

**First Regular Session  
Seventy-first General Assembly  
STATE OF COLORADO**

**PREAMENDED**

*This Unofficial Version Includes Committee  
Amendments Not Yet Adopted on Second Reading*

LLS NO. 17-0104.01 Bob Lackner x4350

**HOUSE BILL 17-1091**

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**HOUSE SPONSORSHIP**

**Wilson and McLachlan,**

**SENATE SPONSORSHIP**

**(None),**

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**House Committees**

Business Affairs and Labor  
Finance  
Appropriations

**Senate Committees**

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**A BILL FOR AN ACT**

101      **CONCERNING THE CREATION OF A CREDIT AGAINST THE STATE INCOME**  
102              **TAX TO PROMOTE EMPLOYER-ASSISTED HOUSING PROJECTS IN**  
103              **RURAL AREAS.**

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**Bill Summary**

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov>.)*

For income tax years commencing on or after January 1, 2017, but prior to January 1, 2021, the bill allows a taxpayer making a donation to an employer-assisted housing project located in a rural area a credit against the taxpayer's state income tax obligations.

The bill defines "donation" to mean cash, securities, or real or

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
*Capital letters indicate new material to be added to existing statute.  
Dashes through the words indicate deletions from existing statute.*

personal property that is donated to a not-for-profit sponsor that is used solely for costs associated with an employer-assisted housing project located within the state.

The bill defines "employer-assisted housing project" to mean down payment assistance, reduced-interest mortgages, mortgage guarantee programs, rental subsidies, or individual development account savings plans that are:

- ! Provided by an employer to employees to assist them in securing affordable housing near the workplace;
- ! Restricted to housing in geographic areas that are near such workplaces;
- ! Restricted to employees in households whose adjusted income is less than 120% of the median income of the geographic area of the household's employer-assisted housing project; and
- ! Restricted to housing that is located in a rural area of the state.

The bill specifies procedures by which a not-for-profit entity that is a sponsor of an employer-assisted housing project (sponsor) applies to either the Colorado housing and finance authority or a municipality or county finance authority for an award of a tax credit allowed under the bill. The bill also specifies procedures governing an agency's review of the application and the process by which the agency, if it approves the application, reserves tax credits for donations to the employer-assisted housing project. The amount of the tax credits reserved must be 50% of the approved amount of the donation or the actual donation, whichever is less.

The bill also specifies procedures by which the donation is documented and achieves proper certification.

For employer-assisted housing projects, the bill allows a sponsor to aggregate a number of donations from multiple employers into a single source of funds for use in assisting eligible employees to secure housing near their workplaces. The tax credits awarded may be divided among the donors of the individual donations as determined by the sponsor.

The bill specifies that the minimum amount of a donation is \$10,000; except that individual donations in an aggregated donation may be less than that amount.

The bill requires each agency that has allocated tax credits to report to the general assembly on a periodic basis on the overall economic activity, usage, and impact to the state from the employer-assisted housing projects for which it has allocated tax credits.

1           **SECTION 1.** In Colorado Revised Statutes, **add** 39-22-539 as  
2 follows:

3           **39-22-539. Credit for the donation of moneys or property to**  
4 **the sponsor of an employer-assisted housing project located in a rural**  
5 **area - report to general assembly - rules - legislative declaration -**  
6 **definitions - repeal.** (1) THE GENERAL ASSEMBLY FINDS, DETERMINES,  
7 AND DECLARES THAT:

8           (a) SINCE 2000, THE STATE'S NEED FOR AFFORDABLE HOUSING IN  
9 ALL GEOGRAPHIC REGIONS HAS GROWN EXPONENTIALLY. AMONG OTHER  
10 EFFECTS, THE IMMENSE DEMAND FOR AFFORDABLE HOUSING IS A HUGE  
11 IMPEDIMENT TO ECONOMIC GROWTH AND OPPORTUNITY WITHIN THE STATE  
12 AND THE ABILITY OF THE STATE TO PROVIDE A HIGH QUALITY OF LIFE FOR  
13 ALL ITS RESIDENTS AND TO DEVELOP, ATTRACT, AND MAINTAIN A HIGH  
14 QUALITY WORKFORCE.

15           (b) A SIGNIFICANT SEGMENT OF THE STATE'S POPULATION,  
16 INCLUDING MANY OF THE STATE'S TEACHERS, EMERGENCY RESPONDERS,  
17 HEALTH CARE PROFESSIONALS, AND SMALL BUSINESS OWNERS AND  
18 EMPLOYEES EARN TOO MUCH ON AN ANNUAL BASIS TO QUALIFY FOR MOST  
19 FEDERAL AND STATE HOUSING ASSISTANCE BUT DO NOT MAKE ENOUGH IN  
20 YEARLY INCOME TO BE ABLE TO AFFORD MARKET RATE HOUSING,  
21 PARTICULARLY HOUSING THAT MAY BE IN CLOSE PROXIMITY TO THEIR  
22 PLACE OF EMPLOYMENT.

23           (c) THE SHORTAGE OF AFFORDABLE HOUSING THAT IS CLOSE TO  
24 EMPLOYEES' PLACES OF EMPLOYMENT IS AN ESPECIALLY ACUTE PROBLEM  
25 FOR WORKERS IN MANY OF THE STATE'S RURAL AREAS.

26           (d) BY ENACTING THE TAX CREDIT CREATED IN THIS SECTION, THE  
27 GENERAL ASSEMBLY INTENDS TO PROVIDE CERTAIN FINANCIAL INCENTIVES

1 TO ENCOURAGE THE DEVELOPMENT AND GROWTH OF EMPLOYER-ASSISTED  
2 HOUSING PROJECTS THAT ARE LOCATED IN RURAL AREAS FOR THE PURPOSE  
3 OF EXPANDING THE SUPPLY OF HOUSING IN CLOSE PROXIMITY TO  
4 WORKPLACES FOR INDIVIDUALS IN MODERATE INCOME HOUSEHOLDS, AS  
5 DEFINED IN THIS SECTION, WHO LIVE AND WORK IN RURAL AREAS OF THE  
6 STATE.

7 (2) AS USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE  
8 REQUIRES:

9 (a) "CERTIFICATE" MEANS A DOCUMENT ISSUED BY A SPONSOR IN  
10 A FORMAT ACCEPTABLE TO THE DEPARTMENT EVIDENCING A DONATION  
11 RECEIVED TO SUPPORT AN EMPLOYER-ASSISTED ELIGIBLE ACTIVITY IN A  
12 RURAL AREA.

13 (b) "DEPARTMENT" MEANS THE DEPARTMENT OF REVENUE OR ANY  
14 SUCCESSOR ENTITY.

15 (c) "DIVISION" MEANS THE DIVISION OF HOUSING IN THE  
16 DEPARTMENT OF LOCAL AFFAIRS CREATED IN SECTION 24-32-704 (1).

17 (d) "DONATION" MEANS CASH, SECURITIES, OR REAL PROPERTY  
18 THAT IS DONATED TO A SPONSOR THAT IS USED SOLELY FOR OR  
19 ASSOCIATED WITH AN EMPLOYER-ASSISTED ELIGIBLE ACTIVITY.

20 (e) "EMPLOYER-ASSISTED ELIGIBLE ACTIVITY" MEANS AN ACTIVITY  
21 THAT:

22 (I) CREATES OR PRESERVES AFFORDABLE HOUSING FOR ONE OR  
23 MORE MODERATE INCOME HOUSEHOLDS NEAR THEIR PLACE OF  
24 EMPLOYMENT IN A RURAL AREA;

25 (II) ASSISTS ONE OR MORE MODERATE INCOME HOUSEHOLDS IN  
26 OBTAINING SAFE AND AFFORDABLE HOUSING NEAR THEIR PLACE OF  
27 EMPLOYMENT IN A RURAL AREA; OR

1 (III) BUILDS THE CAPACITY OF A SPONSOR THAT IS AN ELIGIBLE  
2 NONPROFIT ORGANIZATION AND THAT IS LOCATED IN A RURAL COUNTY TO  
3 PROVIDE HOUSING OPPORTUNITIES FOR ONE OR MORE MODERATE-INCOME  
4 HOUSEHOLDS LIVING IN A RURAL AREA.

5 (f) "MODERATE INCOME HOUSEHOLD" MEANS A HOUSEHOLD  
6 WHOSE ADJUSTED INCOME IS LESS THAN ONE HUNDRED TWENTY PERCENT  
7 OF THE MEDIAN INCOME WITHIN THE GEOGRAPHIC AREA OF THE LOCATION  
8 OF THE EMPLOYER-ASSISTED ELIGIBLE ACTIVITY, ADJUSTED FOR FAMILY  
9 SIZE, AS SUCH ADJUSTED INCOME AND MEDIAN INCOME FOR THE  
10 GEOGRAPHIC AREA ARE DETERMINED FROM TIME TO TIME BY THE UNITED  
11 STATES DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT FOR  
12 PURPOSE OF SECTION 8 OF THE "UNITED STATES HOUSING ACT OF 1937",  
13 42 U.S.C. SEC. 1437.

14 (g) "RURAL AREA" MEANS A COUNTY THAT IS LOCATED IN A  
15 NONMETROPOLITAN AREA OF THE STATE THAT EITHER HAS NO  
16 MUNICIPALITY WITH FIFTY THOUSAND OR MORE PERMANENT RESIDENTS  
17 WITHIN ITS TERRITORIAL BOUNDARIES, BASED UPON THE MOST RECENT  
18 POPULATION ESTIMATES PUBLISHED BY THE UNITED STATES CENSUS  
19 BUREAU, OR THAT SATISFIES ALTERNATE CRITERIA FOR THE DESIGNATION  
20 OF A RURAL AREA AS MAY BE PROMULGATED BY THE FEDERAL OFFICE OF  
21 MANAGEMENT AND BUDGET.

22 (h) "SPONSOR" MEANS:

23 (I) THE COLORADO HOUSING AND FINANCE AUTHORITY CREATED  
24 IN SECTION 29-4-704 (1);

25 (II) ANY HOUSING AUTHORITY OPERATED BY ANY MUNICIPALITY  
26 OR COUNTY IN THE STATE;

27 (III) A NONPROFIT ORGANIZATION THAT IS DESIGNATED AS A

1 COMMUNITY DEVELOPMENT CORPORATION UNDER TITLE VII OF THE  
2 FEDERAL "ECONOMIC OPPORTUNITY ACT OF 1964", 42 U.S.C. SEC. 2701  
3 ET. SEQ.; OR

4 (IV) AN INTERNATIONAL, NONGOVERNMENTAL, NOT FOR PROFIT  
5 ORGANIZATION WHOSE MISSION IS CONCENTRATED ON CONSTRUCTING  
6 AFFORDABLE HOUSING.

7 (i) "TAXPAYER" MEANS A PERSON MAKING A DONATION WHO FILES  
8 AN INCOME TAX RETURN UNDER THIS ARTICLE 22.

9 (3) (a) FOR INCOME TAX YEARS COMMENCING ON OR AFTER  
10 JANUARY 1, 2018, BUT PRIOR TO JANUARY 1, 2022, THERE SHALL BE  
11 ALLOWED FOR ANY TAXPAYER A CREDIT AGAINST THE INCOME TAXES  
12 IMPOSED BY THIS ARTICLE 22 FOR A DONATION THE TAXPAYER MAKES TO  
13 A SPONSOR THAT IS USED SOLELY FOR THE COSTS ASSOCIATED WITH AN  
14 EMPLOYER-ASSISTED ELIGIBLE ACTIVITY IN A RURAL AREA.

15 (b) THE AMOUNT OF THE CREDIT ALLOWED BY THIS SECTION IS  
16 TWENTY PERCENT OF THE APPROVED AMOUNT OF THE DONATION AS  
17 DOCUMENTED IN A FORM AND MANNER ACCEPTABLE TO THE DEPARTMENT;  
18 EXCEPT THAT THE AGGREGATE AMOUNT OF THE CREDIT AWARDED TO ANY  
19 ONE TAXPAYER UNDER THIS SECTION SHALL NOT EXCEED FOUR HUNDRED  
20 DOLLARS IN ANY ONE INCOME TAX YEAR.

21 (4) IF THE AMOUNT OF THE CREDIT ALLOWED PURSUANT TO THIS  
22 SECTION EXCEEDS THE AMOUNT OF THE INCOME TAX OTHERWISE DUE ON  
23 THE TAXPAYER'S INCOME IN THE INCOME TAX YEAR FOR WHICH THE  
24 CREDIT IS BEING CLAIMED, THE AMOUNT OF THE CREDIT NOT USED AS AN  
25 OFFSET AGAINST INCOME TAXES IN SUCH INCOME TAX YEAR IS NOT  
26 ALLOWED AS A REFUND BUT MAY BE CARRIED FORWARD AND APPLIED  
27 AGAINST THE INCOME TAX DUE IN EACH OF THE FIVE SUCCEEDING INCOME

1 TAX YEARS, BUT MUST FIRST BE APPLIED AGAINST THE INCOME TAX DUE  
2 FOR THE EARLIEST OF THE INCOME TAX YEARS POSSIBLE.

3 (5) (a) A TAXPAYER CLAIMING THE CREDIT ALLOWED BY THIS  
4 SECTION SHALL SUBMIT, MAINTAIN, AND RECORD ANY INFORMATION THAT  
5 THE DEPARTMENT MAY REQUIRE BY RULE REGARDING THE TAXPAYER'S  
6 DONATION TO THE SPONSOR, INCLUDING THE CERTIFICATE RECEIVED  
7 EVIDENCING THE DONATION. THE CERTIFICATE MUST STATE THE  
8 EFFECTIVE DATE OF THE DONATION. A TAXPAYER SHALL ELECTRONICALLY  
9 FILE WITH THE DEPARTMENT THE CERTIFICATE THE TAXPAYER RECEIVES  
10 FROM THE SPONSOR. THE DIVISION IS RESPONSIBLE FOR VERIFYING THE  
11 INFORMATION STATED ON THE TAX CERTIFICATES SUBMITTED BY A  
12 TAXPAYER CLAIMING A CREDIT ALLOWED BY THIS SECTION. THE DIVISION  
13 MAY IMPOSE A CHARGE ON THE TAXPAYER THAT REFLECTS THE DIVISION'S  
14 ACTUAL COSTS IN PROCESSING THE INFORMATION SUBMITTED BY THE  
15 TAXPAYER IN ORDER TO CLAIM A TAX CREDIT ALLOWED BY THIS SECTION.

16 (b) THE SPONSOR RECEIVING THE DONATION SHALL SUBMIT AND  
17 MAINTAIN SUCH RECORDS AS REQUIRED BY THE DEPARTMENT TO ENSURE  
18 THAT AFFORDABLE HOUSING OPPORTUNITIES ARE BEING PROVIDED BY THIS  
19 SECTION.

20 (6) EACH SPONSOR THAT HAS ISSUED CERTIFICATES EVIDENCING  
21 DONATIONS IN A CALENDAR YEAR UNDER THIS SECTION IN THE  
22 CUMULATIVE AMOUNT OF TEN THOUSAND DOLLARS OR MORE SHALL  
23 REPORT TO THE GENERAL ASSEMBLY BY MARCH 1, 2019, AND BY MARCH  
24 1 OF EACH YEAR THEREAFTER, THROUGH AND INCLUDING MARCH 1, 2022,  
25 ON THE OVERALL ECONOMIC ACTIVITY, USAGE, AND IMPACT TO THE STATE  
26 FROM THE EMPLOYER-ASSISTED ELIGIBLE ACTIVITY FOR WHICH IT HAS  
27 CERTIFIED A DONATION ELIGIBLE FOR A TAX CREDIT UNDER THIS SECTION.

1 (7) THE DEPARTMENT MAY RECAPTURE TAX CREDITS PROVIDED TO  
2 A TAXPAYER IF THE SPONSOR CERTIFYING THE DONATION IS UNABLE TO  
3 DOCUMENT OR VALIDATE COMPLETION OF THE EMPLOYER-ASSISTED  
4 ELIGIBLE ACTIVITIES WITHIN FIVE YEARS OF THE EFFECTIVE DATE OF THE  
5 DONATION BEING CERTIFIED.

6 (8) THE DEPARTMENT AND THE DIVISION SHALL PROMULGATE, IN  
7 ACCORDANCE WITH ARTICLE 4 OF TITLE 24, ANY RULES NECESSARY TO  
8 FACILITATE THE EFFECTIVE IMPLEMENTATION OF THIS SECTION. THE  
9 DEPARTMENT AND THE DIVISION MAY EACH DEVELOP POLICIES AND  
10 PROCEDURES NECESSARY TO FACILITATE THE EFFECTIVE IMPLEMENTATION  
11 OF THIS SECTION.

12 (9) NOTWITHSTANDING ANY OTHER PROVISION OF LAW, A  
13 TAXPAYER SHALL NOT CLAIM A CREDIT UNDER THIS SECTION FOR A  
14 DONATION FOR WHICH THE TAXPAYER IS CLAIMING ANY OTHER STATE TAX  
15 CREDIT OR DEDUCTION.

16 (10) NOT LATER THAN DECEMBER 1 OF EACH YEAR IN WHICH THE  
17 DIVISION OF HOUSING VERIFIES A TAX CREDIT IN ACCORDANCE WITH  
18 SUBSECTION (5)(a) OF THIS SECTION, THE DIVISION SHALL PROVIDE THE  
19 DEPARTMENT WITH AN ELECTRONIC REPORT ON THE TAXPAYERS WHO  
20 HAVE RECEIVED A CREDIT ALLOWED BY THIS SECTION FOR THE CALENDAR  
21 YEAR THAT CONFORMS TO THE INCOME TAX YEAR FOR WHICH THE CREDIT  
22 IS ALLOWED. THE REPORT MUST INCLUDE THE FOLLOWING INFORMATION:

- 23 (a) THE NAME OF THE TAXPAYER;
- 24 (b) THE LAST SEVEN DIGITS OF THE TAXPAYER'S SOCIAL SECURITY  
25 NUMBER OR FEDERAL EMPLOYEE IDENTIFICATION NUMBER;
- 26 (c) THE AMOUNT OF THE CREDIT ALLOWED BY THIS SECTION THAT  
27 IS ALLOCATED TO THE TAXPAYER; AND



1 (d) IF THE TAXPAYER IS A PASS-THROUGH ENTITY, THE NAMES OF  
2 ANY OTHER MEMBERS OF OR PARTNERS IN SUCH ENTITY, THE LAST SEVEN  
3 DIGITS OF THE SOCIAL SECURITY NUMBERS OR FEDERAL IDENTIFICATION  
4 NUMBERS OF SUCH MEMBERS OR PARTNERS, AND THE PERCENTAGE OF  
5 OWNERSHIP INTEREST HELD IN THE ENTITY BY SUCH MEMBERS OR  
6 PARTNERS.

7 (11) THIS SECTION IS REPEALED, EFFECTIVE JULY 1, 2031.

8

9 **SECTION 2. Act subject to petition - effective date.** This act  
10 takes effect at 12:01 a.m. on the day following the expiration of the  
11 ninety-day period after final adjournment of the general assembly (August  
12 9, 2017, if adjournment sine die is on May 10, 2017); except that, if a  
13 referendum petition is filed pursuant to section 1 (3) of article V of the  
14 state constitution against this act or an item, section, or part of this act  
15 within such period, then the act, item, section, or part will not take effect  
16 unless approved by the people at the general election to be held in  
17 November 2018 and, in such case, will take effect on the date of the  
18 official declaration of the vote thereon by the governor.