



Legislative
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Nonpartisan Services for Colorado's Legislature

HB 18-1353

**FINAL
FISCAL NOTE**

Drafting Number:	LLS 18-1148	Date:	June 26, 2018
Prime Sponsors:	Rep. Lontine; Carver Sen. Marble	Bill Status:	Signed into Law
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Bill Topic: DEFENSE COUNSEL IN MUNICIPAL COURT GRANT PROGRAM

Summary of Fiscal Impact:

<input type="checkbox"/> State Revenue	<input type="checkbox"/> TABOR Refund
<input checked="" type="checkbox"/> State Expenditure	<input checked="" type="checkbox"/> Local Government
<input type="checkbox"/> State Transfer	<input type="checkbox"/> Statutory Public Entity

This bill creates the Defense Counsel in Municipal Court Grant Program in the Department of Local Affairs. Beginning in FY 2018-19, this bill increases state expenditures and municipal revenue on an ongoing basis.

Appropriation Summary: For FY 2018-19, this bill includes an appropriation of \$1,853,037 to the Department of Local Affairs.

Fiscal Note Status: This fiscal note reflects the enacted bill.

**Table 1
State Fiscal Impacts Under HB 18-1353**

		FY 2018-19	FY 2019-20
Revenue		-	-
Expenditures	General Fund	\$1,853,037	\$2,000,000
	Centrally Appropriated	\$13,202	\$13,463
	Total	\$1,866,239	\$2,013,463
	Total FTE	0.5 FTE	0.5 FTE
Transfers		-	-
TABOR Refund		-	-

Summary of Legislation

This bill creates the Defense Counsel on First Appearance Grant Program in the Division of Local Government in the Department of Local Affairs (DOLA). The purpose of this grant program is to reimburse local governments, in full or in part, for their costs associated with providing counsel to defendants at their first appearance in municipal court.

The General Assembly is authorized to appropriate General Fund money annually for these grants and the administration of the grant program. DOLA is authorized to promulgate grant rules and create grant application processes and award criteria. DOLA is also required to report on the effectiveness of the grant program annually as part of its SMART Act hearing. This grant program and the related reporting requirements repeal on September 1, 2023. A sunset review must be conducted by the Department of Regulatory Agencies prior to this date.

Background

Current law, requires municipal courts to appoint counsel to represent a defendant charged with an offense with a possible sentence of incarceration. This counsel must be appointed for the defendant's first appearance, unless a defendant knowingly and voluntarily waives his or her right to counsel. There are over 200 municipal courts in the state that must meet this requirement and \$2.0 million was set aside in the FY 2018-19 long bill for the purpose of providing municipal reimbursements for the cost of meeting this requirement.

State Expenditures

This bill increases state expenditures by \$1.9 million and 0.5 FTE in FY 2018-19 and \$2.0 million and 0.5 FTE in FY 2019-20 and thereafter in the Department of Local Affairs. It is assumed that this grant program will begin July 1, 2018. These impacts are shown in Table 2 and discussed below.

**Table 2
Expenditures Under HB 18 1353**

	FY 2018-19	FY 2019-20
Department of Local Affairs		
Personal Services	\$31,396	\$34,250
Operating Expenses and Capital Outlay Costs	\$5,276	\$573
Legal Services	\$1,598	-
Computer Programming	\$4,480	\$4,480
Defense Counsel Grant Funds	\$1,810,287	\$1,960,697
Centrally Appropriated Costs*	\$13,202	\$13,463
FTE – Personal Services	0.5 FTE	0.5 FTE
Total Cost	\$1,866,239	\$2,013,463
Total FTE	0.5 FTE	0.5 FTE

* Centrally appropriated costs are not included in the bill's appropriation.

Department of Local Affairs. To implement this bill, the Department of Local Affairs requires 0.5 FTE. This position will create the grant program, application criteria, and the grant award process. This position will also review submitted grant applications, make grant awards, track the use of grant funds for compliance, and perform reporting duties. Standard operating and capital outlay costs are included and FY 2018-19 costs are prorated to reflect the General Fund paydate shift.

Legal Services. Legal services costs in the amount of \$1,598 are needed in FY 2018-19 only, for 15 hours of legal services at a rate of \$106.56 per hour to consult with the Department of Law in the creation of the grant program and application criteria.

Computer Programming. Beginning in FY 2018-19 and continuing each year thereafter, \$4,480 is needed for 40 hours of computer programming at a rate of \$112 per hour. This funding will be used to set up and adjust the grants portal system used by DOLA.

Defense Counsel on First Appearance Grant Program. Subject to annual General Fund appropriation by the General Assembly, for reimbursement of municipal costs associated with providing counsel to defendants at their first appearance in municipal court, \$1.8 million is required in FY 2018-19 and \$2.0 million is required in FY 2019-20 and thereafter.

Department of Regulatory Agencies. This bill increases workload for the Department of Regulatory Agencies to conduct a sunset review of the grant program in FY 2022-23. This work can be accomplished within existing resources as part of the department's normal duties.

Centrally appropriated costs. Pursuant to a Joint Budget Committee policy, certain costs associated with this bill are addressed through the annual budget process and centrally appropriated in the Long Bill or supplemental appropriations bills, rather than in this bill. These costs, which include employee insurance, supplemental employee retirement payments, indirect costs, and leased space, are estimated to be \$13,202 in FY 2018-19 and \$13,463 in FY 2019-20.

Local Government

Statewide this bill increases municipal government revenue by \$1.8 million in FY 2018-19 and \$2.0 million in FY 2019-20 and thereafter from the receipt of grant funds as reimbursement for costs associated with providing counsel to defendants at their first appearance in municipal court. To the extent that such grant funds are received, this bill will increase the amount of municipal funds available for other purposes. The amount of funds grant funds received will vary by municipality and has not been estimated.

Effective Date

The bill was signed into law by the Governor and took effect on May 30, 2018.

State Appropriations

For FY 2018-19, this bill includes an appropriation of \$1,853,037 General Fund and an allocation of 0.5 FTE to the Department of Local Affairs. Of this \$1,598 is reappropriated to the Department of Law and \$4,480 is reappropriated to the Office of Information Technology.

State and Local Government Contacts

Information Technology

Local Affairs

Municipalities