) THE INFORMATION, EDUCATION, AND SKILLS THAT COLORADO
11 YOUTH RECEIVE DURING THEIR FORMATIVE YEARS PROVIDE THE
12 FOUNDATION FOR RESPONSIBLE DECISION-MAKING ABOUT PERSONAL
13 BEHAVIORS AND IMPORTANT LIFE DECISIONS THROUGHOUT THE REST OF
14 THEIR LIVES;

(e) IT IS IMPORTANT FOR YOUTH TO UNDERSTAND THE POSSIBLE
OUTCOMES OF THE INCONSISTENT OR IMPROPER USE OF SEXUAL
ABSTINENCE, CONTRACEPTION, OR CONDOMS. COMPREHENSIVE HUMAN
SEXUALITY EDUCATION STRESSES THE IMPORTANCE OF THE CORRECT AND
CONSISTENT USE OF SEXUAL ABSTINENCE, CONTRACEPTION, AND CONDOMS
TO PREVENT PREGNANCY AND SEXUALLY TRANSMITTED INFECTIONS.

(f) IT IS IMPORTANT FOR YOUTH TO LEARN ABOUT SEX AND
SEXUALITY IN THE CONTEXT OF HEALTHY RELATIONSHIPS.
COMPREHENSIVE HUMAN SEXUALITY EDUCATION TEACHES YOUTH ABOUT
CONSENT, SEXUAL ASSAULT, SEXUAL HARASSMENT, <u>SEX TRAFFICKING</u>,
AND THE HALLMARKS OF SAFE AND HEALTHY RELATIONSHIPS. IT ALSO
TEACHES YOUTH ABOUT THE DIFFERENT RELATIONSHIP MODELS THEY AND
THEIR PEERS MAY ENGAGE IN, INCLUDING LESBIAN, GAY, BISEXUAL, AND

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TRANSGENDER PEERS, AND HOW TO BE A SAFE AND HEALTHY PARTNER IN
 A RELATIONSHIP.

3 (g) COMPREHENSIVE HUMAN SEXUALITY EDUCATION FOSTERS 4 YOUTH SOCIAL-EMOTIONAL HEALTH AND WELL-BEING BY TEACHING 5 SELF-ACCEPTANCE AND RESPECT FOR THOSE WHOSE SEXUALITY, GENDER, 6 GENDER EXPRESSION, OR LIVED EXPERIENCE DIFFER FROM THEIR OWN. 7 COMPREHENSIVE HUMAN SEXUALITY EDUCATION REJECTS THE USE OF 8 SHAME, STIGMA, FEAR, AND \_\_ GENDER STEREOTYPES AS INSTRUCTIONAL 9 TOOLS AND RECOGNIZES THAT SUCH TACTICS ARE COUNTERPRODUCTIVE 10 TO YOUTH EMPOWERMENT AND PARTICULARLY HARMFUL TO VULNERABLE 11 AND QUESTIONING YOUTH.

12 (h) THERE IS A NEED TO CONTINUE AND EXPAND EFFORTS TO
13 ENSURE THAT ALL COLORADO YOUTH HAVE ACCESS TO MEDICALLY
14 ACCURATE, CULTURALLY SENSITIVE, AND AGE-APPROPRIATE INFORMATION
15 AND RESOURCES CONVEYED BY COMPREHENSIVE HUMAN SEXUALITY
16 EDUCATION; AND

(i) THE STATE OF COLORADO AND ELIGIBLE STATE AGENCIES AND
OTHER ORGANIZATIONS MUST PURSUE FUNDING AND OTHER FEDERAL
SUPPORT TO IMPLEMENT COMPREHENSIVE HUMAN SEXUALITY EDUCATION
PROGRAMS. HOWEVER, COMPLIANCE WITH THIS SECTION IS NOT
CONTINGENT ON RECEIPT OF STATE FUNDS, FEDERAL FUNDS, OR PUBLIC OR
PRIVATE GIFTS, GRANTS, OR DONATIONS.

23 (3) Definitions. As used in this section, unless the context
24 OTHERWISE REQUIRES:

(a) "AGE-APPROPRIATE" MEANS TOPICS, MESSAGES, AND TEACHING
METHODS SUITABLE TO A PARTICULAR AGE OR AGE GROUP, BASED ON
DEVELOPING COGNITIVE, EMOTIONAL, AND BEHAVIORAL CAPACITY

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1 TYPICAL FOR THE AGE OR AGE GROUP.

2 (b) "COMPREHENSIVE HUMAN SEXUALITY EDUCATION" MEANS 3 HUMAN SEXUALITY INSTRUCTION THAT IS MEDICALLY ACCURATE, 4 AGE-APPROPRIATE, CULTURALLY SENSITIVE, AND INCLUSIVE OF A POSITIVE 5 YOUTH DEVELOPMENT FRAMEWORK. COMPREHENSIVE HUMAN SEXUALITY 6 EDUCATION TEACHES YOUTH PREVENTIVE METHODS FOR AVOIDING 7 UNINTENDED PREGNANCY AND SEXUALLY TRANSMITTED INFECTIONS. 8 PREVENTIVE METHODS TAUGHT MUST INCLUDE INFORMATION ABOUT THE 9 CORRECT AND CONSISTENT USE OF SEXUAL ABSTINENCE, CONTRACEPTION, 10 INCLUDING ALL FEDERAL FOOD AND DRUG ADMINISTRATION-APPROVED 11 FORMS OF CONTRACEPTION, EMERGENCY CONTRACEPTION, CONDOMS, 12 OTHER BARRIER METHODS, AND OTHER PREVENTIVE METHODS.

13 (c) "CONSENT" MEANS THE AFFIRMATIVE, UNAMBIGUOUS,
14 VOLUNTARY, CONTINUOUS, KNOWING AGREEMENT BETWEEN ALL
15 PARTICIPANTS IN EACH PHYSICAL ACT WITHIN THE COURSE OF A SEXUAL
16 ENCOUNTER OR INTERPERSONAL RELATIONSHIP.

17 (d) "CULTURALLY SENSITIVE" MEANS THE INTEGRATION OF 18 KNOWLEDGE ABOUT INDIVIDUALS AND GROUPS OF PEOPLE INTO SPECIFIC 19 STANDARDS, REQUIREMENTS, POLICIES, PRACTICES, AND ATTITUDES USED 20 TO INCREASE THE QUALITY OF SERVICES. "CULTURALLY SENSITIVE" 21 INCLUDES RESOURCES, REFERENCES, AND INFORMATION THAT IS 22 MEANINGFUL TO THE EXPERIENCES AND NEEDS OF COMMUNITIES OF 23 COLOR; IMMIGRANT COMMUNITIES; LESBIAN, GAY, BISEXUAL, AND 24 TRANSGENDER COMMUNITIES; PEOPLE WITH PHYSICAL OR INTELLECTUAL 25 AND DEVELOPMENTAL DISABILITIES; PEOPLE WHO HAVE EXPERIENCED 26 SEXUAL VICTIMIZATION; AND OTHERS WHOSE EXPERIENCES HAVE 27 TRADITIONALLY BEEN LEFT OUT OF SEXUAL HEALTH EDUCATION,

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1 PROGRAMS, AND POLICIES.

2 (e) "GENDER STEREOTYPE" MEANS A GENERALIZED VIEW OR 3 PRECONCEPTION ABOUT WHAT ATTRIBUTES, CHARACTERISTICS, OR ROLES 4 ARE, OR OUGHT TO BE TAUGHT, POSSESSED BY OR PERFORMED BY WOMEN 5 AND MEN. 6 (f) "HEALTHY RELATIONSHIP" MEANS AN INTERPERSONAL 7 RELATIONSHIP THAT IS FREE OF PHYSICAL, SEXUAL, AND EMOTIONAL 8 ABUSE, COERCION, AND VIOLENCE. 9 (g) "HUMAN SEXUALITY INSTRUCTION" OR "INSTRUCTION" MEANS 10 AN ORAL, WRITTEN, OR DIGITAL LESSON, LECTURE, OR PRESENTATION, 11 GIVEN BY SCHOOL STAFF OR NONSCHOOL STAFF, THAT TEACHES ABOUT 12 ABSTINENCE OR SEXUAL ACTIVITY IN THE CONTEXT OF STUDENT HEALTH 13 OR HEALTHY RELATIONSHIPS. INSTRUCTION DOES NOT INCLUDE STUDENT 14 SPEECH. 15 (h) "MEDICALLY ACCURATE" MEANS VERIFIED OR SUPPORTED BY 16 RESEARCH CONDUCTED IN COMPLIANCE WITH SCIENTIFIC METHODS AND 17 PUBLISHED IN PEER-REVIEWED JOURNALS, WHERE APPROPRIATE, AND 18 RECOGNIZED AS ACCURATE, OBJECTIVE, AND UNBIASED BY THE AMERICAN 19 PUBLIC HEALTH ASSOCIATION, THE AMERICAN ACADEMY OF PEDIATRICS, 20 OR THE AMERICAN COLLEGE OF OBSTETRICIANS AND GYNECOLOGISTS. 21 (i) "POSITIVE YOUTH DEVELOPMENT" MEANS AN APPROACH THAT 22 EMPHASIZES THE MANY POSITIVE ATTRIBUTES OF YOUTH AND FOCUSES ON 23 DEVELOPING INHERENT STRENGTHS AND ASSETS TO PROMOTE HEALTH. 24 POSITIVE YOUTH DEVELOPMENT IS CULTURALLY SENSITIVE, INCLUSIVE OF 25 ALL YOUTH, COLLABORATIVE, AND STRENGTH-BASED. (j) "PUBLIC SCHOOL" MEANS A SCHOOL OF A SCHOOL DISTRICT, A 26 27 DISTRICT CHARTER SCHOOL, AN INSTITUTE CHARTER SCHOOL, A FACILITY

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1 SCHOOL, OR A SCHOOL OPERATED BY A BOARD OF COOPERATIVE SERVICES.

2 (k) "SEXUAL ABSTINENCE" MEANS NOT ENGAGING IN ORAL,
3 VAGINAL, OR ANAL INTERCOURSE OR GENITAL SKIN-TO-SKIN CONTACT.

4 (4) Comprehensive human sexuality education content
5 <u>requirements.</u> <u>A</u> PUBLIC SCHOOL THAT OFFERS HUMAN SEXUALITY
6 INSTRUCTION MUST ENSURE THE INSTRUCTION MEETS COMPREHENSIVE
7 HUMAN SEXUALITY EDUCATION CONTENT REQUIREMENTS. THESE
8 REQUIREMENTS MUST:

9 (a) PROMOTE YOUTH UNDERSTANDING OF SEXUAL ACTIVITY, 10 SEXUALITY, AND SEXUAL ORIENTATION AS A NORMAL PART OF HUMAN 11 DEVELOPMENT AND ENCOURAGE YOUTH COMMUNICATION WITH PARENTS, 12 FAMILY, AND OTHER TRUSTED ADULTS ABOUT GENDER, GENDER 13 EXPRESSION, SEXUAL ACTIVITY, SEXUALITY, AND SEXUAL ORIENTATION; 14 (b) INCLUDE MEDICALLY ACCURATE INFORMATION ABOUT ALL PREVENTIVE METHODS TO AVOID UNINTENDED PREGNANCY AND 15 16 SEXUALLY TRANSMITTED INFECTIONS, INCLUDING HIV/AIDS.

17 PREVENTIVE METHODS TAUGHT MUST:

18 (I) INCLUDE INFORMATION ABOUT THE CORRECT AND CONSISTENT 19 USE OF SEXUAL ABSTINENCE, CONTRACEPTION, INCLUDING ALL FEDERAL 20 FOOD AND DRUG ADMINISTRATION-APPROVED FORMS OF CONTRACEPTION, 21 EMERGENCY CONTRACEPTION, CONDOMS, AND OTHER BARRIER METHODS; 22 (II) BE TAUGHT IN A COHESIVE, INTEGRATED, OBJECTIVE MANNER 23 SO THAT YOUTH LEARN THE FULL SCOPE OF PREVENTIVE METHODS 24 AVAILABLE TO THEM AND ARE EMPOWERED TO DECIDE FOR THEMSELVES 25 WHICH PREVENTIVE METHODS ARE BEST SUITED FOR THEIR INDIVIDUAL 26 NEEDS, BELIEFS, AND VALUES; AND

27 (III) NOT <u>EMPHASIZE</u> SEXUAL ABSTINENCE AS THE PRIMARY OR

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1 SOLE ACCEPTABLE PREVENTIVE METHOD AVAILABLE TO STUDENTS.  $\underline{A}$ 2 PUBLIC SCHOOL SHALL NOT ENGAGE THE INSTRUCTIONAL SERVICES OF AN 3 ORGANIZATION OR INDIVIDUAL THAT IS A DIRECT OR INDIRECT RECIPIENT 4 OF MONEY FROM THE FEDERAL GOVERNMENT PURSUANT TO 42 U.S.C. SEC. 5 710, AS AMENDED, BECAUSE THE GUIDELINES SET FORTH IN 42 U.S.C. SEC. 6 710 ARE INCONSISTENT WITH THE PROVISIONS OF THIS SECTION. 7 (c) PROMOTE THE DEVELOPMENT OF SAFE AND HEALTHY 8 RELATIONSHIPS BY PROVIDING HUMAN SEXUALITY INSTRUCTION ON: 9 (I) HOW TO COMMUNICATE CONSENT, RECOGNIZE 10 COMMUNICATION OF CONSENT, AND RECOGNIZE WITHDRAWAL OF 11 CONSENT; 12 (II) HOW TO AVOID MAKING UNWANTED VERBAL, PHYSICAL, AND 13 SEXUAL ADVANCES; 14 (III) HOW TO AVOID MAKING ASSUMPTIONS ABOUT A PERSON'S 15 SUPPOSED SEXUAL INTENTIONS BASED ON THAT PERSON'S APPEARANCE OR 16 SEXUAL HISTORY; 17 (IV) HOW TO AVOID PURSUING A SEXUAL ENCOUNTER WITH A 18 PERSON OR PERSUADING A PERSON TO PARTICIPATE IN A SEXUAL 19 ENCOUNTER WHEN THAT PERSON HAS NOT PROVIDED CONSENT OR HAS 20 WITHDRAWN CONSENT; AND 21 (V) HOW TO RECOGNIZE AND RESPOND SAFELY AND EFFECTIVELY 22 IN SITUATIONS WHERE PHYSICAL, SEXUAL, OR EMOTIONAL ABUSE OR 23 VIOLENCE MAY BE OCCURRING OR WHERE THERE MAY BE A RISK FOR THESE 24 BEHAVIORS TO OCCUR; 25 TEACH HOW ALCOHOL AND DRUG USE CAN AFFECT (d)26 DECISION-MAKING, IMPACT SEXUAL HEALTH, AND FACILITATE INCIDENCES 27 OF GENDER-BASED VIOLENCE, INCLUDING THE DELIBERATE USE OF

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1 ALCOHOL AND DRUGS TO PERPETRATE SEXUAL VIOLENCE;

2 (e) TEACH THAT SEXUAL HEALTH IS AN INTEGRAL PART OF ONE'S
3 OVERALL HEALTH AND WELLNESS; AND

4 (f) FOR SCHOOL DISTRICTS THAT HAVE ESTABLISHED A CHARACTER
5 EDUCATION PROGRAM PURSUANT TO SECTION 22-29-103, PROMOTE THE
6 GUIDELINES OF BEHAVIOR ESTABLISHED IN THE CHARACTER EDUCATION
7 PROGRAM.

8 (5) COMPREHENSIVE HUMAN SEXUALITY EDUCATION DOES NOT 9 REQUIRE INSTRUCTION ON PREGNANCY OUTCOME OPTIONS. HOWEVER, IF 10 A PUBLIC SCHOOL OPTS TO PROVIDE INSTRUCTION ON PREGNANCY 11 OUTCOME OPTIONS, THE INSTRUCTION MUST COVER ALL PREGNANCY 12 OUTCOME OPTIONS, INCLUDING BUT NOT LIMITED TO ADOPTION, 13 ABORTION, PARENTING, AND INFORMATION CONCERNING SECTIONS 14 18-6-401 (9) AND 19-3-304.5, OR ANY SUCCESSOR LAWS, REFERRED TO 15 GENERALLY AS "SAFE HAVEN LAWS." INSTRUCTION ON PREGNANCY 16 OUTCOME OPTIONS MUST BE PROVIDED IN AN OBJECTIVE, UNBIASED 17 MANNER AND MUST NOT ENDORSE OR FAVOR ONE OR MORE PREGNANCY 18 OUTCOME OPTIONS.

19 (6) (a) NOTHING IN SUBSECTION (4) OR (5) OF THIS SECTION SHALL
 20 <u>BE INTERPRETED TO PROHIBIT STUDENTS FROM DISCUSSING THEIR</u>
 21 <u>INDIVIDUAL MORAL, ETHICAL, OR RELIGIOUS VALUES IN THE CONTEXT OF</u>
 22 <u>HUMAN SEXUALITY INSTRUCTION. SUCH DISCUSSION IS ENCOURAGED.</u>
 23 (b) HOWEVER, HUMAN SEXUALITY INSTRUCTION MUST NOT

- 24 EXPLICITLY OR IMPLICITLY:
- 25

26 <u>(I)</u> Use shame-based or stigmatizing language or 27 INSTRUCTIONAL TOOLS;

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(II) EMPLOY \_\_ GENDER STEREOTYPES; OR

\_\_\_\_

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24

2 (III) EXCLUDE THE <u>HEALTH NEEDS</u> OF LESBIAN, GAY, BISEXUAL, OR
 3 TRANSGENDER INDIVIDUALS.

5 (7) PUBLIC SCHOOLS, SCHOOL DISTRICTS, AND BOARDS OF COOPERATIVE SERVICES ARE ENCOURAGED TO INVOLVE TEACHERS, 6 7 SCHOOL NURSES, PARENTS, YOUTH, SEXUAL HEALTH ADVOCATES, AND 8 COMMUNITY PARTNERS IN THE DEVELOPMENT OF HUMAN SEXUALITY 9 INSTRUCTION THAT MEETS THE CONTENT REQUIREMENTS SET FORTH IN 10 SUBSECTION (4) OF THIS SECTION AND TO INTEGRATE AVAILABLE 11 COMMUNITY RESOURCES INTO PROGRAMS RELATED TO COMPREHENSIVE 12 HUMAN SEXUALITY EDUCATION.

(8) Written notification required. \_\_\_\_ EXCEPT AS OTHERWISE
PROVIDED IN SUBSECTION (4) OF THIS SECTION, A PUBLIC SCHOOL THAT
OFFERS HUMAN SEXUALITY INSTRUCTION SHALL PROVIDE TO THE PARENT
OR GUARDIAN OF EACH STUDENT, PRIOR TO COMMENCING THE
INSTRUCTION:

(I) WRITTENNOTIFICATION OF THE ABILITY TO EXCUSE A STUDENT,
WITHOUT PENALTY OR ADDITIONAL ASSIGNMENT, UPON THE WRITTEN
REQUEST OF THE STUDENT'S PARENT OR GUARDIAN; AND

21 (II) A DETAILED, SUBSTANTIVE OUTLINE OF THE TOPICS AND
22 MATERIALS TO BE PRESENTED DURING THE HUMAN SEXUALITY
23 INSTRUCTION.

(9) NOTHING IN THIS SECTION SHALL BE CONSTRUED TO REQUIRE
AN ACT OR PROCEDURE IN ADDITION TO THE SIGNATURE OF THE PARENT OR
GUARDIAN REQUIRED IN SUBSECTION (8) OF THIS SECTION TO EXCUSE A

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1 STUDENT FROM COMPREHENSIVE HUMAN SEXUALITY EDUCATION.

2 (10) EACH SCHOOL DISTRICT BOARD OF EDUCATION, BOARD OF 3 COOPERATIVE SERVICES, GOVERNING BOARD OF A DISTRICT CHARTER 4 SCHOOL, OR THE STATE CHARTER SCHOOL INSTITUTE IS ENCOURAGED TO 5 DISSEMINATE POLICIES OR GUIDELINES TO ITS PUBLIC SCHOOLS TO ENSURE 6 THE IMPLEMENTATION OF THE PROVISIONS OF THIS SECTION IN A MANNER 7 THAT WILL NOT DRAW UNDUE ATTENTION TO, NOR CAUSE UNDUE 8 EMBARRASSMENT FOR, STUDENTS EXCUSED FROM THE HUMAN SEXUALITY 9 INSTRUCTION PURSUANT TO SUBSECTION (8)(a)(I) OF THIS SECTION.

15 (12) NOTHING IN THIS SECTION REQUIRES AMENDING ANY
16 CONTENT STANDARDS RELATED TO COMPREHENSIVE HUMAN SEXUALITY
17 EDUCATION DEVELOPED BY THE DEPARTMENT OF EDUCATION AND
18 ADOPTED BY THE STATE BOARD OF EDUCATION PRIOR TO JULY 1, 2018.

19 (13) THE PROVISIONS OF THIS SECTION DO NOT APPLY TO PUBLIC
20 SCHOOL STUDENTS IN PRESCHOOL THROUGH THIRD <u>GRADE.</u>

(14) A PUBLIC SCHOOL MAY SEEK GRANT MONEY PURSUANT TO
ARTICLE 44 OF TITLE 25 TO IMPLEMENT THE COMPREHENSIVE HUMAN
SEXUALITY EDUCATION CONTENT REQUIREMENTS SET FORTH IN THIS
SECTION. HOWEVER, COMPLIANCE WITH THIS SECTION IS NOT CONTINGENT
UPON RECEIPT OF GRANT MONEY PURSUANT TO ARTICLE 44 OF TITLE 25,
NOR IS IT CONTINGENT ON RECEIPT OF ANY OTHER STATE OR FEDERAL
FUNDS, OR PUBLIC OR PRIVATE GIFTS, GRANTS, OR DONATIONS.

SECTION 3. In Colorado Revised Statutes, 25-44-101, amend
 the introductory portion, (3), (6), (8), and (10); repeal (2); and add (10.5)
 as follows:

4 25-44-101. Definitions. As used in this article ARTICLE 44, unless
5 the context otherwise requires:

6

7

(2) "Cash fund" means the comprehensive human sexuality education grant program cash fund created in section 25-44-104.

8 (3) "Comprehensive human sexuality education" means HUMAN 9 SEXUALITY INSTRUCTION THAT IS medically accurate, information about 10 all methods to prevent unintended pregnancy and sexually transmitted 11 infections, including HIV, the link between human papillomavirus and 12 cancer, and other types of cancer involving the human reproductive 13 systems, including prostate, testicular, ovarian, and uterine cancer. 14 Methods AGE-APPROPRIATE, CULTURALLY SENSITIVE, AND INCLUSIVE OF 15 A POSITIVE YOUTH DEVELOPMENT FRAMEWORK. COMPREHENSIVE HUMAN 16 SEXUALITY EDUCATION TEACHES YOUTH PREVENTIVE METHODS FOR 17 AVOIDING UNINTENDED PREGNANCY AND SEXUALLY TRANSMITTED 18 INFECTIONS. PREVENTIVE METHODS TAUGHT must include information 19 about the correct and consistent use of SEXUAL abstinence, CONTRACEPTION, INCLUDING ALL FEDERAL FOOD AND DRUG 20 21 ADMINISTRATION-APPROVED FORMS OF contraception, EMERGENCY 22 CONTRACEPTION, condoms, other barrier methods, and other prevention 23 measures. Additional contents of comprehensive human sexuality 24 education must include:

25 (a) Encouraging family communication about sexuality;

26 (b) Teaching young people to avoid making unwanted verbal,
27 physical, and sexual advances;

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1	(c) Discussions and information on how to recognize and respond
2	safely and effectively in situations where sexual or physical violence may
3	be occurring or where there may be a risk for these behaviors to occur;
4	(d) Focusing on the development of safe relationships, including
5	the prevention of sexual violence in dating; and
6	(e) Teaching young people how alcohol and drug use can affect
7	responsible decision-making PREVENTIVE METHODS. HUMAN SEXUALITY
8	INSTRUCTION MUST COMPLY WITH THE CONTENT REQUIREMENTS SET
9	FORTH IN SECTION 22-1-128.
10	(6) "Evidence-based program" means a program that:
11	(a) Was evaluated using a rigorous research design, including:
12	(I) Measuring knowledge, attitude, and behavior;
13	(II) Having an adequate sample size;
14	(III) Using sound research methods and processes;
15	(IV) Replicating in different locations and finding similar
16	evaluation results; and
17	(V) Publishing results in a peer-reviewed journal;
18	(b) Research has shown to be effective in changing at least one of
19	the following behaviors that contribute to early pregnancy, sexually
20	transmitted infections and disease, and HIV infection:
21	(I) Delaying sexual initiation;
22	(II) Reducing the frequency of sexual intercourse;
23	(III) Reducing the number of sexual partners; or
24	(IV) Increasing the use of condoms and other contraceptives
25	"MEDICALLY ACCURATE" HAS THE SAME MEANING AS DEFINED IN SECTION
26	22-1-128.
27	(8) "Positive youth development" means an approach that

emphasizes the many positive attributes of young people YOUTH and
 focuses on developing inherent strengths and assets to promote health.
 Positive youth development is culturally sensitive, age-appropriate,
 inclusive of all youth, collaborative, and strength-based.

(10) "Public school" means a school of a school district, a district
charter school, an institute charter school, a facility school, or a SCHOOL
OPERATED BY A board of cooperative services. as defined in section
22-5-103.

9 (10.5) "SEXUAL ABSTINENCE" HAS THE SAME MEANING AS DEFINED
10 IN SECTION 22-1-128.

SECTION 4. In Colorado Revised Statutes, amend 25-44-102 as
follows:

13 25-44-102. Comprehensive human sexuality education grant 14 program - creation - notification to schools - report - rules. (1) There 15 is hereby created in the department the comprehensive human sexuality 16 education grant program. The purpose of the program is to provide 17 moneys MONEY to public schools and school districts for use in the 18 creation and implementation of comprehensive human sexuality 19 education programs in their curriculum PURSUANT TO SECTION 22-1-128.

20 (2) Upon receipt of federal moneys MONEY or other 21 appropriations, to the cash fund, the department, in conjunction with the 22 oversight entity, shall notify the school districts, the state charter school 23 institute, and boards of cooperative services throughout the state of grants 24 available through the program.

(3) Based on the recommendations of the oversight entity, the
department shall award grants to public schools and school districts for
periods of one to three years.

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1 (4) Moneys MONEY distributed to public schools and school 2 districts through the program must only be used for the provision of 3 comprehensive human sexuality education programs INSTRUCTION that 4 comply COMPLIES with the provisions of and meet or exceed the CONTENT 5 requirements for comprehensive human sexuality curriculum EDUCATION 6 set forth in section 22-1-128 C.R.S., and developed pursuant to section 7 22-25-104 (3). C.R.S.

8 (5) On or before December 1, 2013 DECEMBER 1, 2019, or not
9 more than ninety days after the department receives sufficient moneys
10 MONEY to implement the program, whichever is later, the state board shall
11 promulgate rules, IF NECESSARY, for the administration of this article
12 ARTICLE 44, using the recommendations developed by the oversight entity
13 pursuant to section 25-44-103 (2)(b).

14 (6) (a) On or before January 30, 2017 JANUARY 30, 2021, and 15 every year thereafter in which grants have been awarded pursuant to this 16 article ARTICLE 44, the department shall submit a report concerning the 17 outcomes of the program to the state board of education, the department 18 of education, and the education committees of the senate and house of 19 representatives, the health and human services committee of the senate, 20 and the public health care and human services committee of the house of 21 representatives, or any successor committees. The report must include, at 22 a minimum:

23

24

(I) The number of public schools and school districts that received a grant under the program;

25 (II) The number of students reached and the <del>curriculum</del>
26 INSTRUCTION utilized;

27 (III) The amount of each grant awarded;

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1

(IV) The average amount of all grants awarded; and

2 (V) The source and amount of each gift, grant, or donation
3 received by the department for the implementation of this article AN
4 ANALYSIS BY THE DEPARTMENT OF THE IMPACT OF FUNDING.

(b) Pursuant to NOTWITHSTANDING THE PROVISIONS OF section
24-1-136 (11)(a)(I), THE REPORT REQUIRED IN this subsection (6) is
repealed, effective July 2, 2020 CONTINUES INDEFINITELY.

8 (7) Notwithstanding any other provision of this article ARTICLE 44,
9 the department shall IS not be required to implement the provisions of this
10 article ARTICLE 44 until sufficient moneys have MONEY HAS been received
11 and transferred or appropriated. to the cash fund.

12 (8) The provisions of this article shall not apply to students in 13 kindergarten through third grade unless the content of the instruction 14 relates to personal hygiene, healthy habits, respecting personal space and 15 boundaries, interpersonal communication skills, and personal safety, as 16 identified in the content standards developed by the department of 17 education and adopted by the state board of education.

18 SECTION 5. In Colorado Revised Statutes, amend 25-44-103 as
19 follows:

20 25-44-103. Comprehensive human sexuality education grant
21 program - oversight entity - duties - application process. (1) On or
22 before July 1, 2013 JULY 1, 2019, the department shall convene the
23 interagency youth sexual health team, referred to in this article ARTICLE
24 44 as the "oversight entity". Membership of the oversight entity must
25 include:

26 (a) The executive director of the department of public health and
27 environment, or his or her THE EXECUTIVE DIRECTOR'S designee;

2	
	and financing, or his or her THE EXECUTIVE DIRECTOR'S designee;
3	(c) The commissioner of education, or his or her THE
4	COMMISSIONER'S designee;
5	(d) The executive director of the department of human services,
6	or his or her THE EXECUTIVE DIRECTOR'S designee; and
7	(e) A parent representative; appointed by the department of health.
8	(f) A YOUTH REPRESENTATIVE;
9	(g) A REPRESENTATIVE OF KINDERGARTEN THROUGH
10	TWELFTH-GRADE EDUCATORS;
11	(h) A REPRESENTATIVE OF SCHOOL-BASED HEALTH CENTERS OR A
12	SCHOOL NURSE;
13	(i) A REPRESENTATIVE OF A STATE WIDE COALITION FOR SURVIVORS
14	OF SEXUAL ASSAULT;
15	(j) A REPRESENTATIVE OF AN ORGANIZATION SERVING THE NEEDS
16	OF YOUTH OF COLOR;
17	(k) A REPRESENTATIVE OF AN ORGANIZATION SERVING THE NEEDS
18	OF IMMIGRANTS;
19	(1) A REPRESENTATIVE OF AN ORGANIZATION SERVING THE NEEDS
20	OF LESBIAN, GAY, BISEXUAL, AND TRANSGENDER YOUTH; AND
21	(m) A REPRESENTATIVE FROM AN INTERFAITH ORGANIZATION.
22	(1.5) The members specified in subsections $(1)(e)$ to $(1)(m)$
23	OF THIS SECTION SHALL BE APPOINTED BY THE DEPARTMENT. THE
24	MEMBERSHIP OF THE OVERSIGHT ENTITY SHALL AT ALL TIMES REPRESENT
25	DIVERSE COMMUNITY PERSPECTIVE AND MAKE AN EFFORT TO INCLUDE
26	COMMITTEE MEMBERS WHO ARE DIVERSE WITH REGARDS TO DISABILITY,
27	RACE, CREED, COLOR, GENDER, GENDER EXPRESSION, IMMIGRATION

STATUS, SEXUAL ORIENTATION, NATIONAL ORIGIN, ANCESTRY, MARITAL
 STATUS, RELIGION, AGE, ENGLISH PROFICIENCY, INCOME, AND
 GEOGRAPHIC REGION OF THE STATE, INCLUDING BOTH URBAN AND RURAL
 AREAS.

5 (1.7) THE PARENT REPRESENTATIVE AND YOUTH REPRESENTATIVE
6 DESCRIBED IN SUBSECTIONS (1)(e) AND (1)(f) OF THIS SECTION ARE
7 ENTITLED TO RECEIVE REIMBURSEMENT FOR NECESSARY EXPENSES
8 INCURRED IN THE PERFORMANCE OF THE MEMBER'S DUTIES, INCLUDING
9 DEPENDENT OR ATTENDANT CARE.

10

(2) The oversight entity has the following duties:

11 During the <del>2013-14</del> 2019-20 academic year and every (a) 12 academic year thereafter, to assess opportunities for available federal and 13 state moneys to fund MONEY FOR the program; except that the oversight 14 entity shall not recommend applying for any federal or state moneys 15 MONEY that promote PROMOTES SEXUAL abstinence as the sole behavioral ACCEPTABLE PREVENTIVE method for youth or funding MONEY requiring 16 17 adherence to the A-H guidelines of section 510 (b) of title V of the 18 federal "Social Security Act", Pub. L. 104-193 42 U.S.C. SEC. 710, AS 19 AMENDED, which are inconsistent with the provisions of section 22-1-128. 20 C.R.S. The oversight entity will SHALL provide information to the 21 appropriate state departments concerning available federal and state 22 moneys MONEY related to comprehensive human sexuality education 23 funds for which a given department is eligible to apply.

(b) To develop policies and procedures for the implementation of
the program and recommend such policies and procedures to the state
board for adoption by rule pursuant to section 25-44-102. The policies
and procedures must include but are not limited to:

(I) A process by which public schools and school districts will be
 ARE notified of available program funds MONEY for comprehensive
 human sexuality education;

4 (II) The procedures by which public schools and school districts
5 may apply for grants pursuant to this article ARTICLE 44. Each grant
6 application must, at a minimum, describe:

7 (A) How the applicant public school or school district will MUST
8 use any awarded grant moneys MONEY to provide comprehensive human
9 sexuality education to its student population;

(B) How the proposed comprehensive human sexuality education
program complies with THE CONTENT REQUIREMENTS OF section 22-1-128
C.R.S., and article 25 of title 22 C.R.S., and is evidence-based
MEDICALLY ACCURATE, culturally sensitive, and represents positive youth
development principles;

15 (C) How many students the public school or school district
16 expects to reach through the comprehensive human sexuality education
17 program; and

(D) The length of time for which the applicant is requesting grant
 moneys MONEY; AND

(E) DEMONSTRATED EVIDENCE OF THE NEED FOR MONEY NEEDED
FOR AN APPLICANT SCHOOL DISTRICT OR PUBLIC SCHOOL TO IMPLEMENT
COMPREHENSIVE HUMAN SEXUALITY EDUCATION PURSUANT TO SECTION
22-1-128;

(III) Criteria for the oversight entity to apply in selecting public
schools and school districts that may receive grants and how to determine
the amount of grant moneys MONEY to be awarded to each grant recipient.
The criteria must include a requirement that the proposed comprehensive

1 human sexuality education program complies with sections 22-1-128 and 2 22-25-104 C.R.S., and is evidence-based MEDICALLY ACCURATE, 3 culturally sensitive, and represents positive youth development principles. 4 THE CRITERIA MUST ALSO INCLUDE A REQUIREMENT THAT RURAL PUBLIC 5 SCHOOLS OR PUBLIC SCHOOLS THAT DO NOT CURRENTLY OFFER 6 COMPREHENSIVE HUMAN SEXUALITY EDUCATION RECEIVE PRIORITY WHEN 7 SELECTING GRANT RECIPIENTS.

8 In conjunction with the department, to solicit grant (c) 9 applications from public schools and school districts; AND

10 (d) To review grant applications and, based on the criteria 11 developed pursuant to paragraph (b) SUBSECTION (2)(b) of this subsection 12 SECTION, make recommendations to the department concerning which 13 public schools or school districts should receive grants and in what 14 amount.

15 SECTION 6. In Colorado Revised Statutes, repeal and reenact, 16 with amendments, 25-44-104 as follows:

17 25-44-104. Appropriation - gifts, grants, and donations - uses. 18 (1) BEGINNING IN THE 2019-20 BUDGET YEAR AND EACH BUDGET YEAR 19 THEREAFTER, THE GENERAL ASSEMBLY SHALL ANNUALLY APPROPRIATE AT 20 LEAST ONE MILLION DOLLARS TO THE DEPARTMENT FOR THE 21 COMPREHENSIVE HUMAN SEXUALITY EDUCATION GRANT PROGRAM.

22 (2) THE DEPARTMENT MAY SEEK, ACCEPT, AND EXPEND PUBLIC OR 23 PRIVATE GIFTS, GRANTS, AND DONATIONS FROM PUBLIC AND PRIVATE 24 SOURCES TO IMPLEMENT THIS ARTICLE 44; EXCEPT THAT THE DEPARTMENT 25 SHALL NOT ACCEPT A GIFT, GRANT, OR DONATION THAT IS SUBJECT TO 26 CONDITIONS THAT ARE INCONSISTENT WITH THE PROVISIONS OF SECTION 27 25-44-102 (2) OR ANY OTHER STATE LAW. THE DEPARTMENT IS AUTHORIZED TO EXPEND A REASONABLE AMOUNT OF THE MONEY
 APPROPRIATED OR RECEIVED FOR THE PROGRAM FOR THE DIRECT AND
 INDIRECT COSTS ASSOCIATED WITH ADMINISTERING THE PROGRAM, UNLESS
 OTHERWISE PROVIDED BY ANY PROVISION RELATED TO THE DEPARTMENT'S
 RECEIPT OF FEDERAL MONEY THAT IS APPLIED TO THE PROGRAM.

6 SECTION 7. In Colorado Revised Statutes, 22-2-117, amend
7 (1)(b)(VI) and (1)(b)(VII); and add (1)(b)(VIII) as follows:

8 22-2-117. Additional power - state board - waiver of 9 requirements - rules. (1) (b) The state board shall not waive any of the 10 requirements specified in any of the following statutory provisions:

(VI) The requirement to post on the internet the statutes for which
waivers are granted as provided in section 22-44-305; or

(VII) Any provisions of section 22-1-130, relating to notification
to parents of alleged criminal conduct by school district employees; OR
(VIII) ANY PROVISIONS OF SECTION 22-1-128, RELATING TO
COMPREHENSIVE HUMAN SEXUALITY EDUCATION CONTENT
REQUIREMENTS.

18 SECTION 8. In Colorado Revised Statutes, 22-25-110, amend
19 (2) introductory portion; and repeal (2)(c) as follows:

20 22-25-110. Funding of existing programs - operation of other 21 health education programs. (2) Nothing in this article shall be 22 interpreted to require ARTICLE 25 REQUIRES a school district or board of 23 cooperative services to establish a local comprehensive health education 24 program nor shall it be interpreted to prevent a school district or board of 25 cooperative services from offering a health education program which 26 THAT is not operated under the requirements of this article ARTICLE 25; 27 except that any school district or board of cooperative services offering

1 such a health education program shall:

2 (c) Unless the school district or board of cooperative services is 3 receiving direct or indirect funding from the federal government for the 4 provision of an abstinence education program pursuant to 42 U.S.C. sec. 5 710 as described in section 22-1-128 (9), comply with the requirements 6 specified in section 22-1-128 (6) regarding the adoption of science-based 7 content standards for instruction regarding human sexuality. 8 SECTION 9. In Colorado Revised Statutes, 22-30.5-104, amend 9 (6)(c)(VI) and (6)(c)(VII); and **add** (6)(c)(VIII) as follows: 10 22-30.5-104. Charter school - requirements - authority - rules. 11 (6) (c) A school district, on behalf of a charter school, may apply to the 12 state board for a waiver of a state statute or state rule that is not an 13 automatic waiver. Notwithstanding any provision of this subsection (6) 14 to the contrary, the state board may not waive any statute or rule relating 15 to: 16 (VI) The requirement to post on the internet the statutes for which 17 waivers are granted as provided in section 22-44-305; or 18 (VII) Any provisions of section 22-1-130, relating to notification 19 to parents of alleged criminal conduct by charter school employees; OR 20 (VIII) ANY PROVISIONS OF SECTION 22-1-128, RELATING TO 21 COMPREHENSIVE HUMAN SEXUALITY EDUCATION CONTENT 22 REQUIREMENTS. 23 SECTION 10. In Colorado Revised Statutes, 22-30.5-507, 24 **amend** (7)(b)(VI) and (7)(b)(VII); and **add** (7)(b)(VIII) as follows: 25 22-30.5-507. Institute charter school - requirements -26 authority - rules. (7) (b) An institute charter school may apply to the 27 state board, through the institute, for a waiver of state statutes and state

rules that are not automatic waivers. The state board may waive state
 statutory requirements or rules promulgated by the state board; except that
 the state board may not waive any statute or rule relating to:

4 (VI) The requirement to post on the internet the statutes for which
5 waivers are granted as provided in section 22-44-305; or

6 (VII) Any provisions of section 22-1-130, relating to notification
7 to parents of alleged criminal conduct by institute charter school
8 employees; OR

9 (VIII) ANY PROVISIONS OF SECTION 22-1-128, RELATING TO THE
10 COMPREHENSIVE HUMAN SEXUALITY EDUCATION CONTENT
11 REQUIREMENTS.

SECTION 11. Appropriation. (1) For the 2019-20 state fiscal year, \$12,405 is appropriated to the department of public health and environment. This appropriation is from the general fund. To implement this act, the department may use this appropriation as follows:

(a) \$11,274 for personal services related to administration and
support, which amount is based on an assumption that the department will
require an additional 0.2 FTE; and

(b) \$1,131 for operating expenses related to administration andsupport.

(2) For the 2019-20 state fiscal year, \$987,595 is appropriated to
the department of public health and environment for use by the prevention
services division. This appropriation is from the general fund, and is
based on an assumption that the division will require an additional 1.3
FTE. To implement this act, the division may use this appropriation for
sexual health education.

27 **SECTION 12.** Safety clause. The general assembly hereby finds,

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- 1 determines, and declares that this act is necessary for the immediate
- 2 preservation of the public peace, health, and safety.