

MEMORANDUM

TO: Members of the House Health Insurance and Environment Committee, House Public Health Care & Human Services Committee, and Senate Health and Human Services Committee

FROM: Megan Davisson, JBC Staff

SUBJECT: Joint Meeting with Joint Budget Committee on the Waiting List for Individuals with Intellectual and Development Disabilities, Pursuant to Section 25.5-10-207.5 (2), C.R.S.

DATE: January 15, 2015

Section 25.5-10-207.5 (2), C.R.S. requires the Joint Budget Committee and the House and Senate Committees with oversight of health and human service issues to meet annually, and take public testimony on the status of the waiting lists for adult comprehensive services, adult supported living services, and family support services for individuals with intellectual and developmental disabilities. Pursuant to statute, "the goal of the hearing shall be to propose an appropriation from the general fund to the intellectual and developmental disabilities services cash fund."

Statute also requires the Department of Health Care Policy and Financing (HCPF) to present testimony on the number of individuals waiting for services and the status of implementing the strategic plan for how to enroll all individuals eligible for services. Lastly, statute requires HCPF, Community-Centered Boards, and Service Providers to report on the use and effectiveness of moneys appropriated in FY 2013-14 for system capacity increases.

Definition of Abbreviations

HCBS-DD: Adult comprehensive home and community-based waiver for individuals with intellectual and developmental disabilities who require around-the-clock services and care.

HCBS-SLS: Adult supported living services (SLS) home and community-based waiver for individuals who require non-residential support services.

State Funded SLS: Adult supported living services waiver for individuals who meet the intellectual and developmental disability criteria but do not meet the three other SLS Medicaid criteria¹

HCBS-CES Non-residential home and community-based waiver services for children ages five to eighteen.

¹ Four Medicaid SLS criteria are: intellectual and developmental disabilities definition criteria, level of care, medical necessity, and financial eligibility.

FSSP The Family Support Services Program (FSSP) provides General Fund dollars for individuals and families to purchase assistive technology, make home and vehicle modifications, pay for medical and dental expenses, respite care, and transportation.

This document is divided into four sections that provide the Committees with the following information:

Section 1 - Number of individuals waiting for waiver services;

Section 2 - JBC staff cost projection to serve all individuals waiting for services;

Section 3 - Summary of the FY 2015-16 request for additional enrollments; and

Section 4 – Intellectual and Developmental Disability Cash Fund balance.

Section 1 - Number of Individuals Waiting for Waiver Services

This section provides the Committees with an overview of the number of individuals with intellectual and developmental disabilities (IDD) waiting for waiver services and services through the Family Support Program, as of November 1, 2014. Table 1a provides an overview of the number individuals waiting by waiver, as well as the number of individuals waiting for the Family Support Services Program.

| 1a. Summary of Individuals Waiting for Services | |
|--|---|
| Waiver | Number of Individuals Waiting for Immediate Services |
| HCBS-DD | 1,454 |
| HCBS-SLS* | 182 |
| HCBS-DD or HCBS-SLS | 850 |
| State Funded SLS | 331 |
| HCBS-CES* | |
| Waiver Total | 3,795 |
| Family Support Services Program | 7,067 |

*Note the General Assembly has appropriated dollars to serve all individuals waiting for SLS and CES services, the time required to enroll individuals for services has resulted in some individuals to continue to wait for services.

Table 1b provides an overview of the number individuals who are receiving some Medicaid services and who are also waiting for IDD waiver services, as well as the number of individuals who are receiving some Medicaid services while waiting for the Family Support Services Program.

| 1b. Summary of Individuals Waiting for Services | | |
|--|---|---|
| Waiver | Individuals Waiting for Immediate Services <u>and</u> receiving some Medicaid services | Percent of Total Individuals Waiting |
| HCBS-DD | 1,207 | 83.0% |
| HCBS-SLS* | 265 | 27.8% |
| HCBS-DD or HCBS-SLS | 249 | 29.3% |
| State Funded SLS | 155 | 46.8% |
| HCBS-CES* | 39 | 18.9% |
| Waiver Total | 1,915 | 50.5% |
| Family Support Services Program | 1,661 | 23.5% |

*Note the General Assembly has appropriated dollars to serve all individuals waiting for SLS and CES services, the time required to enroll individuals for services has resulted in some individuals to continue to wait for services.

Section 2 - JBC Staff Cost Projection to Serve All Individuals Waiting for Services

The following table summarizes the JBC staff projected cost to provide services for all individuals currently waiting for services. As stated in each table, in FY 2014-15 the General Assembly appropriated sufficient funds to serve all individuals waiting for HCBS-SLS and HCBS-CES services. HCPF has identified an additional 182 individuals waiting for HCBS-SLS services, and an additional 96 children waiting for HCBS-CES services, which were not known when the FY 2014-15 appropriations were made. Therefore, the below projection assumes these 278 individuals would be added to the waiting list.

| Table 2. JBC Staff Projection to Fund Waiting List for HCBS Waiver Services for Individuals with Intellectual and Developmental Disabilities in FY 2015-16 | | | | |
|---|-----------------------|----------------------------|-----------------------------|--------------------------|
| Waiver | Number Waiting | Average Annual Cost | Total Full Year Cost | General Fund Cost |
| | a | b | c=a*b | =c*49.28% |
| HCBS-DD | 1,454 | \$66,947 | \$97,341,534 | \$47,969,908 |
| HCBS-SLS | | | | |
| HCBS-SLS - Medicaid Funded | 182 | \$15,079 | \$2,744,442 | \$1,352,461 |
| State Funded SLS | 331 | \$15,079 | \$4,991,265 | \$4,991,265 |
| HCBS-CES | 96 | \$18,843 | \$1,808,974 | \$891,462 |
| Total | 2,063 | | \$106,886,215 | \$55,205,096 |

The following table includes the cost, at various per individual amounts, to provide services to all individuals waiting for services through the Family Support Services Program.

| Summary of the Number of Individuals Waiting for Family Support Services | | | | | | |
|---|--|--------------|----------------|----------------|----------------|----------------|
| Number of Individuals | Cost to Fund Additional Individuals Through Family Support Services | | | | | |
| | \$500 | \$750 | \$1,000 | \$1,250 | \$1,500 | \$2,000 |
| 7,067 | \$3,533,500 | \$5,300,250 | \$7,067,000 | \$8,833,750 | \$10,600,500 | \$14,134,000 |

Section 3 - Summary of the FY 2015-16 Funding Request

The FY 2015-16 Governor's request included the following increases for funding for individuals with intellectual and developmental disabilities:

- Funding for 55 enrollments to transition from foster care to the adult comprehensive system;
- Funding for 40 enrollments for individuals requiring comprehensive services in emergency situations;
- Funding for 30 enrollments for individuals transitioning out of institutions;
- Funding for 61 enrollments for youth to transition from the HCBS-CES waiver to the HCBS-SLS waiver;
- Funding for 92 enrollments for individuals eligible for HCBS-SLS services so there is no waiting list for HCBS-SLS services; and
- Funding for 49 enrollments for youth eligible for HCBS-CES services so that there is no waiting list for HCBS-CES services.

The Governor's request also included funding for the expansion of the Consumer Directed Attendant Support Services (CDASS) to all individuals receiving Supported Living Services.

The following table summarizes the number of new enrollments and the FY 2015-16 cost of the Governor's request.

| Title | FY 2015-16 Request for New Enrollments | | | | |
|-------------------------------------|--|---------------|----------------|-----------------------|------------------------|
| | Number | No. of Months | Full year Cost | FY 2015-16 Total Cost | General Fund Component |
| Comprehensive | | | | | |
| Foster Care Transitions | 55 | 6 | \$66,947 | \$1,841,054 | \$888,861 |
| Comprehensive Emergencies | 40 | 6 | \$66,947 | \$1,338,948 | \$646,444 |
| Deinstitutionalization | <u>30</u> | 6 | \$66,947 | \$1,004,211 | \$484,833 |
| <i>Subtotal Comprehensive</i> | <i>125</i> | | | <i>\$4,184,213</i> | <i>\$2,020,138</i> |
| Supported Living | | | | | |
| CES Age Outs | 61 | 6 | \$15,079 | \$459,910 | \$222,044 |
| Maintain No Waiting List | <u>92</u> | 6 | \$15,079 | \$693,634 | \$334,886 |
| <i>Subtotal Supported Living</i> | <i>153</i> | | | <i>\$1,153,544</i> | <i>\$556,931</i> |
| Children's Extensive Support | 49 | 6 | \$18,843 | \$461,654 | \$222,886 |
| Total | 327 | | | \$5,799,410 | \$2,799,955 |

Section 4 – Intellectual and Developmental Disability Cash Fund Balance

Due to an underutilization of enrollments funded through the base budget, the balance of the Intellectual and Developmental Disability Cash Fund is \$9,535,583 for FY 2014-15. Pursuant to Section 25.5-10-207 (1.5), C.R.S., any funds not expended by the waivers roll into the Intellectual and Developmental Disabilities (IDD) Cash Fund at the end of the fiscal year.