# **Second Regular Session Seventy-first General Assembly** STATE OF COLORADO

# REENGROSSED

LLS NO. R18-1186.01 Nicole Myers x4326

**SCR18-005** 

#### **SENATE SPONSORSHIP**

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Duran and Neville P.,

**Senate Committees** 

**House Committees** 

CENATE CONCUDENT DECOLUTION 19 A05

State, Veterans, & Military Affairs Legislative Council Appropriations

	SENATE CONCURRENT RESOLUTION 16-003
101	SUBMITTING TO THE REGISTERED ELECTORS OF THE STATE OF
102	COLORADO AN AMENDMENT TO THE COLORADO CONSTITUTION
103	CONCERNING A CHANGE TO THE MANNER IN WHICH STATE
104	SENATE AND STATE HOUSE OF REPRESENTATIVES DISTRICTS ARE
105	DRAWN, AND, IN CONNECTION THEREWITH, REFORMING THE
106	EXISTING LEGISLATIVE REAPPORTIONMENT COMMISSION BY
107	EXPANDING THE COMMISSION TO TWELVE MEMBERS AND
108	<b>AUTHORIZING THE APPOINTMENT OF MEMBERS WHO POSSESS</b>
109	SPECIFIED QUALIFICATIONS; PROHIBITING ANY ONE POLITICAL
110	PARTY'S CONTROL OF THE COMMISSION BY REQUIRING THAT
111	ONE-THIRD OF COMMISSIONERS WILL NOT BE AFFILIATED WITH
112	ANY POLITICAL PARTY, ONE-THIRD OF THE COMMISSIONERS
113	WILL BE AFFILIATED WITH THE STATE'S LARGEST POLITICAL

Amended 3rd Reading April 30, 2018

101	PARTY, AND ONE-THIRD OF THE COMMISSIONERS WILL BE
102	AFFILIATED WITH THE STATE'S SECOND LARGEST POLITICAL
103	PARTY; PROHIBITING CERTAIN PERSONS, INCLUDING
104	PROFESSIONAL LOBBYISTS, FEDERAL CAMPAIGN COMMITTEE
105	EMPLOYEES, AND FEDERAL, STATE, AND LOCAL ELECTED
106	OFFICIALS, FROM SERVING ON THE COMMISSION; LIMITING
107	JUDICIAL REVIEW OF A MAP TO A DETERMINATION BY THE
108	SUPREME COURT OF WHETHER THE COMMISSION OR ITS
109	NONPARTISAN STAFF COMMITTED AN ABUSE OF DISCRETION;
110	REQUIRING THE COMMISSION TO DRAW STATE LEGISLATIVE
111	DISTRICTS USING COMMUNITIES OF INTEREST AS WELL AS
112	POLITICAL SUBDIVISIONS, SUCH AS CITIES AND COUNTIES, AND
113	THEN TO MAXIMIZE THE NUMBER OF COMPETITIVE STATE
114	LEGISLATIVE SEATS TO THE EXTENT POSSIBLE; AND
115	PROHIBITING MAPS FROM BEING DRAWN TO DILUTE THE
116	ELECTORAL INFLUENCE OF ANY RACIAL OR ETHNIC GROUP OR
117	TO PROTECT ANY INCUMBENT, ANY POLITICAL CANDIDATE, OR
118	ANY POLITICAL PARTY.

## **Resolution Summary**

(Note: This summary applies to this resolution as introduced and does not reflect any amendments that may be subsequently adopted. If this resolution passes third reading in the house of introduction, a resolution summary that applies to the reengrossed version of this resolution will be available at <a href="http://leg.colorado.gov/">http://leg.colorado.gov/</a>.)

The concurrent resolution amends the state constitution to create the independent legislative redistricting commission (commission) to divide the state into state senate and state representative legislative districts. Specifically, the concurrent resolution:

- ! Specifies that the commission is appointed after each federal decennial census of the United States;
- ! Specifies that the commission consists of 12 members, 4 of whom must be registered with the state's largest political party, 4 of whom must be registered with the state's second largest political party, and 4 of whom must not be registered with any political party;

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- ! Establishes the qualifications to serve on the commission and the method by which commissioners are appointed;
- ! Authorizes the commission to adopt rules and specifies how the commission is staffed, how the commission is funded, how the commission is organized, and sets forth the ethical obligations of the commissioners;
- ! Requires the commission to provide the opportunity for public involvement, including multiple hearings, the ability to propose maps, and to testify at commission hearings, and requires hearings to comply with state statutes regarding open meetings;
- ! Mandates that paid lobbying of the commission be disclosed to the secretary of state by the lobbyist within 72 hours of when the lobbying occurred or when the payment for lobbying occurred, whichever is earlier;
- ! Establishes prioritized factors for the commission to use in drawing districts, including federal requirements, the preservation of communities of interest and political subdivisions, and maximizing the number of competitive districts;
- Prohibits the commission from approving a map if it has been drawn for the purpose of protecting one or more members of or candidates for state legislative office or a political party, and codifies current federal law and related existing federal requirements prohibiting maps drawn for the purpose of or that results in the denial or abridgement of a person's right to vote or electoral influence on account of a person's race, ethnic origin, or membership in a protected language group;
- ! Requires at least 8 of the 12 commissioners, including at least 2 of the commissioners who are not registered with any political party, to approve a redistricting map and specifies the date by which a final map must be approved;
- ! Specifies that nonpartisan staff will draft a preliminary redistricting map and up to 3 additional maps, and, in the event of deadlock by the commission, creates a process by which nonpartisan staff submit a final map to the Supreme Court for review based on specified criteria; and
- ! Allows for judicial review of a commission approved or nonpartisan staff submitted redistricting map, and limits Supreme Court review to whether the commission or the staff committed an abuse of discretion.

Be It Resolved by the Senate of the Seventy-first General Assembly

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1	of the  State  of  Colorado,  the  House  of  Representatives  concurring  herein:
2	SECTION 1. At the election held on November 6, 2018, the
3	secretary of state shall submit to the registered electors of the state the
4	ballot title set forth in section 2 for the following amendment to the state
5	constitution:
6	In the constitution of the state of Colorado, amend section 46 of
7	article V as follows:
8	Section 46. Senatorial and representative districts -
9	commission created. (1) Declaration of the people. The PEOPLE OF THE
10	STATE OF COLORADO FIND AND DECLARE THAT:
11	(a) THE PRACTICE OF POLITICAL GERRYMANDERING, WHEREBY
12	LEGISLATIVE DISTRICTS ARE PURPOSEFULLY DRAWN TO FAVOR ONE
13	POLITICAL PARTY OR INCUMBENT POLITICIAN OVER ANOTHER, MUST END;
14	(b) The public's interest in prohibiting political
15	GERRYMANDERING IS BEST ACHIEVED BY CREATING A NEW AND
16	INDEPENDENT COMMISSION THAT IS POLITICALLY BALANCED, PROVIDES
17	REPRESENTATION TO VOTERS NOT AFFILIATED WITH EITHER OF THE
18	STATE'S TWO LARGEST PARTIES, AND UTILIZES NONPARTISAN LEGISLATIVE
19	STAFF TO DRAW MAPS;
20	(c) THE REDISTRICTING COMMISSION SHOULD SET DISTRICT LINES
21	BY ENSURING CONSTITUTIONALLY GUARANTEED VOTING RIGHTS,
22	INCLUDING THE PROTECTION OF MINORITY GROUP VOTING, AS WELL AS
23	FAIR AND EFFECTIVE REPRESENTATION OF CONSTITUENTS USING
24	POLITICALLY NEUTRAL CRITERIA;
25	(d) Competitive elections for members of the general
26	ASSEMBLY PROVIDE VOTERS WITH A MEANINGFUL CHOICE AMONG
27	CANDIDATES, PROMOTE A HEALTHY DEMOCRACY, HELP ENSURE THAT

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1	CONSTITUENTS RECEIVE FAIR AND EFFECTIVE REPRESENTATION, AND
2	CONTRIBUTE TO THE POLITICAL WELL-BEING OF KEY COMMUNITIES OF
3	INTEREST AND POLITICAL SUBDIVISIONS;
4	(e) FOR YEARS CERTAIN POLITICAL INTERESTS OPPOSED
5	COMPETITIVE DISTRICTS IN COLORADO BECAUSE THEY ARE PRIMARILY
6	CONCERNED ABOUT MAINTAINING THEIR OWN POLITICAL POWER AT THE
7	EXPENSE OF FAIR AND EFFECTIVE REPRESENTATION; AND
8	(f) CITIZENS WANT AND DESERVE AN INCLUSIVE AND MEANINGFUL
9	LEGISLATIVE REDISTRICTING PROCESS THAT PROVIDES THE PUBLIC WITH
10	THE ABILITY TO BE HEARD AS REDISTRICTING MAPS ARE DRAWN, TO BE
11	ABLE TO WATCH THE WITNESSES WHO DELIVER TESTIMONY AND THE
12	REDISTRICTING COMMISSION'S DELIBERATIONS, AND TO HAVE THEIR
13	WRITTEN COMMENTS CONSIDERED BEFORE ANY PROPOSED MAP IS VOTED
14	UPON BY THE COMMISSION AS THE FINAL MAP.
15	(2) Legislative districts - commission created. THERE IS HEREBY
16	CREATED THE INDEPENDENT LEGISLATIVE REDISTRICTING COMMISSION.
17	The state COMMISSION shall be divided DIVIDE THE STATE into as many
18	senatorial and representative districts as there are members of the senate
19	and house of representatives respectively. each district in each house
20	having a population as nearly equal as may be, as required by the
21	constitution of the United States, but in no event shall there be more than
22	five percent deviation between the most populous and the least populous
23	district in each house.
24	(3) <b>Definitions.</b> As used in this section and in sections 47
25	Through 48.4 of this article $V$ , unless the context otherwise
26	REQUIRES:
27	(a) "COMMISSION" MEANS THE INDEPENDENT LEGISLATIVE

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1	REDISTRICTING COMMISSION CREATED IN SUBSECTION (2) OF THIS SECTION.
2	(b) (I) "COMMUNITY OF INTEREST" MEANS ANY GROUP IN
3	COLORADO THAT SHARES ONE OR MORE SUBSTANTIAL INTERESTS THAT
4	MAY BE THE SUBJECT OF STATE LEGISLATIVE ACTION, IS COMPOSED OF A
5	REASONABLY PROXIMATE POPULATION, AND THUS SHOULD BE CONSIDERED
6	FOR INCLUSION WITHIN A SINGLE DISTRICT FOR PURPOSES OF ENSURING ITS
7	FAIR AND EFFECTIVE REPRESENTATION.
8	(II) SUCH INTERESTS INCLUDE BUT ARE NOT LIMITED TO MATTERS
9	REFLECTING:
10	(A) SHARED PUBLIC POLICY CONCERNS OF URBAN, RURAL,
11	AGRICULTURAL, INDUSTRIAL, OR TRADE AREAS; AND
12	(B) SHARED PUBLIC POLICY CONCERNS SUCH AS EDUCATION,
13	EMPLOYMENT, ENVIRONMENT, PUBLIC HEALTH, TRANSPORTATION, WATER
14	NEEDS AND SUPPLIES, AND ISSUES OF DEMONSTRABLE REGIONAL
15	SIGNIFICANCE.
16	(III) GROUPS THAT MAY COMPRISE A COMMUNITY OF INTEREST
17	INCLUDE RACIAL, ETHNIC, AND LANGUAGE MINORITY GROUPS, SUBJECT TO
18	COMPLIANCE WITH SUBSECTIONS (1)(b) AND (4)(b) OF SECTION 48.1 OF
19	THIS ARTICLE V, WHICH SUBSECTIONS PROTECT AGAINST THE DENIAL OR
20	ABRIDGEMENT OF THE RIGHT TO VOTE DUE TO A PERSON'S RACE OR
21	LANGUAGE MINORITY GROUP.
22	(IV) "COMMUNITY OF INTEREST" DOES NOT INCLUDE
23	RELATIONSHIPS WITH POLITICAL PARTIES, INCUMBENTS, OR POLITICAL
24	CANDIDATES.
25	(c) "RACE" OR "RACIAL" MEANS A CATEGORY OF RACE OR ETHNIC
26	ORIGIN DOCUMENTED IN THE FEDERAL DECENNIAL CENSUS.
2.7	(d) "REDISTRICTING YEAR" MEANS THE YEAR FOLLOWING THE

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1	YEAR IN WHICH THE FEDERAL DECENNIAL CENSUS IS TAKEN.
2	(e) "STAFF" OR "NONPARTISAN STAFF" MEANS THE STAFF OF THE
3	GENERAL ASSEMBLY'S LEGISLATIVE COUNCIL AND OFFICE OF LEGISLATIVE
4	LEGAL SERVICES, OR THEIR SUCCESSOR OFFICES, WHO ARE ASSIGNED TO
5	ASSIST THE COMMISSION BY THE DIRECTORS OF THOSE OFFICES IN
6	ACCORDANCE WITH SECTION $48$ OF THIS ARTICLE $V$ .
7	(4) <b>Adjustment of dates.</b> If any date prescribed in Sections
8	47 through 48.3 of this article V falls on a Saturday, Sunday, or
9	LEGAL HOLIDAY, THEN THE DATE IS EXTENDED TO THE NEXT DAY THAT IS
10	NOT A SATURDAY, SUNDAY, OR LEGAL HOLIDAY.
11	In the constitution of the state of Colorado, repeal and reenact,
12	with amendments, section 47 of article V as follows:
13	Section 47. Commission composition and appointment -
14	vacancies. (1) After each federal decennial census of the United
15	STATES, THE MEMBERS OF THE COMMISSION SHALL BE APPOINTED AND
16	CONVENED AS PRESCRIBED IN THIS SECTION.
17	(2) THE COMMISSION CONSISTS OF TWELVE MEMBERS WHO HAVE
18	THE FOLLOWING QUALIFICATIONS:
19	(a) COMMISSIONERS MUST BE REGISTERED ELECTORS WHO VOTED
20	IN BOTH OF THE PREVIOUS TWO GENERAL ELECTIONS IN COLORADO;
21	(b) COMMISSIONERS MUST EITHER HAVE BEEN UNAFFILIATED WITH
22	ANY POLITICAL PARTY OR HAVE BEEN AFFILIATED WITH THE SAME
23	POLITICAL PARTY FOR A CONSECUTIVE PERIOD OF NO LESS THAN FIVE
24	YEARS AT THE TIME OF THE APPLICATION; AND
25	(c) NO PERSON MAY BE APPOINTED TO OR SERVE ON THE
26	COMMISSION IF HE OR SHE:
27	(I) IS OR HAS BEEN A CANDIDATE FOR THE GENERAL ASSEMBLY

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1	WITHIN THE LAST FIVE YEARS PRECEDING THE DATE ON WHICH
2	APPLICATIONS FOR APPOINTMENT TO THE COMMISSION ARE DUE UNDER
3	SUBSECTION (4) OF THIS SECTION;
4	(II) IS OR HAS BEEN, WITHIN THE LAST THREE YEARS PRECEDING
5	THE DATE ON WHICH APPLICATIONS FOR APPOINTMENT TO THE
6	COMMISSION ARE DUE UNDER SUBSECTION (4) OF THIS SECTION,
7	COMPENSATED BY A MEMBER OF, OR A CAMPAIGN COMMITTEE
8	ADVOCATING THE ELECTION OF A CANDIDATE TO, THE GENERAL
9	ASSEMBLY;
10	(III) IS OR HAS BEEN, WITHIN THE LAST THREE YEARS PRECEDING
11	THE DATE ON WHICH APPLICATIONS FOR APPOINTMENT TO THE
12	COMMISSION ARE DUE UNDER SUBSECTION (4) OF THIS SECTION, AN
13	ELECTED PUBLIC OFFICIAL AT THE FEDERAL, STATE, COUNTY, OR
14	MUNICIPAL LEVEL IN COLORADO;
15	(IV) IS OR HAS BEEN, WITHIN THE LAST THREE YEARS PRECEDING
16	THE DATE ON WHICH APPLICATIONS FOR APPOINTMENT TO THE
17	COMMISSION ARE DUE UNDER SUBSECTION (4) OF THIS SECTION, AN
18	ELECTED POLITICAL PARTY OFFICIAL ABOVE THE PRECINCT LEVEL IN
19	COLORADO OR AN EMPLOYEE OF A POLITICAL PARTY;
20	(V) IS A MEMBER OF THE COMMISSION RESPONSIBLE FOR DIVIDING
21	THE STATE INTO CONGRESSIONAL DISTRICTS; OR
22	(VI) IS OR HAS BEEN A PROFESSIONAL LOBBYIST REGISTERED TO
23	LOBBY WITH THE STATE OF COLORADO, WITH ANY MUNICIPALITY IN
24	COLORADO, OR AT THE FEDERAL LEVEL WITHIN THE LAST THREE YEARS
25	PRECEDING THE DATE ON WHICH APPLICATIONS FOR APPOINTMENT TO THE
26	COMMISSION ARE DUE UNDER SUBSECTION (4) OF THIS SECTION.
27	(3) (a) By August 10 of the year prior to the redistricting

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1	YEAR, NONPARTISAN STAFF SHALL, AFTER HOLDING ONE OR MORE PUBLIC
2	HEARINGS, PREPARE AN APPLICATION FORM THAT WILL ALLOW APPOINTING
3	AUTHORITIES TO EVALUATE A PERSON'S EXPERIENCE AND QUALIFICATIONS
4	AND MAKE SUCH APPLICATION AVAILABLE ON THE GENERAL ASSEMBLY'S
5	WEBSITE OR COMPARABLE MEANS OF COMMUNICATING WITH THE PUBLIC.
6	(b) The application form must clearly state the legal
7	OBLIGATIONS AND EXPECTATIONS OF POTENTIAL APPOINTEES.
8	INFORMATION REQUIRED OF APPLICANTS MUST INCLUDE, BUT IS NOT
9	NECESSARILY LIMITED TO, PROFESSIONAL BACKGROUND, PARTY
10	AFFILIATION, A DESCRIPTION OF PAST POLITICAL ACTIVITY, A LIST OF ALL
11	POLITICAL AND CIVIC ORGANIZATIONS TO WHICH THE APPLICANT HAS
12	BELONGED WITHIN THE PREVIOUS FIVE YEARS, AND WHETHER THE
13	APPLICANT MEETS THE QUALIFICATIONS STATED IN SUBSECTION $(2)$ OF THIS
14	SECTION. IN ADDITION, THE APPLICATION FORM MUST REQUIRE THE
15	APPLICANT TO EXPLAIN WHY THEY WANT TO SERVE ON THE COMMISSION
16	AND AFFORD THE APPLICANT AN OPPORTUNITY TO MAKE A STATEMENT
17	ABOUT HOW THEY WILL PROMOTE CONSENSUS AMONG COMMISSIONERS IF
18	APPOINTED TO THE COMMISSION. APPLICANTS MAY ALSO CHOOSE TO
19	INCLUDE UP TO FOUR LETTERS OF RECOMMENDATION WITH THEIR
20	APPLICATION.
21	(4) By November $10\mathrm{of}$ the year prior to the redistricting
22	YEAR, ANY PERSON WHO SEEKS TO SERVE ON THE COMMISSION MUST
23	SUBMIT A COMPLETED APPLICATION TO NONPARTISAN STAFF. ALL
24	APPLICATIONS ARE PUBLIC RECORDS AND MUST BE POSTED PROMPTLY
25	AFTER RECEIPT ON THE GENERAL ASSEMBLY'S WEBSITE OR COMPARABLE
26	MEANS OF COMMUNICATING WITH THE PUBLIC.
27	(5) (2) NOTATED THAN JANUARY 5 OF THE DEDISTRICTING YEAR

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1	THE CHIEF JUSTICE OF THE COLORADO SUPREME COURT SHALL DESIGNATE
2	A PANEL TO REVIEW THE APPLICATIONS. THE PANEL MUST CONSIST OF THE
3	THREE JUSTICES OR JUDGES WHO MOST RECENTLY RETIRED FROM THE
4	COLORADO SUPREME COURT OR THE COLORADO COURT OF APPEALS,
5	APPOINTED SEQUENTIALLY STARTING WITH THE MOST RECENT JUSTICE OR
6	JUDGE TO RETIRE WHO HAS BEEN AFFILIATED WITH THE SAME POLITICAL
7	PARTY OR UNAFFILIATED WITH ANY POLITICAL PARTY FOR THE TWO YEARS
8	PRIOR TO APPOINTMENT; EXCEPT THAT NO APPOINTEE, WITHIN TWO YEARS
9	PRIOR TO APPOINTMENT, SHALL HAVE BEEN AFFILIATED WITH THE SAME
10	POLITICAL PARTY AS A JUSTICE OR JUDGE ALREADY APPOINTED TO THE
11	PANEL. IF ANY OF THE THREE JUSTICES OR JUDGES WHO MOST RECENTLY
12	RETIRED FROM THE COLORADO SUPREME COURT OR THE COLORADO
13	COURT OF APPEALS IS UNABLE OR UNWILLING TO SERVE ON THE PANEL OR
14	HAS BEEN AFFILIATED WITHIN TWO YEARS PRIOR TO APPOINTMENT WITH
15	A POLITICAL PARTY ALREADY REPRESENTED ON THE PANEL, THEN THE
16	CHIEF JUSTICE SHALL APPOINT THE NEXT JUSTICE OR JUDGE WHO MOST
17	RECENTLY RETIRED FROM THE COLORADO SUPREME COURT OR THE
18	COLORADO COURT OF APPEALS AND WHO HAS NOT BEEN AFFILIATED
19	WITHIN TWO YEARS PRIOR TO APPOINTMENT WITH THE SAME POLITICAL
20	PARTY AS ANY JUSTICE OR JUDGE ALREADY APPOINTED TO THE PANEL. IF,
21	AFTER CONSIDERING ALL JUSTICES AND JUDGES WHO HAVE RETIRED FROM
22	THE COLORADO SUPREME COURT AND THE COLORADO COURT OF APPEALS,
23	FEWER THAN THREE ELIGIBLE PARTICIPANTS FOR THE PANEL HAVE BEEN
24	IDENTIFIED WHO ARE ABLE AND WILLING TO SERVE, THE CHIEF JUSTICE
25	SHALL APPOINT THE MOST RECENTLY RETIRED DISTRICT COURT JUDGE WHO
26	HAS NOT BEEN AFFILIATED WITHIN TWO YEARS PRIOR TO APPOINTMENT
27	WITH THE SAME POLITICAL PARTY AS ANY PREVIOUS APPOINTEE TO THE

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1	PANEL AND WHO ACCEPTS SUCH APPOINTMENT. NO JUSTICE OR JUDGE
2	SHALL SERVE BOTH ON THIS PANEL AND THE PANEL ASSISTING IN THE
3	PROCESS OF CHOOSING MEMBERS OF THE COMMISSION RESPONSIBLE FOR
4	DIVIDING THE STATE INTO CONGRESSIONAL DISTRICTS.

- (b) ALL DECISIONS OF THE PANEL REGARDING THE SELECTION OF APPLICANTS PURSUANT TO THIS SECTION REQUIRE THE AFFIRMATIVE APPROVAL OF ALL THREE MEMBERS OF THE PANEL.
- (c) THE GENERAL ASSEMBLY SHALL PRESCRIBE BY LAW THE COMPENSATION OF MEMBERS OF THE PANEL. NONPARTISAN STAFF SHALL ASSIST THE PANEL IN CARRYING OUT ITS DUTIES.
- (6) AFTER APPLICATIONS ARE SUBMITTED, NONPARTISAN STAFF, WITH THE COOPERATION AND ASSISTANCE OF THE SECRETARY OF STATE, SHALL MAKE AN OBJECTIVE AND FACTUAL FINDING BASED ON, TO THE EXTENT POSSIBLE, PUBLICLY AVAILABLE INFORMATION, INCLUDING INFORMATION CONTAINED IN THE APPLICATION AND INFORMATION CONTAINED WITHIN THE RECORDS MAINTAINED BY THE SECRETARY OF STATE, WHETHER EACH APPLICANT MEETS THE QUALIFICATIONS SPECIFIED IN SUBSECTION (2) OF THIS SECTION. NO LATER THAN JANUARY 11 OF THE REDISTRICTING YEAR, NONPARTISAN STAFF SHALL MAKE ITS FINDINGS PUBLICLY AVAILABLE, AND NOTIFY THE APPLICANTS OF THE STAFF'S FINDING. IF THE STAFF FINDS THAT AN APPLICANT IS NOT ELIGIBLE, THEN THE STAFF SHALL INCLUDE THE REASONS IN ITS FINDING.
- (7) BY JANUARY 25 OF THE REDISTRICTING YEAR, THE PANEL, IN A PUBLIC MEETING, SHALL RANDOMLY SELECT BY LOT FROM ALL OF THE APPLICANTS WHO WERE FOUND TO MEET THE QUALIFICATIONS SPECIFIED IN SUBSECTION (2) OF THIS SECTION THE NAMES OF THREE HUNDRED APPLICANTS WHO ARE AFFILIATED WITH THE STATE'S LARGEST POLITICAL

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1	PARTY, THREE HUNDRED APPLICANTS WHO ARE AFFILIATED WITH THE
2	STATE'S SECOND LARGEST POLITICAL PARTY, AND FOUR HUNDRED FIFTY
3	APPLICANTS WHO ARE NOT AFFILIATED WITH ANY POLITICAL PARTY, OR
4	SUCH LESSER NUMBER AS THERE ARE TOTAL APPLICANTS WHO MEET THE
5	QUALIFICATIONS SPECIFIED IN SUBSECTION (2) OF THIS SECTION FOR EACH
6	OF THOSE GROUPS.
7	(8) (a) In one or more public hearings conducted on or
8	BEFORE FEBRUARY 15 OF THE REDISTRICTING YEAR, AFTER REVIEWING
9	THE APPLICATIONS OF THE APPLICANTS SELECTED IN ACCORDANCE WITH
10	SUBSECTION (7) OF THIS SECTION, THE PANEL SHALL IDENTIFY FIFTY
11	APPLICANTS WHO ARE AFFILIATED WITH THE STATE'S LARGEST POLITICAL
12	PARTY, FIFTY APPLICANTS WHO ARE IDENTIFIED WITH THE STATE'S SECOND
13	LARGEST POLITICAL PARTY, AND FIFTY APPLICANTS WHO ARE
14	UNAFFILIATED WITH ANY POLITICAL PARTY AND WHO BEST DEMONSTRATE:
15	(I) EXPERIENCE IN ORGANIZING, REPRESENTING, ADVOCATING FOR,
16	ADJUDICATING THE INTERESTS OF, OR ACTIVELY PARTICIPATING IN
17	GROUPS, ORGANIZATIONS, OR ASSOCIATIONS IN COLORADO; AND
18	(II) RELEVANT ANALYTICAL SKILLS, THE ABILITY TO BE
19	IMPARTIAL, AND THE ABILITY TO PROMOTE CONSENSUS ON THE
20	COMMISSION.
21	(b) No later than February 15 of the redistricting year,
22	FROM THE APPLICANTS IDENTIFIED IN SUBSECTION (8)(a) OF THIS SECTION,
23	THE PANEL SHALL CHOOSE BY LOT SIX APPLICANTS TO SERVE ON THE
24	COMMISSION AS FOLLOWS:
25	(I) Two commissioners who are not affiliated with any
26	POLITICAL PARTY;
27	(II) TWO COMMISSIONERS WHO ARE AFFILIATED WITH THE STATE'S

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1	LARGEST POLITICAL PARTY; AND
2	(III) TWO COMMISSIONERS WHO ARE AFFILIATED WITH THE STATE'S
3	SECOND LARGEST POLITICAL PARTY.
4	(c) IN THE PROCESS OF CHOOSING APPLICANTS BY LOT FOR
5	APPOINTMENT TO THE COMMISSION, NO APPLICANT WHOSE NAME IS
6	CHOSEN MAY BE APPOINTED IF HE OR SHE IS REGISTERED TO VOTE IN A
7	CONGRESSIONAL DISTRICT THAT IS ALREADY REPRESENTED ON THE
8	COMMISSION; EXCEPT THAT, WHEN ALL THEN-EXISTING CONGRESSIONAL
9	DISTRICTS IN COLORADO ARE REPRESENTED ON THE COMMISSION, A
10	CONGRESSIONAL DISTRICT MAY BE REPRESENTED BY A SECOND
11	COMMISSIONER. NO CONGRESSIONAL DISTRICT MAY BE REPRESENTED BY
12	MORE THAN TWO COMMISSIONERS. ANY PERSONS WHOSE NAMES ARE
13	CHOSEN BUT DUPLICATE A CONGRESSIONAL DISTRICT'S REPRESENTATION
14	ON THE COMMISSION AND ARE NOT APPOINTED TO THE COMMISSION SHALL
15	BE ELIGIBLE FOR APPOINTMENT PURSUANT TO SUBSECTIONS (9) AND (10)
16	OF THIS SECTION.
17	(9) (a) By February 16 of the redistricting year, the
18	MAJORITY LEADER OF THE STATE SENATE, THE MINORITY LEADER OF THE
19	STATE SENATE, THE MAJORITY LEADER OF THE STATE HOUSE OF
20	REPRESENTATIVES, AND THE MINORITY LEADER OF THE STATE HOUSE OF
21	REPRESENTATIVES SHALL EACH SELECT A POOL OF TEN APPLICANTS WHO
22	ARE AFFILIATED WITH ONE OF THE STATE'S TWO LARGEST POLITICAL
23	PARTIES FROM ALL APPLICATIONS SUBMITTED TO NONPARTISAN STAFF AND
24	NOTIFY THE PANEL OF THEIR SELECTIONS.
25	(b) AS DETERMINED BY THE LEGISLATIVE LEADERS IN SELECTING
26	THEIR RESPECTIVE POOLS, THE APPLICANTS SELECTED FOR EACH POOL
27	MUST MEET THE QUALIFICATIONS SET FORTH IN SUBSECTION (2) OF THIS

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1	SECTION AND DEMONSTRATE THE QUALITIES LISTED IN SUBSECTION (8)(a)
2	OF THIS SECTION.

- (c) FOR EACH CONGRESSIONAL DISTRICT NOT REPRESENTED BY A COMMISSIONER APPOINTED PURSUANT TO SUBSECTIONS (8)(b) AND (8)(c) OF THIS SECTION, EACH POOL MUST CONSIST OF AT LEAST ONE APPLICANT WHO IS REGISTERED TO VOTE IN THAT CONGRESSIONAL DISTRICT.
- (d) If there is an insufficient number of available applicants that meet the requirements of subsection (9)(b) of this section to select any complete pool, then the pool must consist of only those applicants who meet those requirements.
  - (10) BY MARCH 16 OF THE REDISTRICTING YEAR, THE PANEL OF JUDGES SHALL SELECT, IN SUCH ORDER AS THE PANEL DETERMINES, ONE COMMISSIONER FROM EACH LEGISLATIVE LEADER'S POOL OF APPLICANTS AND TWO COMMISSIONERS FROM THOSE APPLICANTS WHO ARE NOT AFFILIATED WITH ANY POLITICAL PARTY AND WHOSE NAMES WERE RANDOMLY SELECTED BY LOT PURSUANT TO SUBSECTION (7) OF THIS SECTION. THE PANEL OF JUDGES MUST ENSURE THAT THE COMMISSION INCLUDES FOUR COMMISSIONERS WHO ARE NOT AFFILIATED WITH ANY POLITICAL PARTY, FOUR COMMISSIONERS WHO ARE AFFILIATED WITH THE STATE'S LARGEST POLITICAL PARTY, AND FOUR COMMISSIONERS WHO ARE AFFILIATED WITH THE STATE'S SECOND LARGEST POLITICAL PARTY. THE PANEL OF JUDGES MAY INTERVIEW APPLICANTS BEFORE MAKING THE APPOINTMENTS. IN SELECTING APPLICANTS, THE PANEL SHALL, IN ADDITION TO CONSIDERING APPLICANTS' OTHER QUALIFICATIONS:
  - (a) TO THE EXTENT POSSIBLE, ENSURE THAT THE COMMISSION REFLECTS COLORADO'S RACIAL, ETHNIC, GENDER, AND GEOGRAPHIC DIVERSITY;

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1	(b) Ensure that at least one commissioner is registered to
2	VOTE IN EACH CONGRESSIONAL DISTRICT BUT NO MORE THAN TWO
3	COMMISSIONERS ARE REGISTERED TO VOTE IN ANY SINGLE
4	CONGRESSIONAL DISTRICT;
5	(c) ENSURE THAT AT LEAST ONE COMMISSIONER RESIDES WEST OF
6	THE CONTINENTAL DIVIDE; AND
7	(d) Ensure that all commissioners meet the qualifications
8	SET FORTH IN SUBSECTION (2) OF THIS SECTION AND DEMONSTRATE THE
9	QUALITIES LISTED IN SUBSECTION (8)(a) OF THIS SECTION.
10	(11)(a) A COMMISSIONER'S POSITION ON THE COMMISSION WILL BE
11	DEEMED VACANT IF HE OR SHE, HAVING BEEN APPOINTED AS A REGISTERED
12	ELECTOR WHO IS NOT AFFILIATED WITH A POLITICAL PARTY, AFFILIATES
13	WITH A POLITICAL PARTY BEFORE THE SUPREME COURT HAS APPROVED A
14	PLAN PURSUANT TO SECTION $48.3$ OF THIS ARTICLE V. A COMMISSIONER'S
15	POSITION ON THE COMMISSION WILL ALSO BE DEEMED VACANT IF HE OR
16	SHE, HAVING BEEN AFFILIATED WITH ONE OF THE STATE'S TWO LARGEST
17	POLITICAL PARTIES AT THE TIME OF APPOINTMENT, AFFILIATES WITH A
18	DIFFERENT POLITICAL PARTY OR BECOMES UNAFFILIATED WITH ANY
19	POLITICAL PARTY BEFORE THE SUPREME COURT HAS APPROVED A PLAN
20	PURSUANT TO SECTION 48.3 OF THIS ARTICLE V.
21	(b) ANY VACANCY ON THE COMMISSION, INCLUDING ONE THAT
22	OCCURS DUE TO DEATH, RESIGNATION, REMOVAL, FAILURE TO MEET THE
23	QUALIFICATIONS OF APPOINTMENT, REFUSAL OR INABILITY TO ACCEPT AN
24	APPOINTMENT, OR OTHERWISE, MUST BE FILLED AS SOON AS POSSIBLE BY
25	THE DESIGNATED APPOINTING AUTHORITY FROM THE DESIGNATED POOL OF
26	ELIGIBLE APPLICANTS FOR THAT COMMISSIONER'S POSITION AND IN THE
27	SAME MANNER AS THE ORIGINALLY CHOSEN COMMISSIONER; EXCEPT THAT

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1	NO COMMISSIONER CHOSEN TO FILL A VACANCY WILL BE BYPASSED FOR
2	APPOINTMENT IF ALL CONGRESSIONAL DISTRICTS ARE ALREADY
3	REPRESENTED ON THE COMMISSION.
4	(12) FOR PURPOSES OF THIS SECTION, THE STATE'S TWO LARGEST
5	POLITICAL PARTIES SHALL BE DETERMINED BY THE NUMBER OF
6	REGISTERED ELECTORS AFFILIATED WITH EACH POLITICAL PARTY IN THE
7	STATE ACCORDING TO VOTER REGISTRATION DATA PUBLISHED BY THE
8	SECRETARY OF STATE FOR THE EARLIEST DAY IN JANUARY OF THE
9	REDISTRICTING YEAR FOR WHICH SUCH DATA IS PUBLISHED.
10	In the constitution of the state of Colorado, repeal and reenact
11	with amendments, section 48 of article V as follows:
12	Section 48. Commission organization - procedures -
13	transparency - voting requirements. (1) Initial organization, officers,
14	procedures, rules, and transparency. (a) THE GOVERNOR SHALL
15	CONVENE THE COMMISSION NO LATER THAN MARCH 30 OF THE
16	REDISTRICTING YEAR AND APPOINT A TEMPORARY CHAIRPERSON FROM THE
17	COMMISSION'S MEMBERS. UPON CONVENING, THE COMMISSION SHALL
18	ELECT A CHAIR AND A VICE-CHAIR, WHO ARE NOT MEMBERS OF THE SAME
19	POLITICAL PARTY, AND OTHER SUCH OFFICERS AS IT DETERMINES.
20	(b) THE DIRECTOR OF RESEARCH OF THE LEGISLATIVE COUNCIL
21	AND THE DIRECTOR OF THE OFFICE OF LEGISLATIVE LEGAL SERVICES, OR
22	THE DIRECTORS OF SUCCESSOR NONPARTISAN OFFICES OF THE GENERAL
23	ASSEMBLY, SHALL APPOINT NONPARTISAN STAFF FROM THEIR RESPECTIVE
24	OFFICES AS NEEDED TO ASSIST THE COMMISSION AND THE PANEL OF
25	JUDGES AS DESCRIBED IN SECTION 47 OF THIS ARTICLE V. NONPARTISAN
26	STAFF SHALL ACQUIRE AND PREPARE ALL NECESSARY RESOURCES.

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GEOGRAPHIC, AND POLITICAL DATABASES, AS FAR IN ADVANCE AS
NECESSARY TO ENABLE THE COMMISSION TO BEGIN ITS WORK
IMMEDIATELY UPON CONVENING.

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- (c) THE COMMISSION MAY RETAIN LEGAL COUNSEL IN ALL ACTIONS AND PROCEEDINGS IN CONNECTION WITH THE PERFORMANCE OF ITS POWERS, DUTIES, AND FUNCTIONS, INCLUDING REPRESENTATION OF THE COMMISSION BEFORE ANY COURT.
- 8 (d) THE GENERAL ASSEMBLY SHALL APPROPRIATE SUFFICIENT 9 FUNDS FOR THE PAYMENT OF THE EXPENSES OF THE COMMISSION, THE 10 COMPENSATION AND EXPENSES OF NONPARTISAN STAFF, AND THE 11 COMPENSATION AND EXPENSES OF THE PANEL OF JUDGES AS DESCRIBED IN 12 SECTION 47 OF THIS ARTICLE V. MEMBERS OF THE COMMISSION SHALL BE 13 REIMBURSED FOR THEIR REASONABLE AND NECESSARY EXPENSES AND 14 MAY ALSO RECEIVE SUCH PER DIEM ALLOWANCE AS MAY BE ESTABLISHED 15 BY THE GENERAL ASSEMBLY. SUBJECT TO AVAILABLE APPROPRIATIONS, 16 HARDWARE AND SOFTWARE NECESSARY FOR THE DEVELOPMENT OF PLANS 17 MAY, AT THE REQUEST OF ANY COMMISSIONER, BE PROVIDED TO THE 18 COMMISSIONER. THE COMMISSION AND ITS STAFF MUST HAVE ACCESS TO 19 STATISTICAL INFORMATION COMPILED BY THE STATE AND ITS POLITICAL 20 SUBDIVISIONS AS NECESSARY FOR ITS DUTIES. STATE AGENCIES AND 21 POLITICAL SUBDIVISIONS SHALL COMPLY WITH REQUESTS FROM THE 22 COMMISSION AND ITS STAFF FOR SUCH STATISTICAL INFORMATION.
  - (e) THE COMMISSION SHALL ADOPT RULES TO GOVERN ITS ADMINISTRATION AND OPERATION. THE COMMISSION MUST PROVIDE AT LEAST SEVENTY-TWO HOURS OF ADVANCE PUBLIC NOTICE OF ALL PROPOSED RULES PRIOR TO CONSIDERATION FOR ADOPTION; EXCEPT THAT PROPOSED RULES MAY BE AMENDED DURING COMMISSION DELIBERATIONS

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1	WITHOUT SUCH ADVANCE NOTICE OF SPECIFIC, RELATED AMENDMENTS.
2	NEITHER THE COMMISSION'S PROCEDURAL RULES NOR ITS MAPPING
3	DECISIONS ARE SUBJECT TO THE "STATE ADMINISTRATIVE PROCEDURE
4	ACT", ARTICLE 4 OF TITLE 24, C.R.S., OR ANY SUCCESSOR STATUTE. RULES
5	MUST INCLUDE BUT NEED NOT BE LIMITED TO THE FOLLOWING:
6	(I) THE HEARING PROCESS AND REVIEW OF MAPS SUBMITTED FOR
7	ITS CONSIDERATION;
8	(II) MAINTENANCE OF A RECORD OF THE COMMISSION'S ACTIVITIES
9	AND PROCEEDINGS, INCLUDING A RECORD OF WRITTEN AND ORAL
10	TESTIMONY RECEIVED, AND OF THE COMMISSION'S DIRECTIONS TO
11	NONPARTISAN STAFF ON PROPOSED CHANGES TO ANY PLAN AND THE
12	COMMISSION'S RATIONALE FOR SUCH CHANGES;
13	(III) THE PROCESS FOR REMOVING COMMISSIONERS FOR
14	PARTICIPATING IN COMMUNICATIONS PROHIBITED UNDER THIS SECTION;
15	(IV) THE PROCESS FOR RECOMMENDING CHANGES TO PLANS
16	SUBMITTED TO THE COMMISSION BY NONPARTISAN STAFF; AND
17	(V) THE ADOPTION OF A STATEWIDE MEETING AND HEARING
18	SCHEDULE, INCLUDING THE NECESSARY ELEMENTS OF ELECTRONIC
19	ATTENDANCE AT A COMMISSION HEARING.
20	(2) Voting requirements. A SIMPLE MAJORITY OF THE APPOINTED
21	COMMISSIONERS MAY APPROVE RULES AND PROCEDURAL DECISIONS. THE
22	ELECTION OF THE COMMISSION'S CHAIR AND VICE-CHAIR REQUIRES THE
23	AFFIRMATIVE VOTE OF AT LEAST EIGHT COMMISSIONERS, INCLUDING THE
24	AFFIRMATIVE VOTE OF AT LEAST ONE COMMISSIONER WHO IS
25	UNAFFILIATED WITH ANY POLITICAL PARTY. REMOVAL OF ANY
26	COMMISSIONER AS PROVIDED IN THIS SECTION REQUIRES THE AFFIRMATIVE
27	VOTE OF AT LEAST EIGHT COMMISSIONERS, INCLUDING THE AFEIRMATIVE

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1	VOTE OF AT LEAST TWO COMMISSIONERS WHO ARE UNAFFILIATED WITH
2	ANY POLITICAL PARTY. ADOPTION OF THE FINAL PLAN FOR SUBMISSION TO
3	THE SUPREME COURT AND THE ADOPTION OF A REVISED PLAN AFTER A
4	PLAN IS RETURNED TO THE COMMISSION FROM THE SUPREME COURT
5	REQUIRES THE AFFIRMATIVE VOTE OF AT LEAST EIGHT COMMISSIONERS,
6	INCLUDING THE AFFIRMATIVE VOTE OF AT LEAST TWO COMMISSIONERS
7	WHO ARE UNAFFILIATED WITH ANY POLITICAL PARTY. THE COMMISSION
8	SHALL NOT VOTE UPON A FINAL PLAN UNTIL AT LEAST SEVENTY-TWO
9	HOURS AFTER IT HAS BEEN PROPOSED TO THE COMMISSION IN A PUBLIC
10	MEETING OR AT LEAST SEVENTY-TWO HOURS AFTER IT HAS BEEN AMENDED
11	BY THE COMMISSION IN A PUBLIC MEETING, WHICHEVER OCCURS LATER;
12	EXCEPT THAT COMMISSIONERS MAY UNANIMOUSLY WAIVE THE
13	SEVENTY-TWO HOUR REQUIREMENT.
14	(3) Public involvement - hearing process. (a) ALL COLORADO
15	RESIDENTS, INCLUDING INDIVIDUAL COMMISSIONERS, MAY PRESENT
16	PROPOSED REDISTRICTING MAPS OR WRITTEN COMMENTS, OR BOTH, FOR
17	THE COMMISSION'S CONSIDERATION.
18	(b) The commission must, to the maximum extent
19	PRACTICABLE, PROVIDE OPPORTUNITIES FOR COLORADO RESIDENTS TO
20	PRESENT TESTIMONY AT HEARINGS HELD THROUGHOUT THE STATE. THE
21	COMMISSION SHALL NOT APPROVE A REDISTRICTING MAP UNTIL AT LEAST

EASTERN BOUNDARY. NO GATHERING OF COMMISSIONERS CAN BE

THREE HEARINGS HAVE BEEN HELD IN EACH CONGRESSIONAL DISTRICT,

INCLUDING AT LEAST ONE HEARING THAT IS HELD IN A LOCATION WEST OF

THE CONTINENTAL DIVIDE AND AT LEAST ONE HEARING THAT IS HELD IN A

LOCATION EAST OF THE CONTINENTAL DIVIDE AND EITHER SOUTH OF EL

PASO COUNTY'S SOUTHERN BOUNDARY OR EAST OF ARAPAHOE COUNTY'S

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1	CONSIDERED A HEARING FOR THIS PURPOSE UNLESS IT IS ATTENDED, IN
2	PERSON OR ELECTRONICALLY, BY AT LEAST TEN COMMISSIONERS. THE
3	COMMISSION SHALL ESTABLISH BY RULE THE NECESSARY ELEMENTS OF
4	ELECTRONIC ATTENDANCE AT A COMMISSION HEARING.

- (c) THE COMMISSION SHALL MAINTAIN A WEBSITE OR COMPARABLE MEANS OF COMMUNICATING WITH THE PUBLIC THROUGH WHICH ANY COLORADO RESIDENT MAY SUBMIT PROPOSED MAPS OR WRITTEN COMMENTS, OR BOTH, WITHOUT ATTENDING A HEARING OF THE COMMISSION.
- (d) THE COMMISSION SHALL PUBLISH ALL WRITTEN COMMENTS PERTAINING TO REDISTRICTING ON ITS WEBSITE OR COMPARABLE MEANS OF COMMUNICATING WITH THE PUBLIC AS WELL AS THE NAME OF THE COLORADO RESIDENT SUBMITTING SUCH COMMENTS. IF THE COMMISSION OR NONPARTISAN STAFF HAVE A SUBSTANTIAL BASIS TO BELIEVE THAT THE PERSON SUBMITTING SUCH COMMENTS HAS NOT TRUTHFULLY OR ACCURATELY IDENTIFIED HIMSELF OR HERSELF, THE COMMISSION NEED NOT CONSIDER AND NEED NOT PUBLISH SUCH COMMENTS BUT MUST NOTIFY THE COMMENTER IN WRITING OF THIS FACT. THE COMMISSION MAY WITHHOLD COMMENTS, IN WHOLE OR IN PART, FROM THE WEBSITE OR COMPARABLE MEANS OF COMMUNICATING WITH THE PUBLIC THAT DO NOT RELATE TO REDISTRICTING MAPS, POLICIES, OR COMMUNITIES OF INTEREST.
- (e) THE COMMISSION SHALL PROVIDE SIMULTANEOUS ACCESS TO THE REGIONAL HEARINGS BY BROADCASTING THEM VIA ITS WEBSITE OR COMPARABLE MEANS OF COMMUNICATING WITH THE PUBLIC AND MAINTAIN AN ARCHIVE OF SUCH HEARINGS FOR ONLINE PUBLIC REVIEW.
- (4) Ethical obligations transparency lobbyist reporting.(a) COMMISSIONERS ARE GUARDIANS OF THE PUBLIC TRUST AND ARE

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2	AS PROVIDED IN PARTS 3 AND 4 OF ARTICLE 8 OF TITLE 18, C.R.S., AS
3	AMENDED, OR ANY SUCCESSOR STATUTE.
4	(b) TO ENSURE TRANSPARENCY IN THE REDISTRICTING PROCESS:
5	(I) (A) THE COMMISSION AND THE COMMISSIONERS ARE SUBJECT
6	to open meetings requirements as provided in part 4 of article $6$
7	OF TITLE 24, C.R.S., AS AMENDED, OR ANY SUCCESSOR STATUTE.
8	(B) EXCEPT AS PROVIDED IN SUBSECTION $(4)(b)(I)(D)$ of this
9	SECTION, A COMMISSIONER SHALL NOT COMMUNICATE WITH NONPARTISAN
10	STAFF ON THE MAPPING OF LEGISLATIVE DISTRICTS UNLESS THE
11	COMMUNICATION IS DURING A PUBLIC MEETING OR HEARING OF THE
12	COMMISSION.
13	(C) EXCEPT FOR PUBLIC INPUT AND COMMENT, NONPARTISAN
14	STAFF SHALL NOT HAVE ANY COMMUNICATIONS ABOUT THE CONTENT OR
15	DEVELOPMENT OF ANY PLAN OUTSIDE OF PUBLIC HEARINGS WITH ANYONE
16	EXCEPT OTHER STAFF MEMBERS. NONPARTISAN STAFF SHALL REPORT TO
17	THE COMMISSION ANY ATTEMPT BY ANYONE TO EXERT INFLUENCE OVER
18	THE STAFF'S ROLE IN THE DRAFTING OF PLANS.
19	(D) ONE OR MORE NONPARTISAN STAFF MAY BE DESIGNATED TO
20	COMMUNICATE WITH COMMISSIONERS REGARDING ADMINISTRATIVE
21	MATTERS, THE DEFINITION AND SCOPE OF WHICH SHALL BE DETERMINED
22	BY THE COMMISSION.
23	(E) ANY COMMISSIONER WHO PARTICIPATES IN A COMMUNICATION
24	PROHIBITED IN THIS SECTION MUST BE REMOVED FROM THE COMMISSION,
25	AND SUCH VACANCY MUST BE FILLED WITHIN SEVEN DAYS.
26	(II) THE COMMISSION, EACH COMMISSIONER, AND NONPARTISAN
27	STAFF ARE SUBJECT TO OPEN RECORDS REQUIREMENTS AS PROVIDED IN

SUBJECT TO ANTIBRIBERY AND ABUSE OF PUBLIC OFFICE REQUIREMENTS

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1 PART 1 OF ARTICLE 72 OF TITLE 24, C.R.S., AS AMENDED, OR ANY 2 SUCCESSOR STATUTE; EXCEPT THAT MAPS IN DRAFT FORM AND NOT 3 SUBMITTED TO THE COMMISSION ARE NOT PUBLIC RECORDS SUBJECT TO 4 DISCLOSURE. WORK PRODUCT AND COMMUNICATIONS AMONG 5 NONPARTISAN STAFF ARE SUBJECT TO DISCLOSURE ONCE A PLAN IS 6 SUBMITTED TO THE SUPREME COURT. 7 (III) PERSONS WHO CONTRACT FOR OR RECEIVE COMPENSATION 8 FOR ADVOCATING TO THE COMMISSION, TO ONE OR MORE COMMISSIONERS, 9 OR TO NONPARTISAN STAFF FOR THE ADOPTION OR REJECTION OF ANY MAP, 10 AMENDMENT TO A MAP, MAPPING APPROACH, OR MANNER OF COMPLIANCE 11 WITH ANY OF THE MAPPING CRITERIA SPECIFIED IN SECTION 48.1 OF THIS 12 ARTICLE V ARE LOBBYISTS WHO MUST DISCLOSE TO THE SECRETARY OF 13 STATE ANY COMPENSATION CONTRACTED FOR, COMPENSATION RECEIVED, 14 AND THE PERSON OR ENTITY CONTRACTING OR PAYING FOR THEIR 15 LOBBYING SERVICES. SUCH DISCLOSURE MUST BE MADE NO LATER THAN 16 SEVENTY-TWO HOURS AFTER THE EARLIER OF EACH INSTANCE OF SUCH 17 LOBBYING OR ANY PAYMENT OF SUCH COMPENSATION. THE SECRETARY OF 18 STATE SHALL PUBLISH ON THE SECRETARY OF STATE'S WEBSITE OR 19 COMPARABLE MEANS OF COMMUNICATING WITH THE PUBLIC THE NAMES 20 OF SUCH LOBBYISTS, AS WELL AS THE COMPENSATION RECEIVED AND THE 21 PERSONS OR ENTITIES FOR WHOM THEY WORK WITHIN TWENTY-FOUR 22 HOURS OF RECEIVING SUCH INFORMATION. THE SECRETARY OF STATE 23 SHALL ADOPT RULES TO FACILITATE THE COMPLETE AND PROMPT 24 REPORTING REQUIRED BY THIS SUBSECTION (4)(b)(III) AS WELL AS A 25 COMPLAINT PROCESS TO ADDRESS ANY LOBBYIST'S FAILURE TO REPORT A 26 FULL AND ACCURATE DISCLOSURE, WHICH COMPLAINT MUST BE HEARD BY

AN ADMINISTRATIVE LAW JUDGE, WHOSE DECISION MAY BE APPEALED TO

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1	THE COURT OF APPEALS.
2	In the constitution of the state of Colorado, add sections 48.1,
3	48.2, 48.3, and 48.4 to article V as follows:
4	Section 48.1. Criteria for determination of legislative districts
5	- definition. (1) IN ADOPTING A LEGISLATIVE REDISTRICTING PLAN, THE
6	COMMISSION SHALL:
7	(a) Make a good-faith effort to achieve mathematical
8	POPULATION EQUALITY BETWEEN DISTRICTS, AS REQUIRED BY THE
9	CONSTITUTION OF THE UNITED STATES, BUT IN NO EVENT SHALL THERE BE
10	MORE THAN FIVE PERCENT DEVIATION BETWEEN THE MOST POPULOUS AND
11	THE LEAST POPULOUS DISTRICT IN EACH HOUSE. DISTRICTS MUST BE
12	COMPOSED OF CONTIGUOUS GEOGRAPHIC AREAS.
13	(b) COMPLY WITH THE FEDERAL "VOTING RIGHTS ACT OF 1965",
14	52 U.S.C. SEC. 50301, AS AMENDED.
15	(2) (a) AS MUCH AS IS REASONABLY POSSIBLE, THE COMMISSION'S
16	PLAN MUST PRESERVE WHOLE COMMUNITIES OF INTEREST AND WHOLE
17	POLITICAL SUBDIVISIONS, SUCH AS COUNTIES, CITIES, AND TOWNS. TO
18	FACILITATE THE EFFICIENT AND EFFECTIVE PROVISION OF GOVERNMENTAL
19	SERVICES, WITH REGARD TO ANY COUNTY, CITY, CITY AND COUNTY, OR
20	TOWN WHOSE POPULATION IS LESS THAN A DISTRICT'S PERMITTED
21	POPULATION, THE COMMISSION SHALL PRESUME THAT SUCH COUNTY, CITY,
22	CITY AND COUNTY, OR TOWN SHOULD BE WHOLLY CONTAINED WITHIN A
23	DISTRICT; EXCEPT THAT A DIVISION OF SUCH COUNTY, CITY, CITY AND
24	COUNTY, OR TOWN IS PERMITTED WHERE, BASED ON A PREPONDERANCE OF
25	THE EVIDENCE IN THE RECORD, A COMMUNITY OF INTEREST'S LEGISLATIVE
26	ISSUES ARE MORE ESSENTIAL TO THE FAIR AND EFFECTIVE
27	REPRESENTATION OF RESIDENTS OF THE DISTRICT. WHEN THE COMMISSION

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1	DIVIDES A COUNTY, CITY, CITY AND COUNTY, OR TOWN, IT SHALL MINIMIZE
2	THE NUMBER OF DIVISIONS OF THAT COUNTY, CITY, CITY AND COUNTY, OR
3	TOWN.
4	(b) DISTRICTS MUST BE AS COMPACT AS IS REASONABLY POSSIBLE.
5	(3) (a) Thereafter, the commission shall, to the extent
6	POSSIBLE, MAXIMIZE THE NUMBER OF POLITICALLY COMPETITIVE
7	DISTRICTS.
8	(b) IN ITS HEARINGS IN VARIOUS LOCATIONS IN THE STATE, THE
9	COMMISSION SHALL SOLICIT EVIDENCE RELEVANT TO COMPETITIVENESS OF
10	ELECTIONS IN COLORADO AND SHALL ASSESS SUCH EVIDENCE IN
11	EVALUATING PROPOSED MAPS.
12	(c) When the commission approves a plan, or when
13	NONPARTISAN STAFF SUBMITS A PLAN IN THE ABSENCE OF THE
14	COMMISSION'S APPROVAL OF A PLAN AS PROVIDED IN SECTION 48.2 OF THIS
15	$\label{eq:continuous} \textbf{ARTICLE}V, \textbf{THE}\textbf{NONPARTISAN}\textbf{STAFF}\textbf{SHALL}, \textbf{WITHIN}\textbf{SEVENTY-TWO}\textbf{HOURS}$
16	OF SUCH ACTION, MAKE PUBLICLY AVAILABLE, AND INCLUDE IN THE
17	COMMISSION'S RECORD, A REPORT TO DEMONSTRATE HOW THE PLAN
18	REFLECTS THE EVIDENCE PRESENTED TO, AND THE FINDINGS CONCERNING,
19	THE EXTENT TO WHICH COMPETITIVENESS IN DISTRICT ELECTIONS IS
20	FOSTERED CONSISTENT WITH THE OTHER CRITERIA SET FORTH IN THIS
21	SECTION.
22	(d) FOR PURPOSES OF THIS SUBSECTION (3), "COMPETITIVE" MEANS
23	HAVING A REASONABLE POTENTIAL FOR THE PARTY AFFILIATION OF THE
24	DISTRICT'S REPRESENTATIVE TO CHANGE AT LEAST ONCE BETWEEN
25	FEDERAL DECENNIAL CENSUSES. COMPETITIVENESS MAY BE MEASURED BY
26	FACTORS SUCH AS A PROPOSED DISTRICT'S PAST ELECTION RESULTS, A
27	PROPOSED DISTRICT'S POLITICAL PARTY REGISTRATION DATA, AND

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2	(4) NO MAP MAY BE APPROVED BY THE COMMISSION OR GIVEN
3	EFFECT BY THE SUPREME COURT IF:

- (a) IT HAS BEEN DRAWN FOR THE PURPOSE OF PROTECTING ONE OR MORE INCUMBENT MEMBERS, OR ONE OR MORE DECLARED CANDIDATES, OF THE SENATE OR HOUSE OF REPRESENTATIVES, OR ANY POLITICAL PARTY; OR
  - (b) IT HAS BEEN DRAWN FOR THE PURPOSE OF OR RESULTS IN THE DENIAL OR ABRIDGEMENT OF THE RIGHT OF ANY CITIZEN TO VOTE ON ACCOUNT OF THAT PERSON'S RACE OR MEMBERSHIP IN A LANGUAGE MINORITY GROUP, INCLUDING DILUTING THE IMPACT OF THAT RACIAL OR LANGUAGE MINORITY GROUP'S ELECTORAL INFLUENCE.

Section 48.2. Preparation, amendment, and approval of plans – public hearings and participation. (1) The commission shall begin by considering a plan for the state senate and a plan for the state house of representatives, created by its nonpartisan staff alone, to be known as the "preliminary senate plan" and the "preliminary house plan". Such plans must be presented and published no earlier than thirty days and no later than forty-five days after the commission has convened or the necessary census data are available, whichever is later. Within the first twenty days after the commission has convened, any member of the public and any member of the commission may submit written comments to nonpartisan staff on the creation of the preliminary plans and on communities of interest that require representation in one or more specific areas of the state. Nonpartisan staff shall consider such comments in creating the

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1 PRELIMINARY PLANS, AND SUCH COMMENTS SHALL BE PART OF THE

2 RECORD OF THE COMMISSION'S ACTIVITIES AND PROCEEDINGS. AT THE

3 FIRST PUBLIC HEARING AT WHICH THE PRELIMINARY PLANS ARE

4 PRESENTED, NONPARTISAN STAFF SHALL EXPLAIN HOW THE PLANS WERE

5 CREATED, HOW THE PLANS ADDRESS THE CATEGORIES OF PUBLIC

6 COMMENTS RECEIVED, AND HOW THE PLANS COMPLY WITH THE CRITERIA

PRESCRIBED IN SECTION 48.1 OF THIS ARTICLE V.

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(2) By July 21 of the redistricting year, the commission shall complete public hearings on the preliminary senate plan and the preliminary house plan in several places throughout the state in accordance with section 48 of this article V.

(3) SUBSEQUENT TO HEARINGS ON THE PRELIMINARY SENATE PLAN AND THE PRELIMINARY HOUSE PLAN, NONPARTISAN STAFF SHALL PREPARE, PUBLISH ONLINE, AND PRESENT TO THE COMMISSION NO FEWER THAN THREE PLANS FOR THE STATE SENATE AND THREE PLANS FOR THE STATE HOUSE OF REPRESENTATIVES, EXCEPT AS PROVIDED IN SUBSECTION (5) OF THIS SECTION. THESE PLANS WILL BE KNOWN AS THE "STAFF PLANS" AND MUST BE NAMED AND NUMBERED SEQUENTIALLY FOR PURPOSES OF SUBSECTION (6) OF THIS SECTION. STAFF PLANS MUST BE PREPARED, PUBLISHED ONLINE, AND PRESENTED IN ACCORDANCE WITH A TIMETABLE ESTABLISHED BY THE COMMISSION; EXCEPT THAT EACH STAFF PLAN MUST BE PRESENTED TO THE COMMISSION NO FEWER THAN TEN DAYS AFTER THE PRESENTATION OF ANY PREVIOUS STAFF PLAN, AND NO FEWER THAN TWENTY-FOUR HOURS AFTER IT HAS BEEN PUBLISHED ONLINE. IF THE COMMISSION FAILS TO ESTABLISH A TIMETABLE FOR THE PRESENTATION OF STAFF PLANS WITHIN TEN DAYS AFTER THE COMPLETION OF HEARINGS ON THE PRELIMINARY PLAN, NONPARTISAN STAFF SHALL ESTABLISH SUCH

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2	UNTIL IT IS PUBLISHED ONLINE OR BY A COMPARABLE MEANS OF
3	COMMUNICATING WITH THE PUBLIC USING GENERALLY AVAILABLE
4	TECHNOLOGIES. THE COMMISSION MAY PROVIDE DIRECTION, IF APPROVED
5	BY AT LEAST EIGHT COMMISSIONERS INCLUDING AT LEAST ONE
6	COMMISSIONER UNAFFILIATED WITH ANY POLITICAL PARTY, FOR THE
7	DEVELOPMENT OF STAFF PLANS THROUGH THE ADOPTION OF STANDARDS,
8	GUIDELINES, OR METHODOLOGIES TO WHICH NONPARTISAN STAFF SHALL
9	ADHERE, INCLUDING STANDARDS, GUIDELINES, OR METHODOLOGIES TO BE
10	USED TO EVALUATE A PLAN'S COMPETITIVENESS, CONSISTENT WITH
11	SUBSECTION (3)(d) OF SECTION 48.1 OF THIS ARTICLE V. IN PREPARING ALL
12	STAFF PLANS, NONPARTISAN STAFF SHALL ALSO CONSIDER PUBLIC
13	TESTIMONY AND PUBLIC COMMENTS RECEIVED BY THE COMMISSION THAT
14	ARE CONSISTENT WITH THE CRITERIA SPECIFIED IN SECTION 48.1 OF THIS
15	ARTICLE V.
16	(4) Any commissioner or group of commissioners may
17	REQUEST NONPARTISAN STAFF TO PREPARE ADDITIONAL PLANS OR
18	AMENDMENTS TO PLANS. ANY SUCH REQUEST MUST BE MADE IN A PUBLIC
19	HEARING OF THE COMMISSION BUT DOES NOT REQUIRE COMMISSION
20	APPROVAL. PLANS OR AMENDMENTS DEVELOPED IN RESPONSE TO SUCH
21	REQUESTS ARE SEPARATE FROM STAFF PLANS, FOR PURPOSES OF
22	SUBSECTION (6) OF THIS SECTION.
23	(5) (a) THE COMMISSION MAY ADOPT A FINAL SENATE OR HOUSE
24	PLAN AT ANY TIME AFTER PRESENTATION OF THE FIRST STAFF PLANS, IN
25	WHICH CASE NONPARTISAN STAFF DOES NOT NEED TO PREPARE OR PRESENT
26	ADDITIONAL STAFF PLANS FOR THE HOUSE FOR WHICH A MAP HAS BEEN
27	ADOPTED.

TIMETABLE. NONPARTISAN STAFF SHALL KEEP EACH PLAN CONFIDENTIAL

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1	(b) NO LATER THAN SEPTEMBER 15 OF THE REDISTRICTING YEAR,
2	THE COMMISSION SHALL ADOPT FINAL SENATE AND HOUSE PLANS, WHICH
3	MUST THEN BE SUBMITTED TO THE SUPREME COURT FOR ITS REVIEW AND
4	DETERMINATION IN ACCORDANCE WITH SECTION $48.3\text{OF}$ This article $V$ .
5	(c) THE COMMISSION MAY ADJUST THE DEADLINES SPECIFIED IN
6	THIS SECTION IF CONDITIONS OUTSIDE OF THE COMMISSION'S CONTROL
7	REQUIRE SUCH AN ADJUSTMENT TO ENSURE ADOPTING A FINAL PLAN AS
8	REQUIRED BY THIS SUBSECTION (5).
9	(d) THE COMMISSION MAY GRANT ITS NONPARTISAN STAFF THE
10	AUTHORITY TO MAKE TECHNICAL DE MINIMIS ADJUSTMENTS TO THE
11	ADOPTED SENATE AND HOUSE PLANS PRIOR TO THEIR SUBMISSION TO THE
12	SUPREME COURT.
13	(6) IF, FOR ANY REASON, THE COMMISSION DOES NOT ADOPT A
14	FINAL PLAN FOR BOTH HOUSES OF THE GENERAL ASSEMBLY BY THE DATE
15	SPECIFIED IN SUBSECTION $(5)$ OF THIS SECTION, THEN NONPARTISAN STAFF
16	SHALL SUBMIT THE UNAMENDED THIRD STAFF PLAN TO THE SUPREME
17	$\hbox{court for review pursuant to section 48.3 of this article $V$. If the} \\$
18	COMMISSION APPROVES A PLAN FOR ONE HOUSE OF THE GENERAL
19	ASSEMBLY BUT NOT THE OTHER HOUSE, THEN THE PLAN FOR THE
20	APPROVED HOUSE SHALL BE SUBMITTED TO THE SUPREME COURT AS THE
21	FINAL PLAN FOR THAT HOUSE, AND THE UNAMENDED THIRD STAFF PLAN
22	SHALL BE SUBMITTED TO THE SUPREME COURT AS THE FINAL PLAN FOR THE
23	HOUSE FOR WHICH THE COMMISSION DID NOT APPROVE A PLAN.
24	<b>Section 48.3. Supreme court review.</b> (1) The supreme court
25	SHALL REVIEW THE SUBMITTED PLANS AND DETERMINE WHETHER THE
26	PLANS COMPLY WITH THE CRITERIA LISTED IN SECTION 48.1 OF THIS
27	ARTICLE V. THE COURT'S REVIEW AND DETERMINATION SHALL TAKE

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1	PRECEDENCE OVER OTHER MATTERS BEFORE THE COURT. THE SUPREME
2	COURT SHALL ADOPT RULES FOR SUCH PROCEEDINGS AND FOR THE
3	PRODUCTION AND PRESENTATION OF SUPPORTIVE EVIDENCE FOR SUCH
4	PLANS. ANY LEGAL ARGUMENTS CONCERNING SUCH PLANS SHALL BE
5	SUBMITTED TO THE SUPREME COURT PURSUANT TO THE SCHEDULE

ESTABLISHED BY THE COURT.

- (2) THE SUPREME COURT SHALL APPROVE THE PLANS SUBMITTED UNLESS IT FINDS THAT THE COMMISSION OR NONPARTISAN STAFF, IN THE CASE OF A STAFF PLAN SUBMITTED IN THE ABSENCE OF A COMMISSION-APPROVED PLAN, ABUSED ITS DISCRETION IN APPLYING OR FAILING TO APPLY THE CRITERIA LISTED IN SECTION 48.1 OF THIS ARTICLE V, IN LIGHT OF THE RECORD BEFORE THE COMMISSION. THE SUPREME COURT MAY CONSIDER ANY MAPS SUBMITTED TO THE COMMISSION IN ASSESSING WHETHER THE COMMISSION OR NONPARTISAN STAFF, IN THE CASE OF A STAFF PLAN SUBMITTED IN THE ABSENCE OF A COMMISSION-APPROVED PLAN, ABUSED ITS DISCRETION.
- (3) IF THE SUPREME COURT DETERMINES THAT THE SUBMITTED STATE SENATE PLAN OR THE SUBMITTED STATE HOUSE OF REPRESENTATIVES PLAN CONSTITUTES AN ABUSE OF DISCRETION IN APPLYING OR FAILING TO APPLY THE CRITERIA LISTED IN SECTION 48.1 OF THIS ARTICLE V, IN LIGHT OF THE RECORD BEFORE THE COMMISSION, THE SUPREME COURT SHALL RETURN THE RESPECTIVE PLAN TO THE COMMISSION WITH THE COURT'S REASONS FOR DISAPPROVAL.
- (4) (a) BY NOVEMBER 15 OF THE REDISTRICTING YEAR, THE SUPREME COURT SHALL APPROVE OR RETURN TO THE COMMISSION THE SUBMITTED STATE SENATE PLAN AND THE SUBMITTED STATE HOUSE OF REPRESENTATIVES PLAN.

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1	(b) If the court returns a plan to the commission, the
2	COMMISSION SHALL HAVE TWELVE DAYS TO HOLD A COMMISSION HEARING
3	THAT INCLUDES PUBLIC TESTIMONY AND TO RETURN AN ADOPTED PLAN
4	THAT RESOLVES THE COURT'S REASONS FOR DISAPPROVAL.
5	(c) IF THE COMMISSION FAILS TO ADOPT AND RETURN A PLAN TO
6	THE COURT WITHIN TWELVE DAYS, NONPARTISAN STAFF SHALL HAVE AN
7	ADDITIONAL THREE DAYS TO PREPARE A PLAN THAT RESOLVES THE
8	COURT'S REASONS FOR DISAPPROVAL AND RETURN IT TO THE COURT FOR
9	APPROVAL.
10	(d) THE SUPREME COURT SHALL REVIEW THE REVISED PLAN IN
11	ACCORDANCE WITH SUBSECTIONS $(1)$ , $(2)$ , AND $(3)$ OF THIS SECTION.
12	(5) The supreme court shall approve plans for the
13	REDRAWING OF STATE SENATE DISTRICTS AND STATE HOUSE OF
14	REPRESENTATIVE DISTRICTS NO LATER THAN DECEMBER 29 OF THE
15	REDISTRICTING YEAR. THE COURT SHALL ORDER THAT SUCH PLANS BE
16	FILED WITH THE SECRETARY OF STATE NO LATER THAN SUCH DATE.
17	Section 48.4. Severability. IF ANY PROVISION OF SECTIONS 46
18	THROUGH $48.3$ OF THIS ARTICLE $V$ IS FOUND BY A COURT OF COMPETENT
19	JURISDICTION TO BE UNCONSTITUTIONAL, OR IF ANY APPLICATION OF
20	THESE SECTIONS IS FOUND BY SUCH A COURT TO BE UNCONSTITUTIONAL,
21	SUCH INVALIDITY SHALL NOT AFFECT OTHER PROVISIONS OR APPLICATIONS
22	OF THE REMAINING PROVISIONS OF THESE SECTIONS THAT CAN BE GIVEN
23	EFFECT WITHOUT THE INVALID PROVISION OR APPLICATION. THE
24	Provisions of sections 46 through 48.3 of this article $V$ are
25	DEEMED AND DECLARED SEVERABLE.
26	<b>SECTION 2.</b> Each elector voting at the election may cast a vote

either "Yes/For" or "No/Against" on the following ballot title: "Shall

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there be an amendment to the Colorado constitution concerning <u>a change</u>
to the manner in which state senate and state house of representatives
districts are drawn, and, in connection therewith, reforming the existing
legislative reapportionment commission by expanding the commission to
twelve members and authorizing the appointment of members who
possess specified qualifications; prohibiting any one political party's
control of the commission by requiring that one-third of commissioners
will not be affiliated with any political party, one-third of the
commissioners will be affiliated with the state's largest political party, and
one-third of the commissioners will be affiliated with the state's second
largest political party; prohibiting certain persons, including professional
lobbyists, federal campaign committee employees, and federal, state, and
local elected officials, from serving on the commission; limiting judicial
review of a map to a determination by the supreme court of whether the
commission or its nonpartisan staff committed an abuse of discretion;
requiring the commission to draw state legislative districts using
communities of interest as well as political subdivisions, such as cities
and counties, and then to maximize the number of competitive state
legislative seats to the extent possible; and prohibiting maps from being
drawn to dilute the electoral influence of any racial or ethnic group or to
protect any incumbent, any political candidate, or any political party?"
<b>SECTION 3.</b> Except as otherwise provided in section 1-40-123,
Colorado Revised Statutes, if at least fifty-five percent of the electors
voting on the ballot title vote "Yes/For", then the amendment will become
part of the state constitution.

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