First Regular Session Seventy-first General Assembly STATE OF COLORADO

ENGROSSED

This Version Includes All Amendments Adopted on Second Reading in the House of Introduction

LLS NO. 17-0184.01 Michael Dohr x4347

HOUSE BILL 17-1302

HOUSE SPONSORSHIP

Lee and Willett,

SENATE SPONSORSHIP

Gardner and Fields,

House Committees

Senate Committees

Judiciary

	A BILL FOR AN ACT
101	CONCERNING MATTERS RELATED TO SEXUALLY EXPLICIT IMAGES OF
102	A JUVENILE, AND, IN CONNECTION THEREWITH, REQUIRING A
103	POST-ENACTMENT REVIEW OF THE IMPLEMENTATION OF THIS
104	ACT.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov/.)

The bill creates the crime of posting private images by a juvenile. The offense prohibits a juvenile from knowingly distributing, displaying, or publishing, through digital or electronic means, a sexually explicit image of himself or herself or of another juvenile to the view of more than one other person or to the view of another person:

- ! Without the depicted juvenile's consent; or
- ! When the recipient did not solicit or request to be supplied with the image or images and suffered emotional distress; or
- ! When the juvenile knew or should have known that the depicted juvenile had a reasonable expectation that the image would remain private.

The bill creates the crime of possessing private images by a juvenile. The offense prohibits a juvenile from possessing a sexually explicit image of another juvenile without the depicted juvenile's consent or after the depicted juvenile rescinds his or her consent. The bill states it is not a violation of either offense if the person was coerced, intimidated, or harassed into committing the offense.

A juvenile whose conduct satisfies either offense cannot be charged with sexual exploitation of a child.

The bill creates an exception to the offense of sexual exploitation of a child if the person is under 18 years of age and the child is at least 14 years of age or less than 4 years younger than the person unless the person discloses publicly any sexually exploitative material that depicts the child or distributes, displays, or publishes, with the intent to obtain a pecuniary benefit from anyone, sexually exploitative material that depicts the child. The bill states it is not a violation of sexual exploitation of a child if a person under 18 was coerced, intimidated, or harassed into disclosing publicly a sexually exploitative image.

The bill requires the school safety resource center to make available a sexting curriculum for school districts to use.

Be it enacted by the General Assembly of the State of Colorado:

2 **SECTION 1. Legislative declaration.** (1) The general assembly

3 hereby finds and declares that:

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- 4 (a) Currently when a juvenile engages in sexting behavior, usually
 5 the only available offense with which to charge that juvenile is sexual
 6 exploitation of a child, which is a class 3 felony;
 - (b) It is necessary to provide in statute the ability of all law enforcement, including district attorneys, to charge lower level offenses or civil infractions in addition to providing other diversionary programs

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that can more appropriately address the conduct involved in cases involving sexting behavior;

- (c) It is imperative that, for any offense charged or civil infraction issued, the court have the discretion to impose appropriate sanctions that are consistent with the objectives of the Colorado children's code; and
- (d) In order to track and assess the efficacy of creating these new offenses and their impact on any reduction in the filing of felony charges, the impact on the number of diversion or alternative case resolution programs, the level of education provided to teens on issues related to sexting behavior, and any discernable impact on teen sexting behavior, the judicial department, school safety resource officers, and district attorneys' offices should track the number of cases, including the offenses involved, the number of juveniles who participated in the education programs provided for in this legislation, and who provided those programs.
- (2) Therefore, the general assembly is creating the crimes of posting private images by a juvenile and possessing private images by a juvenile and the civil infraction of exchange of a private image by a juvenile.
- **SECTION 2.** In Colorado Revised Statutes, 16-22-103, **amend** (5)(a) introductory portion and (5)(a)(III) as follows:

16-22-103. Sex offender registration - required - applicability -exception. (5) (a) Notwithstanding any provision of this article ARTICLE 22 to the contrary, if, pursuant to a motion filed by a person described in this subsection (5) or on its own motion, a court determines that the registration requirement specified in this section would be unfairly punitive and that exempting the person from the registration requirement

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1	would not pose a significant risk to the community, the court, upon
2	consideration of the totality of the circumstances, may exempt the person
3	from the registration requirements imposed pursuant to this section if:
4	(III) The offense, as charged in the first petition filed with the
5	court, is a first offense of either misdemeanor unlawful sexual contact, as
6	described in section 18-3-404; C.R.S., or indecent exposure, as described
7	in section 18-7-302; C.R.S. OR SEXUAL EXPLOITATION OF A CHILD, AS
8	DESCRIBED IN SECTION 18-6-403, AND THE PERSON'S CONDUCT IS LIMITED
9	TO THE ELEMENTS IN POSTING PRIVATE IMAGES BY A JUVENILE, AS
10	DESCRIBED IN SECTION 18-7-109 (1), OR POSSESSING PRIVATE IMAGES BY
11	A JUVENILE, AS DESCRIBED IN SECTION 18-7-109 (2); and
12	SECTION 3. In Colorado Revised Statutes, 18-6-403, add (3.5)
13	and (7) as follows:
14	18-6-403. Sexual exploitation of a child - legislative declaration
15	- definitions. (3.5) A JUVENILE'S CONDUCT THAT IS LIMITED TO THE
16	ELEMENTS OF THE PETTY OFFENSE OF POSSESSION OF A PRIVATE IMAGE BY
17	A JUVENILE, AS DESCRIBED IN SECTION 18-7-109 (2), OR LIMITED TO THE
18	ELEMENTS OF THE CIVIL INFRACTION OF EXCHANGE OF A PRIVATE IMAGE
19	BY A JUVENILE, AS DESCRIBED IN SECTION 18-7-109 (3), IS NOT SUBJECT TO
20	PROSECUTION PURSUANT TO SUBSECTION (3)(b) OR (3)(b.5) OF THIS
21	SECTION.
22	(7) A JUVENILE CHARGED WITH A VIOLATION OF SECTION 18-7-109
23	(1) IS NOT SUBJECT TO PROSECUTION FOR VIOLATION OF THIS SECTION FOR
24	THE SAME ELECTRONIC OR DIGITAL PHOTOGRAPH, VIDEO, OR IMAGE
25	ARISING OUT OF THE SAME CRIMINAL EPISODE.
26	SECTION 4. In Colorado Revised Statutes, add 18-7-109 as
27	follows:

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1	18-7-109. Posting, possession, or exchange of a private image
2	by a juvenile - definitions - penalties. (1) A JUVENILE COMMITS THE
3	OFFENSE OF POSTING A PRIVATE IMAGE BY A JUVENILE IF HE OR SHE,
4	THROUGH DIGITAL OR ELECTRONIC MEANS:
5	(a) KNOWINGLY DISTRIBUTES, DISPLAYS, OR PUBLISHES TO THE
6	VIEW OF ANOTHER PERSON A SEXUALLY EXPLICIT IMAGE OF A PERSON
7	OTHER THAN HIMSELF OR HERSELF WHO IS AT LEAST FOURTEEN YEARS OF
8	AGE OR IS LESS THAN FOUR YEARS YOUNGER THAN THE JUVENILE:
9	(I) WITHOUT THE DEPICTED PERSON'S PERMISSION; OR
10	(II) WHEN THE RECIPIENT DID NOT SOLICIT OR REQUEST TO BE
11	SUPPLIED WITH THE IMAGE AND SUFFERED EMOTIONAL DISTRESS; OR
12	(III) WHEN THE JUVENILE KNEW OR SHOULD HAVE KNOWN THAT
13	THE DEPICTED PERSON HAD A REASONABLE EXPECTATION THAT THE IMAGE
14	WOULD REMAIN PRIVATE; OR
15	(b) KNOWINGLY DISTRIBUTES, DISPLAYS, OR PUBLISHES, TO THE
16	VIEW OF ANOTHER PERSON WHO IS AT LEAST FOURTEEN YEARS OF AGE OR
17	IS LESS THAN FOUR YEARS YOUNGER THAN THE JUVENILE, A SEXUALLY
18	EXPLICIT IMAGE OF HIMSELF OR HERSELF WHEN THE RECIPIENT DID NOT
19	SOLICIT OR REQUEST TO BE SUPPLIED WITH THE IMAGE AND SUFFERED
20	EMOTIONAL DISTRESS.
21	(2) A JUVENILE COMMITS THE OFFENSE OF POSSESSING A PRIVATE
22	IMAGE BY A JUVENILE IF HE OR SHE, THROUGH DIGITAL OR ELECTRONIC
23	MEANS, KNOWINGLY POSSESSES A SEXUALLY EXPLICIT IMAGE OF ANOTHER
24	PERSON WHO IS AT LEAST FOURTEEN YEARS OF AGE OR IS LESS THAN FOUR
25	YEARS YOUNGER THAN THE JUVENILE WITHOUT THE DEPICTED PERSON'S
26	PERMISSION; EXCEPT THAT IT IS NOT A VIOLATION OF THIS SUBSECTION (2)
27	IF THE JUVENILE:

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1	(a) TOOK REASONABLE STEPS TO EITHER DESTROY OR DELETE THE
2	IMAGE WITHIN SEVENTY-TWO HOURS AFTER INITIALLY VIEWING THE
3	IMAGE; OR
4	(b) REPORTED THE INITIAL VIEWING OF SUCH IMAGE TO LAW
5	ENFORCEMENT OR A SCHOOL RESOURCE OFFICER WITHIN SEVENTY-TWO
6	HOURS AFTER INITIALLY VIEWING THE IMAGE.
7	(3) A JUVENILE COMMITS THE CIVIL INFRACTION OF EXCHANGE OF
8	A PRIVATE IMAGE BY A JUVENILE IF HE OR SHE, THROUGH DIGITAL OR
9	ELECTRONIC MEANS:
10	(a) KNOWINGLY SENDS A SEXUALLY EXPLICIT IMAGE OF HIMSELF
11	OR HERSELF TO ANOTHER PERSON WHO IS AT LEAST FOURTEEN YEARS OF
12	AGE OR IS LESS THAN FOUR YEARS YOUNGER THAN THE JUVENILE, AND THE
13	IMAGE DEPICTS ONLY THE SENDER AND NO OTHER PERSON AND THE
14	SENDER REASONABLY BELIEVED THAT THE RECIPIENT HAD SOLICITED OR
15	OTHERWISE AGREED TO THE TRANSMITTAL OF THE IMAGE; OR
16	(b) Knowingly possesses a sexually explicit image of
17	ANOTHER PERSON WHO IS AT LEAST FOURTEEN YEARS OF AGE OR IS LESS
18	THAN FOUR YEARS YOUNGER THAN THE JUVENILE, AND THE IMAGE
19	DEPICTS ONLY THE SENDER AND NO OTHER PERSON AND THE JUVENILE
20	REASONABLY BELIEVED THAT THE DEPICTED PERSON HAD TRANSMITTED
21	THE IMAGE OR OTHERWISE AGREED TO THE TRANSMITTAL OF THE IMAGE.
22	(4) It is an affirmative defense to subsection (1), (2), or (3)
23	OF THIS SECTION IF A JUVENILE IS COERCED, THREATENED, OR INTIMATED
24	INTO DISTRIBUTING, DISPLAYING, PUBLISHING, POSSESSING, OR
25	EXCHANGING A SEXUALLY EXPLICIT IMAGE OF A PERSON UNDER EIGHTEEN
26	YEARS OF AGE.
27	(5) (a) Posting a private image by a hivenile is a class 2.

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1	MISDEMEANOR; EXCEPT THAT IT IS A CLASS 1 MISDEMEANOR IF:
2	(I) THE JUVENILE COMMITTED THE OFFENSE WITH THE INTENT TO
3	COERCE, INTIMIDATE, THREATEN, OR OTHERWISE CAUSE EMOTIONAL
4	DISTRESS TO THE DEPICTED PERSON; OR
5	(II) THE JUVENILE HAD PREVIOUSLY POSTED A PRIVATE IMAGE AND
6	COMPLETED A DIVERSION PROGRAM OR EDUCATION PROGRAM FOR THE
7	ACT PURSUANT TO THE PROVISIONS OF THIS SECTION OR HAD A PRIOR
8	ADJUDICATION FOR POSTING A PRIVATE IMAGE BY A JUVENILE; OR
9	(III) THE JUVENILE DISTRIBUTED, DISPLAYED, OR PUBLISHED
10	THREE OR MORE IMAGES THAT DEPICTED THREE OR MORE SEPARATE AND
11	DISTINCT PERSONS.
12	(b) Possessing a private image by a juvenile is a petty
13	OFFENSE; EXCEPT THAT IT IS A CLASS 2 MISDEMEANOR IF THE UNSOLICITED
14	POSSESSOR OF THE IMAGE POSSESSED TEN OR MORE SEPARATE IMAGES
15	THAT DEPICTED THREE OR MORE SEPARATE AND DISTINCT PERSONS.
16	(c) EXCHANGE OF A PRIVATE IMAGE BY A JUVENILE IS A CIVIL
17	INFRACTION AND IS PUNISHABLE BY PARTICIPATION IN A PROGRAM
18	DESIGNED BY THE SCHOOL SAFETY RESOURCE CENTER OR OTHER
19	APPROPRIATE PROGRAM ADDRESSING THE RISKS AND CONSEQUENCES OF
20	EXCHANGING A SEXUALLY EXPLICIT IMAGE OF A JUVENILE OR A FINE OF UP
21	TO FIFTY DOLLARS, WHICH MAY BE WAIVED BY THE COURT UPON A
22	SHOWING OF INDIGENCY. IF THE JUVENILE FAILS TO APPEAR IN RESPONSE
23	TO A CIVIL INFRACTION CITATION OR FAILS TO COMPLETE THE REQUIRED
24	CLASS OR PAY THE IMPOSED FEE, THE COURT MAY ISSUE AN ORDER TO
25	SHOW CAUSE REQUIRING THE JUVENILE'S APPEARANCE IN COURT AND
26	IMPOSE ADDITIONAL AGE-APPROPRIATE PENALTIES. THE COURT SHALL NOT
27	ISSUE A WARRANT FOR THE ARREST OF THE JUVENILE OR IMPOSE

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1	INCARCERATION AS A PENALTY.
2	(d) IN ADDITION TO ANY OTHER SENTENCE THE COURT MAY IMPOSE
3	FOR A VIOLATION OF SECTION 18-7-109 (1), THE COURT SHALL ORDER THE
4	JUVENILE BE ASSESSED FOR SUITABILITY TO PARTICIPATE IN RESTORATIVE
5	JUSTICE PRACTICES, IF AVAILABLE, AND, UPON A DETERMINATION OF
6	SUITABILITY, THE COURT SHALL INFORM THE VICTIM ABOUT THE
7	POSSIBILITY OF RESTORATIVE JUSTICE PRACTICES AS DEFINED IN SECTION
8	18-1-901 (3)(0.5). The court shall not consider the victim's
9	UNWILLINGNESS TO PARTICIPATE IN RESTORATIVE JUSTICE PRACTICES
10	WHEN DETERMINING OTHER SENTENCING OPTIONS.
11	(e) EACH DISTRICT ATTORNEY IS ENCOURAGED TO DEVELOP A
12	DIVERSION PROGRAM FOR JUVENILES WHO VIOLATE THE PROVISIONS OF
13	THIS SECTION AND OFFER THE PROGRAM TO A JUVENILE WHO IS ALLEGED
14	TO HAVE VIOLATED THIS SECTION FOR THE FIRST TIME. IF THE
15	JURISDICTION DOES NOT HAVE A DIVERSION PROGRAM, THE DISTRICT
16	ATTORNEY IS ENCOURAGED TO PROVIDE ALTERNATIVE PROGRAMMING
17	DESIGNED TO ALLOW THE JUVENILE TO AVOID ANY ADJUDICATION.
18	(6) THE COURT SHALL ORDER ALL RECORDS IN A JUVENILE
19	DELINQUENCY CASE IN THE CUSTODY OF THE COURT, AND ANY RECORDS
20	RELATED TO THE CASE AND CHARGES IN THE CUSTODY OF ANY OTHER
21	AGENCY, PERSON, COMPANY, OR ORGANIZATION, THAT ARE RELATED TO
22	AN OFFENSE PURSUANT TO THIS SECTION EXPUNGED WITHIN FORTY-TWO
23	DAYS AFTER THE COMPLETION OF THE SENTENCE OR OTHER ALTERNATIVE
24	PROGRAM.
25	(7) A PERSON WHO IS A VICTIM OF A VIOLATION OF SUBSECTION (1)
26	(2), or (3) of this section is eligible for compensation and services
2.7	PURSUANT TO PART 1 OF ARTICLE 4.1 OF TITLE 24

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1	(8) AS USED IN THIS SECTION:
2	(a) "JUVENILE" MEANS A PERSON UNDER EIGHTEEN YEARS OF AGE.
3	(b) "SEXUALLY EXPLICIT IMAGE" MEANS ANY ELECTRONIC OR
4	DIGITAL PHOTOGRAPH, VIDEO, OR VIDEO DEPICTION OF THE EXTERNAL
5	GENITALIA OR PERINEUM OR ANUS OR BUTTOCKS OR PUBES OF ANY PERSON
6	OR THE BREAST OF A FEMALE PERSON.
7	SECTION 5. In Colorado Revised Statutes, 19-2-104, amend
8	(1)(a)(I) as follows:
9	19-2-104. Jurisdiction. (1) Except as otherwise provided by law,
10	the juvenile court shall have exclusive original jurisdiction in
11	proceedings:
12	(a) Concerning any juvenile ten years of age or older who has
13	violated:
14	(I) Any federal or state law, except nonfelony state traffic, game
15	and fish, and parks and recreation laws or rules; the offenses specified in
16	section 18-13-121, C.R.S., concerning tobacco products; the offense
17	specified in section 18-13-122, C.R.S., concerning the illegal possession
18	or consumption of ethyl alcohol or marijuana by an underage person or
19	illegal possession of marijuana paraphernalia by an underage person; and
20	the offenses specified in section 18-18-406 (5)(a)(I), (5)(b)(I), and
21	(5)(b)(II), C.R.S., concerning marijuana and marijuana concentrate; AND
22	THE CIVIL INFRACTION IN SECTION 18-7-109 (3) CONCERNING EXCHANGE
23	OF A PRIVATE IMAGE BY A JUVENILE;
24	SECTION 6. In Colorado Revised Statutes, 24-33.5-1803,
25	amend (3)(k) and (3)(l); and add (3)(m) as follows:
26	24-33.5-1803. School safety resource center - created - duties
2.7	- reneal. (3) The center has the following duties:

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1	(k) To provide suggestions for school resource officer training to
2	the peace officers standards and training board, pursuant to section
3	24-31-312; and
4	(l) To provide materials and training as described in section
5	24-33.5-1809 to personnel in school districts and charter schools, parents,
6	and students regarding the awareness and prevention of child sexual
7	abuse and assault; AND
8	(m) By June 1, 2018, to make available a model program
9	THAT CONFORMS WITH SECTION 22-1-128, REGARDING THE RISKS AND
10	CONSEQUENCES OF SEXTING FOR SCHOOL DISTRICTS TO USE, WHICH
11	CURRICULUM MUST INCLUDE INFORMATION INFORMING STUDENTS OF THE
12	PROVISIONS OF SECTION 18-7-109, INCLUDING THAT, IF A STUDENT
13	RECEIVES A SEXUALLY EXPLICIT IMAGE IN VIOLATION OF SECTION
14	18-7-109, THE STUDENT CAN AVOID ADJUDICATION AS A JUVENILE
15	DELINQUENT BY TAKING REASONABLE STEPS TO EITHER DESTROY OR
16	DELETE OR REPORT THE INITIAL VIEWING OF THE IMAGE WITHIN
17	SEVENTY-TWO HOURS AFTER RECEIVING THE IMAGE.
18	SECTION 7. Accountability. Two years after this act becomes
19	law and in accordance with section 2-2-1201, Colorado Revised Statutes,
20	the legislative service agencies of the Colorado general assembly shall
21	conduct a post-enactment review of the implementation of this act
22	utilizing the information contained in the legislative declaration set forth
23	in section 1 of this act.
24	SECTION 8. Effective date - applicability. This act takes effect
25	January 1, 2018, and applies to offenses committed on or after said date.
26	SECTION 9. Safety clause. The general assembly hereby finds,

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- determines, and declares that this act is necessary for the immediate
- preservation of the public peace, health, and safety.

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