A BILL FOR AN ACT

CONCERNING THE ABILITY OF LOCAL GOVERNMENTS TO EXERCISE LAND USE AUTHORITY OVER OIL AND GAS FACILITIES USED IN OIL AND GAS OPERATIONS IN A MANNER ANALOGOUS TO THE SITING OF OTHER INDUSTRIAL FACILITIES.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

Current law specifies that local governments have so-called "House Bill 1041" powers, which are a type of land use authority, over oil and gas mineral extraction areas only if the Colorado oil and gas
conservation commission has identified a specific area for designation; \textbf{sections 2 and 3} repeal that limitation. 

\textbf{Section 4} includes specific authority to regulate the siting of oil and gas facilities in counties' existing land use authority. \textbf{Section 5} makes the same changes with regard to municipalities' existing land use authority.

\textbf{Sections 6 and 7} specify that the Colorado oil and gas conservation commission's authority to regulate oil and gas operations, including the siting of oil and gas facilities, does not exempt oil and gas facilities from local governments' siting authority and that oil and gas operators must ensure that the location of oil and gas facilities complies with city, town, county, or city and county siting regulations.

\begin{verbatim}
Be it enacted by the General Assembly of the State of Colorado:

SECTION 1. Legislative declaration. (1) The general assembly hereby:

(a) Finds that:

(I) Local governments can determine where new industrial activities occur within their jurisdiction through zoning ordinances and resolutions, and the exercise of this authority is one of the main and most commonly exercised functions of local government;

(II) Under applicable statutes and case law, the Colorado oil and gas conservation commission has authority over the siting of oil and gas facilities in every jurisdiction around the state; and

(III) As a result of this, there is substantial uncertainty and disagreement regarding the legal effect of this overlap between local governments' siting authority and the commission's siting authority;

(b) Determines that:

(I) The differences between rural and urban areas, west slope and front range, mountains and plains, and different geological formations mean that statewide siting rules provide an ineffective protection for the public, and therefore the current legal structure is not working because

-2-  HB16-1355
\end{verbatim}
the state rules governing the siting of industrial oil and gas facilities do not work for all communities;

(II) The commission's 2013 rule-making regarding setbacks and water quality, the commission's 2014 rule-making regarding oil and gas drilling in flood plains, and the most recent commission rule-making regarding large-scale oil and gas operations are all examples of the commission's inability to adequately address local concerns regarding oil and gas operations; and

(III) The governing bodies of local governments are in the best position to determine the appropriate locations for oil and gas facilities and will properly balance the interests of all property owners as well as the effects on public health, wildlife, and the environment; and

(c) Declares that it is in the interest of the state of Colorado to clarify that, while the commission should continue to exercise its existing authority over the location of oil and gas facilities, the oil and gas industry is not exempt from local governments' authority to control the siting of oil and gas facilities through existing zoning and land use authority just as they do for every other industry.

SECTION 2. In Colorado Revised Statutes, 24-65.1-202, repeal (1) (d) as follows:

24-65.1-202. Criteria for administration of areas of state interest. (1) (d) Unless an activity of state interest has been designated or identified or unless it includes part or all of another area of state interest, an area of oil and gas development shall not be designated as an area of state interest unless the state oil and gas conservation commission identifies such area for designation.

SECTION 3. In Colorado Revised Statutes, 24-65.1-302, repeal
(3) as follows:

24-65.1-302. Functions of other state agencies. (3) Pursuant to section 24-65.1-202 (1) (d), the oil and gas conservation commission of the state of Colorado may identify an area of oil and gas development for designation by local government as an area of state interest.

SECTION 4. In Colorado Revised Statutes, 30-28-113, amend (1) (a) (V) and (1) (a) (VI); and add (1) (a) (VII) as follows:

30-28-113. Regulation of size and use - districts - repeal. (1) (a) Except as otherwise provided in section 34-1-305, C.R.S., when the county planning commission of any county makes, adopts, and certifies to the board of county commissioners plans for zoning the unincorporated territory within any county, or any part thereof, including both the full text of a zoning resolution and the maps, after public hearing thereon, the board of county commissioners, by resolution, may regulate, in any portions of such county that lie outside of cities and towns:

(V) Access to sunlight for solar energy devices; and

(VI) The uses of land for trade, industry, residence, recreation, or other purposes and for flood control; AND

(VII) THE SITING OF OIL AND GAS FACILITIES.

SECTION 5. In Colorado Revised Statutes, 31-23-301, amend (1) as follows:

31-23-301. Grant of power. (1) (a) Except as otherwise provided in section 34-1-305, C.R.S., for the purpose of promoting health, safety, morals, or the general welfare of the community, including energy conservation and the promotion of solar energy utilization, the governing body of each municipality MAY regulate and restrict:

(I) The height, number of stories, and size of buildings and other
structures;

(II) The percentage of a lot that may be occupied;

(III) The size of yards, courts, and other open spaces;

(IV) The density of population;

(V) The height and location of trees and other vegetation; and

(VI) The location and use of buildings, structures, and land for trade, industry, residence, or other purposes; AND

(VII) The siting of oil and gas facilities.

(b) Regulations and restrictions of the height, number of stories, and the height and location of trees and other vegetation shall not apply to existing buildings, structures, trees, or vegetation except for new growth on such vegetation. Such regulations shall provide that a board of adjustment may determine and vary their application in harmony with their general purpose and intent and in accordance with general or specific rules contained in such regulations.

(c) Subject to the provisions of subsection (2) of this section and to the end that adequate safety may be secured, said the governing body may establish, regulate, restrict, and limit such uses on or along any storm or floodwater runoff channel or basin, as such storm or floodwater runoff channel or basin has been designated and approved by the Colorado water conservation board, in order to lessen or avoid the hazards to persons and damage to property resulting from the accumulation of storm or floodwaters.

(d) Any ordinance enacted under authority of this part 3 shall must exempt from the operation thereof any building or structure as to which satisfactory proof is presented to the board of adjustment that the present or proposed situation of such building or structure is reasonably
necessary for the convenience or welfare of the public.

SECTION 6. In Colorado Revised Statutes, 34-60-105, amend (1) as follows:

34-60-105. Powers of commission. (1) (a) The commission has jurisdiction over all persons and property, public and private, necessary to enforce the provisions of this article, and has the power to make and enforce rules regulations, and orders pursuant to this article and to do whatever may reasonably be necessary to carry out the provisions of this article.

(b) Any delegation of authority to any other state officer, board, or commission to administer any other laws of this state relating to the conservation of oil or gas, or either of them, is hereby rescinded and withdrawn and such authority is unqualifiedly conferred upon the commission, as provided in this section; EXCEPT THAT NOTHING IN THIS ARTICLE EXEMPTS THE LOCATION OF OIL AND GAS FACILITIES USED IN OIL AND GAS OPERATIONS FROM LOCAL GOVERNMENTS' SITING AUTHORITY AS PROVIDED IN PART 1 OF ARTICLE 28 OF TITLE 30 AND PARTS 2 AND 3 OF ARTICLE 23 OF TITLE 31, C.R.S.

(c) Any person, or the attorney general on behalf of the state, may apply for any hearing before the commission, or the commission may itself initiate proceedings, upon any question relating to the administration of this article, and jurisdiction is conferred upon the commission to hear and determine the same question and enter its rule regulation, or order with respect thereto to the question.

SECTION 7. In Colorado Revised Statutes, 34-60-106, add (18) as follows:

34-60-106. Additional powers of commission - rules. (18) An
OPERATOR IS SUBJECT TO LOCAL GOVERNMENTS' SITING AUTHORITY AS
PROVIDED BY LAW AND SHALL ENSURE THAT THE LOCATION OF OIL AND
GAS FACILITIES COMPLIES WITH CITY, TOWN, COUNTY, OR CITY AND
COUNTY SITING REGULATIONS. NOTHING IN THIS SECTION IMPAIRS OR
NEGATES THE AUTHORITY OF LOCAL GOVERNMENTS TO REGULATE THE
SITING OF OIL AND GAS FACILITIES.

SECTION 8. Safety clause. The general assembly hereby finds,
determines, and declares that this act is necessary for the immediate
preservation of the public peace, health, and safety.