First Regular Session Seventy-first General Assembly STATE OF COLORADO

REVISED

This Version Includes All Amendments Adopted on Second Reading in the Second House HOUSE BILL 17-1015

LLS NO. 17-0642.01 Richard Sweetman x4333

HOUSE SPONSORSHIP

Hooton,

Cooke,

SENATE SPONSORSHIP

House Committees Judiciary Senate Committees Judiciary

A BILL FOR AN ACT

101 CONCERNING CLARIFYING THE MANNER IN WHICH REDUCTIONS OF

102 INMATES' SENTENCES ARE ADMINISTERED IN COUNTY JAILS.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov</u>.)

The bill consolidates and clarifies various statutory sections concerning reductions of sentences for county jail inmates.

1 Be it enacted by the General Assembly of the State of Colorado:

SENATE Amended 2nd Reading March 8, 2017





SECTION 1. In Colorado Revised Statutes, amend 17-26-109 as
 follows:

3 17-26-109. Deductions of time - record keeping - forfeitures -4 **definition.** (1) Every person who is sentenced to and imprisoned in any 5 county jail of this state or sentenced to pay a fine and costs or either or all 6 thereof and who performs faithfully the duties assigned to him or her 7 during his or her imprisonment therein is entitled to a deduction 8 EARNS DEDUCTIONS from the time of his or her sentence of two days in 9 any thirty-day period. If any such person escapes or attempts to escape 10 from the county jail, he or she shall forfeit all deduction from the time of 11 his or her sentence which he or she may have been entitled to up to the 12 time of the escape or attempt at escape, as provided for in this section AS 13 FOLLOWS: 14 (a) AN INMATE RECEIVES A ONE-DAY DEDUCTION FOR EACH 15 FIFTEEN DAYS ON HIS OR HER SENTENCE; 16 (b) IN ADDITION TO THE DEDUCTION DESCRIBED IN SUBSECTION 17 (1)(a) OF THIS SECTION, AN INMATE MAY RECEIVE A TEN-DAY DEDUCTION 18 FOR EACH THIRTY DAYS ON HIS OR HER SENTENCE IF HE OR SHE: 19 **(I)** SUCCESSFULLY COMPLETES A DESIGNATED PROGRAM OR 20 EDUCATIONAL ACTIVITY WITHIN THE JAIL; OR 21 (II) DEMONSTRATES OUTSTANDING PROGRESS IN ANY DESIGNATED 22 PROGRAM OR EDUCATIONAL ACTIVITY WITHIN THE JAIL. 23 24 (c) IN ADDITION TO THE DEDUCTION DESCRIBED IN SUBSECTION 25 (1)(a) OF THIS SECTION, AN INMATE MAY RECEIVE A THIRTEEN-DAY 26 DEDUCTION FOR EACH THIRTY DAYS ON HIS OR HER SENTENCE IF THE 27 INMATE:

1015

-2-

1 (I) IS DESIGNATED BY THE COUNTY SHERIFF AS A TRUSTY 2 PRISONER; 3 (II) IS ENGAGED IN WORK WITHIN OR OUTSIDE THE WALLS OF THE 4 JAIL; 5 (III) PERFORMS HIS OR HER WORK IN A CREDITABLE MANNER; 6 (IV) CONDUCTS HIMSELF OR HERSELF IN ACCORDANCE WITH THE 7 RULES OF THE JAIL: AND 8 (V) IS APPROVED BY THE SHERIFF TO RECEIVE A DEDUCTION 9 PURSUANT TO THIS SUBSECTION (1)(c). 10 (d) AN INMATE MAY RECEIVE A DEDUCTION OF UP TO THIRTEEN 11 DAYS FOR EACH THIRTY DAYS ON HIS OR HER SENTENCE IF THE INMATE: 12 (I) IS SENTENCED TO THE COUNTY JAIL AS A DIRECT SENTENCE OR 13 AS A CONDITION OF PROBATION; AND 14 IS PERMITTED TO PARTICIPATE IN WORK, EDUCATIONAL (II)15 PROGRAMMING OUTSIDE THE JAIL, MEDICAL RELEASE, HOME DETENTION, 16 OR DAY REPORTING PROGRAMS PURSUANT TO SECTION 18-1.3-106 (1). 17 (e) NOTWITHSTANDING ANY OTHER PROVISION OF THIS SECTION, 18 AN INMATE MAY NOT RECEIVE A DEDUCTION OF MORE THAN FIFTEEN DAYS 19 IN ANY THIRTY-DAY PERIOD, REGARDLESS OF HOW MANY PROGRAMS THE 20 INMATE PARTICIPATES IN, WHETHER THE INMATE IS DESIGNATED A TRUSTY 21 PRISONER OR IS SENTENCED AS DESCRIBED IN SUBSECTION (1)(d) OF THIS 22 SECTION. 23 (f) <u>(I)</u> IN ADDITION TO THE DEDUCTIONS DESCRIBED IN 24 SUBSECTIONS (1)(a), (1)(b), (1)(c), AND (1)(d) OF THIS SECTION, AN INMATE 25 MAY RECEIVE A THREE-DAY MAXIMUM DEDUCTION WHEN THE INMATE 26 TAKES AN UNUSUAL OR EXTRAORDINARY ACTION, AS DETERMINED BY THE 27 COUNTY SHERIFF. THIS DEDUCTION MAY BE GRANTED ON AN

-3-

INCIDENT-BY-INCIDENT BASIS AND IS NOT SUBJECT TO THE DEDUCTION CAP
 DESCRIBED IN SUBSECTION (1)(e) OF THIS SECTION.

3 (II) IF A COUNTY SHERIFF AWARDS A DEDUCTION PURSUANT TO
4 THIS SUBSECTION (1)(f), HE OR SHE SHALL NOTIFY THE CHIEF JUDGE OF THE
5 JUDICIAL DISTRICT OF SUCH FACT NOT LATER THAN THREE BUSINESS DAYS
6 AFTER THE DEDUCTION IS AWARDED. IN PROVIDING SUCH NOTICE, THE
7 SHERIFF SHALL INDICATE HOW MANY DAYS WERE DEDUCTED AND THE
8 NATURE OF THE UNUSUAL OR EXTRAORDINARY ACTION TAKEN BY THE
9 INMATE.

10 (2) A person who is sentenced to and imprisoned in any county 11 jail of this state or sentenced to pay a fine and costs or either or all thereof 12 may be awarded earned time of up to three days in any thirty-day period 13 at the discretion of the county sheriff for the successful completion of 14 certain designated programs or educational activities, for outstanding 15 progress in any assigned program or activity, or for unusual or 16 extraordinary actions as determined by the county sheriff. Each county 17 sheriff shall develop and implement an earned time program and schedule 18 for use in his or her county jail in accordance with the expectations and 19 standards of the community in which he or she serves. Earned time shall 20 be in addition to good time as allowed in subsection (1) of this section 21 and section 17-26-115 EACH COUNTY SHERIFF SHALL DEVELOP AND 22 IMPLEMENT A PROGRAM AND SCHEDULE FOR ADMINISTERING REDUCTIONS 23 OF INMATES' SENTENCES IN HIS OR HER COUNTY JAIL, AS DESCRIBED IN THIS 24 SECTION AND IN ACCORDANCE WITH THE EXPECTATIONS AND STANDARDS 25 OF THE COMMUNITY IN WHICH HE OR SHE SERVES. EACH COUNTY JAIL 26 SHALL KEEP A RECORD OF EACH INMATE'S DEDUCTIONS OF TIME AND 27 CHANGES IN DEDUCTIONS OF TIME AS A RESULT OF POLICY VIOLATIONS BY

-4-

1 THE INMATE.

(3) (a) IF AN INMATE IS FOUND TO HAVE COMMITTED A WILLFUL
VIOLATION OF ANY OF THE RULES OR REGULATIONS OF THE JAIL, HE OR SHE
MAY FORFEIT SOME OR ALL OF THE DEDUCTIONS FROM HIS OR HER
SENTENCE THAT HE OR SHE RECEIVED UP TO THE TIME OF THE VIOLATION,
AS DETERMINED BY THE SHERIFF OF THE COUNTY IN WHICH THE JAIL IS
SITUATED.

8 (b) IF AN INMATE ESCAPES OR ATTEMPTS TO ESCAPE FROM A JAIL
9 OR AN ALTERNATIVE SENTENCE PROGRAM, HE OR SHE FORFEITS ALL
10 DEDUCTIONS FROM HIS OR HER SENTENCE THAT HE OR SHE RECEIVED UP TO
11 THE TIME OF THE ESCAPE OR ATTEMPTED ESCAPE.

(4) AN INMATE WHO IS SENTENCED TO ANY ALTERNATIVE
SENTENCE PURSUANT TO SECTION 18-1.3-106 ARISING OUT OF A SENTENCE
PURSUANT TO SECTION 42-4-1307 (5)(a)(I), (5)(b), OR (6)(a)(I) MAY
RECEIVE A SENTENCE DEDUCTION PURSUANT TO THIS SECTION ONLY AFTER
SERVING ANY MANDATORY PERIOD OF TIME PURSUANT TO THOSE
SECTIONS.

18 (5) AS USED IN THIS SECTION, "DAY" MEANS A TWENTY-FOUR HOUR19 CALENDAR DAY.

20 SECTION 2. In Colorado Revised Statutes, 17-26-107, add (4)
21 and (5) as follows:

17-26-107. Prisoners to work - work outside of jail - expenses.
(4) EXCEPT AS DESCRIBED BY THE TERMS OF A JUDGMENT, ANY PERSON
SENTENCED TO AND CONFINED IN THE COUNTY JAIL SHALL PERFORM
LABORS UNDER SUCH RULES AND REGULATIONS AS MAY BE PRESCRIBED BY
THE COUNTY COMMISSIONERS OR SHERIFF OF THE COUNTY IN WHICH THE
JAIL IS SITUATED.

-5-

1 (5) UPON THE WRITTEN REQUEST OF A MAJORITY OF THE BOARD OF 2 COUNTY COMMISSIONERS OF ANY COUNTY, THE SHERIFF SHALL DETAIL 3 SUCH INMATES IN THE COUNTY JAIL AS IN HIS OR HER JUDGMENT SEEMS 4 PROPER, NOT EXCEEDING THE NUMBER SPECIFIED IN THE WRITTEN 5 REQUEST, TO WORK UPON SUCH PUBLIC ROADS AND HIGHWAYS OF THE 6 COUNTY OR STREETS AND ALLEYS OF ANY MUNICIPALITY WITHIN THE 7 COUNTY AS ARE DESIGNATED IN THE WRITTEN REQUEST OF THE COUNTY 8 COMMISSIONERS. THE COUNTY SHALL FURNISH ALL TOOLS AND MATERIALS 9 NECESSARY IN THE PERFORMANCE OF THE WORK. NO SUCH WORK SHALL 10 BE DONE WITHIN THE LIMITS OF A MUNICIPALITY WITHOUT THE CONSENT 11 OF THE PROPER AUTHORITIES THEREOF, BUT WHEN SUCH WORK IS DONE 12 WITHIN THE LIMITS OF A MUNICIPALITY WITHIN SUCH COUNTY, THE 13 MUNICIPALITY WHERE THE WORK IS DONE SHALL PAY ALL ADDITIONAL 14 EXPENSES OF GUARDING THE INMATES WHILE THEY PERFORM THE WORK 15 AND SHALL FURNISH ALL TOOLS AND NECESSARY MATERIALS USED IN THE 16 WORK.

SECTION 3. In Colorado Revised Statutes, repeal 17-26-110 as
follows:

17-26-110. Forfeiture of good time. In case any such person in
the county jail is guilty of willful violation of any of the rules or
regulations of the jail and is entitled to any deduction from the time of his
sentence by the provisions of section 17-26-109, he shall forfeit the right
of such deduction, the violation to be determined by the sheriff of the
county in which such jail is situated.

25 SECTION 4. In Colorado Revised Statutes, repeal 17-26-110.5
26 as follows:

27 **17-26-110.5.** Restriction of privileges because of lawsuit filed

-6-

1	without justification. (1) If any person is convicted of a crime and
2	confined in any county jail and such person files a lawsuit against the
3	county or against any county government official, officer, employee, or
4	agent, the county may deny any of the privileges allowed to such person
5	if, upon the motion of any party or the court itself, a state or federal court
6	finds that the action, or any part thereof, lacked substantial justification,
7	was baseless, or was malicious or that the action, or any part thereof, was
8	interposed for harassment. As used in this section, "lacked substantial
9	justification" has the same meaning as that provided for such term in
10	section 13-17-102 (4), C.R.S.
11	(2) The county may deny privileges to a person pursuant to
12	subsection (1) of this section for a period not to exceed one hundred
13	twenty days for any such lawsuit.
14	(3) The county may not deny privileges to a person pursuant to the
15	provisions of this section if the court determines the lawsuit was asserted
16	by the person in a good faith attempt to establish a new theory of law in
17	Colorado.
18	(4) The county may determine not to deny privileges to a person
19	pursuant to the provisions of this section if, after filing the lawsuit, a
20	voluntary dismissal of the action is filed within a reasonable time after the
21	person filing the dismissal knew, or reasonably should have known, that
22	he or she would not prevail in the action.
23	
24	SECTION 5. In Colorado Revised Statutes, amend 17-26-111 as
25	follows:
26	17-26-111. Separate sentences continuous. For the purpose of
27	sections SECTION 17-26-109, to 17-26-115, when any such persons

-7-

1015

1	confined in the county jail are sentenced under several convictions, with
2	separate sentences, they shall be construed as one continuous sentence.
3	SECTION 6. In Colorado Revised Statutes, repeal 17-26-112 as
4	follows:
5	17-26-112. Sheriff to keep record. It is the duty of the sheriff of
6	each county to keep a record, in a book for that purpose, of all infractions
7	of the prison rules and regulations, as may be prescribed by law or by
8	him.
9	SECTION 7. In Colorado Revised Statutes, repeal 17-26-113 as
10	follows:
11	17-26-113. Prisoners to work. All persons sentenced to and
12	confined in the county jail under the laws of this state, except such as are
13	precluded by the terms of the judgment, shall perform labors under such
14	rules and regulations as may be prescribed by the county commissioners
15	or sheriff of the county in which such jail is situated.
16	SECTION 8. In Colorado Revised Statutes, repeal 17-26-114 as
17	follows:
18	17-26-114. Work on highways - expenses. Upon the written
19	request of a majority of the board of county commissioners of any county,
20	the sheriff shall detail such persons in the county jail as in his judgment
21	seems proper, not exceeding the number specified in said written request,
22	to work upon such public roads and highways of such county or streets
23	and alleys of any municipality within such county as are designated in
24	said written request of said county commissioners. Such county shall
25	furnish all tools and materials necessary in the performance of said work.
26	No such work shall be done within the limits of a municipality without
27	the consent of the proper authorities thereof, but, when such work is done

within the limits of a municipality within such county, the municipality
 where said work is done shall pay all additional expenses of guarding
 such persons while performing said work and shall furnish all tools and
 necessary materials used in said work.

5 SECTION 9. In Colorado Revised Statutes, repeal 17-26-115 as
6 follows:

7 17-26-115. Trusty prisoners - good time. Persons confined in 8 the county jail, undergoing any sentence in accordance with law, who are 9 engaged in work within or outside the walls of the jail, and who are 10 designated by the sheriff as trusty prisoners, and who conduct themselves 11 in accordance with the rules of the sheriff of the county and perform their 12 work in a creditable manner, upon approval of the sheriff, may be granted 13 such good time, in addition to that allowed in section 17-26-109, as the 14 sheriff may order, not to exceed ten days in any thirty-day period.

15 SECTION 10. In Colorado Revised Statutes, 18-1.3-106, amend
(3) and (4); and repeal (12) as follows:

17 County jail sentencing alternatives - work, 18-1.3-106. educational, and medical release - home detention - day reporting. 18 19 (3) The sheriff OR THE DIRECTOR OF AN ALTERNATIVE SENTENCING 20 PROGRAM may endeavor to secure employment for unemployed prisoners 21 under this section. If a prisoner is employed for wages or salary, the 22 sheriff may collect the same or require the prisoner to turn over his or her 23 wages or salary in full when received, and the sheriff shall deposit the 24 same in a trust checking account and shall keep a ledger showing the 25 status of the account of each prisoner.

26 (4) Every prisoner gainfully employed shall be liable for the cost27 of his or her board in the jail or the cost of the supervision and

1 administrative services if he or she is home-detained, as fixed by the 2 board of county commissioners. If necessarily absent from jail at 3 mealtime, he or she shall, at his or her request, be furnished with an 4 adequate nourishing lunch to carry to work. The sheriff OR THE DIRECTOR 5 OF THE ALTERNATIVE SENTENCING PROGRAM, AS MAY BE APPLICABLE, 6 shall charge his or her account, if he or she has one, for such board. If the 7 prisoner is gainfully self-employed, he or she shall pay the sheriff OR THE 8 DIRECTOR OF THE ALTERNATIVE SENTENCING PROGRAM for such board, in 9 default of which his or her privilege under this section shall be IS 10 automatically forfeited. If the jail food is furnished directly by the county, 11 the sheriff OR THE DIRECTOR OF THE ALTERNATIVE SENTENCING PROGRAM 12 shall account for and pay over such board payments to the county 13 treasurer. The board of county commissioners may, by resolution, provide 14 that the county furnish or pay for the transportation of prisoners employed 15 under this section to and from the place of employment. The sheriff OR 16 THE DIRECTOR OF THE ALTERNATIVE SENTENCING PROGRAM shall 17 reimburse the county or other disbursing agent for all such expenses 18 incurred in accordance with this section and article 26 of title 17, C.R.S., 19 as soon as adequate funds are available in the prisoner's account and in 20 accordance with paragraph (b) of subsection (5) SUBSECTION (5)(b) of this 21 section.

(12) Persons sentenced to the county jail as a direct sentence or
sentenced to the county jail as a condition of probation who are permitted
to participate in work, educational, medical release, home detention, or
day reporting programs pursuant to subsection (1) of this section shall
receive one day credit against their sentences for each day spent in such
programs. As used in this section, "day reporting program" means an

alternative correctional sentence wherein a defendant is allowed to serve
 his or her sentence by reporting daily to a central location wherein the
 defendant is supervised in court-ordered activities.

SECTION 11. In Colorado Revised Statutes, 42-4-1307, amend
(5)(a) introductory portion, (5)(a)(I), (6)(a) introductory portion, and
(6)(a)(I) introductory portion; and repeal (5)(c) and (6)(b) as follows:

7 42-4-1307. Penalties for traffic offenses involving alcohol and 8 drugs - legislative declaration - definitions - repeal. (5) Second 9 offenses. (a) Except as otherwise provided in subsection (6) of this 10 section, a person who is convicted of DUI, DUI per se, or DWAI who, at 11 the time of sentencing, has a prior conviction of DUI, DUI per se, DWAI, 12 vehicular homicide pursuant to section 18-3-106 (1)(b), C.R.S., vehicular 13 assault pursuant to section 18-3-205 (1)(b), C.R.S., aggravated driving 14 with a revoked license pursuant to section 42-2-206 (1)(b)(I)(A) or 15 (1)(b)(I)(B), as that crime existed before August 5, 2015, or driving while 16 the person's driver's license was under restraint pursuant to section 17 42-2-138 (1)(d), shall be punished by:

18 (I) Imprisonment in the county jail for at least ten consecutive 19 days but no more than one year; except that the court shall have discretion 20 to employ the sentencing alternatives described in section 18-1.3-106. 21 C.R.S. During the mandatory ten-day period of imprisonment, the person 22 shall IS not be eligible for earned time or good time DEDUCTIONS OF HIS 23 OR HER SENTENCE pursuant to section 17-26-109, C.R.S., or for trusty 24 prisoner status pursuant to section 17-26-115, C.R.S. SECTION 17-26-109 25 (1)(c); except that the person shall receive RECEIVES credit for any time 26 that he or she served in custody for the violation prior to his or her 27 conviction.

(c) Notwithstanding the provisions of section 18-1.3-106 (12),
 C.R.S., if, pursuant to paragraph (a) or (b) of this subsection (5), a court
 allows a person to participate in a program pursuant to section
 18-1.3-106, C.R.S., the person shall not receive one day credit against his
 or her sentence for each day spent in such a program, as provided in said
 section 18-1.3-106 (12), C.R.S.

7 (6) Third and subsequent offenses. (a) Except as provided in 8 section 42-4-1301 (1)(a), (1)(b), and (2)(a), a person who is convicted of 9 DUI, DUI per se, or DWAI who, at the time of sentencing, has two or 10 more prior convictions of DUI, DUI per se, DWAI, vehicular homicide 11 pursuant to section 18-3-106 (1)(b), C.R.S., vehicular assault pursuant to 12 section 18-3-205 (1)(b), C.R.S., aggravated driving with a revoked license 13 pursuant to section 42-2-206 (1)(b)(I)(A) or (1)(b)(I)(B), as that crime 14 existed before August 5, 2015, or driving while the person's driver's 15 license was under restraint pursuant to section 42-2-138 (1)(d) shall be 16 punished by:

17 (I) Imprisonment in the county jail for at least sixty consecutive 18 days but no more than one year. During the mandatory sixty-day period 19 of imprisonment, the person shall IS not be eligible for earned time or 20 good time DEDUCTIONS OF HIS OR HER SENTENCE pursuant to section 21 17-26-109, C.R.S., or for trusty prisoner status pursuant to section 22 17-26-115, C.R.S. SECTION 17-26-109 (1)(c); except that a person shall 23 receive RECEIVES credit for any time that he or she served in custody for 24 the violation prior to his or her conviction. During the mandatory period 25 of imprisonment, the court shall DOES not have any discretion to employ 26 any sentencing alternatives described in section 18-1.3-106; C.R.S.; 27 except that the person may participate in a program pursuant to section

18-1.3-106 (1)(a)(II), (1)(a)(IV), or (1)(a)(V), C.R.S., only if the program
is available through the county in which the person is imprisoned and
only for the purpose of:

(b) Notwithstanding the provisions of section 18-1.3-106 (12),
C.R.S., if, pursuant to paragraph (a) of this subsection (6), a court allows
a person to participate in a program pursuant to section 18-1.3-106
(1)(a)(II), (1)(a)(IV), or (1)(a)(V), C.R.S., the person shall not receive one
day credit against his or her sentence for each day spent in such a
program, as provided in said section 18-1.3-106 (12), C.R.S.

10 **SECTION 12.** Act subject to petition - effective date. This act 11 takes effect at 12:01 a.m. on the day following the expiration of the 12 ninety-day period after final adjournment of the general assembly (August 13 9, 2017, if adjournment sine die is on May 10, 2017); except that, if a 14 referendum petition is filed pursuant to section 1 (3) of article V of the 15 state constitution against this act or an item, section, or part of this act 16 within such period, then the act, item, section, or part will not take effect 17 unless approved by the people at the general election to be held in 18 November 2018 and, in such case, will take effect on the date of the 19 official declaration of the vote thereon by the governor.