

Second Regular Session  
Seventy-first General Assembly  
STATE OF COLORADO

INTRODUCED

LLS NO. 18-0898.01 Kip Kolkmeier x4510

SENATE BILL 18-172

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SENATE SPONSORSHIP

Gardner,

HOUSE SPONSORSHIP

Lee,

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Senate Committees

Agriculture, Natural Resources, & Energy

House Committees

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A BILL FOR AN ACT

101 CONCERNING TESTING OF HORSE RACING LICENSEES FOR THE  
102 PRESENCE OF PROHIBITED SUBSTANCES.

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Bill Summary

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov>.)*

The bill adds to the responsibilities of the Colorado racing commission the protection of all participants, human and animal, involved in horse racing. The commission shall promulgate rules to ensure fair play, human and animal safety, and integrity in the sport of horse racing. The commission shall designate categories of licensees subject to for-cause testing or random testing to detect the presence of prohibited

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
Capital letters or bold & italic numbers indicate new material to be added to existing statute.  
Dashes through the words indicate deletions from existing statute.

substances.

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1 *Be it enacted by the General Assembly of the State of Colorado:*

2           **SECTION 1.** In Colorado Revised Statutes, **amend** 12-60-101 as  
3 follows:

4           **12-60-101. Legislative declaration.** (1) The general assembly  
5 FINDS, DETERMINES, AND declares that:

6           (a) The provisions of this ~~article~~ ARTICLE 60 are enacted ~~in~~  
7 THROUGH the exercise of the police powers of this state for the protection  
8 of the health, peace, safety, and general welfare of the people of this state;  
9 ~~for the purpose of promoting~~

10           (b) HORSE RACING IS AN INHERENTLY DANGEROUS SPORT. RACE  
11 HORSES WEIGH IN EXCESS OF ONE THOUSAND POUNDS, ARE ALMOST SIX  
12 FEET IN HEIGHT AT THE WITHERS, AND CAN RUN FASTER THAN THIRTY  
13 MILES PER HOUR. HORSE RACING BRINGS SIGNIFICANT PHYSICAL RISKS TO  
14 HUMANS AND HORSES. JOCKEYS AND OTHER PERSONS WORKING WITH  
15 HORSES HAVE BEEN INJURED BEFORE, DURING, AND AFTER HORSE RACES  
16 OCCASIONALLY RESULTING IN DEATH. AS A RESULT OF THESE RISKS, IT IS  
17 CRUCIAL THAT PERSONS WORKING WITH HORSES IN RACING MUST AT ALL  
18 TIMES BE FREE OF ANY SUBSTANCES THAT MIGHT IMPAIR THEIR  
19 JUDGEMENT, REFLEXES, OR ABILITY TO CONTROL A HORSE. SOME PERSONS  
20 INVOLVED WITH THE SPORT OF HORSE RACING HAVE AN UNFORTUNATE  
21 HISTORY OF ALCOHOL AND DRUG ABUSE. THE MOST EFFECTIVE METHOD OF  
22 PREVENTING ALCOHOL AND DRUG ABUSE AND ENSURING THE SAFETY OF  
23 ALL PERSONS AND ANIMALS INCLUDED IN THE SPORT OF HORSE RACING IS  
24 TO ESTABLISH A PROGRAM OF ALCOHOL AND DRUG TESTING.

25           (c) THE PURPOSES OF THIS ARTICLE 60 INCLUDE:

1 (I) PROMOTING racing and the recreational, entertainment, and  
2 commercial benefits to be derived therefrom;

3 (II) ~~to raise~~ RAISING revenue for the general fund;

4 (III) ~~to establish~~ ESTABLISHING high standards of sport and fair  
5 play; ~~for the promotion of~~

6 (IV) PROTECTING the health and safety of ~~the animals~~ ALL  
7 PARTICIPANTS, HUMAN AND ANIMAL, involved in racing events BOTH ON  
8 AND OFF THE RACETRACK; and

9 (V) ~~to foster~~ FOSTERING honesty and fair dealing in the racing  
10 industry.

11 (2) ~~To these ends,~~ This ~~article~~ ARTICLE 60 shall be liberally  
12 construed FOR ALL THE STATED PURPOSES IN THIS SECTION.

13 **SECTION 2.** In Colorado Revised Statutes, 12-60-501, **amend**  
14 (1)(b) and (2)(a) as follows:

15 **12-60-501. Regulation of race meets and racing-related**  
16 **businesses.** (1) (b) The commission shall license and regulate all kennels  
17 and stables housing racing animals BOTH in connection with a race meet  
18 AND TO PROTECT THE GENERAL HEALTH AND WELFARE OF HORSES. THE  
19 COMMISSION shall cause such kennels and stables to be visited and  
20 inspected at least once a year by its members or employees and shall  
21 require all such places to be constructed, maintained, and operated in  
22 accordance with the laws of this state and the rules of the commission.

23 (2) (a) (I) ~~In particular,~~ The commission shall, at its own expense,  
24 regulate the operations of pari-mutuel machines and equipment, the  
25 operations of all money rooms, accounting rooms, and sellers' and  
26 cashiers' windows, and the weighing of jockeys. ~~and~~

27 (II) THE COMMISSION shall take or cause to be taken saliva, urine,

1 blood, HAIR, or other body fluid samples or biopsy or necropsy specimens  
2 from horses selected by the commission or its employees at race meets  
3 provided for under this ~~article~~ ARTICLE 60 or when concerns are raised as  
4 to a particular animal, including the winner of a race, and shall test and  
5 determine the samples or specimens or cause the samples or specimens  
6 to be tested and determined.

7 (III) TO PROTECT THE HEALTH AND SAFETY OF LICENSEES, RACING  
8 EMPLOYEES, AND THE GENERAL PUBLIC, AND TO ENSURE THE ORDERLY  
9 CONDUCT OF RACE MEETS, THE COMMISSION MAY TAKE OR CAUSE TO BE  
10 TAKEN, FOR CAUSE OR BY RANDOM SELECTION, SALIVA, URINE, BLOOD,  
11 HAIR, OR OTHER BODY FLUID SAMPLES FROM LICENSEES. THE COMMISSION  
12 SHALL PROMULGATE REASONABLE RULES IDENTIFYING THE LICENSE  
13 CATEGORIES SUBJECT TO TESTING. THE COMMISSION SHALL DESIGNATE  
14 LICENSE CATEGORIES SUBJECT TO TESTING BASED ON THE NATURE OF THE  
15 WORK PERFORMED OR PROXIMITY TO DANGEROUS CONDITIONS IN THE  
16 SPORT OF HORSE RACING. SAMPLES MAY BE COLLECTED BY DIVISION  
17 EMPLOYEES OR BY CERTIFIED CONTRACTORS IN CONNECTION WITH RACE  
18 MEETS. THE RULES MUST INCLUDE A LISTING OF PROHIBITED SUBSTANCES.  
19 THE COMMISSION SHALL TEST AND DETERMINE THE SAMPLES OR  
20 SPECIMENS, OR CAUSE THE SAMPLES OR SPECIMENS TO BE TESTED, TO  
21 DETERMINE THE PRESENCE OF ANY PROHIBITED SUBSTANCE THAT MAY  
22 CAUSE IMPAIRMENT, OR MASK OR DILUTE THE PRESENCE OF A PROHIBITED  
23 SUBSTANCE.

24 (IV) ~~For those purposes,~~ The commission, at its OWN expense and  
25 in addition to other employees, shall employ or contract with competent  
26 ~~veterinary~~ doctors, accountants, chemists, and other persons necessary to  
27 supervise the conduct of race meets and to ascertain that this ~~article~~

1 ARTICLE 60 and the rules of the commission are strictly complied with.  
2 The commission shall also seek innovative and efficient methods of  
3 testing ~~animals~~ HUMANS AND HORSES for prohibited ~~drugs and~~  
4 ~~medication, while ensuring animal~~ SUBSTANCES TO ENSURE THE safety OF  
5 HUMANS AND HORSES and maintaining the integrity of racing. Through its  
6 bidding process, the commission shall invite laboratories to include  
7 proposals for testing procedures and methods that would maintain or  
8 improve the effectiveness of test results and minimize testing cost  
9 incurred by the state or the racing industry.

10 SECTION 3. In Colorado Revised Statutes, 12-60-503, **amend**  
11 (1) as follows:

12 12-60-503. **Rules of commission - licensing.** (1) (a) The  
13 commission shall make reasonable rules FOR LICENSEES TO ENSURE:

14 (I) FAIR PLAY;

15 (II) THE PROPER AND SAFE CONDUCT OF THE SPORT OF HORSE  
16 RACING;

17 (III) THE HEALTH, SAFETY, AND WELFARE OF PERSONS AND HORSES  
18 INVOLVED IN A RACING MEET; AND

19 (IV) THE HIGH STANDARDS AND INTEGRITY OF THE SPORT OF  
20 HORSE RACING.

21 (a.5) THE COMMISSION RULES SHALL ALSO PROVIDE for the control,  
22 SAFETY, supervision, fingerprinting, identification, and direction of  
23 applicants, registrants, and licensees. ~~including~~ COMMISSION rules  
24 ~~providing~~ SHALL PROVIDE for: ~~the~~

25 (I) Supervising, disciplining, suspending, fining, and barring from  
26 racing of all persons required to be licensed or registered by this ~~article~~  
27 ARTICLE 60;

1           (II) A PROGRAM FOR TESTING DESIGNATED LICENSEES FOR CAUSE  
2 OR BY RANDOM SELECTION TO DETECT PROHIBITED SUBSTANCES; and ~~for~~

3           (III) The holding, conducting, and operating of all races, race  
4 meets, racetracks, in-state simulcast facilities, and out-of-state wagering  
5 on simulcast races conducted pursuant to this ~~article~~. ~~It~~ ARTICLE 60. THE  
6 COMMISSION shall announce the place, time, number of races per day,  
7 duration of race meets, as provided in section 12-60-603, and types of  
8 race meets.

9           (b) The commission may issue a temporary license or registration  
10 for up to a maximum of ninety days for any license or registration  
11 authorized under this ~~article~~ ARTICLE 60.

12           **SECTION 4. Safety clause.** The general assembly hereby finds,  
13 determines, and declares that this act is necessary for the immediate  
14 preservation of the public peace, health, and safety.